



# 2021 ANNUAL COMPREHENSIVE FINANCIAL REPORT



Fire Station 23

Fiscal Year Ended December 31, 2021

**VILLAGE OF WHEELING, ILLINOIS**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

For the Year Ended  
December 31, 2021

Prepared by Finance Department

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Director of Finance

Brian Smith  
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## **INTRODUCTORY SECTION**

**VILLAGE OF WHEELING, ILLINOIS**

**PRINCIPAL OFFICIALS**

**DECEMBER 31, 2021**

**ELECTED OFFICIALS**

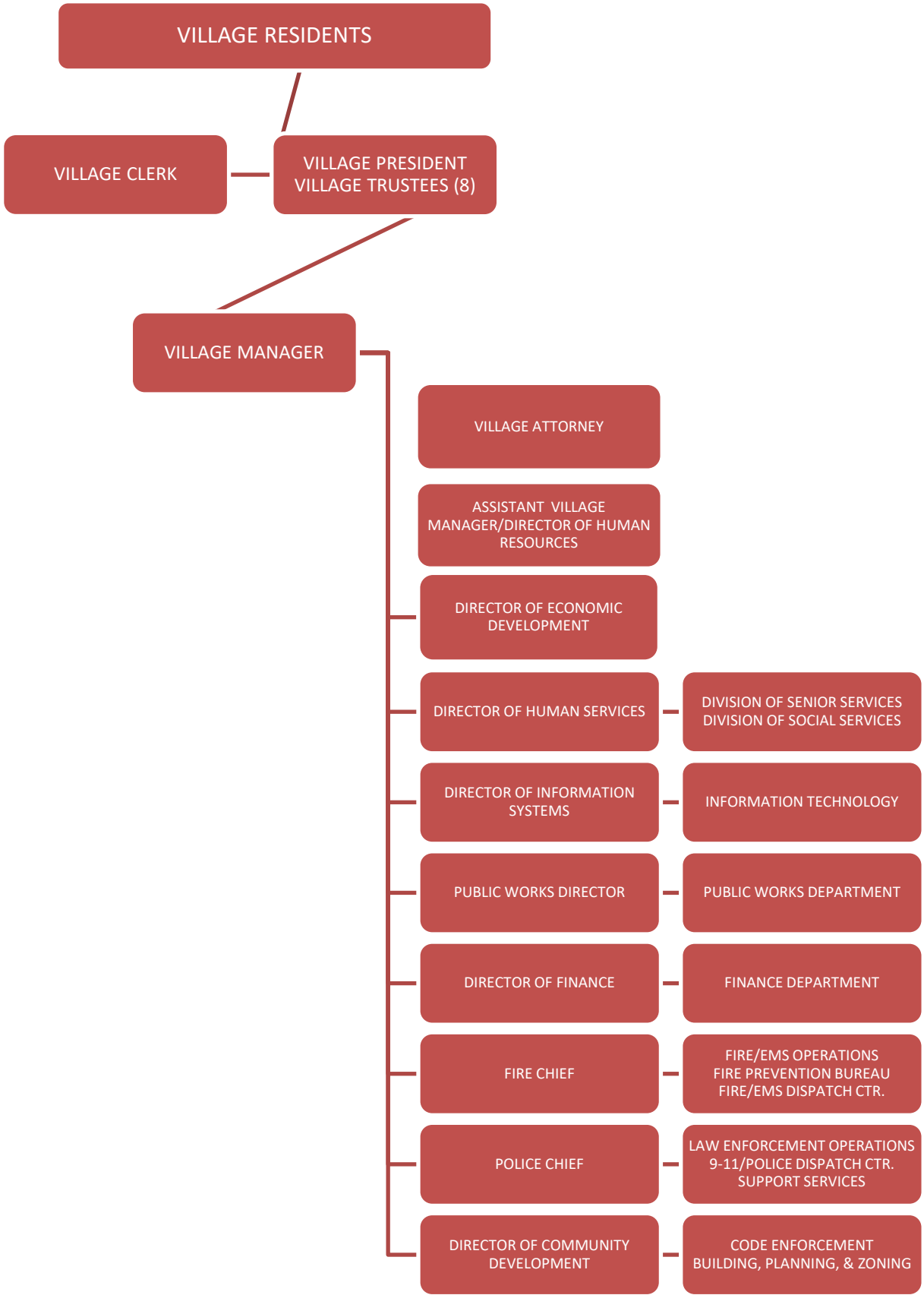
Pat Horcher  
*Village President*

Mary Krueger  
Ray Lang  
Mary Papantos  
James Ruffatto  
Joe Vito  
David Vogel  
*Village Trustees*

Kathryn Brady  
*Village Clerk*

**ADMINISTRATIVE**

Jon Sfondilis – Village Manager  
Michael Crotty – Asst. Village Manager/Director of Human Resources  
Michael Kaplan – Director of Finance  
Ross Klicker – Director of Community Development  
James Dunne – Police Chief  
Mike McGreal – Fire Chief  
Dan Kaup – Director of Public Works  
Shari Matthews Huizar – Director of Human Services  
Patrick Ainsworth – Economic Development Director  
Luca Ursan – Director of Information Technology





Government Finance Officers Association

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**Village of Wheeling  
Illinois**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2020

*Christopher P. Morill*

Executive Director/CEO



2 Community Blvd. • Wheeling, Illinois 60090  
Phone: (847) 459-2600 • Fax: (847) 459-9692

June 7, 2022

To the Honorable Village President, Village Clerk, Trustees, and Residents of the Village of Wheeling:

State law requires that every general-purpose local government publish a complete set of audited financial statements within six months of the close of each fiscal year. This report is published to fulfill that requirement for the fiscal year ended December 31, 2021.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The financial statements included in this report depict the financial position and changes in financial position presented in conformance with Generally Accepted Accounting Principles (GAAP). Sikich LLP, a firm of licensed certified public accountants, has issued an unmodified (“clean”) opinion on the Village of Wheeling’s financial statements for the year ended December 31, 2021. The independent auditor’s report is located at the front of the financial section of this report.

The financial statements have been prepared in accordance with Statement No. 34 (Basic Financial Statements - and Management’s Discussion and Analysis - for State and Local Governments) of the Governmental Accounting Standards Board (GASB). The GASB is an organization that establishes accounting and financial reporting standards for state and local governments in the United States. Sikich LLP provides, with reasonable assurance, that the financial statements are free of material misstatement. The audit process includes examination, on a test basis, of evidence supporting the amounts and disclosures reported in the financial statements. The independent auditors also assess the accounting principles used and include their report as the first component of the financial section of this Annual Comprehensive Financial Report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### **Profile of the Village of Wheeling**

The Village of Wheeling, incorporated in 1894, is located in the Chicago, Illinois metropolitan area just 27 miles northwest of downtown Chicago. It currently occupies 8.6 square miles and serves a population of 39,137. Wheeling has easy access to both air and ground transportation providing several convenient ways to get anywhere in the

Chicago metropolitan area or the world. Ground transportation can be accessed through the Tri-State Tollway (I-294), the METRA north central passenger line, or PACE, the suburban bus division of the Regional Transportation Authority. Interstate 294 runs along the eastern edge of the Village, connecting Wheeling with Chicago and Milwaukee (70 miles). Just two miles to the west is Route 53, a freeway that leads to I-290 and I-355, offering easy access to the South and West suburbs, Rockford and beyond. Air transportation is available through O'Hare International Airport, located just seven miles from Wheeling, and Chicago Executive Airport, situated partly in the Village of Wheeling and the City of Prospect Heights. Wheeling and Prospect Height's municipal airport is the third busiest in Illinois and is home to many corporate jets and private planes.

In addition to an excellent transportation network, Wheeling is an outstanding community in which to live and work. The Village has an ideal mix of residential and multi-family housing, excellent schools and park district facilities, and some of the Chicago area's best known restaurants. Milwaukee Avenue is the site of Wheeling's famous "Restaurant Row", home to restaurants featuring Italian, Japanese, Chinese and American cuisine. Six major hospitals are nearby, giving residents several options to meet their medical needs. Wheeling High School has received state and national recognition for its Science, Technology, Engineering and Math (STEM) program.

In addition to its primary and secondary schools, Village residents can take advantage of graduate level courses in business and education taught at National Louis University's campus in Wheeling. William Rainey Harper College – a leading 2-year community college – also serves Wheeling, offering certificate and associate degree programs as well as college transfer programs.

The Village of Wheeling operates under the council-manager form of government. Policy-making and legislative authority are vested in a governing board (Board) consisting of the President, Village Clerk and six trustees, all elected on a non-partisan basis. Board members serve four-year terms, with three trustees elected every two years. All members of the Board are elected at large. The Board appoints the Village Manager, who in turn appoints the heads of the various departments.

The Board is empowered to levy a property tax on both real and personal property located within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation, which it has done from time to time. The Village became a home rule unit by referendum on April 19, 1977, which gives it additional powers to tax and regulate not specifically granted by the Illinois constitution.

The Village provides a full range of services including police protection, firefighting, fire prevention, and emergency medical services, design, construction, and maintenance of roads, streets and infrastructure, garbage collection, water distribution, storm, and sanitary sewer system maintenance and repair, vehicle equipment and maintenance, community and economic development and planning, senior citizen and social services, and general and financial administration and services.

The Village Board is required to adopt a final budget by no later than the close of the fiscal year. This annual budget serves as the foundation for financial planning and control. The budget is prepared by fund, function (e.g. public safety), department (e.g. police) and program (e.g. commuter parking). The Village Manager may transfer resources between departments, programs or line items without Board approval. Transfers that increase or decrease the total fund budget require special approval from the Village Board.

Activities of the General Fund, Special Revenue Funds, Debt Service Funds, Capital Project Funds, Enterprise Funds, Internal Service Funds, and Pension Funds are included in the annual operating budget. Project length financial plans are prepared and are published in a separate Capital Improvement Plan (CIP). The Village also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbrances lapse at year end; however, encumbrances are generally re-appropriated as part of the following year's budget.

As demonstrated by the statements and schedules included in the financial section of this report, the Village continues to meet its responsibility for sound financial management.

### **Fiscal Year 2021 General Fund Results**

In December of 2020, the Village Board approved a Fiscal Year 2021 budget that reflected a General Fund deficit of \$1,630,236; this marked the first time the Village approved a deficit budget since Fiscal Year 2015. It is worth noting, however, that the Village prepared its FY 2021 budget in October 2020, only seven months after the World Health Organization declared COVID-19 a pandemic and at a time when vaccines were not yet available. Consequently, the revenue estimates included in the budget reflected staff's concerns that the pandemic would negatively impact business activity throughout 2021.

As it turned out, however, vaccines became widely available in early 2021, and the economy performed much better than expected due to federal stimulus payments and pent-up demand for goods and services. The strong economy positively impacted sales tax, income tax, and other sources of revenue, and the result was an initial surplus of \$1,671,638. As reflected in this annual comprehensive financial report, the final surplus was \$746,638 because the Village Board decided to use \$925,000 of surplus funds to make additional contributions to the Village's Police and Fire Pension Funds. That said, the following explains the main reasons for the unexpected surplus:

**Sales tax** – Sales tax receipts totaled \$9,595,142, and exceeded the budget by \$1,110,842 (13.09%). Staff budgeted a 10 percent increase over estimated FY 2020 receipts, which seemed reasonable given the economic uncertainty that existed in October of 2020. As it turned out, the economic recovery was much more robust than the experts predicted, and the Village received new revenue from online sales as well, which were not subject to the Village's sales tax rate until January 1, 2021. The change in Illinois law allowed the Village to collect sales tax revenue on transactions that were subject only to the state's Use Tax rate prior to 2021.

**Income Tax** – Income Tax receipts totaled \$4,984,335 and exceeded the budget by \$1,219,535 (32.4%) partly Illinois's unemployment rate dropped from 16.3% in April 2020 to 4.3% by December 2021. Federal unemployment benefit supplements also contributed to higher receipts, and corporate profits were stronger than expected. Staff prepared the FY 2021 income tax revenue budget based on the Illinois Municipal League's (IML) projection that municipalities would receive \$100 per capita; the actual number was \$132.40 per capita, an increase of 32.4%.

**Building Permits and Engineering Inspection Fees** – Permit-related revenue totaled \$767,682 and exceeded the budget by \$317,182 (70.4%), due primarily to revenue from a new hangar at Chicago Executive Airport, a large building addition, and other projects. An estimate of how much permit-related revenue the Village would receive from these projects was not available when the budget was prepared and was therefore not included in these line-item budgets.

**IPBC Claim Experience** – The Village participates in the Intergovernmental Personnel Benefit Cooperative (IPBC), a public entity risk pool with more than 150 governmental entities established by units of local government in Illinois to administer its health and life insurance programs. Under the medical insurance plan, the Village offers a PPO plan and is responsible for the first \$50,000 of each employee's claims. IPBC members share claims between \$50,000 and \$500,000, and the pool maintains stop-loss insurance to cover claims over \$500,000. The pool also offers an HMO plan for member employees, which pools the claims of all members without requiring each member to pay for its employees' claims.

When the Village's health insurance claims are less than anticipated for the year, the pool transfers the surplus to the Village's terminal reserve account, which is used to pay claims in years when the Village has poor claim experience, or in the event the Village were to decide to leave the pool. Since the Village had a good claim year in 2021, the pool transferred surplus funds to the terminal reserve account, and the Village recognized \$175,127 in General Fund revenue that was not budgeted.

Personal Property Replacement Tax (PPRT) – The State of Illinois distributes PPRT revenue to municipalities each year which it generates by taxing income from corporations, partnerships, trusts, corporations, and public utilities. This year, PPRT receipts were up \$167,351 (97.2%) to \$339,479, compared to the budget of \$172,128. Staff based the budget on historical numbers and information provided by the Illinois Municipal League (IML). The IML reported that the unprecedented growth in PPRT revenue in 2021 was due to a timing issue caused by the pandemic and a transfer from the state's Refund Fund after the Illinois Department of Revenue completed a reconciliation process.

Video Gaming Tax – The pandemic caused video gaming tax revenue to drop from \$272,908 to \$180,188 in FY 2020, a decrease of \$92,720 or 34%. With that in mind, staff budgeted an increase of \$44,365 (25%) to \$224,553 for FY 2021, expecting that gaming activity would rebound after a vaccine became available. However, the rebound was much stronger than expected, with the Village receiving \$364,870, or \$140,317 (62.50%) more than budgeted.

Other sources of revenue were up \$170,513 (.66%) in aggregate for reasons that are less meaningful than those described above but are nevertheless a positive development.

While General Fund revenue increased substantially compared to the budget and FY 2020 actual receipts, expenditures, before the \$925,000 surplus contribution to the pension funds, were within \$72,000 of budgeted expenditures. That result is consistent with past results: in the last 10 years, actual expenditures have averaged 99.81% of budgeted expenditures. Thus, when the Village ends the year with a surplus or deficit, the result is usually because revenues have been much stronger or weaker than predicted.

General Fund expenditures typically end the year under budget, but last year they exceeded the budget by \$34,797 (.09%) primarily due to overtime costs in the Fire Department. The department typically operates at minimum staffing levels, and consequently, workers' compensation injuries necessitated callbacks at overtime rates. The staffing issue is one reason the department requested and the Board approved hiring six new firefighters this year. While other line-item expenditures in the General Fund reflected up-or-down variances as well, most of them tracked closely to the original budget, and the reasons for the differences were insignificant.

In summary, the Village approached the FY 2021 budget process conservatively by finding ways to limit the growth in expenditures while adjusting the property tax levy to offset other sources of revenue - primarily sales and income tax revenue - that, in the last few years, have not increased as much as hoped. When the Board approved the FY 2021 budget in December 2020, it reflected a General Fund deficit of \$1,630,236 but due to timing, it did not reflect the impact that COVID-19 vaccines and federal stimulus payments would have on the local and national economy. As a result, Fiscal Year 2021 produced an initial General Fund surplus of \$1,671,638, which was entirely due to revenue results that were much stronger than both staff and the Illinois Municipal League expected.

As noted earlier, the initial General Fund surplus created an opportunity, consistent with the Village's financial policy, to make additional contributions to the Village's pension funds. As a result, and after year-end, the Board opted to contribute \$925,000 of the surplus to the Police and Fire Pension Funds to reduce each fund's unfunded liability. The Village did not make an additional contribution to the Illinois Municipal Retirement Fund (IMRF) because that pension fund was overfunded as of December 31, 2020.

Historically, the bond rating agencies have viewed additional pension fund contributions favorably when they rate the Village's ability to repay its debt. In fact, in their recent report dated November 12, 2021, S&P Global Ratings said the following about the Village's history of contributing surplus revenue to its pension funds:

"In our view, the Village's consistent application of a portion of operating surpluses to pay down a portion of its unfunded pension liabilities is prudent. We note that the Village, unlike most cities and villages in Illinois, makes supplemental contributions to its public safety pensions above the ADCs (i.e., Actuarially Defined Contributions) and the village board has a policy to consider applying general fund surpluses to pay down (a) portion of the unfunded pension liabilities each year. The Village has consistently used some of its operating surpluses to make additional contributions in recent years, with additional contributions made to each of the police and firefighters plans each year since at least fiscal 2009."

As a result of the additional pension contribution, the final General Fund surplus was \$746,638. Consequently, fund balance increased to \$16,551,654, representing 38.47% of Fiscal Year 2022 operating expenditures.

Although not highlighted here, the Village's other Governmental, Proprietary and Fiduciary Funds finished the year as expected, meaning that they were not significantly impacted by changes in the economy and do not create any immediate concerns for management.

### **Local Economic Development Activities**

During the fiscal year that ended December 31, 2021, the Village issued 1,424 permits for \$72.3 million worth of construction projects. A list of major projects initiated or under construction in FY 2021 includes the following:

While the global pandemic negatively impacted the national commercial real estate market in 2021, several companies made significant investments in Wheeling. Some of the notable public and private projects include the following:

- A new restaurant, Meat & Potato Urban Kitchen, opened in 2021. This 4,000-square-foot restaurant joins other notable businesses, such as City Works, Starbucks, Eggsperience, Artic Spoon, and Mia's Cantina, to strengthen the appeal of the \$110 million Wheeling Town Center project. Additionally, the ONE Wheeling luxury apartment community, part of the Wheeling Town Center project, performed well, with occupancy surpassing 90 percent of available rental units.
- Uptown 500, a \$90 million mixed-use development with 321 luxury apartment units and over 10,000 square feet of prime retail space, opened in late 2020 and began leasing in 2021. The development, close to the Wheeling Metra Station, Wheeling Town Center project, and other shops and restaurants, surpassed 90 percent occupancy in 2021.
- The Village approved entitlement plans for a new 53-unit rental project adjacent to the Wheeling Metra Train Station. This proposed location for the project, the former Orange Crush site, advances the goals of the Downtown Station Area Plan (2019) and provides new housing options for Wheeling's workforce.
- FedEx leased a 162,000 square foot speculative Class-A industrial building at 940 – 1000 S. Wolf Road. The speculative building is the third constructed in Wheeling in as many years, which is due to Wheeling's strategic location and large manufacturing base. All three speculative industrial buildings constructed within Wheeling are now 100 percent leased.

- Jinny Corporation consolidated two out-of-town facilities and purchased the vacant building at 45-49 E. Hintz Road for more than \$17 million. Based on size, this 309,000 square foot facility represented the most significant industrial deal in Wheeling in 2021. Jinny Corp. plans to invest approximately \$3 million to update this property in the next two years.
- A new \$3 million TSA Customs Facility and a \$10 million Atlantic Aviation hangar building were constructed at Chicago Executive Airport last year. Chicago Executive Airport was Chicagoland's third business airport, with over 95,000 takeoffs and landings in 2021.
- The Village's first recreational cannabis dispensary opened in April when the owners invested \$800,000 to refurbish the former TGI Friday's Restaurant facility. The sales and cannabis taxes generated by the dispensary represent a new source of revenue for the Village.
- A developer began constructing a new 10,000 square foot Class-A retail building near the Westin Chicago North Shore hotel at 751 N. Milwaukee Avenue. The first tenant in this space will be a 2,500-square-foot Starbucks which will contain a drive-through ordering lane and an outside patio.
- A new fueling center with a convenience store and a Cousin Subs restaurant opened to the public at 1048 S. Milwaukee Avenue. The total investment for the project, including the purchase of the land, exceeded \$4 million.
- The former Le Francais Restaurant site, located at 269 S. Milwaukee Avenue, was purchased by a couple who plan to operate a new sit-down Polish restaurant. In addition, the owners of the former RAM Restaurant building at 700 N. Milwaukee Avenue sold the building to District Brew Yards, a Chicago-based beer hall. The new business will encompass a pour-your-own beer tap system and serve barbeque food from award-winning barbeque expert Chef Chris McKenna. The new owner plans to invest over \$500,000 to improve the building before opening to the public.
- The Economic Development Department launched a new grant program to help construct a new restaurant and retail establishments and assist existing restaurants and retailers within the Town Center II and North Milwaukee Avenue TIF Districts in 2021. The Wheeling Restaurant and Retail Build-Out Assistance Grant Program contains two programs: Program A offers up to \$150,000 in grants for sit-down restaurants. Program B provides up to \$50,000 to non-sit down restaurants, retailers, and existing shopping centers to fill vacant commercial units, liven up existing shopping centers, and financially assist potential entrepreneurs with building out their restaurant or retail business. In the program's first year, six grant recipients were awarded a total of \$168,243 which helped attract \$631,957 in private investment. Five of the grant recipients were existing businesses, and one was a new start-up food and beverage business.
- Two major retailers in Wheeling, Target and Walmart, both invested in their existing locations to help strengthen their footprint in Wheeling and adapt to the changing trends of retail. Both businesses updated their exterior façade, made interior upgrades, and added more services such as delivery and curb-side pickup areas to help customers obtain groceries and other items.

Each of these projects is expected to help strengthen Wheeling's tax base and improve its mix of residential, commercial, and industrial offerings.

## Long-term Financial Planning and Relevant Financial Policies

The Village's financial policies establish minimum reserve levels for certain funds of the Village. At December 31, 2021, the fund balance in the General Fund totaled \$16,551,654, representing 38.47% of Fiscal Year 2022 budgeted expenditures (including interfund transfers), more than the 25 percent minimum established by the Board. Of this amount, \$13,855,241 was unassigned and available to fund future programs and services. The Village's other funds had fund balances that met or exceeded the minimums required by policy, in instances where one has been formally adopted by the Board.

In the last ten years, the Village Board has implemented several new sources of revenue to help ensure the long-term financial stability of the community. Most notably, the Village has taken a proactive approach to the Village's property tax levy by consistently approving increases intended to meet the demands of rising operating costs. Over the past 10 years (from the 2012 to 2021 levies), the levy increased an average of 4.99 percent per year from \$11.002 million to \$17.191 million, which helped offset predictable increases in the cost of providing core services. In addition, the Village Board has proactively increased (or implemented) the following revenue sources in order to reduce the Village's reliance on property tax and fund core services:

- ⊗ In FY 2013, the Village allowed businesses to begin offering video gaming; the revenue from gaming license fees and taxes typically generates over \$350,000 (in a non-pandemic year) annually
- ⊗ In FY 2013, the Village increased its gas and electric use tax rates in order to generate an additional \$1,000,000 annually for capital project purposes
- ⊗ In FY 2015, the Village entered into an intergovernmental agreement to provide emergency 911 dispatching services to the City of Des Plaines. The agreement helped reduce the cost of providing this service for both communities
- ⊗ In FY 2018, the Village increased the fees it charges for ambulance service, which generated an additional \$300,000 annually for the General Fund
- ⊗ In FY 2019, the Village implemented an amusement tax, which was expected to generate \$75,000 annually for the General Fund
- ⊗ In FY 2020, the Village implemented a 3 percent cannabis tax, which is expected to generate significant revenue now that a cannabis dispensary has opened in Wheeling
- ⊗ In FY 2022, the Village plans to implement a penny-per-push tax on video gaming which is expected to generate several hundred thousands of dollars annually.

Each of these new sources of revenue have helped reduce the Village's reliance on sales tax, income tax and property tax revenue to fund core services.

In addition to its fund balance policy, the Village has several other policies in place intended to meet a number of financial objectives. One example is the capital asset policy, which requires that the Village maintain capital asset records to comply with governmental financial reporting standards, to provide a basis for determining appropriate insurable values, and to establish responsibility for property control. Capital assets include land, infrastructure, buildings, machinery, equipment, and vehicles with estimated useful life in excess of one year, subject to the capitalization threshold.

Another example is the Village's Capital Equipment Replacement Fund (CERF) policy, which requires departments to set aside funds each year for the eventual replacement of existing equipment and to avoid significant fluctuations in the operating budget from one year to the next. Each department annually contributes to the replacement fund to ensure that sufficient funds exist to replace the item at the end of its useful life without having to borrow to cover those costs.

Finally, the Village recently revised its debt management policy and created a surplus revenue policy. The former provides guidance to the administration regarding purposes for when debt may be issued, types and amounts of permissible debt and the method of sale that may be used. The surplus revenue policy provides a process by which the Village Board may contribute surplus General Fund revenue to its pension funds in order to reduce the Village's unfunded liabilities and the long-term cost of retirement benefits or to its capital funds to pay for capital projects. In the last five years, the Village has relied on its surplus revenue policy to contribute an additional \$3,825,000 to the Village's three pension funds and \$3,350,000 to its Capital Projects Fund. The Village used the contributions to the Capital Projects Fund to pay for a new fire station without having to issue new debt. Each of these policies is intended to strengthen the Village's overall financial position.

## **Major Initiatives**

During the fiscal year that ended December 31, 2021, the Village completed a number of significant projects including the following:

- The Administrative Services Department applied and received approval for federal stimulus funds through the American Rescue Plan Act that will total approximately \$5.25 million. The Village plans to use the funds to build a new fire station. The new station will better serve the needs of the Village's residents and businesses in the northwest portion of the community.
- The Economic Development Department retained a consultant to conduct a survey of current conditions and identify strategies for enhancing the Milwaukee Avenue corridor.
- The Human Resources Division conducted and finalized negotiations with AFSCME Council 31 on behalf of Local 1344 for a successor collective bargaining agreement covering represented positions within the Public Works Department through April 30, 2025.
- The Information Technology Division implemented a multi-factor authentication system for users of the Village's computer network in order to minimize the risk of potential cyberattacks.
- The Finance Department refunded the General Obligation Series 2008 and 2009 bonds and terminated the associated interest rate swaps. As a result of the refunding, the Village realized net present value savings of \$102,722.
- The Human Services Department sought funding through the Illinois Criminal Justice and Information Authority to provide additional victim services.
- The Community Development Department participated in software demonstrations and helped prepare a recommendation to purchase new permit management software in Fiscal Year 2022. Once implemented, the new software will make it easier for residents and businesses to apply for permits and for staff to process the applications.
- The Police Department implemented a Body Worn Camera (BWC) program to protect the safety and welfare of the public and the department. The department also provided officers with clear instruction on when and how to use the cameras and created a policy to manage their use consistent with the Illinois Body Worn Camera Act.

- The Emergency 911 dispatching center worked collaboratively with agencies they serve to assess and fine-tune both the Next Generation 911 phone system and the Computerized Automated Dispatch system to optimize performance.
- The Fire Department completed construction of a new fire station to replace Fire Station 23. The Department also relocated station 23 personnel during the construction process to the Mutual Aid Box Alarm System (MABAS) facility located at 233 West Hintz Road.
- The Public Works Department managed the Wolf Road Reconstruction Project water main and fire hydrant relocation, as well as the storm sewer installation with IDOT.

## **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Village for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended December 31, 2020. This was the forty-first (41<sup>st</sup>) consecutive year the Village received this prestigious award. To be awarded a Certificate of Achievement, the Village published an easily readable and efficiently organized annual comprehensive financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Village also received the GFOA's Award for Distinguished Budget Presentation for its annual operating budget dated January 1, 2021. This marked the thirty-fifth (35<sup>th</sup>) consecutive year the Village received that recognition. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document must be judged to be proficient in several categories including policy documentation, financial planning, communication and organization.

The preparation of the Annual Comprehensive Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. Particular recognition should be given to Brian Smith, Deputy Finance Director and Melita Roque, Accounting Supervisor, for their hard work and dedication in completing this report. In addition, the Village wishes to recognize the staff of the firm of Sikich LLP, the Village auditors, and in particular Brian LeFevre and Nick Bava, whose professionalism and cooperation are sincerely appreciated by the Village and in particular by the staff of the Finance Department. The tireless dedication of the staff of Sikich LLP, in cooperation with the Village staff, provided a cooperative working relationship for the Village of Wheeling.

In closing, we would like to thank the members of the Board of Trustees for their interest and support in planning and conducting the financial operations of the Village in a responsible and progressive manner. Without their leadership and ongoing support, preparation of this report would not have been possible.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'Jon Sfondilis', with a large, stylized initial 'J'.

Jon Sfondilis  
Village Manager

A handwritten signature in black ink, appearing to read 'Michael B. Kaplan', with a large, stylized initial 'M'.

Michael B. Kaplan  
Finance Director

## **FINANCIAL SECTION**

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## **INDEPENDENT AUDITOR'S REPORT**

The Honorable President  
Members of the Board of Trustees  
Village of Wheeling, Illinois

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Wheeling, Illinois (the Village), as of and for the year ended December 31, 2021, and the related notes to financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the Village's nonmajor governmental, internal service, and fiduciary funds presented in the accompanying combining and individual fund financial statements and schedules as of and for the year ended December 31, 2021, as indicated in the table of contents.

In our opinion based on our audit and the report of other auditors, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Wheeling, Illinois as of December 31, 2021, and the respective changes in financial position and cash flows, where applicable, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental, internal service, and fiduciary funds of the Village of Wheeling, Illinois as of December 31, 2021, and the respective changes in financial position and cash flows, where applicable, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. We did not audit the financial statements of the Northwest Water Commission (NWWC), which represent 13.54%, 15.12%, and 1.27% of the assets, net position, and revenues of the business-type activities, respectively. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Village's investment in joint venture, is based on the report of the other auditor. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The financial statements of NWWC were not audited in accordance with *Government Auditing Standards*. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The financial information listed as schedules, supplemental data, and the supplemental financial information listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedules, supplemental data, and supplemental financial information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules, supplemental data and supplemental financial information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

We also have previously audited, in accordance with auditing standards generally accepted in the United States of America, financial statements of the governmental activities, business-type activities, each major fund, the aggregate remaining fund information, and each nonmajor governmental, internal service, and fiduciary funds of the Village as of and for the year ended December 31, 2020, and we expressed unmodified opinions on those financial statements. The audit was conducted for purposes of forming an opinion on the financial statements as a whole. The balance sheets, schedules of revenues, expenditures (expenses), and changes in fund balance (net position) - budget and actual for each fund with comparative actual is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2020 financial statements. The information has been subjected to the auditing procedures applied in the audit of those financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements from which it has been derived.

#### *Other Information*

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 7, 2022 on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

*Sikich LLP*

Naperville, Illinois  
June 7, 2022

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable President  
Members of the Board of Trustees  
Village of Wheeling, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Wheeling, Illinois (the Village) as of and for the year ended December 31, 2021, and the related notes to financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated June 7, 2022. We also have audited the financial statements of each of the Village's nonmajor governmental, internal service, and fiduciary funds presented in the accompanying combining and individual fund financial statements and schedules as of and for the year ended December 31, 2021, as indicated in the table of contents. Our report includes a reference to other auditors who audited the financial statements of the Northwest Water Commission (NWWC), as described in our report on the Village's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of NWWC were not audited in accordance with *Government Auditing Standards*.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Sikich LLP*

Naperville, Illinois  
June 7, 2022

**GENERAL PURPOSE EXTERNAL  
FINANCIAL STATEMENTS**

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

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As management of the Village of Wheeling, we offer Management's Discussion and Analysis (MD&A) of the financial activities of the Village for the fiscal year ended December 31, 2021. The MD&A provides a narrative and analysis of the Village of Wheeling's financial activities for the fiscal year and is designed to:

1. Provide an overview of the Village's financial activity.
2. Assist the reader in focusing on significant financial issues by identifying changes in the Village's financial position and its ability to address subsequent year challenges.
3. Identify material deviations from the approved budget and individual fund issues or concerns.

Since the MD&A's focus is on current year's activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter, beginning on page iv, and the Village's financial statements beginning on page 7.

### **Financial Highlights**

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The Village's total net position is \$134,594,399 of which \$77,279,485 is represented by governmental activities and \$57,314,914 is represented by business-type activities. During the fiscal year ended December 31, 2021, the prior year governmental net position of \$59,910,148 increased by \$17,369,337 (28.99%), and business-type activities' net position as compared to the prior year's net position increased by \$2,041,748 (3.69%).

On December 31, 2021, the Village's governmental funds reported combined fund balances of \$42,114,102, a decrease of \$3,260,002 (7.18%) in comparison with the prior year. Approximately 32.90% of this amount (\$13,855,241) is available for spending at the Village's discretion (*unassigned fund balance*). Changes in revenues and expenses of both governmental and business-type activities will be reviewed in greater detail under the Current Year Impacts of the Government-Wide Financial Statements section.

At the end of the current fiscal year, unrestricted fund balance (the total of the *committed*, *assigned*, and *unassigned* components of *fund balance*) for the general fund was \$15,987,501, or approximately 41.05% of the general fund's expenditures.

### **Overview of the Financial Statements**

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This discussion and analysis is intended to serve as an introduction to the Village's basic financial statements. These financial statements consist of three parts: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

### **Government-wide Financial Statements**

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The *government-wide financial statements* – consisting of the *statement of net position* and the *statement of activities* - are designed to provide readers with a broad overview of the Village's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the Village of Wheeling's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

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The *statement of activities* presents information showing how the Village of Wheeling’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities reflect the Village’s basic services, including general government, public safety, highways and streets, airport – joint venture, and interest and fees. The business-type activities of the Village include the water and sewer operations.

The government-wide financial statements can be found on pages 7-10 of this report.

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**Fund Financial Statements**

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Fund groups contain related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements allow the demonstration of compliance with finance-related legal requirements. The focus is on major funds, rather than fund types. All of the funds of the Village can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental Funds*

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government’s near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Village’s near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Village maintains fourteen (14) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for major funds. The General Fund, Capital Projects Fund, and Capital Equipment Replacement Fund, are considered major governmental funds in 2021. Data from the other eleven governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The Village adopts an annual appropriated budget for its governmental and enterprise funds. A budgetary comparison statement has been provided to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 11-15 of this report.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

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*Proprietary Funds*

The Village maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type* activities in the government-wide financial statements. The Village uses an enterprise fund to account for its Waterworks and Sewerage operations. *Internal Service funds* are an accounting device used to accumulate and allocate costs internally among the Village's various functions. The Village uses an internal service fund to account for accumulation of resources and costs associated with its liability insurance program. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary fund financial statements present the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 16-20 of this report.

*Fiduciary Funds*

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are unavailable for support of the Village's programs and are not reflected in the government-wide financial statements. The accounting for fiduciary funds is much like that used for proprietary funds. The Village maintains two pension trust funds. The Police and Firefighters' pension trust funds are used to report resources held in trust for retirees and beneficiaries covered by the Police or Firefighters' pension plans.

The fiduciary fund financial statements can be found on pages 21-22 of this report.

**Notes to the Financial Statements**

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The notes provide information essential in understanding the data provided in the government-wide and fund financial statements and can be located on pages 23-84 of this report.

**Other Information**

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In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information which include the general fund budgetary comparison schedule and information concerning the Village's progress in funding its obligation to provide pension and other postemployment benefits to its employees. Required supplementary information can be found on page 85-98 of this report.

The combining statements referred to earlier in connection with non-major governmental funds and internal service funds are presented immediately following the required supplementary information on pensions and OPEB. Combining and individual fund statements and schedules can be found on pages 99-144 of this report.

**GOVERNMENT-WIDE OVERALL FINANCIAL ANALYSIS**

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In accordance with GASB Statement No. 34, the Village presented comparative financial information to help the reader better understand the Village's financial position and changes in financial position. An analysis of the Village's financial position begins with a review of the Statement of Net position and the Statement of Activities. These two statements report the Village's net position and changes therein. It should be noted that the financial position could also be affected by non-financial factors, including economic conditions, population growth and new regulations.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

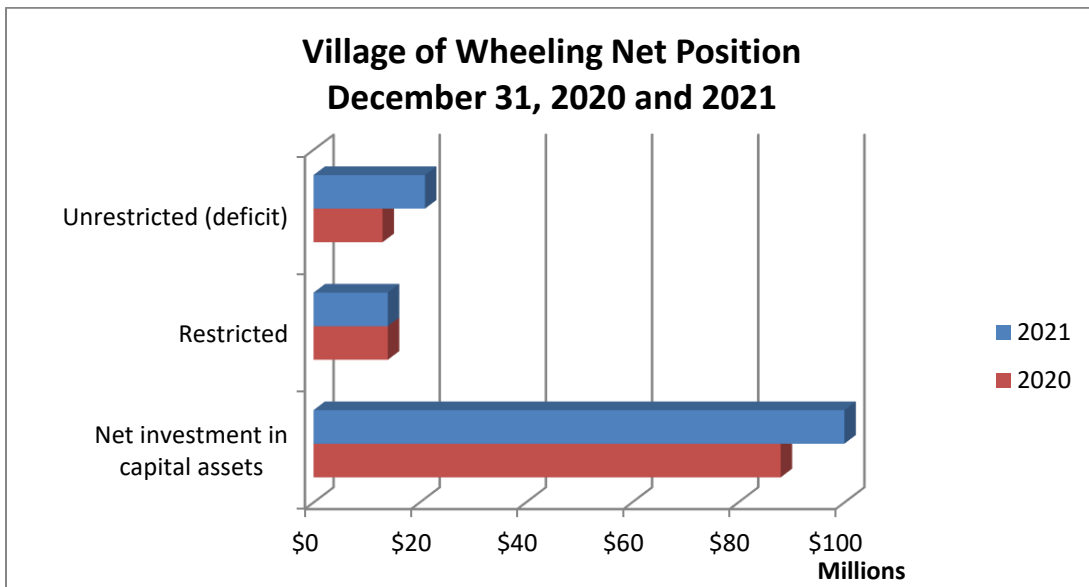
**Statement of Net Position**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the Village of Wheeling, assets and deferred outflows exceeded liabilities and deferred inflows by \$134,594,399 as of December 31, 2021. A summary of the Village's Statement of Net position is presented below in Table 1.

**Table 1: Condensed Statements of Net Position (in thousands)**

	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
<b>Assets</b>						
Current and other assets	\$ 77,532	\$ 70,042	\$ 9,548	\$ 9,671	\$ 87,080	\$ 79,713
Capital assets	93,517	90,919	45,802	45,369	139,319	136,288
Investment in joint venture	43,672	43,763	8,668	8,546	52,340	52,309
Total Assets	<u>214,721</u>	<u>204,724</u>	<u>64,018</u>	<u>63,586</u>	<u>278,739</u>	<u>268,310</u>
<b>Deferred Outflows of Resources</b>						
Pension items	8,635	10,563	343	272	8,978	10,835
OPEB	3,700	3,955	653	698	4,353	4,653
Other Deferred Outflows	197	2,707	220	223	417	2,930
Total Deferred Outflows	<u>12,532</u>	<u>17,225</u>	<u>1,216</u>	<u>1,193</u>	<u>13,748</u>	<u>18,418</u>
Total Assets and Deferred Outflows	<u>227,253</u>	<u>221,949</u>	<u>65,234</u>	<u>64,779</u>	<u>292,487</u>	<u>286,728</u>
<b>Liabilities</b>						
Current and other liabilities	6,903	5,656	392	1,188	7,295	6,844
Long-term liabilities	101,205	122,585	5,863	7,097	107,068	129,682
Total Liabilities	<u>108,108</u>	<u>128,241</u>	<u>6,255</u>	<u>8,285</u>	<u>114,363</u>	<u>136,526</u>
<b>Deferred Inflows of Resources</b>						
Pension Items	23,235	15,264	1,403	917	24,638	16,181
OPEB	1,440	1,680	260	303	1,700	1,983
Property Tax	17,191	16,854	-	-	17,191	16,854
Total Deferred Inflows	<u>41,866</u>	<u>33,798</u>	<u>1,663</u>	<u>1,220</u>	<u>43,529</u>	<u>35,018</u>
Total Liabilities and Deferred Inflows	<u>149,974</u>	<u>162,039</u>	<u>7,918</u>	<u>9,505</u>	<u>157,892</u>	<u>171,544</u>
<b>Net Position</b>						
Net investment						
in capital assets	56,306	46,664	43,535	41,840	99,841	88,504
Restricted	13,762	13,718	-	-	13,762	13,718
Unrestricted (deficit)	<u>7,211</u>	<u>(472)</u>	<u>13,780</u>	<u>13,433</u>	<u>20,991</u>	<u>12,961</u>
Total net position	<u>\$ 77,279</u>	<u>\$ 59,910</u>	<u>\$ 57,315</u>	<u>\$ 55,273</u>	<u>\$ 134,594</u>	<u>\$ 115,183</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**



*Governmental Activities Net Position Summary:*

- ◆ Governmental Activities total net position increased \$17,369,337 (28.99%). The increase can be attributed to increases to total net assets and decreases to total liabilities discussed below.
- ◆ Total net assets increased by \$9,997,435 (4.88%). The increase in total assets was caused by the following: Cash and investments increased by \$1,227,337 (2.76%), revenues received after year-end (i.e. receivables) increased by \$895,607 (3.55%), the net pension asset for the Illinois Municipal Retirement Fund (IMRF) increased \$5,283,820 (1,013.43%), and capital assets being depreciated increased by \$3,244,121 (5.92%).
- ◆ Total liabilities decreased \$20,132,832 (-15.70%). The reduction occurred because the Village made significant principal and interest payments on its Tax Increment Financing notes and general obligation bonds, and investment returns reduced the Police and Fire Pension Funds' net pension liabilities.
- ◆ Governmental Activities net investment in capital assets increased \$9,642,154 (20.66%) due to the capitalization of fire station #23 and the mentioned reductions in general obligation bonds and TIF notes debt.
- ◆ Total unrestricted net position reflected an increase of \$8,509,965. Unrestricted net position increased from a deficit of \$472,378 at the end of 2020 to a surplus of \$8,037,587 at the end of 2021. Strong pension fund investment performance led to increases in assets and significant reductions in long-term liabilities.
- ◆ Total deferred outflows of resources were reduced by \$4,693,640 (-27.25%). The Village refunded the Series 2008 and 2009 General Obligation bonds and terminated related interest rate swaps. Terminating the swaps reduced deferred outflows by \$2,452,576. The remaining reduction is related to a reduction in pension deferred outflows caused by changes in assumptions and differences between assumed and actual results.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

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*Business-Type Activities Net Position Summary:*

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- ◆ The total net position for Business-Type Activities increased by \$2,041,748 (3.69%) due to an increase in current assets and a reduction to both long term and current liabilities. The increase in current assets can be attributed to charges for services in excess of expenses for the year and strong investment performance by the Illinois Municipal Retirement Fund (IMRF).
- ◆ The Business-Type Activities net investment in capital assets increased by \$1,694,823 (4.05%) due to a large increase in construction in progress. The increase is related to watermain replacement projects, which will be discussed later. In addition, the completion of the lead line replacement project and the corresponding retirement of the related IEPA Loan reduced long-term debt by over \$1,000,000.
- ◆ Total assets increased \$431,615 (0.68%) due to an increase in construction in progress and a significant increase to the net pension asset for the IMRF.
- ◆ Total liabilities decreased by \$2,029,950 (-24.50%). There were significant reductions to accounts payable because last year's ending balance included accruals for work done on the lead water service line replacement and well #7 projects that had not been invoiced prior to year-end. The retirement of the IEPA lead service line loan reduced long-term liabilities.
- ◆ An increase of \$443,235 (36.33%) to deferred inflows of resources was a direct result of the performance of the IMRF. The pension fund saw investment returns of nearly 17 percent in 2021.

**VILLAGE OF WHEELING, ILLINOIS**  
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**Statement of Activities**

The Statement of Net position shows the changes in net position from one year to the next. The specific reasons for these changes can be more easily discerned by viewing the Statement of Activities as shown in Table 2.

**Table 2: Condensed Statement of Activities**

	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
Revenues:						
Program Revenues:						
Charges for services	\$ 8,949	\$ 7,738	\$ 9,599	\$ 9,599	\$ 18,548	\$ 17,337
Operating grants and contributions	2,183	2,530	-	-	2,183	2,530
Capital grants and contributions	972	1,533	1,272	-	2,244	1,533
General Revenue:						
Property taxes	31,565	32,647	-	-	31,565	32,647
Other taxes	14,621	12,298	-	-	14,621	12,298
Intergovernmental	7,502	6,252	-	-	7,502	6,252
Other	1,126	3,188	(8)	197	1,118	3,385
Total Revenues	<u>66,918</u>	<u>66,186</u>	<u>10,863</u>	<u>9,796</u>	<u>77,781</u>	<u>75,982</u>
Expenses:						
General government	16,854	26,328	-	-	16,854	26,328
Public safety	25,480	26,794	-	-	25,480	26,794
Highways and streets	4,500	4,977	-	-	4,500	4,977
Airport – joint venture	91	315	-	-	91	315
Interest and fees	3,418	2,279	-	-	3,418	2,279
Water and sewer	-	-	8,027	8,985	8,027	8,985
Total Expenses	<u>50,343</u>	<u>60,693</u>	<u>8,027</u>	<u>8,985</u>	<u>58,370</u>	<u>69,678</u>
Increase (Decrease) in Net Position						
Before Transfers	16,575	5,493	2,836	811	19,411	6,304
Transfers	<u>794</u>	<u>534</u>	<u>(794)</u>	<u>(534)</u>	<u>-</u>	<u>-</u>
<b>Change in Net Position</b>	<b>17,369</b>	<b>6,027</b>	<b>2,042</b>	<b>277</b>	<b>19,411</b>	<b>6,304</b>
Beginning Net Position	<u>59,910</u>	<u>53,883</u>	<u>55,273</u>	<u>54,996</u>	<u>115,183</u>	<u>108,879</u>
<b>Ending Net Position</b>	<b><u>77,279</u></b>	<b><u>59,910</u></b>	<b><u>57,315</u></b>	<b><u>55,273</u></b>	<b><u>134,594</u></b>	<b><u>115,183</u></b>

**VILLAGE OF WHEELING, ILLINOIS**  
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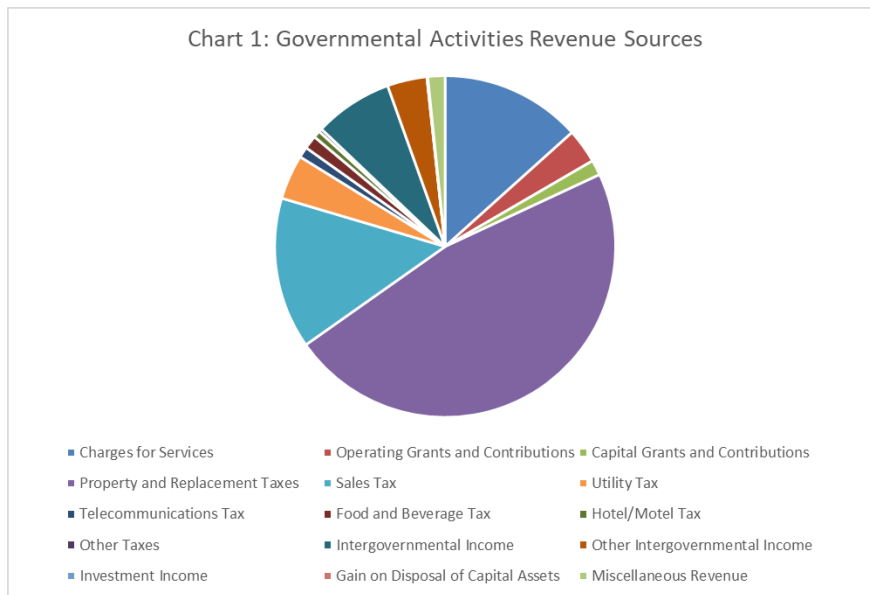
*Governmental Statement of Activities Summary:*

During the current fiscal year, net position for governmental activities increased \$17,369,337 from the prior year for an ending balance of \$77,279,485.

*Governmental Activities Revenues*

For the fiscal year ended December 31, 2021, revenues from governmental activities totaled \$66,917,710, an increase of \$732,081 (1.11%). Property taxes totaled \$31,564,680, representing 47.29% of total governmental funds’ revenue; sales and use taxes totaled \$9,595,142, accounting for 14.38% of revenue; charges for services totaled \$8,949,028 representing 13.41% of total governmental activity revenue.

An analysis of the Village’s governmental activities revenue sources is presented below in Chart 1.



- ◆ Property tax revenue decreased \$1,082,272 (3.32%) from \$32,646,952 in fiscal year 2020 to \$31,564,680. This was primarily due to a significant reduction in the North Milwaukee/Lake Cook Redevelopment Area equalized assessed value from a major property tax appeal. In addition, the Village Board did not approve a property tax increase for 2021 in an effort to reduce financial stress on residents and businesses during the pandemic.
- ◆ The Village’s equalized assessed valuation (EAV) increased 2.54% from \$1,115,105,481 in tax year 2019 to \$1,143,409,822 in tax year 2020.

<u>Levy Year</u>	<u>EAV</u>
2019	\$ 1,115,105,481
2020	\$ 1,143,409,822
Increase	\$ 28,304,341
% Increase	2.54%

**VILLAGE OF WHEELING, ILLINOIS**  
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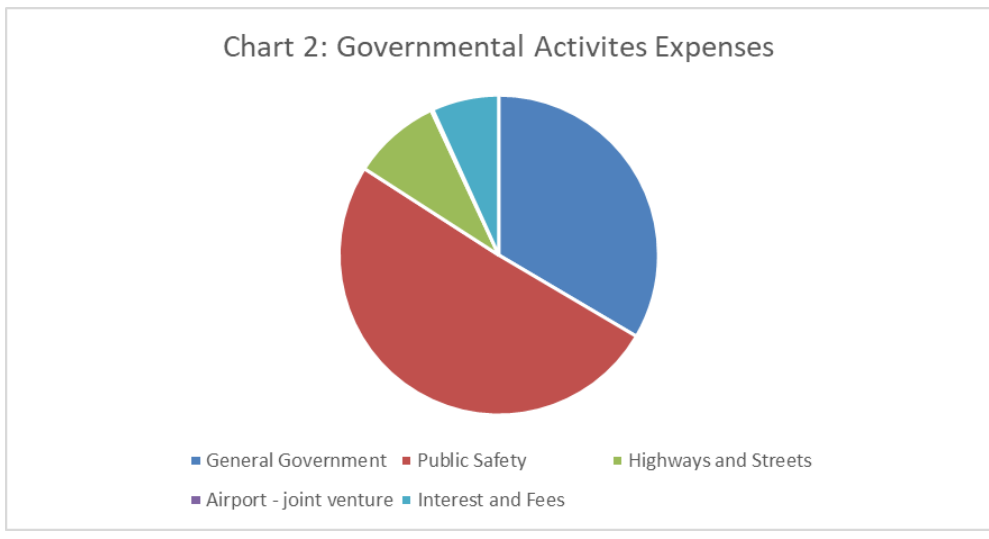
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- ◆ Sales tax revenue increased by 25.67% or \$1,960,173 due to a number of factors discussed later.
- ◆ Income tax revenue increased \$893,167 (21.83%) from the prior year due to stronger than expected corporate profits and a significant drop in the Illinois unemployment rate.
- ◆ Food and beverage tax increased \$251,663 (41.66%) as restaurants continued to recover from the COVID-19 pandemic.
- ◆ Hotel/motel tax revenue increased \$138,475 (45.14%) as the travel industry began to recover from the pandemic.
- ◆ Charges for services increased \$1,211,313 (15.65%) over the prior year resulting from increases in engineering inspection fees, building permits, and health inspection fees. Fixed Base Operators (FBOs) built new airport hangars at Chicago Executive Airport, and several residents and businesses applied for permits for remodeling projects. In addition, ambulance revenue increased \$652,820 (66.99%) due to the Village’s participation in the Ground Emergency Medical Transportation (GEMT) program. GEMT is a federal program that provides additional Medicaid funding for ambulance services beyond what the state reimburses the Village.
- ◆ Gain on disposal of capital assets decreased by \$1,003,755 (-95.35%) because in FY 2020, the Village sold stormwater detention compensatory water storage credits to an assisted living facility developer.

*Governmental Activities Expenses*

For the fiscal year ended December 31, 2021 expenses from governmental activities totaled \$50,342,566. Public Safety and General Government services accounted for 50.61% and 33.48% of all governmental activities expenses, respectively.

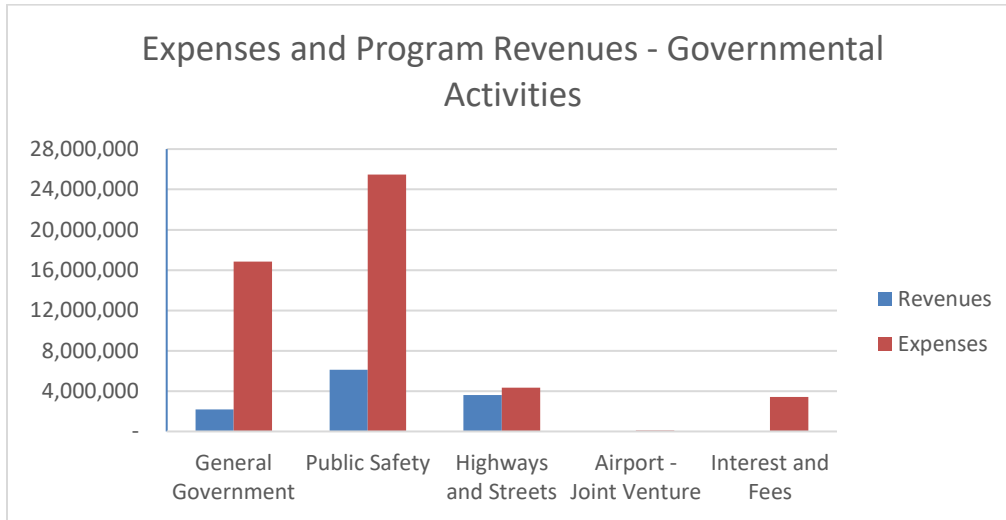
An analysis of the Village’s governmental activities expenses by category is presented below in Chart 2.



**VILLAGE OF WHEELING, ILLINOIS**  
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- ◆ General government expenses decreased \$9,474,397 (-35.99%) over the prior fiscal year. The decrease occurred because the Village issued \$8,197,650 in Tax Increment Financing (TIF) notes to a developer in FY 2020. The decrease was also due to a significant increase in the IMRF net pension asset, which will be discussed later.
- ◆ Public safety expenses decreased \$1,313,559 (-4.90%) from the prior fiscal year. This is largely due to a reduction in the change in net pension liabilities of the three pension funds. In addition, more purchases were capitalized in 2021 than in 2020, including construction of a new fire station.
- ◆ Highways and streets expenses decreased \$477,059 (-9.59%) because in FY 2020, the Village provided \$835,174 in Tax Increment Financing (TIF) funds to the Wheeling Park District. In addition, the Town Center 2 TIF Fund purchased stormwater credits from the Stormwater Fund that were needed to provide a TIF incentive to an assisted living facility developer.
- ◆ The Liability Insurance Fund saw income before transfers of \$1,424,842 because of significant reimbursements from excess liability claims. This income was allocated between general government and public safety expenses.



***Business-Type Statement of Activities Summary:***

During the current fiscal year, net position for business-type activities increased \$2,041,748 (3.69%) to \$57,314,914 from \$55,273,166.

***Business-Type Revenues***

- ◆ Business-type charges for services were roughly equal to the previous year, amounting to just \$849 less than fiscal year 2020. Water consumption in 2021 was up 18.3 million gallons from 2020, which affects both water and sewer revenue positively.
- ◆ Business-type capital grants and contributions of \$1,271,580 were recorded in FY 2021. The Village received \$1,000,000 in loan forgiveness from the Illinois Environmental Protection Agency (IEPA) that helped fund a lead line replacement project completed in 2021. In addition, CERF purchases of \$271,580 were recorded as capital contributions to the fund. There were no business-type capital grants and contributions in 2020.

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*Business-Type Expenses*

- ◆ Business-type expenses decreased \$958,305 (-10.67%) from the prior year. This was primarily due to a decrease in capital project-related expenses compared to FY 2020.

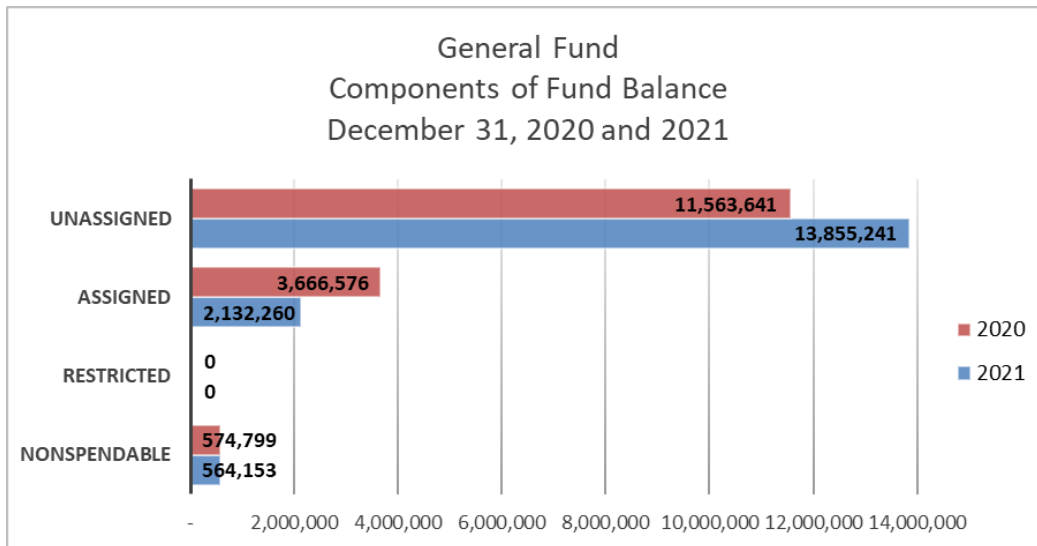
**FINANCIAL ANALYSIS OF THE VILLAGE FUNDS**

As noted earlier, the Village of Wheeling uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the Village’s *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Village’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the Village of Wheeling itself, or a group or individual that has been delegated authority to assign resources for use of particular purposes by the Village’s Board.

At December 31, 2021, the governmental funds reported a combined fund balance of \$42,114,102, a decrease of \$3,260,002 (-7.18%) from the beginning of the year. Approximately 32.33% of this amount (\$13,613,845) constitutes *unassigned fund balance*, which is available for spending at the Village’s discretion. The remainder of the fund balance is either *nonspendable, restricted, or assigned* to indicate, that it is 1) not available for new spending because it is related to prepaid items and inventory (\$905,773), 2) legally required to be maintained intact, or restricted, for other purposes such as capital projects, highways and streets, public safety, economic development, and debt service (\$12,593,543) or 3) assigned (\$15,000,941) for capital improvements, capital projects, or health insurance expenditures.

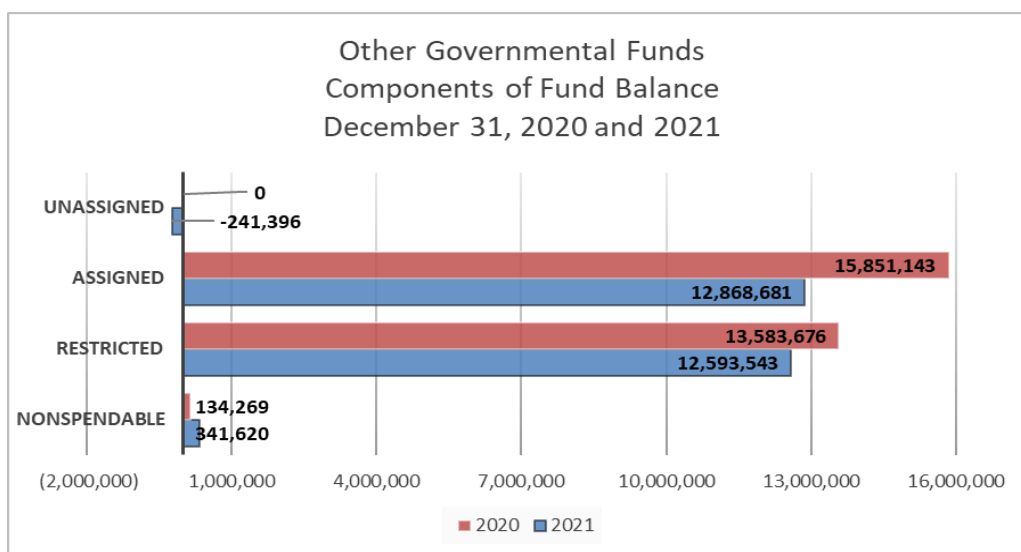


**VILLAGE OF WHEELING, ILLINOIS**  
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The General Fund is the Village’s primary operating fund and the largest source of funds used to pay for day-to-day service delivery. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$13,855,241. The total fund balance in the General Fund increased \$746,638 (4.72%) from \$15,805,016 in fiscal year 2020 to \$16,551,654 in fiscal year 2021.

As a measure of the General Fund’s liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total General Fund expenditures. At December 31, 2021, unassigned fund balance represented approximately 35.58% of total General Fund expenditures, not including other financing sources (uses), while total fund balance represented 42.50% of that same amount. The increase in fund balance is largely due to significant increases in sales tax, income tax, personal property replacement tax, and building permit-related fees.



The Village maintains five separate capital projects funds created to account for the revenues and expenditures related to the Village’s Tax Increment Financing (TIF) redevelopment areas. None of these funds were major in 2021. The five TIF Funds combined to reflect a net decrease of \$2,462,103 (-24.97%) in total fund balance, from \$9,859,411 to \$7,399,329. The decrease was due to a reduction in property tax increment in the North Milwaukee/Lake Cook Redevelopment Area Fund, significant principal and interest payments on TIF Notes in the Town Center TIF #2 Fund, and the Village Board’s decision to distribute surplus funds. The reduction in property tax increment was primarily related to the Westin Hotel, which received an assessment reduction related to the pandemic. The Village also declared \$6,716,293 in TIF surpluses and distributed those funds, which were not needed for economic development projects, to the overlapping taxing districts. The distribution of surplus funds benefits the taxing districts and the Village’s General Fund, and Police and Fire Pension Funds, which each receive a share.

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The Village maintains three additional capital projects funds and two of them - the Capital Equipment Replacement Fund (CERF) and the Capital Projects Fund – were major funds in 2021. The Capital Equipment Replacement Fund was created to account for transfers and advances from other funds that will pay for the eventual replacement of vehicles and equipment. During the year, the CERF fund balance increased by \$406,513 (4.99%) to \$8,556,362, because there were fewer acquisitions made than budgeted. This was due in part to supply chain issues which make it more difficult to obtain equipment. As a result, expenditures were \$966,641 under budget; however, those items will be purchased in fiscal year 2022.

The Capital Projects Fund, the other major capital fund, was created to fund infrastructure and non-infrastructure needs, including public streets, sidewalks, and building improvements. The fund balance in this fund decreased by \$3,388,975 (-44.01%) during the current fiscal year to \$4,312,319 due to an increase in capital projects activity. The amount of resources the Village allocates to capital projects fluctuates from year to year based on the Village's multi-year Capital Improvement Plan (CIP). Consequently, significant increases or decreases from one year to the next are expected and are not indicative of a financial problem.

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**Proprietary Funds**

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Proprietary Funds are sometimes referred to as *business-type* funds of a local government. The Village maintains two separate proprietary funds. The Waterworks and Sewerage Fund is an enterprise fund used to account for the acquisition, operations and maintenance of Waterworks and Sewerage facilities and services and is predominantly self-supporting through user charges. The Liability Insurance Fund is an internal service fund that accounts for assets associated with funding the Village's liability insurance.

At December 31, 2021, total net position of the Waterworks and Sewerage Fund increased \$2,041,748 (3.69%) to \$57,314,914. Of the total, \$43,534,593 represents the Village's net investment in capital assets and the remaining \$13,780,321 represents unrestricted net position. Expenses included water main replacements, the rehabilitation of Well #5, sewer lining costs, and ordinary operating expenses.

At December 31, 2021, unrestricted net position of the Liability Insurance Fund increased \$1,378,874 (39.23%) due to significant excess claim reimbursements from the insurance providers. Total net position accumulated to pay liability insurance premiums and claims was \$4,893,482 at fiscal year-end.

Total net position for the two proprietary funds increased \$3,420,622 (5.82%) from \$58,787,774 to \$62,208,396 at December 31, 2021.

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**General Fund Budgetary Highlights**

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**Original budget compared to final budget.** During the year there was (1) one amendment to increase the original General Fund budgeted appropriation. The amendment distributed surplus revenue (\$925,000) between two of the Village's three defined benefit plans (Police Pension and Fire Pension). The IMRF defined benefit plan did not receive a portion of this distribution because it was more than 100% funded at year-end.

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**Fund Budget compared to actual results.** The most significant differences between budgeted and actual revenues were as follows:

Revenue Source	Budgeted Revenues	Actual Revenues	Difference	% Difference
Income tax	3,764,800	4,984,336	1,219,536	32.39%
Home rule sales tax	3,451,800	4,126,369	674,569	19.54%
Sales tax	5,032,500	5,468,773	436,273	8.67%
Cannabis use tax	33,883	266,786	232,903	687.37%
Engineering inspection fees	195,500	403,951	208,451	106.62%
IPBC terminal reserve revenue	-	175,127	175,127	
Personal property replacement tax	172,128	339,479	167,351	97.22%
Grants	-	161,543	161,543	
Video gaming tax	224,553	364,870	140,317	62.49%
Plan review	66,094	186,483	120,389	182.15%
Hotel/motel tax	555,000	445,235	(109,765)	-19.78%
State use tax	1,618,864	1,465,201	(153,663)	-9.49%
Local ordinance fines	998,815	622,444	(376,371)	-37.68%

- ◆ Sales tax (8.67%) and home rule sales tax (19.54%) were \$1,110,842 over budget due to strong demand. As the Illinois Municipal League (IML) noted in the September 2021 edition of the IML Review, sales tax receipts have benefitted from, "...federal stimulus payments, job losses concentrated in lower paying positions, consumers spending money on taxable goods instead of non-taxable services, pent up demand after lockdowns were eased, and development of delivery and curbside pick-up options." In addition, the Village received new revenue from online sales when the Level the Playing Field for Illinois Retail Act went into effect on January 1, 2021.
- ◆ Income tax receipts (32.39%) were \$1,219,536 over budget due to federal unemployment benefit supplements contributing to higher receipts, stronger than expected corporate profits, and a significant drop in the Illinois unemployment rate from 16.5% in April 2020 to 4.3% in December 2021.
- ◆ Video gaming tax (62.49%) rebounded to pre-pandemic levels and surpassed the previous high of \$272,907 set in 2019. The gains are due to increased demand for video gaming; the Village has issued 14 additional licenses since 2019 and now has 107 machines in restaurants and video gaming cafes.
- ◆ The Village received \$147,462 in federal grant funding intended to offset COVID-19 related costs to disinfect public buildings and purchase personal protective equipment
- ◆ The Village received \$266,786 in revenue from the state’s Cannabis Use Tax, which began in March of 2021, and the Village’s Cannabis Excise Tax. Wheeling’s first cannabis dispensary opened for business in April of 2021.
- ◆ Personal Property Replacement Tax (PPRT) was \$167,351 or 97.22 percent over budget. The State of Illinois distributes PPRT revenue to municipalities each year. The Illinois Municipal League reported that the unprecedented growth in PPRT revenue in 2021 was due to a timing issue caused by the pandemic and a transfer from the state’s Refund Fund after the Illinois Department of Revenue completed a reconciliation process. The state generates PPRT revenue by taxing income from corporations, partnerships, trusts, S corporations, and public utilities.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**  
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- ◆ State use tax revenue was \$153,663 (-9.49%) lower than budgeted due to implementation of the Level the Playing Field for Illinois Retail Act on January 1, 2021. The Act requires online businesses to collect sales tax on each transaction rather than the state’s 6.25 percent use tax. As a result, sales tax revenue increased and state use tax revenue decreased.
- ◆ Local ordinance fine revenue was \$376,371 (-37.68%) less than budgeted. The Police Department wrote fewer tickets in 2021 (17,958 compared to a pre-pandemic level of 26,731 in 2019) and some of the Village’s red light cameras were not operating due to construction projects at those intersections. In addition, the Village received less revenue from collection agencies after the State of Illinois decided that it will no longer collect revenue from red light tickets.

The most significant differences between budgeted and actual expenditures were as follows:

<b>Expenditure Type</b>	<b>Budgeted Expenditures</b>	<b>Actual Expenditures</b>	<b>Difference</b>	<b>% Difference</b>
Village Manager's office and Board of Trustees	1,836,200	1,714,068	(122,132)	-6.65%
Facilities	1,140,450	1,091,881	(48,569)	-4.26%
Community development	1,888,740	1,828,971	(59,769)	-3.16%
Social services	343,303	293,010	(50,293)	-14.65%
Street division	896,975	842,429	(54,546)	-6.08%
Forestry	964,335	913,798	(50,537)	-5.24%
Police Department	14,692,601	14,535,782	(156,819)	-1.07%
Fire Department	13,047,759	13,712,906	665,147	5.10%

- ◆ Expenditures were down in the Village Manager’s Office and Board of Trustees budget due to economic recruitment decisions and telecommunication service savings.
- ◆ Facilities expenditures were less than budgeted because budgeted roof repairs were delayed until 2022 and other maintenance costs were less than expected.
- ◆ Community Development Department costs were down because the department decided not to fill an open building inspector position.
- ◆ Social Services, Streets, and Forestry were under budget because the departments had vacant positions for several months.
- ◆ Personnel costs in the Police Department were lower due to overtime savings, vacancies, and health insurance savings. In addition, the department now has more Tier 2 than Tier 1 employees participating in the Police Pension Fund and Illinois Municipal Retirement Fund (IMRF). Tier 2 employees receive reduced pension benefits compared to Tier 1 employees, which has reduced the employer’s contribution to the pension funds since 2011.
- ◆ Personnel costs in the Fire Department were greater than anticipated due to overtime costs related to workers compensation injuries. The department has operated at minimum staffing levels for several years, so workers compensation injuries create the need to callback employees who are off duty and pay them overtime. The department also saw several large payouts due to the retirement of employees eligible for SLDPA benefits.

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**Capital Assets and Debt Administration**

**Capital assets.** The Village's total investment in capital assets for its governmental and business-type activities as of December 31, 2021 amounted to \$139,319,447. The investment in capital assets includes land, stormwater credits, buildings, equipment, underground distribution and collection systems, infrastructure, and construction work in progress. The Village saw a net increase of capital assets (including additions, developer contributions, and retirements) of \$3,031,656 (2.22%).

**Table 3: Capital Assets**

	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
Land	\$21,596,641	\$21,425,605	\$567,510	\$567,510	\$22,164,151	\$21,993,115
Intangible assets - stormwater credits	1,907,650	1,907,650	-	-	1,907,650	1,907,650
Land right of way	11,653,126	11,653,126	-	-	11,653,126	11,653,126
Buildings & Improvements	58,507,974	53,504,630	-	-	58,507,974	53,504,630
Vehicles, equipment, & furniture	14,913,705	14,070,140	3,743,232	4,220,853	18,656,937	18,290,993
Infrastructure	39,010,421	38,871,321	-	-	39,010,421	38,871,321
Water System Improvements	-	-	48,680,723	47,763,942	48,680,723	47,763,942
Sewer System Improvements	-	-	20,525,531	20,266,315	20,525,531	20,266,315
Construction in progress	359,375	1,175,831	2,060,185	1,213,385	2,419,560	2,389,216
<b>Total Capital Assets</b>	<b>147,948,892</b>	<b>142,608,303</b>	<b>\$75,577,181</b>	<b>\$74,032,005</b>	<b>223,526,073</b>	<b>216,640,308</b>
Less: Accumulated depreciation	(54,431,550)	(51,689,662)	(29,775,076)	(28,662,855)	(84,206,626)	(80,352,517)
<b>Total</b>	<b>93,517,342</b>	<b>90,918,641</b>	<b>45,802,105</b>	<b>45,369,150</b>	<b>139,319,447</b>	<b>136,287,791</b>

Major capital asset events during the current fiscal year included the following:

- ◆ The Village completed construction of Fire Station #23, resulting in a reduction of \$1,175,831 of construction in progress and the addition of \$5,305,532 to buildings and improvements.
- ◆ The Village used Motor Fuel Tax (MFT) funds to reconstruct 557 lineal feet of Willow Road and capitalized \$200,300 at the completion of the project.
- ◆ The Village acquired the former Evanger's property at 221 S. Wheeling Road and capitalized \$171,036 of land.
- ◆ The Village completed a lead water service line replacement program, eliminating \$932,357 of construction in progress while capitalizing \$1,035,659 in water assets.
- ◆ The Village began work on a water main and roadway improvement program that includes installation of approximately 5,000 lineal feet of PVC water main pipe. This resulted in \$1,409,114 of construction in progress.
- ◆ The Village began work on Wolf Road, a project that includes water and sewer line replacement and reconstruction of the road itself. At the end of the project, the Village will assume control of Wolf Road from the State of Illinois and responsibility for its maintenance. This work resulted in \$240,880 of construction in progress.

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- ◆ The Village completed the Hintz Road sanitary sewer rehabilitation project resulting in the capitalization of \$228,516 in sewer assets. The project replaced significant deficiencies found at the sewer line under Hintz Road at Seton Court.
- ◆ The Village continued its' laddered capital equipment replacement program by purchasing four police utility interceptors, two trucks for highway/streets, two trucks for building services, two trucks for the water department, one truck for the sewer department, a bobcat, an asphalt recycler and hot box trailer, a new fire engine, three defibrillators, new dispatching consoles, and new squad car cameras.

Additional information on the Village's capital assets can be found in Note 4 on pages 36-37 of this report.

**Long-term Debt.** The Village, as a home-rule community, does not have a legal debt limit. In October 2019, Fitch Ratings affirmed the Village's AA+ bond rating. Standard and Poor's affirmed the Village's AA bond rating in November 2021.

	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
<b>Bonds and Notes Payable</b>						
General obligation bonds	\$ 30,920,000	\$ 36,085,000	\$ 2,135,000	\$ 2,290,000	\$ 33,055,000	\$ 38,375,000
Tax Increment Revenue Note	8,089,995	13,798,293	-	-	8,089,995	13,798,293
Premium on bonds payable	1,942,622	622,717	126,803	140,892	2,069,425	763,609
<b>Other liabilities</b>						
Asset retirement obligation	-	-	230,000	230,000	230,000	230,000
IEPA loan payable	-	-	-	1,092,145	-	1,092,145
Vested compensated absences	2,547,387	2,479,046	201,634	216,167	2,749,021	2,695,213
Insurance claims payable	706,803	695,657	-	-	706,803	695,657
Net pension liability - IMRF	-	-	-	-	-	-
Net pension liability - police pension	18,405,714	24,572,901	-	-	18,405,714	24,572,901
Net pension liability - fire pension	20,629,094	26,604,151	-	-	20,629,094	26,604,151
Other post employment benefits	17,963,157	17,727,025	3,169,969	3,128,298	21,133,126	20,855,323
<b>Total</b>	<b>101,204,772</b>	<b>122,584,790</b>	<b>5,863,406</b>	<b>7,097,502</b>	<b>107,068,178</b>	<b>129,682,292</b>

The Village implemented GASB pronouncement 75 in 2018, which established standards for measuring and recognizing liabilities, deferred outflows and inflows of resources, and expenses for postemployment benefits other than pensions. As of December 31, 2021, the OPEB liability increased \$277,803 (1.33%), due to interest on the total liability, assumption changes increasing health care cost inflation rates, and lowering the expected rate of return on OPEB plan investments from 2.00% to 1.84%.

The Village's net pension liability decreased \$18,358,502 (-36.31%) in 2021. Annual changes to the net pension liability can be volatile. The decrease in 2021 was due to strong investment performance with all three pension funds recording investment gains of more than 10 percent.

The Fire Pension net pension liability decreased \$5,975,057 (-22.46%) in 2021. The decrease was due to investment performance that exceeded the assumed rate of return (12.1% actual versus 7.25%), the interest accumulated on the total liability, and a significant difference between expected and actual experience.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

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The Police Pension net pension liability decreased \$6,167,187 (-25.10%) in 2021. The decrease was due to investment performance that exceeded the assumed rate of return (11.9% actual versus 7.25%), the interest accumulated on the total liability, and a significant difference between expected and actual experience.

The IMRF net pension asset increased \$6,216,258 (1013.43%) in 2021. The increase was due to investment performance that exceeded the assumed rate of return (16.8% actual versus 7.25% expected) and the interest accumulated on the total liability.

The Village Board did not pass a formal funding policy with the adoption of GASB pronouncement 68, instead opting to pass a General Fund surplus policy that requires the Village Board to consider contributing General Fund surpluses to the three defined benefit plans. More information on the Village's defined benefit pension plans can be found in Note 14 on pages 61-83 of this report.

At the end of FY 2021, the Village had total bonded debt outstanding of \$33,055,000, which was backed by the full faith and credit of the government. Of the \$33,055,000 debt outstanding, however, only \$25,821,331 is supported by the Village's property tax levy and sales tax revenue. The remaining debt (\$7,233,669) is supported by other sources of revenue including gas and electric use tax revenue, water and sewer fees and tax increment financing revenue.

During the year, the Village issued \$16,595,000 of general obligation bonds to refund the Series 2008 and 2009 General Obligation Bonds. As a result, the Village achieved present value savings of nearly \$103,000.

During the current fiscal year, the Village retired \$21,760,000 of general bond principal and \$155,000 of water and sewer funded debt, including the mentioned refunding amounts. The Village has no plans to issue new general obligation debt in the next few years.

The Village currently has four outstanding Tax Increment Financing (TIF) notes. The outstanding balances on the notes was \$8,089,995 as of December 31, 2021, a decrease of \$5,708,298 compared to 2020. The notes were originally issued to developers for economic development purposes. Principal and interest payments on the notes are made using property tax increment generated by the Village's TIF districts.

Additional information on the Village's long-term debt can be found in Note 5 on pages 38-45 of this report.

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**Economic factors and next year's budget**

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The following economic and budgetary factors were considered in developing the 2022 fiscal year budget:

- The Village is closely monitoring how the local economy rebounds from the pandemic and its' impact on the Village's major sources of revenue. Management expects that many sources of revenue will show gains in fiscal year 2022 (hotel/motel tax, food and beverage tax, etc.), and that strong income and sales tax numbers will produce another surplus.
- The Village Board approved a 2% property tax increase for 2022. Incremental increases in the property tax levy have been necessary for many years because the Village's largest sources of revenue – sales and income tax – had not increased significantly prior to 2021.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2021**

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- While staff carefully reviewed the Target level budget for opportunities to reduce expenditures, the budget maintains core services at current levels and is essentially a status-quo spending plan reflecting no significant service-level changes.
- The exception to the status-quo spending plan is the Board's decision to hire six new firefighters to provide enhanced emergency response services to certain areas of the community.
- The Village finalized new contracts with its public works union in 2021. The Village's current contracts with its' Police and Fire Unions do not expire until April of 2023.
- Staff recommended and the Board approved a 3.50 percent increase in water rates and sewer rates effective January 1, 2022. The increase was necessary to offset increases in operating expenses in the Water and Sewer Fund. The 2022 increase reflects the fourth year of a five-year period during which the Village will see no increase in the cost of water purchased from the Northwest Water Commission.
- The Board approved a 25-cent increase (7.69%) in stormwater fees effective January 1, 2022. The rate increase is necessary to fund future stormwater projects. The 25-cent increase per Equivalent Runoff Unit (ERU) will generate \$79,000 in new revenue for the Stormwater Fund on an annual basis.

**Contacting the Village's Financial Management**

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This financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the Village's finances and to demonstrate the Village's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Michael Kaplan, Finance Director, Village of Wheeling, 2 Community Boulevard, Wheeling, Illinois 60090.

## **BASIC FINANCIAL STATEMENTS**

**VILLAGE OF WHEELING, ILLINOIS**

STATEMENT OF NET POSITION

December 31, 2021

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and investments	\$ 45,662,793	\$ 4,803,655	\$ 50,466,448
Receivables (net, where applicable, of allowance for uncollectibles)			
Property taxes	18,306,279	-	18,306,279
Sales taxes	2,680,142	-	2,680,142
Local use taxes	520,413	-	520,413
Telecommunications tax	169,261	-	169,261
Accounts	915,923	1,798,706	2,714,629
Accrued interest	27,972	8,815	36,787
IPBC	2,132,260	164,957	2,297,217
Other	1,378,450	10,792	1,389,242
Prepaid expenses	500,895	118,982	619,877
Inventory	411,231	406,149	817,380
Due from other governments	232,723	-	232,723
Net pension asset - IMRF	5,805,200	1,024,446	6,829,646
Internal balances	(1,211,782)	1,211,782	-
Capital assets not being depreciated	35,516,792	2,627,695	38,144,487
Capital assets being depreciated, net of accumulated depreciation	58,000,550	43,174,410	101,174,960
Investment in joint venture	43,672,115	8,667,602	52,339,717
<b>Total assets</b>	<b>214,721,217</b>	<b>64,017,991</b>	<b>278,739,208</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension items - Police Pension	4,324,792	-	4,324,792
Pension items - Firefighters' Pension	2,364,705	-	2,364,705
Pension items - IMRF	1,945,561	343,334	2,288,895
Deferred outflows of resources - ARO	-	219,385	219,385
Deferred outflows of resources - OPEB	3,700,246	652,985	4,353,231
Unamortized loss on refunding	196,619	-	196,619
<b>Total deferred outflows of resources</b>	<b>12,531,923</b>	<b>1,215,704</b>	<b>13,747,627</b>
<b>Total assets and deferred outflows of resources</b>	<b>227,253,140</b>	<b>65,233,695</b>	<b>292,486,835</b>

(This statement is continued on the following page.)

**VILLAGE OF WHEELING, ILLINOIS**

STATEMENT OF NET POSITION (Continued)

December 31, 2021

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>LIABILITIES</b>			
Accounts payable	\$ 2,185,905	\$ 259,867	\$ 2,445,772
Accrued payroll	543,767	38,223	581,990
Deposits payable	62,115	61,476	123,591
Unearned revenue	2,772,554	28,967	2,801,521
Due to fiduciary funds	1,256,892	-	1,256,892
Interest payable	82,075	3,558	85,633
Long-term liabilities			
Due within one year	7,736,071	393,621	8,129,692
Due in more than one year	93,468,701	5,469,785	98,938,486
	108,108,080	6,255,497	114,363,577
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension items - Police Pension	8,294,893	-	8,294,893
Pension items - Firefighters' Pension	6,986,813	-	6,986,813
Pension items - IMRF	7,953,338	1,403,530	9,356,868
Unamortized gain on refunding	-	5,709	5,709
Deferred inflows of resources - OPEB	1,439,591	254,045	1,693,636
Deferred revenue - property taxes	17,190,940	-	17,190,940
	41,865,575	1,663,284	43,528,859
Total liabilities and deferred inflows of resources	149,973,655	7,918,781	157,892,436
<b>NET POSITION</b>			
Net investment in capital assets	56,306,735	43,534,593	99,841,328
Restricted for			
Stormwater improvements	1,917,294	-	1,917,294
Highways and streets	3,040,285	-	3,040,285
Public safety	459,846	-	459,846
Economic development	7,397,308	-	7,397,308
Debt service	120,430	-	120,430
Unrestricted	8,037,587	13,780,321	21,817,908
<b>TOTAL NET POSITION</b>	<b>\$ 77,279,485</b>	<b>\$ 57,314,914</b>	<b>\$ 134,594,399</b>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2021

	Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>FUNCTIONS/PROGRAMS</b>				
<b>PRIMARY GOVERNMENT</b>				
Governmental Activities				
General government	\$ 16,854,017	\$ 2,184,506	\$ -	\$ -
Public safety	25,480,229	5,475,143	656,050	-
Highways and streets	4,499,498	1,289,379	1,527,015	971,535
Airport - joint venture	90,908	-	-	-
Interest and fees	3,417,914	-	-	-
Total governmental activities	<u>50,342,566</u>	<u>8,949,028</u>	<u>2,183,065</u>	<u>971,535</u>
Business-Type Activities				
Water and sewer	<u>8,026,528</u>	<u>9,598,872</u>	-	<u>1,271,580</u>
Total business-type activities	<u>8,026,528</u>	<u>9,598,872</u>	-	<u>1,271,580</u>
<b>TOTAL PRIMARY GOVERNMENT</b>	<u><u>\$ 58,369,094</u></u>	<u><u>\$ 18,547,900</u></u>	<u><u>\$ 2,183,065</u></u>	<u><u>\$ 2,243,115</u></u>

	<b>Net (Expense) Revenue and Change in Net Position</b>		
	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
	\$ (14,669,511)	\$ -	\$ (14,669,511)
	(19,349,036)	-	(19,349,036)
	(711,569)	-	(711,569)
	(90,908)	-	(90,908)
	(3,417,914)	-	(3,417,914)
	<u>(38,238,938)</u>	<u>-</u>	<u>(38,238,938)</u>
	-	2,843,924	2,843,924
	-	2,843,924	2,843,924
	<u>(38,238,938)</u>	<u>2,843,924</u>	<u>(35,395,014)</u>
General Revenues			
Taxes			
Property	31,564,680	-	31,564,680
Sales	9,595,142	-	9,595,142
Utility	2,833,609	-	2,833,609
Telecommunications	680,531	-	680,531
Food and beverage	855,791	-	855,791
Hotel/motel	445,235	-	445,235
Other	210,862	-	210,862
Intergovernmental			
Income	4,984,335	-	4,984,335
Other	2,517,914	-	2,517,914
Investment income	(10,793)	(7,983)	(18,776)
Gain on disposal of capital assets	48,993	-	48,993
Miscellaneous	1,087,783	-	1,087,783
Transfers in (out)	794,193	(794,193)	-
Total	<u>55,608,275</u>	<u>(802,176)</u>	<u>54,806,099</u>
CHANGE IN NET POSITION	17,369,337	2,041,748	19,411,085
NET POSITION, JANUARY 1	<u>59,910,148</u>	<u>55,273,166</u>	<u>115,183,314</u>
<b>NET POSITION, DECEMBER 31</b>	<u>\$ 77,279,485</u>	<u>\$ 57,314,914</u>	<u>\$ 134,594,399</u>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

GOVERNMENTAL FUNDS

BALANCE SHEET

December 31, 2021

	General	Capital Equipment Replacement	Capital Projects	Nonmajor Governmental	Total Governmental
<b>ASSETS</b>					
Cash and investments	\$ 10,801,951	\$ 9,829,890	\$ 6,925,001	\$ 12,698,489	\$ 40,255,331
Receivables (net, where applicable, of allowance for uncollectibles)					
Property taxes	15,889,590	-	-	2,416,689	18,306,279
Sales taxes	2,680,142	-	-	-	2,680,142
Local use taxes	520,413	-	-	-	520,413
Telecommunications tax	169,261	-	-	-	169,261
Accounts	-	-	-	729,243	729,243
Accrued interest	11,163	6,336	4,501	1,775	23,775
IPBC	2,132,260	-	-	-	2,132,260
Other	1,074,673	-	302,007	1,770	1,378,450
Prepaid items	252,137	-	-	242,405	494,542
Inventory	312,016	-	-	99,215	411,231
Due from other funds	794,236	-	-	-	794,236
Due from other governments	-	-	-	232,723	232,723
<b>TOTAL ASSETS</b>	<b>\$ 34,637,842</b>	<b>\$ 9,836,226</b>	<b>\$ 7,231,509</b>	<b>\$ 16,422,309</b>	<b>\$ 68,127,886</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 1,223,612	\$ 68,082	\$ 286,712	\$ 603,092	\$ 2,181,498
Accrued payroll	518,929	-	2,914	21,924	543,767
Deposits payable	62,115	-	-	-	62,115
Unearned revenue	117,044	-	2,629,564	25,946	2,772,554
Due to other funds	-	-	-	794,236	794,236
Due to fiduciary funds	1,256,892	-	-	-	1,256,892
Advance from other funds	-	1,211,782	-	-	1,211,782
Total liabilities	3,178,592	1,279,864	2,919,190	1,445,198	8,822,844
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue - property taxes	14,907,596	-	-	2,283,344	17,190,940
Total deferred inflows of resources	14,907,596	-	-	2,283,344	17,190,940
Total liabilities and deferred inflows of resources	18,086,188	1,279,864	2,919,190	3,728,542	26,013,784

(This statement is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

GOVERNMENTAL FUNDS

BALANCE SHEET (Continued)

December 31, 2021

	General	Capital Equipment Replacement	Capital Projects	Nonmajor Governmental	Total Governmental
<b>FUND BALANCES</b>					
Nonspendable					
Prepaid items	\$ 252,137	\$ -	\$ -	\$ 242,405	\$ 494,542
Inventory	312,016	-	-	99,215	411,231
Restricted					
Stormwater improvements	-	-	-	1,917,294	1,917,294
Highways and streets	-	-	-	2,941,070	2,941,070
Public safety	-	-	-	217,441	217,441
Economic development	-	-	-	7,397,308	7,397,308
Debt service	-	-	-	120,430	120,430
Assigned					
Health insurance	2,132,260	-	-	-	2,132,260
Capital improvements	-	8,556,362	-	-	8,556,362
Capital projects	-	-	4,312,319	-	4,312,319
Unassigned, reported in					
Nonmajor governmental (deficit)	-	-	-	(241,396)	(241,396)
General Fund	13,855,241	-	-	-	13,855,241
	<u>16,551,654</u>	<u>8,556,362</u>	<u>4,312,319</u>	<u>12,693,767</u>	<u>42,114,102</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<u>\$ 34,637,842</u>	<u>\$ 9,836,226</u>	<u>\$ 7,231,509</u>	<u>\$ 16,422,309</u>	<u>\$ 68,127,886</u>

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

December 31, 2021

<b>FUND BALANCES OF GOVERNMENTAL FUNDS</b>	\$ 42,114,102
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	93,517,342
Investments in joint ventures used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	43,672,115
The loss on refunding of bonds is capitalized and amortized over the life of the bonds on the statement of net position	196,619
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the Police Pension Fund are recognized as deferred outflows and inflows of resources on the statement of net position	(3,970,101)
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the Firefighters' Pension Fund are recognized as deferred outflows and inflows of resources on the statement of net position	(4,622,108)
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net position	(6,007,777)
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the other postemployment benefit plan are recognized as deferred outflows and inflows of resources on the statement of net position	2,260,655
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	
General obligation bonds	(30,920,000)
Tax increment revenue note	(8,089,995)
Net pension liability - Police Pension	(18,405,714)
Net pension liability - Firefighters' Pension	(20,629,094)
Premium on bonds payable	(1,942,622)
Compensated absences payable	(2,547,387)
Other postemployment benefit liability	(17,963,157)
Net pension assets (IMRF) are not financial resources and are not reported in governmental funds	5,805,200
Accrued interest on long-term liabilities is reported as a liability on the statement of net position	(82,075)
The net position of the Internal Service Fund is included in the governmental activities in the statement of net position	4,893,482
<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<u>\$ 77,279,485</u>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

For the Year Ended December 31, 2021

	General	Capital Equipment Replacement	Capital Projects	Nonmajor Governmental	Total Governmental
<b>REVENUES</b>					
Taxes	\$ 26,998,319	\$ -	\$ 2,833,609	\$ 16,152,391	\$ 45,984,319
Licenses and permits	874,617	-	-	-	874,617
Intergovernmental	8,716,538	-	(26,692)	2,797,808	11,487,654
Charges for services	3,492,025	-	-	3,007,158	6,499,183
Fines and forfeits	774,918	-	-	-	774,918
Investment income	(21,601)	(15,581)	1,705	24,684	(10,793)
Miscellaneous	1,000,433	-	-	87,350	1,087,783
Total revenues	41,835,249	(15,581)	2,808,622	22,069,391	66,697,681
<b>EXPENDITURES</b>					
Current					
General government	10,697,243	-	-	-	10,697,243
Public safety	28,248,688	-	-	2,543,938	30,792,626
Highways and streets	-	-	558,721	1,705,936	2,264,657
Capital outlay	-	1,353,359	-	7,083,662	8,437,021
Capital improvements	-	-	4,898,274	667,943	5,566,217
Debt service					
Principal	-	-	392,400	11,123,340	11,515,740
Interest and fiscal charges	-	-	21,966	3,175,029	3,196,995
Total expenditures	38,945,931	1,353,359	5,871,361	26,299,848	72,470,499
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	2,889,318	(1,368,940)	(3,062,739)	(4,230,457)	(5,772,818)
<b>OTHER FINANCING SOURCES (USES)</b>					
Proceeds on sale of capital assets	87,865	-	-	-	87,865
Issuance of refunding debt	-	-	-	16,595,000	16,595,000
Payment to escrow agent	-	-	-	(16,680,124)	(16,680,124)
Premium on refunding debt issued	-	-	-	1,844,930	1,844,930
Transfers in	-	1,775,453	-	1,688,932	3,464,385
Transfers (out)	(2,230,545)	-	(326,236)	(242,459)	(2,799,240)
Total other financing sources (uses)	(2,142,680)	1,775,453	(326,236)	3,206,279	2,512,816
NET CHANGE IN FUND BALANCES	746,638	406,513	(3,388,975)	(1,024,178)	(3,260,002)
FUND BALANCES, JANUARY 1	15,805,016	8,149,849	7,701,294	13,717,945	45,374,104
FUND BALANCES, DECEMBER 31	\$ 16,551,654	\$ 8,556,362	\$ 4,312,319	\$ 12,693,767	\$ 42,114,102

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2021

<b>NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS</b>	<b>\$ (3,260,002)</b>
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures; however, they are capitalized on the statement of net position and depreciated on the statement of activities	5,683,600
Depreciation expense does not require the use of current financial resources and, therefore, is not reported as an expenditure in governmental funds	(3,392,079)
Proceeds from the disposal of capital assets are recognized in governmental funds but the loss is recognized on the statement of activities	(38,872)
Contributions of capital assets are only reported in the statement of activities	171,036
The contribution of capital assets from business-type activities is presented as a transfer of nonfinancial resources in the statement of activities	175,016
The decrease in equity of joint venture is reported on the statement of activities	(90,908)
The payment to escrow agent for the current refunding of long-term debt is reported as an expenditure in the governmental funds but as A decrease of principal outstanding in the statement of net position	16,680,124
The issuance of long-term debt is reported as an other financing source in governmental funds but as an increase in principal outstanding on the statement of net position	
Refunding debt	(16,595,000)
Premium on refunding debt	(1,844,930)
The repayment of the principal portion of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding on the statement of net position	11,515,740
Amortization of premium on bonds is reported as a reduction of interest expense on the statement of activities	525,025
Amortization of the loss on refunding is reported as interest expense on the statement of activities	(72,466)
Accretion of bonds is reported as interest expense on the statement of activities	(712,442)
The decrease of accrued interest payable is shown as an decrease of expense on the statement of activities	38,964
The increase in compensated absences payable is shown as an increase of the statement of activities	(68,341)
The change in the other postemployment benefit liability, deferred outflows and inflows of resources	(249,868)
The change in the Police Pension Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resource	2,376,377
The change in the Firefighters' Pension Fund net pension liability and deferred outflows of resources is not a source or use of a financial resource	2,214,443
The change in the Illinois Municipal Retirement Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resource	2,935,046
The change in net position of Internal Service Funds is reported in governmental activities	1,378,874
<b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b>\$ 17,369,337</b>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

December 31, 2021

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Waterworks and Sewerage</b>	<b>Internal Service</b>
<b>CURRENT ASSETS</b>		
Cash and investments	\$ 4,803,655	\$ 5,407,462
Receivables (net, where applicable, of allowance for uncollectibles)		
Accounts	1,798,706	186,680
Accrued interest	8,815	4,197
IPBC	164,957	-
Other	10,792	-
Prepaid expenses	118,982	6,353
Inventory	406,149	-
	<hr/>	<hr/>
Total current assets	7,312,056	5,604,692
<b>NONCURRENT ASSETS</b>		
Capital assets		
Assets not being depreciated	2,627,695	-
Assets being depreciated		
Cost	72,949,486	-
Accumulated depreciation	(29,775,076)	-
	<hr/>	<hr/>
Net capital assets being depreciated	43,174,410	-
	<hr/>	<hr/>
Net capital assets	45,802,105	-
Net pension asset - IMRF	1,024,446	-
Advances to other funds	1,211,782	-
Investment in joint ventures	8,667,602	-
	<hr/>	<hr/>
Total noncurrent assets	56,705,935	-
	<hr/>	<hr/>
Total assets	64,017,991	5,604,692
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred outflows of resources - ARO	219,385	-
Deferred outflows of resources - OPEB	652,985	-
Pension items - IMRF	343,334	-
	<hr/>	<hr/>
Total deferred outflows of resources	1,215,704	-
	<hr/>	<hr/>
Total assets and deferred outflows of resources	65,233,695	5,604,692

(This statement is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

PROPRIETARY FUNDS

STATEMENT OF NET POSITION (Continued)

December 31, 2021

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Waterworks and Sewerage</b>	<b>Internal Service</b>
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 259,867	\$ 4,407
Accrued payroll	38,223	-
Compensated absences payable	90,736	-
Deposits payable	61,476	-
Unearned revenue	28,967	-
Interest payable	3,558	-
Other postemployment benefit liability	137,885	-
Bonds payable	165,000	-
Claims payable	-	353,401
Total current liabilities	<u>785,712</u>	<u>357,808</u>
<b>NONCURRENT LIABILITIES</b>		
Claims payable	-	353,402
General obligation bonds payable (less current portion)	2,096,803	-
Compensated absences payable (less current portion)	110,898	-
Asset retirement obligation (ARO)	230,000	-
Other postemployment benefit liability (less current portion)	3,032,084	-
Total noncurrent liabilities	<u>5,469,785</u>	<u>353,402</u>
Total liabilities	<u>6,255,497</u>	<u>711,210</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows of resources - OPEB	254,045	-
Unamortized gain on refunding	5,709	-
Pension items - IMRF	1,403,530	-
Total deferred inflows of resources	<u>1,663,284</u>	<u>-</u>
Total liabilities and deferred inflows of resources	<u>7,918,781</u>	<u>711,210</u>
<b>NET POSITION</b>		
Net investment in capital assets	43,534,593	-
Unrestricted	13,780,321	4,893,482
<b>TOTAL NET POSITION</b>	<u>\$ 57,314,914</u>	<u>\$ 4,893,482</u>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN NET POSITION

For the Year Ended December 31, 2021

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Waterworks and Sewerage</b>	<b>Internal Service</b>
<b>OPERATING REVENUES</b>		
Charges for services		
Water sales and sewer charges	\$ 9,027,088	\$ -
Connection fees	112,727	-
Meter sales	9,699	-
Liability insurance charges	-	1,148,570
Other	328,158	-
Miscellaneous	-	1,574,016
Total operating revenues	<u>9,477,672</u>	<u>2,722,586</u>
<b>OPERATING EXPENSES EXCLUDING DEPRECIATION</b>		
Waterworks division	4,052,789	-
Sewer division	1,772,948	-
Water and sewer capital division	720,921	-
Insurance and claims	-	1,288,758
Total operating expenses excluding depreciation	<u>6,546,658</u>	<u>1,288,758</u>
OPERATING INCOME BEFORE DEPRECIATION	2,931,014	1,433,828
<b>DEPRECIATION</b>	<u>1,521,913</u>	-
OPERATING INCOME	<u>1,409,101</u>	<u>1,433,828</u>
<b>NON-OPERATING REVENUES (EXPENSES)</b>		
Investment income	(7,983)	(8,986)
Interest expense and fees	(42,821)	-
Gain on disposal of capital assets	84,864	-
Increase in joint venture	121,200	-
Total non-operating revenues (expenses)	<u>155,260</u>	<u>(8,986)</u>
INCOME BEFORE TRANSFERS AND CONTRIBUTIONS	<u>1,564,361</u>	<u>1,424,842</u>
<b>TRANSFERS</b>		
Transfers in	242,459	-
Transfers (out)	(1,036,652)	(45,968)
Total transfers	<u>(794,193)</u>	<u>(45,968)</u>
<b>CONTRIBUTIONS</b>		
Capital contributions	<u>1,271,580</u>	-
Total contributions	<u>1,271,580</u>	-
CHANGE IN NET POSITION	2,041,748	1,378,874
NET POSITION, JANUARY 1	<u>55,273,166</u>	<u>3,514,608</u>
<b>NET POSITION, DECEMBER 31</b>	<u>\$ 57,314,914</u>	<u>\$ 4,893,482</u>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

For the Year Ended December 31, 2021

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Waterworks and Sewerage</b>	<b>Internal Service</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from customers and users	\$ 9,415,467	\$ -
Receipts from internal service transactions	-	1,148,570
Receipts from miscellaneous revenues	-	1,574,016
Payments to suppliers	(4,590,454)	(793,225)
Payments for interfund services	(1,352,911)	-
Payments to employees	(2,029,818)	-
Net cash from operating activities	<u>1,442,284</u>	<u>1,929,361</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfers in	242,459	-
Transfers (out)	(861,636)	(45,968)
Advances to other funds	(137,766)	-
Net cash from noncapital financing activities	<u>(756,943)</u>	<u>(45,968)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Purchases of capital assets	(1,831,476)	-
Proceeds from disposal of capital assets	87,301	-
Issuance of IEPA loan payable	700,534	-
Principal paid on general obligation bonds	(155,000)	-
Principal paid on IEPA loan payable	(215,301)	-
Interest and fees paid on general obligation bonds	(55,532)	-
Net cash from capital and related financing activities	<u>(1,469,474)</u>	<u>-</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Sale (purchase) of investment securities	994,000	400,000
Interest on investments	81,227	63,548
Net cash from investing activities	<u>1,075,227</u>	<u>463,548</u>
NET INCREASE IN CASH AND CASH EQUIVALENTS	291,094	2,346,941
CASH AND CASH EQUIVALENTS, JANUARY 1	<u>1,870,697</u>	<u>707,888</u>
<b>CASH AND CASH EQUIVALENTS, DECEMBER 31</b>	<u><u>\$ 2,161,791</u></u>	<u><u>\$ 3,054,829</u></u>

(This statement is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS (Continued)

For the Year Ended December 31, 2021

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Waterworks and Sewerage</b>	<b>Internal Service</b>
<b>CASH AND INVESTMENTS</b>		
Cash and cash equivalents	\$ 2,161,791	\$ 3,054,829
Investments	2,641,864	2,352,633
<b>TOTAL CASH AND INVESTMENTS</b>	<b>\$ 4,803,655</b>	<b>\$ 5,407,462</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Operating income	\$ 1,409,101	\$ 1,433,828
Adjustments to reconcile operating income to net cash from operating activities		
Depreciation	1,521,913	-
Changes in current assets and liabilities		
Accounts receivable	(63,126)	472,151
IPBC receivable	4,002	-
Inventory	(124,207)	-
Prepaid expenses	6,256	12,754
Accounts payable	(828,530)	(517)
Claims and judgments payable	-	11,145
Accrued payroll	4,341	-
Net pension liability and deferred outflows of resources	(517,949)	-
Compensated absences payable	(14,533)	-
Other postemployment benefit liability, deferred inflows, and deferred outflows	44,095	-
Deposits payable	(5,075)	-
Unearned revenue	5,996	-
<b>NET CASH FROM OPERATING ACTIVITIES</b>	<b>\$ 1,442,284</b>	<b>\$ 1,929,361</b>
<b>NONCASH TRANSACTIONS</b>		
Increase in joint venture	\$ 121,200	\$ -
Loan forgiveness	1,000,000	-
Capital contributions	271,580	-
Capital asset transfer to Governmental Activities	(175,016)	-
<b>TOTAL NONCASH TRANSACTIONS</b>	<b>\$ 1,217,764</b>	<b>\$ -</b>

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

**PENSION TRUST FUNDS**

**STATEMENT OF FIDUCIARY NET POSITION**

December 31, 2021

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<b>ASSETS</b>	
Cash and short-term investments	<u>\$ 2,224,761</u>
Investments at fair value	
U.S. Treasury and U.S. agency obligations	33,252,012
State and local obligations	6,524,753
Corporate bonds	6,756,023
Negotiable certificates of deposit	1,738,559
Mutual funds	80,550,348
Asset backed securities	<u>21,684</u>
Total investments	<u>128,843,379</u>
Receivables	
Accrued interest	249,104
Due from General Fund	<u>1,256,892</u>
Total receivables	<u>1,505,996</u>
Prepaid items	<u>2,457</u>
Total assets	<u>132,576,593</u>
<b>LIABILITIES</b>	
Accounts payable	<u>28,185</u>
Total liabilities	<u>28,185</u>
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	<u><u>\$ 132,548,408</u></u>

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

**PENSION TRUST FUNDS**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**

For the Year Ended December 31, 2021

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**ADDITIONS**

Contributions	
Employer	\$ 6,781,784
Employee	<u>1,106,941</u>
Total contributions	<u>7,888,725</u>
Investment income	
Net appreciation in fair value of investments	8,439,206
Interest	<u>5,907,178</u>
Total investment income	14,346,384
Less investment expenses	<u>141,614</u>
Net investment income	<u>14,204,770</u>
Total additions	<u>22,093,495</u>

**DEDUCTIONS**

Benefits and refunds	8,145,940
Administrative expenses	<u>121,908</u>
Total deductions	<u>8,267,848</u>

NET INCREASE 13,825,647

**NET POSITION RESTRICTED  
FOR PENSIONS**

January 1	<u>118,722,761</u>
December 31	<u>\$ 132,548,408</u>

See accompanying notes to financial statements.

# VILLAGE OF WHEELING, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS

December 31, 2021

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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Village of Wheeling, Illinois (the Village) was incorporated in 1894. The Village provides services to the community that include police, fire, water and sewer utility, community development, street maintenance, and general services.

The accounting policies of the Village conform to accounting principles generally accepted in the United States of America, as applicable to governments (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies:

#### a. Reporting Entity

The Village was incorporated in 1894. The Village is a municipal corporation governed by an elected eight-member board. As required by GAAP, these financial statements present the Village (the primary government) and its component units. Management has determined that there are two fiduciary component units that are required to be included in the financial statements of the Village as pension trust funds.

#### Police Pension Employees Retirement System

The Village's police employees participate in Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's President, one elected by pension beneficiaries, and two elected police employees constitute the pension board. The Village is obligated to fund all PPERS costs not funded by PPERS participants based upon actuarial valuations, which creates a financial burden on the Village. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels, which results in the PPERS being fiscally dependent upon the Village. PPERS is reported as a pension trust fund. PPERS does not issue a stand-alone financial report.

#### Firefighters' Pension Employees Retirement System

The Village's sworn firefighters participate in Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's President, one elected pension beneficiary, and two elected fire employees constitute the pension board. The Village is obligated to fund all FPERS costs not funded by FPERS participants based upon actuarial valuations, which creates a financial burden on the Village.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

a. Reporting Entity (Continued)

Firefighters' Pension Employees Retirement System (Continued)

The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels, which results in the FPERS being fiscally dependent on the Village. FPERS is reported as a pension trust fund. FPERS does not issue a stand-alone financial report.

b. Fund Accounting

The Village uses funds to report on its financial position and the change in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. The minimum number of funds are maintained consistent with legal and managerial requirements.

Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for all or most of the Village's general activities, including the collection and disbursement of committed, restricted, or assigned monies (special revenue funds), the funds committed, restricted, or assigned for the acquisition or construction of capital assets (capital projects funds), and the funds committed, restricted, or assigned for the servicing of long-term debt (debt service funds). The General Fund is used to account for all activities of the Village not accounted for in some other fund.

Enterprise funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the Village (internal service funds).

Fiduciary funds are used to account for fiduciary activities (e.g., assets held on behalf of outside parties, including other governments). The Village utilizes pension trust funds which are generally used to account for assets that the Village holds in a fiduciary capacity.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Village. The effect of material interfund activity has been eliminated from these statements. Interfund services provided and used are not eliminated on these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment, or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Village reports the following major governmental funds:

The General Fund is the general operating fund of the Village. It is used to account for all financial resources except those accounted for in another fund.

The Capital Equipment Replacement Fund is used to account for transfers and advances from other funds assigned for the eventual replacement of vehicles and equipment utilized by those funds.

The Capital Projects Fund is used to account for the municipal gas and electric proceeds. These proceeds are restricted to fund infrastructure and non-infrastructure needs including public streets, sidewalks, and building improvements.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

c. Government-Wide and Fund Financial Statements (Continued)

The Village reports the following major proprietary funds:

The Waterworks and Sewerage Fund is used to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and improvements.

Additionally, the Village reports the following Internal Service Fund:

Internal Service Fund (Liability Insurance Fund) is used to account for accumulation of resources and costs associated with liability insurance, related premiums and claims for the Village. This fund is reported as part of the governmental activities on the government-wide financial statements as they provide services to the Village's governmental funds/activities.

The Village reports pension trust funds as fiduciary funds to account for the Police Pension Fund and Firefighters' Pension Fund. These are classified as fiduciary component units of the Village.

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues and expenses are directly attributable to the operation of the proprietary funds. Non-operating revenue/expenses are incidental to the operations of these funds.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, generally 60 days except for sales taxes and telecommunication taxes which use 90 days. The Village recognizes property taxes when they become both measurable and available in the year for which they are levied (i.e., intended to finance). Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as expenditures when due.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation  
(Continued)

Property taxes, sales taxes owed from the state at year end, franchise taxes, licenses, charges for services, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash.

In applying the susceptible to accrual concept to intergovernmental revenues (e.g., federal and state grants), the legal and contractual requirements of the numerous individual programs are used as guidelines. There are, however, essentially two types of revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Village; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are generally revocable only for failure to comply with prescribed eligibility requirements, such as equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion.

The Village reports unearned revenue and deferred/unavailable revenue on its financial statements. Deferred/unavailable revenues arise when a potential revenue does not meet the available criteria for recognition in the current period, under the modified accrual basis of accounting. Unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting. Unearned revenues also arise when resources are received by the Village before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability or deferred inflow of resources for unearned and deferred/unavailable revenue are removed from the financial statements and revenue is recognized.

e. Cash and Investments

For purposes of the statement of cash flows, the Village considers cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased and all investments of the pension trust funds are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

f. Interfund Receivables/Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “interfund receivables/payables” (current portion of interfund loans) or “advances to/from other funds” (noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Advances are offset by nonspendable fund balance in applicable governmental funds.

Interfund service transactions are accounted for as revenues, expenditures, or expenses.

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

g. Property Taxes

Property taxes are levied in December of each year on all taxable real property in the Village and attach as an enforceable lien on the property as of the preceding January 1. Tax bills are prepared by the County and are payable in two installments on or about March 1 (Cook County) and June 1 (Lake County) and on or about August 1 (Cook County) and September 1 (Lake County). The County Collector collects such taxes and remits them periodically. A reduction for collection losses, based on historical collection experience, has been provided to reduce the taxes receivable to the estimated amounts to be collected. Since the 2021 levy is intended to finance the 2022 fiscal year, the levy has been recorded as a receivable and deferred inflow of resources.

h. Inventories and Prepaid Items/Expenses

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund inventories are recorded as expenditures when consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses. Prepaid items/expenses are recorded as expenditures/expenses when consumed rather than when purchased.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

i. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads and bridges) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost in excess of the following and an estimated useful life in excess of one year.

Asset Class	Capitalization Threshold
Land	\$ 100,000
Building and improvements	50,000
Vehicles, equipment, and furniture	10,000
Infrastructure	100,000
Stormwater management credits	-
Other intangible assets (no definite useful life)	-
Other intangible assets (definite useful life)	20,000

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	10-45
Water and sewer distributions system	45-65
Vehicles, equipment, and furniture	5-30
Infrastructure	15-40
Other intangible assets	5-20

j. Compensated Absences

Vested or accumulated vacation leave that is owed to retirees or terminated employees, if applicable, is reported as an expenditure and a fund liability of the governmental fund that will pay it in the fund financial statements. Vested or accumulated vacation leave of proprietary funds and governmental activities is recorded as an expense and liability as the benefits accrue to employees.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

j. Compensated Absences (Continued)

Sick Leave: A sick leave deferred payment account (SLDPA) is offered to eligible employees upon retirement. SLDPA is a method of allowing eligible employees to contribute the value of accrued but unused sick time hours to a Postemployment Health Plan (PEHP) or Variable Employee Medical Account (VEMA).

To be eligible for SLDPA benefits, the employees must:

- have retired in good standing;
- have at least 20 years of continuous service with the Village immediately prior to retirement or have at least ten years of continuous service with the Village immediately prior to retirement and have attained the age of 60 by the date of retirement;
- have been continuously covered for at least 12 months immediately prior to retirement under the Village's medical insurance plan and be in full compliance with all plan provisions; and
- have at least 675 hours of accrued but unused sick time (1,000 hours for fire union employees).

SLDPA is calculated by using the employee's final hourly wage multiplied by the number of accrued but unused sick time hours in excess of 675 (1,000 hours for the firefighters' union). The maximum number of accrued but unused sick time hours that may be used within SLDPA is 536 hours (1,440 hours for firefighters' union employees). Other accumulated unpaid sick leave is not paid to an employee in the event of termination; thus, no liability is recorded for those nonvested benefits.

Sick Leave Buy Back Program: In addition to the SLDPA program, the Village offers an annual sick leave buy back program to its non-union and police union employees. As of May 1<sup>st</sup> of each year, employees with at least 500 hours of accrued sick leave may sell back one sick day; employees with at least 750 hours of accrued sick leave may sell back two sick days; and employees with at least 1,000 hours of accrued sick leave may sell back three sick days. Employees who sell back a portion of their accrued sick leave as indicated above receive 100% of the pay the employee would have received for the sick day during the year it is contributed. The decision whether to sell back sick time each year is optional for non-union employees and the funds are contributed to their 457 deferred compensation program. Conversely, the decision to sell back sick time each year is mandatory for police union employees and the funds are contributed to the employee's VEMA.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

k. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund financial statements. Bond premiums and discounts, as well as the unamortized loss on refunding, are deferred and amortized over the life of the bonds. Bonds payable are reported net of any applicable bond premium or discount.

Issuance costs are reported as expenses.

The unamortized loss on refunding is reported as a deferred outflow of resources and the unamortized gain on refunding is reported as a deferred inflow of resources.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

l. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

m. Fund Balance/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for a specific purpose, or externally imposed by outside entities. Committed fund balance is constrained by formal actions of the Village Board of Trustees, which is considered the Village's highest level of decision-making authority. Formal actions include ordinances

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

m. Fund Balance/Net Position (Continued)

approved by the Board of Trustees. Assigned fund balance represents amounts constrained by the Village's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the Village Manager through the fund balance policy adopted by the Village Board of Trustees. Any residual fund balance of the General Fund is reported as unassigned. Deficit fund balances of other governmental funds are also reported as unassigned.

The Village has established a fund balance reserve policy for its General Fund. The policy requires unassigned fund balances to be maintained in the General Fund equivalent to 25% of the fund's annual operating expenditures.

The Stormwater Fund reports restricted fund balance for capital projects (stormwater management projects) as established by the enabling ordinance.

The Village's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the Village considers committed funds to be expended first followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net positions are legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the book value of capital assets less any outstanding long-term debt issued to acquire or construct the capital assets.

n. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

o. Postponement of Implementation of Certain Authoritative Guidance

In accordance with the provisions of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the Village has delayed the implementation of GASB Statement No. 87, *Leases*, to December 31, 2022.

## **2. DEPOSITS AND INVESTMENTS**

The Village and pension funds categorize the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

### **a. Village Investments**

The Village's investment policy authorizes the Village to invest in all investments allowed by Illinois Compiled Statutes (ILCS). These include deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and The Illinois Funds.

The Village's investment policy does limit their deposits to financial institutions that are members of the FDIC system and are capable of posting collateral for amounts in excess of FDIC insurance. Additionally, the Village will not invest in any institution in which the Village's funds on deposit are in excess of 50% of the institution's capital stock and surplus.

It is the policy of the Village to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, safety of principal, liquidity, and rate of return.

The Village maintains a cash pool that is available for use by all funds, except the pension trust funds. Investments are separately held by several of the Village's funds. The deposits and investments of the pension trust funds are held separately from those of other funds.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**2. DEPOSITS AND INVESTMENTS (Continued)**

a. Village Investments (Continued)

Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Village's deposits may not be returned to it. The Village's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by the Village, an independent third party, the Federal Reserve Bank of Chicago, or with an irrevocable line of credit at the Federal Home Loan Bank of Chicago. The Village had \$1,318,208 of uncollateralized deposits as of December 31, 2021 related to an imprest account where the account is managed by a separate third party. The account is in the name of the third party and is also under the third party's employer identification number.

Investments

The following table presents the investments and maturities of the Village's debt securities as of December 31, 2021:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less than 1	1-5	6-10	Greater than 10
Negotiable certificates of deposit	\$ 16,291,568	\$ 6,035,415	\$ 10,256,153	\$ -	\$ -
U.S. agency obligation	248,425	-	248,425	-	-
<b>TOTAL</b>	<b>\$ 16,539,993</b>	<b>\$ 6,035,415</b>	<b>\$ 10,504,578</b>	<b>\$ -</b>	<b>\$ -</b>

Interest rate risk is the risk that changes in interest rates will adversely affect the market value of an investment.

In accordance with its investment policy, the Village limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for short-term and long-term cash flow needs while providing a reasonable rate of return based on the current market.

The Village has the following recurring fair value measurements as of December 31, 2021: the negotiable certificates of deposit and U.S agency obligation are valued using quoted matrix pricing models (Level 2 inputs).

The Village limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in external investment pools. The Illinois Funds, a money market mutual fund, is rated AAA.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**2. DEPOSITS AND INVESTMENTS (Continued)**

a. Village Investments (Continued)

Investments (Continued)

The negotiable certificates of deposit are not rated but are covered by FDIC insurance up to \$250,000. The U.S agency obligation is rated AA+ by Standard & Poor's.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Village will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Village's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held in a custodial account with the trust department of an approved financial institution. The Illinois Funds are not subject to custodial credit risk.

Concentration of credit risk is the risk that the Village has a high percentage of its investments invested in one type of investment. The Village's investment policy requires diversification of investment to avoid unreasonable risk but has no set percentage limits.

**3. RECEIVABLES**

The following receivables are included in due from other governments on the statement of net position at December 31, 2021:

GOVERNMENTAL ACTIVITIES	
Motor fuel tax	\$ 140,000
Grants	<u>92,723</u>
TOTAL GOVERNMENTAL ACTIVITIES	<u>\$ 232,723</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**3. RECEIVABLES (Continued)**

The following receivables are included in other receivables on the statement of net position:

<b>GOVERNMENTAL ACTIVITIES</b>	
Court fines	\$ 21,368
Franchise fees	137,172
Hotel/motel tax	36,695
Food and beverage tax	101,216
Unbilled SWANCC fees	30,509
Video gaming	67,536
SWANCC service charge	25,240
Utility taxes	302,007
Miscellaneous	<u>656,707</u>
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 1,378,450</b>
<b>BUSINESS-TYPE ACTIVITIES</b>	
Miscellaneous	<u>\$ 10,792</u>
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 10,792</b>

**4. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2021 was as follows:

	Beginning Balances	Increases	Transfers	Decreases	Ending Balances
<b>GOVERNMENTAL ACTIVITIES</b>					
Capital assets not being depreciated					
Land	\$ 21,425,605	\$ 171,036	\$ -	\$ -	\$ 21,596,641
Intangible assets - stormwater credits	1,907,650	-	-	-	1,907,650
Land right of way	11,653,126	-	-	-	11,653,126
Construction in progress	1,175,831	359,375	-	1,175,831	359,375
Total capital assets not being depreciated	<u>36,162,212</u>	<u>530,411</u>	<u>-</u>	<u>1,175,831</u>	<u>35,516,792</u>
Capital assets being depreciated					
Buildings and improvements	53,504,630	5,305,532	-	302,188	58,507,974
Vehicles, equipment, and furniture	14,070,140	1,024,521	334,101	515,057	14,913,705
Infrastructure	38,871,321	170,003	-	30,903	39,010,421
Total capital assets being depreciated	<u>106,446,091</u>	<u>6,500,056</u>	<u>334,101</u>	<u>848,148</u>	<u>112,432,100</u>
Less accumulated depreciation for					
Buildings and improvements	18,663,727	1,386,299	-	269,153	19,780,873
Vehicles, equipment, and furniture	9,074,191	1,182,970	159,085	509,220	9,907,026
Infrastructure	23,951,744	822,810	-	30,903	24,743,651
Total accumulated depreciation	<u>51,689,662</u>	<u>3,392,079</u>	<u>159,085</u>	<u>809,276</u>	<u>54,431,550</u>
Total capital assets being depreciated, net	<u>54,756,429</u>	<u>3,107,977</u>	<u>175,016</u>	<u>38,872</u>	<u>58,000,550</u>
<b>GOVERNMENTAL ACTIVITIES</b>					
<b>CAPITAL ASSETS, NET</b>	<u>\$ 90,918,641</u>	<u>\$ 3,638,388</u>	<u>\$ 175,016</u>	<u>\$ 1,214,703</u>	<u>\$ 93,517,342</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. CAPITAL ASSETS (Continued)**

	Beginning Balances	Increases	Transfers	Decreases	Ending Balances
<b>BUSINESS-TYPE ACTIVITIES</b>					
Capital assets not being depreciated					
Land	\$ 567,510	\$ -	\$ -	\$ -	\$ 567,510
Construction in progress	1,213,385	1,779,157	-	932,357	2,060,185
Total capital assets not being depreciated	1,780,895	1,779,157	-	932,357	2,627,695
Capital assets being depreciated					
Waterworks	47,763,942	916,781	-	-	48,680,723
Sewerage	20,266,315	259,216	-	-	20,525,531
Equipment and vehicles	4,220,853	109,524	334,101	253,044	3,743,232
Total capital assets being depreciated	72,251,110	1,285,521	334,101	253,044	72,949,486
Less accumulated depreciation for					
Waterworks	17,546,828	878,702	-	-	18,425,530
Sewerage	8,553,155	349,380	-	-	8,902,535
Equipment and vehicles	2,562,872	293,831	159,085	250,607	2,447,011
Total accumulated depreciation	28,662,855	1,521,913	159,085	250,607	29,775,076
Total capital assets being depreciated, net	43,588,255	(236,392)	175,016	2,437	43,174,410
<b>BUSINESS-TYPE ACTIVITIES</b>					
<b>CAPITAL ASSETS, NET</b>	<b>\$ 45,369,150</b>	<b>\$ 1,542,765</b>	<b>\$ 175,016</b>	<b>\$ 934,794</b>	<b>\$ 45,802,105</b>

Depreciation expense was charged to functions/programs of the primary government as follows:

**GOVERNMENTAL ACTIVITIES**

General government	\$ 1,145,425
Public safety	1,184,337
Highways and streets	1,062,317

**TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES** \$ 3,392,079

Capital asset additions were charged to functions/programs of the primary government as follows:

**GOVERNMENTAL ACTIVITIES**

General government	\$ 176,270
Highways and streets	668,693
Public safety	5,009,673

**TOTAL ADDITIONS - GOVERNMENTAL ACTIVITIES** \$ 5,854,636

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT**

a. General Obligation Bonds

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the Village.

b. Changes in General Long-Term Debt

A summary of changes in long-term debt of the Village for the year ended December 31, 2021 is as follows:

Issue	Fund Debt Retired By	Purpose	Balances January 1	Accretion/ Additions*	Reductions/ Refunding	Balances December 31	Current
GOVERNMENTAL ACTIVITIES							
General Obligation Bond Series 2007 (dated November 30, 2007; maturing December 1, 2030; original issue \$10,000,000; interest rates 3.92%; principal payable annually on December 1).	Debt Service	Village Building Projects	\$ 10,000,000	\$ -	\$ -	\$ 10,000,000	\$ -
General Obligation Bond Series 2008 (dated January 15, 2008; maturing December 1, 2024; original issue \$20,000,000; variable interest rates 4.33%; principal payable annually on December 1).	Debt Service	Village Building Projects	8,915,000	-	8,915,000	-	-
General Obligation Bond Series 2009 (dated January 15, 2009; maturing December 1, 2027; original issue \$10,000,000; interest rates 3.92%; principal payable annually on December 1).	Debt Service	Village Building Projects	10,000,000	-	10,000,000	-	-

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

b. Changes in General Long-Term Debt (Continued)

Issue	Fund Debt Retired By	Purpose	Balances January 1	Accretion/ Additions*	Reductions/ Refunding	Balances December 31	Current
<b>GOVERNMENTAL ACTIVITIES (Continued)</b>							
General Obligation Refunding Bond Series 2016 (dated September 6, 2016; maturing December 1, 2022; original issue \$11,355,000; interest rate 5%; principal payable annually on December 1).	North Milwaukee/ Lake Cook Redevelopment Area	Refunding	\$ 3,660,000	\$ -	\$ 1,785,000	\$ 1,875,000	\$ 1,875,000
General Obligation Refunding Bond Series 2020 (dated August 17, 2020; maturing December 1, 2032; original issue \$3,510,000; interest rate 2%; principal payable annually on December 1).	Capital Projects/ North Milwaukee/ Lake Cook Redevelopment Area	Refunding	3,510,000	-	1,060,000	2,450,000	1,090,000
General Obligation Refunding Bond Series 2021 (dated December 9, 2021; maturing December 1, 2027; original issue \$16,595,000; interest rate 4%; principal payable annually on December 1).	Debt Service/ Waterworks and Sewerage	Refunding	-	16,595,000	-	16,595,000	2,490,000
<b>TOTAL GENERAL OBLIGATION BONDS</b>			<b>\$ 36,085,000</b>	<b>\$ 16,595,000</b>	<b>\$21,760,000</b>	<b>\$ 30,920,000</b>	<b>\$ 5,455,000</b>
Tax Increment Revenue Note A Series 2016 (dated December 19, 2016; maturing December 19, 2036; original issue \$4,000,000; interest rate 7.45%; principal payable annually on December 1).	Town Center TIF #2	Reva Redevelopment Project in TIF	\$ 3,063,676	\$ 223,643	\$ 734,807	\$ 2,552,512	\$ -

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

b. Changes in General Long-Term Debt (Continued)

Issue	Fund Debt Retired By	Purpose	Balances January 1	Accretion/ Additions*	Reductions/ Refunding	Balances December 31	Current
<b>GOVERNMENTAL ACTIVITIES (Continued)</b>							
Tax Increment Revenue Note B Series 2016 (dated December 19, 2016; maturing December 19, 2036; original issue \$2,500,000; interest rate 7.45%; principal payable annually on December 1).	Town Center TIF #2	Reva Redevelopment Project in TIF	\$	\$ 159,075	\$ 459,255	\$ 1,873,706	\$ -
Tax Increment Revenue Note A Series 2020 (dated February 3, 2020; maturing December 31, 2037; original issue \$7,702,745; interest rate 5.183%; principal payable annually on or before December 31)	Town Center TIF #2	Wheeling Town Center Redevelopment Project in TIF	8,065,382	312,747	4,911,135	3,466,994	-
Tax Increment Revenue Note B Series 2020 (dated December 23, 2020; maturing December 31, 2037; original issue \$494,905; interest rate 4.608%; principal payable annually on or before December 31)	Town Center TIF #2	Wheeling Town Center Redevelopment Project in TIF	495,349	16,977	315,543	196,783	-
<b>TOTAL TAX INCREMENT REVENUE NOTES</b>			<b>\$ 13,798,293</b>	<b>\$ 712,442</b>	<b>\$ 6,420,740</b>	<b>\$ 8,089,995</b>	<b>\$ -</b>
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>			<b>\$ 49,883,293</b>	<b>\$ 17,307,442</b>	<b>\$ 28,180,740</b>	<b>\$ 39,009,995</b>	<b>\$ 5,455,000</b>

\*\$329,724 is interest accreted to the note balance for the Reva Redevelopment Project and \$382,718 is interest accreted to the note balance for the Wheeling Town Center Project.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

b. Changes in General Long-Term Debt (Continued)

A debt service to maturity schedule is not available for the REVA Redevelopment Project Note or the Wheeling Town Center Notes.

Issue	Fund Debt Retired By	Purpose	Balances January 1	Accretion/ Additions	Reductions/ Refunding	Balances December 31	Current
BUSINESS-TYPE ACTIVITIES							
General Obligation Refunding Bond Series 2020 (dated August 17, 2020; maturing December 1, 2032; original issue \$2,290,000; interest rate 2%; principal payable annually on December 1).	Waterworks and Sewerage	Water Improvements	\$ 2,290,000	\$ -	\$ 155,000	\$ 2,135,000	\$ 165,000
TOTAL			\$ 2,290,000	\$ -	\$ 155,000	\$ 2,135,000	\$ 165,000

c. Legal Debt Margin

The Village is a home rule municipality.

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes governs computation of the legal debt margin.

“The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts.”

To date, the General Assembly has set no limits for home rule municipalities.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

d. Debt Service Requirements to Maturity

Year Ending December 31,	General Obligation Bonds					
	Governmental Activities			Business-Type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2022	\$ 5,455,000	\$ 1,183,799	\$ 6,638,799	\$ 165,000	\$ 42,700	\$ 207,700
2023	3,675,000	983,400	4,658,400	175,000	39,400	214,400
2024	3,280,000	855,900	4,135,900	180,000	35,900	215,900
2025	3,120,000	732,400	3,852,400	180,000	32,300	212,300
2026	3,320,000	607,600	3,927,600	190,000	28,700	218,700
2027	3,515,000	474,800	3,989,800	190,000	24,900	214,900
2028	3,700,000	335,356	4,035,356	200,000	21,100	221,100
2029	3,850,000	190,316	4,040,316	205,000	17,100	222,100
2030	1,005,000	39,396	1,044,396	215,000	13,000	228,000
2031	-	-	-	215,000	8,700	223,700
2032	-	-	-	220,000	4,400	224,400
2033	-	-	-	-	-	-
<b>TOTAL</b>	<b>\$ 30,920,000</b>	<b>\$ 5,402,967</b>	<b>\$ 36,322,967</b>	<b>\$ 2,135,000</b>	<b>\$ 268,200</b>	<b>\$ 2,403,200</b>

e. Changes in Long-Term Liabilities

During the fiscal year the following changes occurred in liabilities reported in the governmental activities:

	Balances January 1	Issuances or Accretions	Reductions or Refundings	Balances December 31	Current Portion
General obligation bonds payable	\$ 36,085,000	\$ 16,595,000	\$ 21,760,000	\$ 30,920,000	\$ 5,455,000
Tax increment revenue notes	13,798,293	712,442	6,420,740	8,089,995	-
Premium on bonds payable	622,717	1,844,930	525,025	1,942,622	-
Compensated absences payable - governmental funds	2,479,046	1,183,911	1,115,570	2,547,387	1,146,324
Insurance claims payable	695,657	1,819,369	1,808,223	706,803	353,401
Net pension liability - Police Pension	24,572,901	-	6,167,187	18,405,714	-
Net pension liability - Firefighters' Pension	26,604,151	-	5,975,057	20,629,094	-
Other postemployment benefit liability	17,727,025	236,132	-	17,963,157	781,346
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 122,584,790</b>	<b>\$ 22,391,784</b>	<b>\$ 43,771,802</b>	<b>\$ 101,204,772</b>	<b>\$ 7,736,071</b>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

e. Changes in Long-Term Liabilities (Continued)

The compensated absences, net pension liabilities, and other postemployment benefit liability have typically been liquidated in prior years by the General Fund.

During the fiscal year the following changes occurred in liabilities reported in the business-type activities:

	Balances January 1	Issuances	Reductions or Refundings	Balances December 31	Current Portion
General obligation bonds payable	\$ 2,290,000	\$ -	\$ 155,000	\$ 2,135,000	\$ 165,000
Premium on bonds payable	140,892	-	14,089	126,803	-
Asset retirement obligation	230,000	-	-	230,000	-
IEPA loan payable*	1,092,145	123,156	1,215,301	-	-
Compensated absences	216,167	82,742	97,275	201,634	90,736
Other postemployment benefit liability	3,128,298	41,671	-	3,169,969	137,885
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 7,097,502</b>	<b>\$ 247,569</b>	<b>\$ 1,481,665</b>	<b>\$ 5,863,406</b>	<b>\$ 393,621</b>

\*\$1,000,000 of the loan payable was forgiven pursuant to loan provisions contained in the loan agreement.

f. Tax Increment Revenue Notes

The Village, pursuant to a redevelopment agreement dated July 21, 2014, agreed to reimburse a developer (Reva Development Partners, LLC.) for certain project costs the developer has incurred in the Town Center-II TIF District. Two notes were issued December 19, 2016 for a total of \$4,000,000 and \$2,500,000, respectively. Interest on the notes is 7.45%. The notes provide that the payment of principal and interest is due only if tax increment revenues are available for payment of debt service. Therefore, no debt service to maturity schedule is available. During the fiscal year ended December 31, 2021, \$382,718 of interest was accreted. Principal payments of \$1,194,062 were made during the fiscal year ended December 31, 2021.

The Village, pursuant to a redevelopment agreement dated March 7, 2016, agreed to reimburse a developer (WTC, LLC.) for certain project costs the developer has incurred in the Town Center-II TIF District. Two notes were issued for a total of \$7,702,745 and \$494,905, respectively. Note A was issued on February 3, 2020. Interest on Note A is 5.183%. Note B was issued December 23, 2020. Interest on Note B is 4.608%. The notes provide that the payment of principal and interest is due only if tax increment revenues are available for payment of debt service.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**5. LONG-TERM DEBT (Continued)**

f. Tax Increment Revenue Notes (Continued)

Therefore, no debt service to maturity schedule is available. During the fiscal year ended December 31, 2021, \$329,724 of interest was accreted. Principal payments of \$5,226,678 were made during the fiscal year ended December 31, 2021.

g. Current Refunding

On November 18, 2021, the Village issued \$16,595,000 of the Series 2021 General Obligation Refunding Bonds to currently refund \$6,665,000 of the Series 2008 General Obligation Bonds and \$10,000,000 of the Series 2009 General Obligation Bonds. The refunded bonds were paid from escrow on December 9, 2021. As a result of the refunding, the Village achieved cash flow savings of \$102,429 and an economic gain on the refunding of \$102,722.

h. Asset Retirement Obligation

The Village has recognized an asset retirement obligation (ARO) and related deferred outflow of resources in connection with its obligation to seal and abandon various water wells at the end of their estimated useful lives in accordance with federal, state, and/or local requirements. The ARO was measured using actual historical costs for similar abandonments, adjusted for inflation through the end of the year. The estimated remaining useful lives of the water wells range from 20 to 65 years.

i. Conduit Debt

On January 15, 2004, the Village (with the City of Prospect Heights) entered into a loan agreement for \$1,237,000 with Banco Popular North America for the purpose of constructing two new hangers and a taxiway at the Chicago Executive Airport (see Note 10c for additional disclosures on the joint venture). These notes are secured solely by the property financed and are payable solely from airport revenues. The Village is not obligated in any manner for the repayment of the notes. Accordingly, the notes are not reported as a liability in the Village's financial statements. As of December 31, 2021, the outstanding balance of the loan was \$302,156.

On April 19, 2010, the Village issued \$3,200,000 Airport Revenue Notes, Series 2010A. These notes are secured solely by the property financed and are payable solely from the payments received on the underlying mortgage loans on the property. The Village is not obligated in any manner for the repayment of the notes. Accordingly, the notes are not reported as a liability in the Village's financial statements. As of December 31, 2021, \$529,263 of the Airport Revenue Notes, Series 2010A are outstanding.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**5. LONG-TERM DEBT (Continued)**

i. Conduit Debt (Continued)

On April 19, 2010, the Village issued \$2,300,000 Airport Revenue Notes, Series 2010B. These notes are secured solely by the property financed and are payable solely from the payments received on the underlying mortgage loans on the property. The Village is not obligated in any manner for the repayment of the notes. Accordingly, these notes are not reported as a liability in the Village's financial statements. As of December 31, 2021, \$1,120,369 of the Airport Revenue Notes, Series 2010B are outstanding.

On November 17, 2020, the Village issued \$64,300 Airport Revenue Notes, Series 2020. These notes are special, limited obligations payable solely from the Chicago Executive Airport Commission revenues and do not consistent indebtedness of the Village (See also Note #10c). Accordingly, these notes are not reported as a liability in the Village's financial statements. As of December 31, 2021, \$64,300 of the Airport Revenue Notes, Series 2020 are outstanding.

**6. RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters.

Beginning January 1, 2000, the Village became self-insured for general liability, property, and workers' compensation claims and established a risk financing fund (Liability Insurance Fund) (the Fund) for these risks. It is accounted for as an internal service fund where assets are set aside for claim settlements. The Village is responsible for the first \$50,000 of each property claim and \$100,000 for each liability claim. There is no aggregate amount.

The Village covers the first \$750,000 of each workers' compensation claim for the police and fire public safety personnel department and \$550,000 for all other employees. There is no aggregate amount. The Village purchases commercial insurance for claims in excess of the coverages provided by the Fund. Settled claims did not exceed the Fund's coverage, and the commercial coverage was not exceeded in the past three fiscal years.

The General Fund and Waterworks and Sewerage Fund participate and make payments to the Fund based upon estimates of the amounts needed to pay prior and current year claims. Liabilities of the Fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and social factors. The estimate of the claims

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**6. RISK MANAGEMENT (Continued)**

liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expense regardless of whether allocated to specific claims. Changes in the balances of claims liabilities during the years ended December 31, 2020 and 2021 are as follows:

	2020	2021
UNPAID CLAIMS - BEGINNING OF YEAR	\$ 610,745	\$ 695,657
Incurred claims (including IBNR)	1,167,868	1,819,369
Claims payments	(1,082,956)	(1,808,223)
UNPAID CLAIMS - END OF YEAR	<u>\$ 695,657</u>	<u>\$ 706,803</u>

**Intergovernmental Personnel Benefit Cooperative**

The Village participates in the Intergovernmental Personnel Benefit Cooperative (IPBC). IPBC is a public entity risk pool established in 1979 by certain units of local government in Illinois to administer some or all of the personnel benefit programs (primarily medical, dental, and life insurance coverage) offered by these members to their officers and employees and to the officers and employees of certain other governmental, quasi governmental, and nonprofit public service entities. Management consists of a Board of Directors comprised of one appointed representative from each member. The officers of IPBC are chosen by the Board of Directors from among their membership. The Village does not exercise any control over the activities of IPBC beyond its representation on the Board of Directors.

IPBC acts as an administrative agency to receive, process, and pay such claims as may come within the benefit program of each member. Through IPBC, the Village offers both a PPO plan and an HMO plan.

For those employees enrolled in the PPO plan, the Village is responsible for the first \$35,000 in claims for each individual employee participant every claim year. The members of IPBC share claims (for each individual employee) between \$50,000 and \$500,000.

IPBC maintains stop-loss insurance to cover claims in excess of \$500,000. Approximately 55% of the Village's employees and retirees are PPO participants.

The HMO plan is also self-insured through a special arrangement. Members of IPBC pay for fixed costs of capitation and administration and then fund for claims not covered under the capitation fee. This plan is fully pooled and the Village is not individually rated based on claims experience. All members of the IPBC pay the same rates based on plan design choices. Approximately 45% of the Village's employees and retirees are HMO participants.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**6. RISK MANAGEMENT (Continued)**

Intergovernmental Personnel Benefit Cooperative (Continued)

The Village makes payments to IPBC monthly based on its participation in the plan. The rates per individual participant are determined annually based on each member's prior experience within the pool and projected future claims. This rate also includes a provision for the cost of excess insurance purchased by IPBC. The Village makes monthly payments to IPBC for administration of the plan. The Village had terminal reserve net of deficit of other accounts as of June 30, 2021 (most recent available) of \$2,297,217. This amount was declared as a dividend to the Village and, therefore, has been recorded as a receivable in the General Fund of \$2,132,260 and the Waterworks and Sewerage Fund of \$164,957 as of December 31, 2021.

**7. CONTINGENT LIABILITIES**

a. Litigation

The Village is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

b. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

c. Northwest Water Commission

The Village's water purchase contract with the Northwest Water Commission (NWWC) provides that each member is liable for its proportionate share of any costs arising from defaults in payment obligations by other members.

d. Solid Waste Agency of Northern Cook County

The Village's contract with the Solid Waste Agency of Northern Cook County (SWANCC) provides that each member is liable for its proportionate share of any costs arising from defaults in payment obligations by other members.

**7. CONTINGENT LIABILITIES (Continued)**

e. TIF Revenue Notes

*Uptown 500, LLC*

The Village, pursuant to a redevelopment agreement dated May 1, 2018, as amended August 2, 2021, has agreed to reimburse the developer (Uptown 500, LLC) for certain project costs the developer has incurred in the Town Center TIF #2 District. The redevelopment agreement also contains a provision providing for the issuance of a tax increment allocation revenue notes not to exceed \$6,500,000. The first note (defined as the Residential Note) will be a taxable note in the par amount of \$4,500,000 payable from 85% of the available incremental property taxes. The second note (defined as the Retail Note) will be a taxable note in the par value of \$2,000,000 payable from 15% of the available incremental property taxes. The notes will be payable from and secured by the pledged incremental revenues generated by the project which is located within the Town Center TIF #2 District. Interest on the notes shall accrue at a fixed rate of 3.0%. Interest on the Village notes will begin upon issuance of the certificate of completion and will bear simple interest. Interest on the notes shall not accrue during any dark day period. The note provides that the payment of principal and interest on the note is due only if tax increment revenues are available for payment of debt service. As of December 31, 2021, the Village had not issued these notes.

*WTC, LLC*

The Village, pursuant to a redevelopment agreement dated August 4, 2015, has agreed to reimburse the developer (WTC, LLC) for certain project costs that the developer has incurred in the Town Center TIF #2 District. The redevelopment agreement also contains a provision providing for the issuance of tax increment allocation revenue notes not to exceed \$8,705,309. The notes are payable from and secured by the pledged incremental revenues generated by the project, which is located within the Town Center TIF #2 District. Two notes were issued for a total of \$7,702,745 and \$494,905, respectively. Note A was issued on February 3, 2020. Interest on Note A is 5.183%. Note B was issued December 23, 2020. Interest on Note B is 4.608%. The notes provide that the payment of principal and interest is due only if tax increment revenues are available for payment of debt service.

A third note, totaling \$507,659, will not be issued until the final retail phase of the project receives a certificate of completion. The completion of the final retail phase is not expected for a year or more.

The interest rate on the third note will be equal to the BBB 20-year Corporate Bond Index as published by Bloomberg plus 150 basis points, and will be fixed upon the date of issuance. The note provides that the payment of principal and interest on the note is due only if tax increment revenues are available for payment of debt service.

**8. TAX ABATEMENTS**

The Village participates in Cook County's Class 6b, 7a, 7b, and 7c property tax incentive programs. The purpose of the Class 6b program is to encourage industrial development in Cook County by offering a real estate tax incentive to develop new industrial facilities, rehabilitate existing industrial structures and reutilize abandoned buildings. The goal of the Class 6b program is to attract new industry, stimulate expansion and retention of existing industry, and increase employment opportunities.

Under the incentive provided by Class 6b, qualifying industrial real estate is eligible for the reduced level of assessment from the date that new construction or substantial rehabilitation is completed and initially assessed or, in the case of abandoned property, from the date of substantial re-occupancy. Properties receiving a Class 6b incentive are assessed at 10% of market value for the first ten years, 15% in the eleventh year, and 20% in the twelfth and final year. This adjustment represents a substantial reduction in the level of assessment and results in significant tax savings. Without this incentive, industrial real estate would normally be assessed at 25% of its market value.

Cook County's Class 7a and 7b tax incentive programs are for commercial properties that produce hotel/motel tax, food and beverage tax, retail sales tax, or a combination thereof. Like Class 6b recipients, properties that receive a Class 7a or 7b designation are assessed at 10% of market value for the first ten years, 15% for the eleventh year, and 20% in the twelfth and final year of the incentive. The tax savings provided to these properties helps offset the costs associated with new construction, rehabilitation or modernization of the property.

Cook County's Class 7c program is also for commercial properties; however, the incentive is only for five years. Properties that receive this classification are assessed at 10% of market value for the first three years, 15% for the fourth year, and 20% for the fifth and final year of the incentive. The Class 7c program is generally available to properties not located in a Tax Increment Financing (TIF) district or conservation area.

For the fiscal year ending December 31, 2021, the Village's share of the abatement granted to the Class 6b properties amounted to \$675,521.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**9. COMMITMENTS**

a. Northwest Water Commission

The Village has committed to purchase water from NWWC. The Village expects to pay the following minimum amounts:

<u>Year Ending December 31,</u>	<u>Amount</u>
2022	\$ 1,694,612
2023	1,728,504
2024	1,763,074
2025	1,798,336
2026	1,834,303
2027-2029	5,725,973

These amounts have been calculated using the Village’s current allocation percentage of 17.410%. In future years, this allocation percentage will be subject to change.

NWWC has entered into water supply agreements with four member municipalities. The agreements are irrevocable and may not be terminated or amended except as provided in the general resolution. Each member is obligated, on a “take or pay” basis, to purchase or in any event to pay for a minimum annual quantity of water.

The obligation of the Village to make all payments as required by this agreement is unconditional and irrevocable, without regard to performance or nonperformance by NWWC of its obligations under this agreement.

b. Solid Waste Agency of Northern Cook County

The Village has committed to pay its share of the annual operating costs and fixed costs of SWANCC. The Village’s share of dual costs is funded through user fees collected by refuse haulers. The Village expects to pay the following amounts:

<u>Year Ending December 31,</u>	<u>Amount</u>
2022	\$ 555,925
2023	575,382
2024	595,521
2025	616,364
2026	637,937

These amounts have been calculated using the Village’s allocation percentage of 4.26%. In future years, the allocation percentage will be subject to change.

**10. JOINT VENTURES**

a. Solid Waste Agency of Northern Cook County

The Village is a member of SWANCC which consists of 23 municipalities. SWANCC is a municipal corporation and public body politic and corporate established pursuant to the Intergovernmental Cooperation Act of the State of Illinois. SWANCC is empowered to plan, construct, finance, operate, and maintain a solid waste disposal system to serve its members.

SWANCC is governed by a Board of Directors which consists of the Mayor or President from each member municipality. Each director has an equal vote. The officers of SWANCC are appointed by the Board of Directors. The Board of Directors determines the general policy of SWANCC, makes all appropriations, approves contracts, provides for the issuance of debt, adopts by-laws, rules and regulations, and exercises such powers and performs such duties as may be prescribed in the agency agreement or the by-laws.

Complete financial statements can be obtained from the Solid Waste Agency of Northern Cook County administrative office at the Village of Wheeling Public Works Building at 77 W. Hintz Road, Wheeling, Illinois 60090 or online at [www.swancc.org](http://www.swancc.org).

SWANCC's outstanding bonds are revenue obligations. They are limited obligations of SWANCC with a claim for payment solely from and secured by a pledge of the revenues of the system and amounts in various funds and accounts established by SWANCC resolutions. The bonds are not the debt of any member. SWANCC has no power to levy taxes.

Revenues of the system consist of (1) all receipts derived from solid waste disposal contracts or any other contracts for the disposal of waste; (2) all income derived from the investment of monies; and (3) all income, fees, service charges, all grants, rents, and receipts derived by SWANCC from the ownership and operation of the system. SWANCC covenants to establish fees and charges sufficient to provide revenues to meet all its requirements.

SWANCC has entered into solid waste disposal contracts with the member municipalities. The contracts are irrevocable and may not be terminated or amended except as provided for in the contract. Each member is obligated, on a "take or pay" basis, to deliver a minimum amount of solid waste to the system. The obligation of the Village to make all payments as required by this contract is unconditional and irrevocable, without regard to performance or nonperformance by SWANCC of its obligations under the contract. The contract does not constitute an indebtedness of the Village within the meaning of any statutory or constitutional limitation.

**10. JOINT VENTURES (Continued)**

a. Solid Waste Agency of Northern Cook County (Continued)

In accordance with the contract, the Village made payments totaling \$522,282 to SWANCC for the year ended December 31, 2021. The payments have been recorded in the General Fund. The Village does not have an equity interest in SWANCC at December 31, 2021.

b. Northwest Water Commission

Description of Joint Venture

The Village is a member of NWWC, which consists of four municipalities. NWWC is a municipal corporation and public body politic and corporate established pursuant to the Intergovernmental Cooperation Act of the State of Illinois. NWWC is empowered to plan, construct, improve, extend, acquire, finance, operate, and maintain a water supply system to serve its members and other potential water purchasers.

NWWC is governed by a Board of Commissioners which consists of one appointed representative from each member municipality. Each commissioner has an equal vote. The officers of NWWC are appointed by the Board of Commissioners. The Board of Commissioners determines the general policy of NWWC, makes all appropriations, approves contracts for sale or purchase of water, provides for the issuance of debt, adopts by-laws, rules and regulations, and exercises such powers and performs such duties as may be prescribed in the agency agreement or the by-laws.

Complete financial statements can be obtained from the Northwest Water Commission, 1525 North Wolf Road, Des Plaines, Illinois 60016.

Revenues of the system consist of (1) all receipts derived from the Water Supply Agreements or any other contract for the supply of water; (2) all income derived from the investment of monies; and (3) all income, fees, water service charges, and all grants, rents, and receipts derived by NWWC from the ownership and operation of the system and the sale of water. NWWC covenants to establish fees and charges sufficient to provide revenues to meet all its obligations.

NWWC has entered into water supply agreements with the four member municipalities for a term of 40 years, extending to 2022. The agreements are irrevocable and may not be terminated or amended except as provided for in the General Resolution. Each member is obligated, on a “take or pay” basis, to purchase or in any event to pay for a minimum annual quantity of water.

NWWC has entered into an agreement with the City of Evanston (the City) under which the City has agreed to sell quantities of Lake Michigan water sufficient to meet the projected water needs of the members through the year 2035.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. JOINT VENTURES (Continued)**

b. Northwest Water Commission (Continued)

Description of Joint Venture (Continued)

The obligation of the Village to make payments required by this agreement is payable from the Village's Water and Sewer Fund.

In accordance with the joint venture agreement, the Village remitted \$1,725,905 to NWWC for the year ended December 31, 2021. The Village has an equity interest in NWWC in the amount of \$8,667,602 as of December 31, 2021.

c. Chicago Executive Airport

Description of Joint Venture

The Village is a joint and equal owner of the Chicago Executive Airport (CEA), a proprietary joint venture, which consists of two municipalities. CEA is a joint airport commission established pursuant to the Constitution of the State of Illinois and the Intergovernmental Cooperation Act of the State of Illinois, as amended (the Act). CEA is empowered under the Act to acquire, organize, operate, and maintain an airport to serve its members and other potential airport customers. CEA is an intergovernmental cooperative created under Illinois law to allow the City of Prospect Heights, Illinois and the Village (collectively referred to as member municipalities) joint ownership and administration of the airport.

The member municipalities have entered into agreements with the Federal Aviation Administration of the United States of America and the State of Illinois to sponsor projects for the acquisition and development of the airport. Although assets are legally held in the name of the member municipalities, such assets are recorded in CEA's financial statements to present the overall financial position and operations of the airport. Airport revenues are solely restricted to funding airport development and airport maintenance expenses. The duration of CEA shall be for the term of 20 years or the useful life of the airport, whichever is longer, unless sooner terminated and dissolved by mutual agreement of the member municipalities or by operation of law.

The two owners of CEA and their percentage shares as of the date of this report are:

	<u>Percent Share</u>
City of Prospect Heights	50%
Village of Wheeling	<u>50%</u>
<b>TOTAL</b>	<u><u>100%</u></u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. JOINT VENTURES (Continued)**

c. Chicago Executive Airport (Continued)

Description of Joint Venture (Continued)

CEA is managed by a Board of Directors, which consists of seven members, three from each member municipality and a chairman of the board selected and appointed by the joint decision of the Village President of the Village and the Mayor of the City of Prospect Heights. Each Director has an equal vote. The officers of the CEA are appointed by the Board of Directors. The member municipalities have specific powers reserved to them including appointment of the Chairman and Members of the Board of Directors; approval of the Airport Layout Plan submitted to the Federal Aviation Administration and State of Illinois rules, regulations, and minimum standards for the operations of the airport; approval of any agreements with lessees, businesses, or other parties operating at the CEA; approval of a debt obligation or revenue obligation; approval of the annual budget of CEA and the Board of Directors; and approval of any land acquisition of CEA. All other powers and duties related to CEA are delegated to the Board of Directors as described in an Intergovernmental Agreement between the Village and City of Prospect Heights.

Complete financial statements can be obtained from the Chicago Executive Airport, 1020 South Plant Road, Wheeling, Illinois 60090 or at [www.chiexec.com](http://www.chiexec.com).

At April 30, 2021, the Village's proportionate share of net position and change in net position were \$43,672,115 and \$(90,908), respectively. The Village's equity share in joint venture is reported separately on the statement of net position within governmental activities.

The Village made no payments to CEA for the year ended December 31, 2021.

**11. INDIVIDUAL FUND DISCLOSURES**

a. Due From/To Other Funds

Individual fund interfund receivables/payables are as follows:

Receivable Fund	Payable Fund	Amount
General	Nonmajor Governmental	\$ 794,236
Fiduciary	General	<u>1,256,892</u>
<b>TOTAL</b>		<b><u>\$ 2,051,128</u></b>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**11. INDIVIDUAL FUND DISCLOSURES (Continued)**

a. Due From/To Other Funds (Continued)

The purposes of the due from/due to other funds are as follows:

- \$69,030 due from nonmajor governmental (Grant Fund) to the General Fund to eliminate a deficit cash position. Repayment is expected within one year.
- \$725,206 due from nonmajor governmental (Emergency Telephone System Fund) to the General Fund for dispatching expenditures reimbursed to the General Fund. Payment is expected within one year.
- \$1,256,892 due from the General Fund to fiduciary funds (Police and Firefighters' Pension Funds) related to property taxes received after year-end and a Village Board-approved \$925,000 distribution from the General Fund's surplus fund balance policy. Payment is expected within one year.

b. Advances From/To Other Funds

Advances from/to other funds at December 31, 2021 consisted of the following:

Receivable Fund	Payable Fund	Amount
Waterworks and Sewerage	Capital Equipment Replacement	<u>\$ 1,211,782</u>
<b>TOTAL</b>		<u><b>\$ 1,211,782</b></u>

The purposes of the advances from/to other funds are as follows:

- \$1,211,782 advance from the Waterworks and Sewerage Fund to the Capital Equipment Replacement Fund for future replacement of equipment. Repayment is not expected within one year.

c. Interfund Transfers

Interfund transfers between funds for the year ended December 31, 2021 were as follows:

	Transfers In	Transfers Out
General		
Capital Equipment Replacement	\$ -	\$ 1,724,555
Nonmajor Governmental	-	505,990
Total General	<u>-</u>	<u>2,230,545</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**11. INDIVIDUAL FUND DISCLOSURES (Continued)**

c. Interfund Transfers (Continued)

	Transfers In	Transfers Out
Capital Equipment Replacement		
General	\$ 1,724,555	\$ -
Waterworks and Sewerage	4,930	-
Internal Service	45,968	-
Total Capital Equipment Replacement	<u>1,775,453</u>	<u>-</u>
Capital Projects		
Nonmajor Governmental	-	326,236
Total Capital Projects	<u>-</u>	<u>326,236</u>
Waterworks and Sewerage		
Capital Equipment Replacement	-	4,930
Nonmajor Governmental	242,459	856,706
Governmental Activities	-	175,016
Total Waterworks and Sewerage	<u>242,459</u>	<u>1,036,652</u>
Nonmajor Governmental		
General	505,990	-
Capital Projects	326,236	-
Waterworks and Sewerage	856,706	242,459
Total Nonmajor governmental	<u>1,688,932</u>	<u>242,459</u>
Internal Service		
Capital Equipment Replacement	-	45,968
Total Internal Service	<u>-</u>	<u>45,968</u>
Governmental Activities		
Waterworks and Sewerage	175,016	-
Total Governmental Activities	<u>175,016</u>	<u>-</u>
<b>TOTAL</b>	<u><u>\$ 3,881,860</u></u>	<u><u>\$ 3,881,860</u></u>

The purpose of significant transfers is as follows:

- \$401,371 transferred to the Nonmajor Governmental (North Milwaukee/Lake Cook Redevelopment Area Fund) from the General Fund for payment on applicable bond issues. This transfer will not be repaid.
- \$1,724,555 transferred to the Capital Equipment Replacement Fund from the General Fund for the purchase of equipment. This transfer will not be repaid.

**11. INDIVIDUAL FUND DISCLOSURES (Continued)**

c. Interfund Transfers (Continued)

The purpose of significant transfers is as follows:

- \$326,236 transferred to the Nonmajor Governmental (Debt Service Fund) from the Capital Projects Fund for principal and interest expense on the 2007 G.O. Bonds. This transfer will not be repaid.
- \$856,706 transferred to the Nonmajor Governmental (Debt Service Fund) from the Waterworks and Sewerage Fund for principal and interest expense on the 2008 G.O. Bonds. This transfer will not be repaid.
- \$242,459 transferred to Waterworks and Sewerage Fund from the Nonmajor Governmental (Storm Water Fund) to cover expenditures for the fiscal year. This transfer will not be repaid.
- \$45,968 transferred to the Capital Equipment Replacement Fund from the Internal Service Fund for the replacement of an impaired vehicle. This transfer will not be repaid.
- \$104,619 transferred to the Nonmajor Governmental (Grant Fund) from the General Fund to cover certain grant matching costs. This transfer will not be repaid.
- \$175,016 transferred to the Governmental Activities from the Waterworks and Sewerage Fund related to the transfer of capital assets. This transfer will not be repaid.

**12. OTHER POSTEMPLOYMENT BENEFITS**

a. Plan Description

In addition to providing the pension benefits described, the Village provides postemployment health care and life insurance benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions, and employer contributions are governed by the Village and can be amended by the Village through its personnel manual and union contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the Village's governmental and business-type activities.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

b. Benefits Provided

The Village provides postemployment health care and life insurance benefits to its retirees and certain disabled employees. To be eligible for benefits, an employee must qualify for retirement under one of the Village’s retirement plans. All health care benefits are provided through the Village’s health insurance plan with IPBC. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; vision care; and prescriptions. Upon a retiree reaching age 65 years, Medicare becomes the primary insurer and the Village’s plan becomes secondary. For certain disabled employees who qualify for health insurance benefits under the Public Safety Employee Benefits Act (PSEBA), the Village is required to pay 100% of the cost of basic health insurance for the employee and their dependents for their lifetime.

The Village also provides explicit retiree benefits to the following:

- Police retirees hired prior to August 15, 1981, who have retired prior to August 7, 1995, receive single coverage at no cost.
- Police retirees hired prior to August 15, 1981, who have retired after August 7, 1995, receive single coverage but must pay the same rate as active employees.
- All other retirees hired prior to August 15, 1981, receive single coverage at no cost, regardless of when they retired.

c. Membership

At December 31, 2020 (most recent data available), membership consisted of:

Retirees and beneficiaries currently receiving benefits	95
Terminated employees entitled to benefits but not yet receiving them	-
Duty disabled participants	5
Active employees	<u>214</u>
 TOTAL	 <u>314</u>
 Participating employers	 <u><u>1</u></u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

d. Total OPEB Liability

The Village's total OPEB liability of \$21,133,126 was measured as of December 31, 2021 and was determined by an actuarial valuation as of December 31, 2020.

e. Actuarial Assumptions and Other Inputs

The total OPEB liability at December 31, 2021, as determined by an actuarial valuation as of December 31, 2020, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified. The total OPEB liability was rolled forward by the actuary using updated procedures to December 31, 2021, including updating the discount rate at December 31, 2021, as noted below.

Actuarial cost method	Entry-age normal
Actuarial value of assets	Fair value
Salary increases	3.00%
Discount rate	1.84%
Healthcare cost trend rates	7.50% Initial 4.50% Ultimate

The discount rate was based on The Bond Buyer 20-Bond GO Index, which is based on an average of certain general obligation municipal bonds maturing in 20 years and having an average rating equivalent of Moody's Aa2 and Standard & Poor's AA.

f. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
BALANCES AT JANUARY 1, 2021	<u>\$ 20,855,323</u>
Changes for the period	
Service cost	418,548
Interest	407,914
Differences between expected and actual experience	-
Assumption changes*	370,572
Benefit payments	<u>(919,231)</u>
Net changes	<u>277,803</u>
BALANCES AT DECEMBER 31, 2021	<u><u>\$ 21,133,126</u></u>

\*There were changes in assumptions related to the discount rate.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

g. Rate Sensitivity

The following is a sensitivity analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Village calculated using the discount rate of 1.84% as well as what the Village total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (0.84%) or 1 percentage point higher (2.84%) than the current rate:

	1% Decrease (0.84%)	Current Discount Rate (1.84%)	1% Increase (2.84%)
Total OPEB liability	\$ 23,747,974	\$ 21,133,126	\$ 18,930,158

The table below presents the total OPEB liability of the Village calculated using the healthcare rate of (4.50% to 7.50%)% as well as what the Village's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (3.50% to 6.50%) or 1 percentage point higher (5.50% to 8.50%) than the current rate:

	1% Decrease (3.50% to 6.50%)	Current Healthcare Rate (4.50% to 7.50%)	1% Increase (5.50% to 8.50%)
Total OPEB liability	\$ 18,759,544	\$ 21,133,126	\$ 23,970,745

h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2021, the Village recognized OPEB expense of \$1,213,194. At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 108,928	\$ 1,023,278
Changes in assumptions	4,244,303	670,358
<b>TOTAL</b>	<b>\$ 4,353,231</b>	<b>\$ 1,693,636</b>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

- h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

<u>Year Ending December 31,</u>	
2022	\$ 386,732
2023	386,732
2024	386,732
2025	386,732
2026	386,732
Thereafter	<u>725,935</u>
<b>TOTAL</b>	<b><u>\$ 2,659,595</u></b>

**13. OPERATING LEASES**

- a. Solid Waste Agency of Northern Cook County

The Village leases Public Works office space to SWANCC. The leases are operating leases with fixed monthly rental payments. The following is a schedule of approximate future minimum rentals under enforceable leases at December 31, 2021:

<u>Year Ending December 31,</u>	<u>Amount</u>
2022	\$ 75,863
2023	78,137
2024	80,483
2025	82,901
2026	85,391
2027	87,953
2028	52,192

**14. DEFINED BENEFIT PENSION PLANS**

- a. Plan Descriptions

Illinois Municipal Retirement Fund

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system; the Police Pension Plan, which is a single-employer pension plan; and the Firefighters' Pension Plan, which is also a single-employer pension plan. The

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

benefits, benefit levels, employee contributions, and employer contributions for all three plans are governed by ILCS and can only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at [www.imrf.org](http://www.imrf.org). The Police and Firefighters' Pension Plans do not issue separate reports.

The table below is a summary for all pension plans as of and for the year ended December 31, 2021:

	IMRF	Police Pension	Firefighters' Pension	Total
Net pension liability (asset)	\$ (6,829,646)	\$ 18,405,714	\$ 20,629,094	\$ 32,205,162
Deferred outflows of resources	2,288,895	4,324,792	2,364,705	8,978,392
Deferred inflows of resources	9,356,868	8,294,893	6,986,813	24,638,574
Pension expense (revenue)	(2,129,748)	749,183	1,441,781	61,216

*Plan Administration*

All employees (other than those covered by the Police and Firefighters' Pension Plans) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Plan Membership*

At December 31, 2021, IMRF membership consisted of:

Inactive employees or their beneficiaries currently receiving benefits	145
Inactive employees entitled to but not yet receiving benefits	42
Active employees	<u>109</u>
<b>TOTAL</b>	<u><u>296</u></u>

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Benefits Provided*

All employees (other than those covered by the Police or Firefighters' Pension Plans) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

IMRF also provides death and disability benefits. These benefit provisions and all are established by state statute.

*Contributions*

Participating members are required to contribute 4.50% of their annual salary to IMRF. The Village is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The required employer contribution for the year ended December 31, 2021 was 12.73% of covered payroll.

*Actuarial Assumptions*

The Village's net pension liability was measured as of December 31, 2021 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Actuarial Assumptions (Continued)*

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.25%
Salary increases	2.85% to 13.75%
Interest rate	7.25%
Cost of living adjustments	2.25%
Asset valuation method	Fair value

For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

*Discount Rate*

The discount rate used to measure the total pension liability at December 31, 2021, was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Changes in the Net Pension Liability (Asset)*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability (Asset)
BALANCES AT JANUARY 1, 2021	\$ 69,566,021	\$ 70,179,409	\$ (613,388)
Changes for the period			
Service cost	948,439	-	948,439
Interest	4,944,965	-	4,944,965
Difference between expected and actual experience	1,727,803	-	1,727,803
Changes in assumptions	-	-	-
Employer contributions	-	1,323,246	(1,323,246)
Employee contributions	-	515,581	(515,581)
Net investment income	-	11,797,687	(11,797,687)
Benefit payments and refunds	(3,667,641)	(3,667,641)	-
Other (net transfer)	-	200,951	(200,951)
Net changes	3,953,566	10,169,824	(6,216,258)
BALANCES AT DECEMBER 31, 2021	\$ 73,519,587	\$ 80,349,233	\$ (6,829,646)

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2021, the Village recognized pension expense (revenue) of \$(2,129,748).

At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,970,412	\$ -
Changes in assumption	318,483	360,172
Net difference between projected and actual earnings on pension plan investments	-	8,996,696
<b>TOTAL</b>	<b>\$ 2,288,895</b>	<b>\$ 9,356,868</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2022	\$ (1,061,046)
2023	(2,923,215)
2024	(1,795,789)
2025	(1,287,923)
2026	-
Thereafter	-
<b>TOTAL</b>	<b>\$ (7,067,973)</b>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Discount Rate Sensitivity*

The following is a sensitivity analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the net pension liability (asset) of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability (asset)	\$ 2,439,342	\$ (6,829,646)	\$ (14,204,642)

Police Pension Plan

*Plan Administration*

Police sworn personnel are covered by the Police Pension Plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the Village President, one member is elected by pension beneficiaries, and two members are elected by active police employees.

*Plan Membership*

At December 31, 2021, the measurement date, membership consisted of:

Inactive plan members currently receiving benefits	60
Inactive plan members entitled to but not yet receiving benefits	13
Active plan members	<u>58</u>
<b>TOTAL</b>	<u><u>131</u></u>

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Benefits Provided*

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive 2.50% of salary for each year of service. The monthly benefit shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the greater of the average monthly salary obtaining by dividing the total salary during the 48 consecutive months of service within the last of 60 months in which the total salary was the highest by the number of months in that period; or the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officers' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Contributions*

Employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. The Village has chosen a policy to fund 100% of the past service costs by 2040. For the year ended December 31, 2021, the Village's contribution was 52.16% of covered payroll.

*Investment Policy*

ILCS limits the Police Pension Fund's (the Fund) investments to those allowable by ILCS and require the Fund's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees. The Fund's investment policy authorizes the Fund to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, investment grade corporate bonds, and The Illinois Funds. The Fund may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds and corporate equity securities, and real estate investment trusts. The investment policy was not modified during the year ended December 31, 2021.

The Fund's investment policy, in accordance with ILCS, establishes the following target allocation across asset classes:

Asset Class	Range	Target	Long-Term Expected Real Rate of Return
Large cap domestic equity	40% to 100%	42.00%	6.10%
Small cap domestic equity	0% to 40%	12.00%	7.90%
International equity	0% to 20%	6.00%	7.00%
Fixed income	0% to 70%	40.00%	1.20%

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Investment Policy* (Continued)

The overall target for the Fund is approximately 40% invested in fixed income securities and 60% invested in equity securities. The long-term expected real rates of return are net of a 2.40% factor for inflation and investment expense. ILCS limits the Fund's investments in equities, mutual funds, and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

The long-term expected rate of return on the Fund's investments was determined using the Asset Management and Trust Division of the investment management consultant's proprietary research and analytical tools in which best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. Best estimates or arithmetic real rates of return excluding inflation for each major asset class included in the Fund's target asset allocation as of December 31, 2021 are listed in the table on the previous page.

*Investment Concentrations*

There are no significant investments (other than U.S. agency securities and corporate bonds) in any one organization that represent 5% or more of the Fund's investments.

*Investment Rate of Return*

For the year ended December 31, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 11.90%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Deposits with Financial Institutions*

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy requires all bank balances to be covered by federal depository insurance.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Interest Rate Risk*

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2021:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	Greater than 10
U.S. Treasury obligations	\$ 2,924,039	\$ -	\$ 2,151,500	\$ 772,539	\$ -
U.S. agency obligations	15,101,564	260,953	6,835,381	8,005,230	-
Corporate bonds	3,489,399	202,066	2,545,978	741,355	-
Negotiable CDs	1,266,777	-	1,170,148	96,629	-
Municipal bonds	3,670,899	620,463	1,314,378	1,736,058	-
Asset backed securities	266	-	266	-	-
<b>TOTAL</b>	<b>\$ 26,452,944</b>	<b>\$ 1,083,482</b>	<b>\$ 14,017,651</b>	<b>\$ 11,351,811</b>	<b>\$ -</b>

The Fund has the following recurring fair value measurements as of December 31, 2021: the U.S. agency obligations, municipal bonds, negotiable certificates of deposit, asset backed securities and corporate bonds are valued using quoted matrix pricing models (Level 2 inputs). The U.S. Treasury obligations and mutual funds use Level 1 inputs.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

*Credit Risk*

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in U.S. Treasury obligations and other obligations which are rated in the top three classes by a national rating agency. The money market mutual funds, negotiable certificates of deposit and asset backed securities are not rated. The Illinois Funds are rated AAA. The U.S. agency obligations are rated AA+. The municipal bonds are rated AA- to AA+ and the corporate bonds are rated BBB+ to AA+.

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Custodial Credit Risk*

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party.

To limit its exposure, the Fund requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name. The money market mutual funds and equity mutual funds are not subject to custodial credit risk.

*Discount Rate*

The discount rate used to measure the total pension liability at December 31, 2021 was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2021	\$ 90,296,223	\$ 65,723,322	\$ 24,572,901
Changes for the period			
Service cost	1,119,205	-	1,119,205
Interest	6,198,037	-	6,198,037
Difference between expected and actual experience	(2,059,309)	-	(2,059,309)
Changes in assumptions	-	-	-
Changes in benefit terms	-	-	-
Employer contributions	-	3,125,560	(3,125,560)
Employee contributions	-	593,879	(593,879)
Other contributions	-	-	-
Net investment income	-	7,781,319	(7,781,319)
Benefit payments and refunds	(4,382,911)	(4,382,911)	-
Administrative expense	-	(75,638)	75,638
Net changes	875,022	7,042,209	(6,167,187)
BALANCES AT DECEMBER 31, 2021	\$ 91,171,245	\$ 72,765,531	\$ 18,405,714

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Actuarial Assumptions*

The total pension liability above was determined by an actuarial valuation using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.25%
Salary increases	3.75% to 8.73%
Interest rate	7.25%
Cost of living adjustments	3.00% (Tier 1) 3.00% (Tier 2)
Asset valuation method	Fair value

The Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data mortality table was used to measure mortality rates.

*Discount Rate Sensitivity*

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability	\$ 31,388,369	\$ 18,405,714	\$ 7,826,105

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2021, the Village recognized pension expense of \$749,183. At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to the police pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 2,802,517	\$ 2,076,879
Changes in assumptions	1,522,275	150,514
Net difference between projected and actual earnings on pension plan investments	-	6,067,500
<b>TOTAL</b>	<u><u>\$ 4,324,792</u></u>	<u><u>\$ 8,294,893</u></u>

Changes in the net pension liability related to the difference in actual and expected experience, or changes in assumptions regarding future events, are recognized in pension expense over the expected remaining service life of all employees (active and retired) in the plan. Differences in projected and actual earnings over the measurement period are recognized over a five-year period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the police pension will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2022	\$ (749,593)
2023	(1,906,700)
2024	(979,848)
2025	(289,486)
2026	5,753
Thereafter	<u>(50,227)</u>
<b>TOTAL</b>	<u><u>\$ (3,970,101)</u></u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan

*Plan Administration*

Firefighter sworn personnel are covered by the Firefighters' Pension Plan, a single-employer defined benefit pension plan sponsored by the Village. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-101) and may be amended only by the Illinois legislature. The Village accounts for the Firefighters' Pension Plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the Village President, one member is elected by pension beneficiaries, and two members are elected by active firefighter employees.

*Plan Membership*

At December 31, 2021, the measurement date, membership consisted of:

Inactive plan members currently receiving benefits	55
Inactive plan members entitled to but not yet receiving benefits	1
Active plan members	50
<b>TOTAL</b>	<b>106</b>

The following is a summary of benefits of the plan as provided for in ILCS:

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held at the date of retirement. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter.

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Plan Membership (Continued)*

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the greater of the average monthly salary obtained by dividing the total salary during the 48 consecutive months of service within the last of 60 months in which the total salary was the highest by the number of months in that period; or the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1st after the firefighter retires or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions*

Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with fewer than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. Contributions are recognized when due pursuant to formal commitments, as well as statutory or contractual requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Firefighters' Pension Plan. The costs of administering the Firefighters' Pension Plan are financed through investment earnings. The Village is required to finance the Firefighters' Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village has until the year 2040 to fund 90% of the past service cost for the Firefighters' Pension Plan. The Village has chosen a policy to fund 100% of the past service costs by 2040. For the year ended December 31, 2021, the Village's contribution was 68.02% of covered payroll.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Investment Policy*

Permitted Deposits and Investments - Statutes and the Firefighters' Pension Fund's (the Fund) investment policy authorize the Fund to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, investment grade corporate bonds, and The Illinois Funds. The Fund may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds, and corporate equity securities. The investment policy was not modified during the year ended December 31, 2021.

The Fund's investment policy in accordance with ILCS establishes the following allocation across asset classes:

Asset Class	Long-Term Expected Real Rate of Return
Equity	
U.S Equity	5.2%
Developed Market Equity (Non-U.S.)	5.1%
Emerging Market Equity	5.5%
Private Equity	8.6%
Fixed Income	
Public Credit	1.8%
Private Credit	7.1%
Cash Equivalents	(0.6%)
Core Investment Grade Bonds	1.6%
Long-Term Treasuries	1.3%
TIPS	0.8%
Real Assets	
Real Estate	4.9%
Infrastructure	5.1%

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Investment Policy (Continued)*

The long-term expected real rates of return are net of a 2.50% factor for inflation and investment expense. ILCS limits the Fund's investments in equities, mutual funds, and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

The long-term expected rates of return are the best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) for each major assets class. Best estimates or geometric real rates of return excluding inflation for each major asset class included in the Fund's target asset allocation as of December 31, 2021 are listed in the table above.

*Concentrations*

There are no significant investments (other than United States Government guaranteed obligations, municipal bonds, and corporate bonds) in any one organization that represent 5% or more of the Fund's investments.

*Rate of Return*

For the year ended December 31, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 12.10%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Deposits with Financial Institutions*

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy requires all bank balances to be covered by federal depository insurance.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Interest Rate Risk*

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2021:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	Greater than 10
U.S. Treasury obligations	\$ 2,575,627	\$ 372,737	\$ 1,579,390	\$ 623,500	\$ -
U.S. agency obligations	12,650,782	252,529	6,254,102	6,144,151	-
Municipal bonds	2,853,854	267,773	1,333,063	1,253,018	-
Corporate bonds	3,266,624	210,693	1,989,578	1,066,353	-
Negotiable CDs	471,782	-	471,782	-	-
Asset backed securities	21,418	172	21,246	-	-
<b>TOTAL</b>	<b>\$ 21,840,087</b>	<b>\$ 1,103,904</b>	<b>\$ 11,649,161</b>	<b>\$ 9,087,022</b>	<b>\$ -</b>

The Fund has the following recurring fair value measurements as of December 31, 2021: the U.S. agency obligations, municipal bonds, corporate bonds, negotiable certificates of deposit and asset backed securities are valued using quoted matrix pricing models (Level 2 inputs). The U.S. Treasury obligations and mutual funds use Level 1 inputs.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

*Credit Risk*

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in U.S. Treasury obligations and other obligations which are rated in the top three classes by a national rating agency. The money market mutual funds, asset backed securities and negotiable certificates of deposit are not rated. The Illinois Funds are rated AAA. The U.S. agency obligations are rated AA+ by Standard and Poor's. The municipal bonds range in rating from AA- to AAA, and the corporate bonds range in rating from AAA to BBB+ by Standard and Poor's.

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Custodial Credit Risk*

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Fund requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name. Money market mutual funds and mutual funds are not subject to custodial credit risk.

*Discount Rate*

The discount rate used to measure the total pension liability at December 31, 2021, was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2021	\$ 79,603,590	\$ 52,999,439	\$ 26,604,151
Changes for the period			
Service cost	1,272,446	-	1,272,446
Interest	5,386,415	-	5,386,415
Difference between expected and actual experience	(2,087,451)	-	(2,087,451)
Changes in assumptions	-	-	-
Changes in benefit terms	-	-	-
Employer contributions	-	3,656,224	(3,656,224)
Employee contributions	-	513,062	(513,062)
Other contributions	-	-	-
Net investment income	-	6,423,451	(6,423,451)
Benefit payments and refunds	(3,763,029)	(3,763,029)	-
Administrative expense	-	(46,270)	46,270
Net changes	808,381	6,783,438	(5,975,057)
BALANCES AT DECEMBER 31, 2021	\$ 80,411,971	\$ 59,782,877	\$ 20,629,094

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Actuarial Assumptions*

The total pension liability above was determined by an actuarial valuation using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.25%
Salary increases	3.75% to 13.20%
Interest rate	7.25%
Cost of living adjustments	3.00% (Tier 1) 3.00% (Tier 2)
Asset valuation method	Fair value

The Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data mortality table was used to measure mortality rates.

*Discount Rate Sensitivity*

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability	\$ 31,779,372	\$ 20,629,094	\$ 11,471,316

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2021, the Village recognized pension expense (revenue) of \$1,441,781. At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to the firefighters' pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 855,810	\$ 1,773,912
Changes in assumption	1,508,895	3,297
Net difference between projected and actual earnings on pension plan investments	-	5,209,604
<b>TOTAL</b>	<b>\$ 2,364,705</b>	<b>\$ 6,986,813</b>

Changes in the net pension liability related to the difference in actual and expected experience, or changes in assumptions regarding future events, are recognized in pension expense over the expected remaining service life of all employees (active and retired) in the plan. Differences in projected and actual earnings over the measurement period are recognized over a five-year period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the firefighters' pension will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2022	\$ (682,414)
2023	(1,832,672)
2024	(1,064,808)
2025	(694,308)
2026	(347,906)
Thereafter	-
<b>TOTAL</b>	<b>\$ (4,622,108)</b>

**REQUIRED SUPPLEMENTARY INFORMATION**

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes	\$ 25,718,277	\$ 25,718,277	\$ 26,998,319	\$ 24,637,580
Licenses and permits	814,039	814,039	874,617	622,312
Intergovernmental	6,809,002	6,809,002	8,716,538	7,908,380
Charges for services	3,156,506	3,156,506	3,492,025	2,563,385
Fines and forfeits	1,108,244	1,108,244	774,918	929,717
Investment income	149,161	149,161	(21,601)	356,540
Miscellaneous	779,177	779,177	1,000,433	1,116,399
Total revenues	38,534,406	38,534,406	41,835,249	38,134,313
<b>EXPENDITURES</b>				
General government	11,170,774	11,170,774	10,697,243	10,286,031
Public safety	26,815,360	27,740,360	28,248,688	25,191,812
Total expenditures	37,986,134	38,911,134	38,945,931	35,477,843
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	548,272	(376,728)	2,889,318	2,656,470
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds on sale of capital assets	15,000	15,000	87,865	23,353
Transfers (out)				
Capital Equipment Replacement Fund	(1,724,555)	(1,724,555)	(1,724,555)	(1,896,530)
Grant Fund	(67,582)	(67,582)	(104,619)	(74,326)
North Milwaukee/Lake Cook Redevelopment Area Fund	(401,371)	(401,371)	(401,371)	(416,750)
Total other financing sources (uses)	(2,178,508)	(2,178,508)	(2,142,680)	(2,364,253)
NET CHANGE IN FUND BALANCE	\$ (1,630,236)	\$ (2,555,236)	746,638	292,217
FUND BALANCE, JANUARY 1			15,805,016	15,512,799
<b>FUND BALANCE, DECEMBER 31</b>			<u>\$ 16,551,654</u>	<u>\$ 15,805,016</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**  
**ILLINOIS MUNICIPAL RETIREMENT FUND**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**

Last Seven Fiscal Years

<b>FISCAL YEAR ENDED DECEMBER 31,</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Actuarially determined contribution	\$ 1,206,414	\$ 1,161,365	\$ 1,207,392	\$ 1,122,250	\$ 995,875	\$ 1,232,691	\$ 1,288,899
Contributions in relation to the actuarially determined contribution	1,206,414	1,161,365	1,207,392	1,122,250	995,875	1,232,691	1,288,899
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Additional voluntary contribution	\$ 19,572	\$ 168,462	\$ 69,833	\$ 62,256	\$ 7,275	\$ 171,499	\$ 34,347
<b>TOTAL CONTRIBUTION</b>	<b>\$ 1,225,986</b>	<b>\$ 1,329,827</b>	<b>\$ 1,277,225</b>	<b>\$ 1,184,506</b>	<b>\$ 1,003,150</b>	<b>\$ 1,404,190</b>	<b>\$ 1,323,246</b>
Covered payroll	\$ 9,929,330	\$ 9,718,536	\$ 9,896,658	\$ 9,641,319	\$ 9,869,925	\$ 9,957,114	\$ 10,394,348
Contributions as a percentage of covered payroll	12.35%	13.68%	12.91%	12.29%	10.16%	14.10%	12.73%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuation as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 22 years; the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.25% annually, projected salary increases assumption of 3.35% to 14.25% compounded annually, and postretirement benefit increases of 2.50% compounded annually.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**  
**POLICE PENSION FUND**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
Last Ten Fiscal Years

<b>FISCAL YEAR ENDED DECEMBER 31,</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Actuarially determined contribution	\$ 1,358,943	\$ 1,385,278	\$ 1,566,013	\$ 1,603,586	\$ 1,768,481	\$ 1,768,316	\$ 1,838,450	\$ 2,120,104	\$ 2,214,325	\$ 2,534,527
Contribution in relation to the actuarially determined contribution	1,358,943	1,385,278	1,566,013	1,603,586	1,768,481	1,768,316	1,838,450	2,120,104	2,214,325	2,534,527
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Additional voluntary contribution	\$ 19,100	\$ 17,820	\$ 126,941	\$ 456,799	\$ 153,811	\$ 231,636	\$ 126,344	\$ 442,009	\$ 80,758	\$ 591,033
<b>TOTAL CONTRIBUTION</b>	<b>\$ 1,378,043</b>	<b>\$ 1,403,098</b>	<b>\$ 1,692,954</b>	<b>\$ 2,060,385</b>	<b>\$ 1,922,292</b>	<b>\$ 1,999,952</b>	<b>\$ 1,964,794</b>	<b>\$ 2,562,113</b>	<b>\$ 2,295,083</b>	<b>\$ 3,125,560</b>
Covered payroll	\$ 5,556,957	\$ 5,591,645	\$ 5,716,640	\$ 5,947,555	\$ 6,535,588	\$ 6,764,334	\$ 6,328,021	\$ 5,573,609	\$ 5,894,310	\$ 5,992,739
Contributions as a percentage of covered payroll	24.80%	25.09%	29.61%	34.64%	29.41%	29.57%	31.05%	45.97%	38.94%	52.16%

Notes to the Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 21 years; the asset valuation method was at five-year smoothed market; and the significant actuarial assumptions were an investment rate of return of 7.25% annually, projected salary increase assumption of 3.75% to 8.73% compounded annually, and postretirement benefit increases of 3% compounded annually.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**  
**FIREFIGHTERS' PENSION FUND**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
Last Ten Fiscal Years

<b>FISCAL YEAR ENDED DECEMBER 31,</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Actuarially determined contribution	\$ 1,301,952	\$ 1,460,107	\$ 1,642,356	\$ 1,740,322	\$ 1,936,380	\$ 2,293,581	\$ 2,417,828	\$ 2,682,043	\$ 2,851,050	\$ 3,061,254
Contribution in relation to the actuarially determined contribution	1,301,952	1,460,107	1,642,356	1,740,322	1,936,380	2,293,581	2,417,828	2,682,043	2,851,050	3,061,254
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Additional voluntary contribution	\$ 12,986	\$ 23,943	\$ 208,023	\$ 518,535	\$ 187,236	\$ 306,441	\$ 161,563	\$ 543,033	\$ 94,011	\$ 594,970
<b>TOTAL CONTRIBUTION</b>	<b>\$ 1,314,938</b>	<b>\$ 1,484,050</b>	<b>\$ 1,850,379</b>	<b>\$ 2,258,857</b>	<b>\$ 2,123,616</b>	<b>\$ 2,600,022</b>	<b>\$ 2,579,391</b>	<b>\$ 3,225,076</b>	<b>\$ 2,945,061</b>	<b>\$ 3,656,224</b>
Covered payroll	\$ 4,365,105	\$ 4,442,556	\$ 4,691,421	\$ 4,873,543	\$ 5,519,922	\$ 5,713,119	\$ 5,691,580	\$ 5,168,497	\$ 5,282,181	\$ 5,375,376
Contributions as a percentage of covered payroll	30.12%	33.41%	39.44%	46.35%	38.47%	45.51%	45.32%	62.40%	55.75%	68.02%

Notes to the Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 21 years; the asset valuation method was at five-year smoothed market; and the significant actuarial assumptions were an investment rate of return of 7.25% annually, projected salary increase assumption of 3.75% to 13.20% compounded annually, and postretirement benefit increases of 3% compounded annually.

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

ILLINOIS MUNICIPAL RETIREMENT FUND

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS

Last Seven Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021
<b>TOTAL PENSION LIABILITY</b>							
Service cost	\$ 1,015,147	\$ 1,078,576	\$ 1,063,964	\$ 977,015	\$ 1,032,195	\$ 1,023,177	\$ 948,439
Interest	3,799,229	4,105,922	4,250,576	4,340,461	4,548,318	4,774,366	4,944,965
Changes of benefit terms	-	-	-	-	-	-	-
Differences between expected and actual experience	1,423,041	(830,542)	365,085	447,328	637,139	628,175	1,727,803
Changes of assumptions	147,358	(223,543)	(1,841,947)	1,887,567	-	(601,355)	-
Benefit payments, including refunds of member contributions	(2,068,645)	(2,281,397)	(2,547,081)	(2,644,396)	(2,990,318)	(3,200,157)	(3,667,641)
Net change in total pension liability	4,316,130	1,849,016	1,290,597	5,007,975	3,227,334	2,624,206	3,953,566
Total pension liability - beginning	51,250,763	55,566,893	57,415,909	58,706,506	63,714,481	66,941,815	69,566,021
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 55,566,893</b>	<b>\$ 57,415,909</b>	<b>\$ 58,706,506</b>	<b>\$ 63,714,481</b>	<b>\$ 66,941,815</b>	<b>\$ 69,566,021</b>	<b>\$ 73,519,587</b>
<b>PLAN FIDUCIARY NET POSITION</b>							
Contributions - employer	\$ 1,225,986	\$ 1,329,827	\$ 1,277,225	\$ 1,184,506	\$ 1,003,150	\$ 1,404,190	\$ 1,323,246
Contributions - member	455,716	437,334	452,276	441,860	452,121	454,094	515,581
Net investment income	234,356	3,206,922	8,659,571	(3,009,329)	9,948,040	8,781,148	11,797,687
Benefit payments, including refunds of member contributions	(2,068,645)	(2,281,397)	(2,547,081)	(2,644,396)	(2,990,318)	(3,200,157)	(3,667,641)
Other	(196,861)	460,974	(1,275,242)	951,627	389,097	578,130	200,951
Net change in plan fiduciary net position	(349,448)	3,153,660	6,566,749	(3,075,732)	8,802,090	8,017,405	10,169,824
Plan fiduciary net position - beginning	47,064,685	46,715,237	49,868,897	56,435,646	53,359,914	62,162,004	70,179,409
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 46,715,237</b>	<b>\$ 49,868,897</b>	<b>\$ 56,435,646</b>	<b>\$ 53,359,914</b>	<b>\$ 62,162,004</b>	<b>\$ 70,179,409</b>	<b>\$ 80,349,233</b>
<b>EMPLOYER'S NET PENSION LIABILITY (ASSET)</b>	<b>\$ 8,851,656</b>	<b>\$ 7,547,012</b>	<b>\$ 2,270,860</b>	<b>\$ 10,354,567</b>	<b>\$ 4,779,811</b>	<b>\$ (613,388)</b>	<b>\$ (6,829,646)</b>

<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Plan fiduciary net position as a percentage of the total pension liability	84.07%	86.86%	96.13%	83.75%	92.86%	100.88%	109.29%
Covered payroll	\$ 9,929,330	\$ 9,718,536	\$ 9,896,658	\$ 9,641,319	\$ 9,869,925	\$ 9,957,114	\$ 10,394,348
Employer's net pension liability as a percentage of covered payroll	89.15%	77.66%	22.95%	107.40%	48.43%	(6.16%)	(65.71%)

2015 - changes in assumptions related to investment rate of return, retirement age, and mortality rates

2016 - changes in assumptions related to retirement age and mortality rates

2017 - changes in assumptions related to inflation rates, salary rates, and mortality rates

2018 - changes in assumptions related to the investment rate of return

2020 - changes in assumptions related to salary rates, price inflation, retirement age, and mortality rates

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

POLICE PENSION FUND

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS

Last Eight Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2014	2015	2016	2017	2018	2019	2020	2021
<b>TOTAL PENSION LIABILITY</b>								
Service cost	\$ 1,167,588	\$ 956,703	\$ 1,044,941	\$ 962,016	\$ 1,034,167	\$ 1,069,870	\$ 1,186,869	\$ 1,119,205
Interest	4,272,252	4,777,808	4,989,358	5,142,145	5,457,959	5,621,639	6,023,931	6,198,037
Changes of benefit terms	-	-	-	-	-	394,061	-	-
Differences between expected and actual experience	307,520	(503,870)	(239,691)	1,320,092	(720,012)	230,036	3,365,202	(2,059,309)
Changes to actuarial assumptions	3,350,055	177,150	(909,412)	-	2,538,950	808,749	-	-
Benefit payments, including refunds of member contributions	(2,204,065)	(2,509,271)	(2,664,977)	(3,031,091)	(3,395,725)	(3,692,258)	(4,097,859)	(4,382,911)
Net change in total pension liability	6,893,350	2,898,520	2,220,219	4,393,162	4,915,339	4,432,097	6,478,143	875,022
Total pension liability - beginning	58,065,393	64,958,743	67,857,263	70,077,482	74,470,644	79,385,983	83,818,080	90,296,223
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 64,958,743</b>	<b>\$ 67,857,263</b>	<b>\$ 70,077,482</b>	<b>\$ 74,470,644</b>	<b>\$ 79,385,983</b>	<b>\$ 83,818,080</b>	<b>\$ 90,296,223</b>	<b>\$ 91,171,245</b>
<b>PLAN FIDUCIARY NET POSITION</b>								
Contributions - employer	\$ 1,692,954	\$ 2,060,385	\$ 1,922,292	\$ 1,999,952	\$ 1,964,794	\$ 2,562,113	\$ 2,295,083	\$ 3,125,560
Contributions - member	564,098	604,042	571,932	562,330	561,545	552,346	584,124	593,879
Contributions - other	-	-	-	134,279	-	-	-	-
Net investment income	2,622,222	(216,949)	2,445,984	6,183,757	(2,213,719)	9,084,618	8,635,591	7,781,319
Benefit payments, including refunds of member contributions	(2,204,065)	(2,509,271)	(2,664,977)	(3,031,091)	(3,395,725)	(3,692,258)	(4,097,859)	(4,382,911)
Administrative expense	(27,972)	(44,077)	(34,058)	(48,732)	(56,714)	(90,321)	(61,627)	(75,638)
Net change in plan fiduciary net position	2,647,237	(105,870)	2,241,173	5,800,495	(3,139,819)	8,416,498	7,355,312	7,042,209
Plan fiduciary net position - beginning	42,508,296	45,155,533	45,049,663	47,290,836	53,091,331	49,951,512	58,368,010	65,723,322
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 45,155,533</b>	<b>\$ 45,049,663</b>	<b>\$ 47,290,836</b>	<b>\$ 53,091,331</b>	<b>\$ 49,951,512</b>	<b>\$ 58,368,010</b>	<b>\$ 65,723,322</b>	<b>\$ 72,765,531</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 19,803,210</b>	<b>\$ 22,807,600</b>	<b>\$ 22,786,646</b>	<b>\$ 21,379,313</b>	<b>\$ 29,434,471</b>	<b>\$ 25,450,070</b>	<b>\$ 24,572,901</b>	<b>\$ 18,405,714</b>

<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Plan fiduciary net position as a percentage of the total pension liability	69.51%	66.39%	67.48%	71.29%	62.92%	69.64%	72.79%	79.81%
Covered payroll	\$ 5,716,640	\$ 5,947,555	\$ 6,535,588	\$ 6,764,334	\$ 6,328,021	\$ 5,573,609	\$ 5,894,310	\$ 5,992,739
Employer's net pension liability as a percentage of covered payroll	346.41%	383.48%	348.65%	316.06%	465.14%	456.62%	416.89%	307.13%

2019 changes in assumptions - there were changes with respect to actuarial assumptions in the current year related to the high-quality 20 year tax-exempt general obligation bond rate, as well as assumption changes to projected individual pay increases, projected total payroll increases, inflation rate, mortality rates, mortality improvement rates, retirement rates, termination rates, disability rates, and marital assumptions.

2018 changes in assumptions - there were changes with respect to actuarial assumptions in the current year related to the investment rate of return.

2016 changes in assumptions - there was a change with respect to actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates, disability rates, turnover rates, and retirement rates.

2015 changes in assumptions - there was a change with respect to actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates, disability rates, turnover rates, and retirement rates.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

FIREFIGHTERS' PENSION FUND

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS

Last Eight Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2014	2015	2016	2017	2018	2019	2020	2021
<b>TOTAL PENSION LIABILITY</b>								
Service cost	\$ 1,111,028	\$ 1,009,443	\$ 1,093,332	\$ 1,066,718	\$ 1,146,722	\$ 1,273,771	\$ 1,257,532	\$ 1,272,446
Interest	3,727,758	4,067,329	4,428,808	4,622,760	4,882,825	5,096,169	5,189,954	5,386,415
Changes of benefit terms	-	-	-	-	-	275,133	-	-
Differences between expected and actual experience	(29,931)	1,338,568	37,737	944,749	182,061	(63,092)	655,031	(2,087,451)
Changes to actuarial assumptions	2,438,228	1,202,682	(17,349)	-	2,286,495	867,474	-	-
Benefit payments, including refunds of member contributions	(2,692,551)	(2,746,399)	(2,850,197)	(3,062,798)	(3,270,589)	(3,350,326)	(3,565,202)	(3,763,029)
Net change in total pension liability	4,554,532	4,871,623	2,692,331	3,571,429	5,227,514	4,099,129	3,537,315	808,381
Total pension liability - beginning	51,049,717	55,604,249	60,475,872	63,168,203	66,739,632	71,967,146	76,066,275	79,603,590
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 55,604,249</b>	<b>\$ 60,475,872</b>	<b>\$ 63,168,203</b>	<b>\$ 66,739,632</b>	<b>\$ 71,967,146</b>	<b>\$ 76,066,275</b>	<b>\$ 79,603,590</b>	<b>\$ 80,411,971</b>
<b>PLAN FIDUCIARY NET POSITION</b>								
Contributions - employer	\$ 1,850,379	\$ 2,258,857	\$ 2,123,616	\$ 2,600,022	\$ 2,579,391	\$ 3,225,076	\$ 2,945,061	\$ 3,656,224
Contributions - member	438,414	578,831	470,922	472,838	478,252	493,291	504,710	513,062
Contributions - other	-	-	-	20,944	-	21,854	-	-
Net investment income	2,376,338	463,608	2,215,038	4,716,583	(1,936,014)	7,389,521	7,171,420	6,423,451
Benefit payments, including refunds of member contributions	(2,692,551)	(2,746,399)	(2,850,197)	(3,062,798)	(3,270,589)	(3,350,326)	(3,565,202)	(3,763,029)
Administrative expense	(13,222)	(28,683)	(31,366)	(23,387)	(48,874)	(46,117)	(44,733)	(46,270)
Net change in plan fiduciary net position	1,959,358	526,214	1,928,013	4,724,202	(2,197,834)	7,733,299	7,011,256	6,783,438
Plan fiduciary net position - beginning	31,314,931	33,274,289	33,800,503	35,728,516	40,452,718	38,254,884	45,988,183	52,999,439
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 33,274,289</b>	<b>\$ 33,800,503</b>	<b>\$ 35,728,516</b>	<b>\$ 40,452,718</b>	<b>\$ 38,254,884</b>	<b>\$ 45,988,183</b>	<b>\$ 52,999,439</b>	<b>\$ 59,782,877</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 22,329,960</b>	<b>\$ 26,675,369</b>	<b>\$ 27,439,687</b>	<b>\$ 26,286,914</b>	<b>\$ 33,712,262</b>	<b>\$ 30,078,092</b>	<b>\$ 26,604,151</b>	<b>\$ 20,629,094</b>

<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Plan fiduciary net position as a percentage of the total pension liability	59.84%	55.89%	56.56%	60.61%	53.16%	60.46%	66.58%	74.35%
Covered payroll	\$ 4,691,421	\$ 4,873,543	\$ 5,519,922	\$ 5,713,119	\$ 5,691,580	\$ 5,168,497	\$ 5,282,181	\$ 5,375,376
Employer's net pension liability as a percentage of covered payroll	475.97%	547.35%	497.10%	460.11%	592.32%	581.95%	503.66%	383.77%

2019 changes in assumption - there were changes with respect to actuarial assumptions in the current year related to the high-quality 20 year tax-exempt general obligation bond rate, as well as assumption changes to projected individual pay increases, projected total payroll increases, inflation rate, mortality rates, mortality improvement rates, retirement rates, termination rates, disability rates, and marital assumptions.

2018 changes in assumption - there were changes with respect to actuarial assumptions in the current year related to the investment rate of return.

2016 changes in assumption - there was a change with respect to actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates, disability rates, turnover rates, and retirement rates.

2015 changes in assumption - there was a change with respect to actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates, disability rates, turnover rates, and retirement rates.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

OTHER POSTRETIREMENT BENEFIT PLAN

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
TOTAL OPEB LIABILITY AND RELATED RATIOS

Last Four Fiscal Years

<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>TOTAL OPEB LIABILITY</b>				
Service cost	\$ 302,132	\$ 285,232	\$ 362,127	\$ 418,548
Interest	616,405	685,238	528,054	407,914
Changes in benefit terms	-	-	(169,341)	-
Differences between expected and actual experience	196,016	(51,768)	(1,275,606)	-
Changes in assumptions	(1,206,294)	2,683,389	2,742,958	370,572
Implicit benefit payments	(1,071,060)	(1,156,745)	(1,069,700)	(919,231)
Net change in total OPEB liability	(1,162,801)	2,445,346	1,118,492	277,803
Total OPEB liability - beginning	18,454,286	17,291,485	19,736,831	20,855,323
<b>TOTAL OPEB LIABILITY - ENDING</b>	<b>\$ 17,291,485</b>	<b>\$ 19,736,831</b>	<b>\$ 20,855,323</b>	<b>\$ 21,133,126</b>
Covered payroll	\$ 22,541,034	\$ 23,217,265	\$ 20,970,661	\$ 21,599,780
Employers total OPEB liability as a percentage of covered payroll	76.71%	85.01%	99.45%	97.84%

2021 changes in assumptions - related to the discount rate were made since the previous measurement date.

2020 changes in assumptions - related to the discount rate, mortality, and healthcare cost inflation rates were made since the previous measurement date.

2020 changes in benefit terms - the Affordable Care Act Excise Tax which imposed a 40% excise tax on plans with premiums above certain statutory limits, was eliminated in 2019. This reduction in liability was classified in benefit changes.

2019 and 2018 changes in assumptions - related to the discount rate and mortality were made since the previous measurement date.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**POLICE PENSION FUND**

**SCHEDULE OF INVESTMENT RETURNS**

Last Eight Fiscal Years

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<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Annual money-weighted rate of return, net of investment expense	6.14%	(0.48%)	5.44%	13.09%	(4.18%)	18.30%	14.91%	11.90%

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**FIREFIGHTERS' PENSION FUND**

**SCHEDULE OF INVESTMENT RETURNS**

Last Eight Fiscal Years

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<b>MEASUREMENT DATE DECEMBER 31</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Annual money-weighted rate of return, net of investment expense	7.10%	1.39%	6.59%	13.16%	(4.79%)	19.22%	15.57%	12.10%

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

# VILLAGE OF WHEELING, ILLINOIS

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2021

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### 1. BUDGETARY INFORMATION

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted (at the fund level) for the General, Special Revenue, Debt Service, Capital Projects, Waterworks and Sewerage (Enterprise), Liability Insurance (Internal Service), and Pension Trust Funds. The Crossroads Redevelopment Area Fund did not adopt a budget. The annual appropriated budget is legally enacted and provides for a legal level of control at the fund level. All annual appropriations lapse at fiscal year end.

All departments of the Village submit requests for appropriation to the Village Manager so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested appropriations for the next year. The proposed budget is presented to the governing body for review. The governing body holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget. The budget may only be amended by the governing body. Expenditures may not legally exceed budgeted appropriations at the fund level. During the year supplemental appropriations were necessary.

### 2. INDIVIDUAL FUND DISCLOSURES

The following funds had expenditures/expenses in excess of budget:

Fund	Final Budget	Actual
General Fund	\$ 38,911,134	\$ 38,945,931
Grant Fund	357,382	462,741
Town Center TIF #2 Fund	4,253,501	6,566,941
Debt Service Fund	3,420,419	5,176,007
South Milwaukee Redevelopment Area Fund	1,755,848	1,765,428

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

## **MAJOR GOVERNMENTAL FUNDS**

### **General Fund**

The General Fund is used to account for resources traditionally associated with government that are not to be accounted for in another fund. The fund accounts for all revenues and expenditures in the following operating departments:

- Finance and Administrative Services
- Economic Development
- Municipal Building and Maintenance
- Municipal Vehicle Maintenance
- Community Development
- Senior Citizens Services
- Engineering
- Forestry
- Public Works Administration
- Police Department
- Fire Department

### **Capital Equipment Replacement Fund**

This fund is used to account for transfers and advances from other funds assigned for the eventual replacement of vehicles and equipment utilized by those funds.

### **Capital Projects Fund**

This fund accounts for the municipal gas and electric tax proceeds. The proceeds are restricted to fund infrastructure and non-infrastructure needs including public streets, sidewalks, building improvements, etc.

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

BALANCE SHEET

December 31, 2021

(With Comparative Amounts for December 31, 2020)

	<u>2021</u>	<u>2020</u>
<b>ASSETS</b>		
Cash and investments	\$ 10,801,951	\$ 10,315,203
Receivables (net, where applicable, of allowance for uncollectibles)		
Property taxes	15,889,590	15,288,331
Sales taxes	2,680,142	2,036,410
Income taxes/local use taxes	520,413	531,620
Telecommunications tax	169,261	178,160
Accrued interest	11,163	11,002
IPBC	2,132,260	2,036,340
Other	1,074,673	608,952
Prepaid items	252,137	284,291
Inventory	312,016	290,508
Due from other funds	794,236	515,267
<b>TOTAL ASSETS</b>	<u>\$ 34,637,842</u>	<u>\$ 32,096,084</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>		
<b>LIABILITIES</b>		
Accounts payable	\$ 1,223,612	\$ 950,584
Accrued payroll	518,929	396,133
Deposits payable	62,115	69,115
Unearned revenue	117,044	55,403
Due to other funds	-	-
Due to fiduciary funds	1,256,892	203,048
Total liabilities	<u>3,178,592</u>	<u>1,674,283</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Unavailable revenues - property taxes	<u>14,907,596</u>	<u>14,616,785</u>
Total deferred inflows of resources	<u>14,907,596</u>	<u>14,616,785</u>
<b>FUND BALANCES</b>		
Nonspendable		
Prepaid items	252,137	284,291
Inventory	312,016	290,508
Assigned		
Health insurance	2,132,260	2,036,340
Subsequent year's budget	-	1,630,236
Unassigned	<u>13,855,241</u>	<u>11,563,641</u>
Total fund balances	<u>16,551,654</u>	<u>15,805,016</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<u>\$ 34,637,842</u>	<u>\$ 32,096,084</u>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF REVENUES - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>TAXES</b>				
Property taxes	\$ 9,021,004	\$ 9,021,004	\$ 8,953,786	\$ 9,615,855
Property taxes - Police Pension Fund	2,534,527	2,534,527	2,650,346	2,295,083
Property taxes - Firefighters' Pension Fund	3,061,254	3,061,254	3,206,438	2,945,061
TIF surplus distribution	456,661	456,661	601,718	437,490
Sales tax	5,032,500	5,032,500	5,468,773	4,555,594
Home rule sales tax	3,451,800	3,451,800	4,126,369	3,079,375
Telecommunications tax	786,695	786,695	680,531	797,280
Food and beverage tax	782,952	782,952	855,791	604,128
Hotel/motel tax	555,000	555,000	445,235	306,760
Amusement tax	35,000	35,000	7,347	192
Auto rental tax	884	884	1,985	762
Total taxes	25,718,277	25,718,277	26,998,319	24,637,580
<b>LICENSES AND PERMITS</b>				
Business licenses	63,811	63,811	32,615	34,419
Coin-operated licenses	9,572	9,572	2,954	3,501
Liquor licenses	120,000	120,000	94,096	80,388
Other licenses	222,256	222,256	204,635	189,383
Building permits	255,000	255,000	363,731	213,468
Other permits	143,400	143,400	176,586	101,153
Total licenses and permits	814,039	814,039	874,617	622,312
<b>INTERGOVERNMENTAL</b>				
Township taxes	78,885	78,885	78,275	82,538
Personal property replacement tax	172,128	172,128	339,479	193,378
Income tax	3,764,800	3,764,800	4,984,335	4,091,168
State use tax	1,618,864	1,618,864	1,465,201	1,681,105
Grants	-	-	161,543	773,546
Cannabis use tax	33,883	33,883	266,786	21,850
Police training	-	-	13,075	-
Fire training	-	-	37,829	18,327
Video gaming tax	224,553	224,553	364,870	180,188
Crossing guard reimbursement	38,821	38,821	42,414	19,631
Emergency dispatch services	875,453	875,453	959,427	844,600
Pull tabs and jar games tax	1,615	1,615	3,304	2,049
Total intergovernmental	6,809,002	6,809,002	8,716,538	7,908,380
<b>CHARGES FOR SERVICES</b>				
Electrical inspections	59,500	59,500	30,277	56,508
Plumbing inspections	29,750	29,750	19,846	18,949
Engineering inspection fees	195,500	195,500	403,951	142,760

(This schedule is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF REVENUES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>CHARGES FOR SERVICES (Continued)</b>				
Solid waste service charge	\$ 594,000	\$ 594,000	\$ 598,859	\$ 599,419
SWANCC fees	259,000	259,000	264,396	263,479
Host community fees	100,000	100,000	100,000	100,000
Ambulance fees	1,550,000	1,550,000	1,627,316	974,497
Impounding fees	800	800	560	580
Plan review	66,094	66,094	186,483	147,462
Subdivision prefilng fees	1,040	1,040	700	692
Planning and zoning fees	10,200	10,200	15,960	10,187
Industrial revenue bond and 6(b) fees	5,950	5,950	6,650	950
Duplicating services	750	750	851	459
False alarm fees	12,750	12,750	13,303	14,401
Pavilion senior center	-	-	-	5,860
Monthly permit fee	18,700	18,700	2,272	7,157
Daily parking fee	42,500	42,500	6,193	10,956
Rental income	72,935	72,935	77,112	74,867
Rental income - T-Mobile	33,557	33,557	34,282	33,283
Police liaison reimbursement	102,970	102,970	102,849	100,919
CPR training fees	510	510	165	-
Total charges for services	3,156,506	3,156,506	3,492,025	2,563,385
<b>FINES AND FORFEITS</b>				
Court fines	109,429	109,429	152,474	234,200
Local ordinance fines	998,815	998,815	622,444	695,517
Total fines and forfeits	1,108,244	1,108,244	774,918	929,717
<b>INVESTMENT INCOME</b>				
Investment income	149,161	149,161	(21,601)	356,540
<b>MISCELLANEOUS</b>				
Cable TV franchise fees	346,920	346,920	364,939	354,285
Waste management franchise fees	96,659	96,659	96,029	94,377
AT&T franchise fees	118,000	118,000	97,745	113,162
Other franchise fees	88,000	88,000	91,534	88,961
IPBC terminal reserve revenue	-	-	175,127	339,640
Donations	30,100	30,100	7,651	2,000
Other	99,498	99,498	167,408	123,974
Total miscellaneous	779,177	779,177	1,000,433	1,116,399
<b>TOTAL REVENUES</b>	<b>\$ 38,534,406</b>	<b>\$ 38,534,406</b>	<b>\$ 41,835,249</b>	<b>\$ 38,134,313</b>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL FUND

SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT</b>				
Village Manager's office and Board of Trustees	\$ 1,836,200	\$ 1,836,200	\$ 1,714,068	\$ 1,614,185
Finance	1,221,416	1,221,416	1,210,995	1,149,774
Human resources	322,455	322,455	300,622	365,016
Legal	408,350	408,350	358,878	354,954
Special events	160,398	160,398	151,352	53,323
Solid waste system	522,046	522,046	523,312	495,590
Commuter parking system	54,132	54,132	90,461	45,078
Facilities	1,140,450	1,140,450	1,091,881	1,110,921
Fleet services	746,375	746,375	731,847	743,799
Community development	1,888,740	1,888,740	1,828,971	1,659,617
Social services	343,303	343,303	293,010	388,757
CIP engineering	422,253	422,253	395,777	375,706
Street division	896,975	896,975	842,429	743,716
Public works administration	593,182	593,182	577,420	596,452
Forestry	964,335	964,335	913,798	883,116
Information systems	1,003,075	1,003,075	1,025,333	1,027,759
Subtotal	12,523,685	12,523,685	12,050,154	11,607,763
Less Waterworks and Sewerage Fund reimbursements	1,352,911	1,352,911	1,352,911	1,321,732
Total general government	11,170,774	11,170,774	10,697,243	10,286,031
<b>PUBLIC SAFETY</b>				
Police department	14,217,387	14,692,601	14,535,782	13,162,989
Fire department	12,597,973	13,047,759	13,712,906	12,028,823
Total public safety	26,815,360	27,740,360	28,248,688	25,191,812
<b>TOTAL EXPENDITURES</b>	<b>\$ 37,986,134</b>	<b>\$ 38,911,134</b>	<b>\$ 38,945,931</b>	<b>\$ 35,477,843</b>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT</b>				
Village Manager's Office and Board of Trustees				
Personnel services				
Overtime	\$ 500	\$ 500	\$ 63	\$ 165
Salaries	749,310	749,310	766,604	695,294
Longevity	2,800	2,800	2,500	2,200
Training	9,530	9,530	5,023	4,529
Employer contribution	135,025	135,025	130,245	118,323
Sick leave buy back	3,405	3,405	3,590	3,065
Total personnel services	900,570	900,570	908,025	823,576
Contractual services				
Advertising and publishing	3,500	3,500	7,414	2,180
Codification	8,000	8,000	7,701	6,408
Conferences and meetings	10,250	10,250	2,982	-
Consulting services	-	-	16,515	3,798
Data processing services	100,000	100,000	91,138	79,444
Energy	15,000	15,000	30,745	12,819
Employee group insurance	94,890	94,890	98,800	79,718
General liability insurance	11,480	11,480	11,480	9,820
Maintenance - office equipment	2,000	2,000	1,623	1,495
Membership dues	95,710	95,710	96,493	94,085
Miscellaneous	65,000	65,000	46,952	30,640
Postage	46,800	46,800	42,589	38,411
Printing and binding	1,000	1,000	143	449
Cellular service	102,920	102,920	91,804	92,127
Telecommunications	210,000	210,000	151,544	193,710
Retiree health insurance	11,940	11,940	17,234	11,864
Miscellaneous contractual services	5,875	5,875	1,732	3,778
Total contractual services	784,365	784,365	716,889	660,746
Commodities				
Auto petroleum products	-	-	-	-
Books and subscriptions	9,725	9,725	9,723	9,518
Information systems miscellaneous equipment and supplies	2,000	2,000	165	5,765
Small tools and equipment	500	500	399	7,660
Miscellaneous	6,500	6,500	1,454	8,107
Miscellaneous software	23,940	23,940	24,872	24,532
Office supplies	10,000	10,000	4,860	6,234
Awards/decorations	3,600	3,600	1,626	1,559
Business recruitment	95,000	95,000	46,055	66,488
Total commodities	151,265	151,265	89,154	129,863
Total Village Manager's Office and Board of Trustees	1,836,200	1,836,200	1,714,068	1,614,185

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Finance				
Personnel services				
Overtime	\$ 300	\$ 300	\$ -	\$ 139
Salaries	785,955	785,955	797,183	745,971
Longevity	3,300	3,300	3,300	3,300
Training	1,500	1,500	275	932
Employer contribution	155,810	155,810	152,588	142,199
Sick leave buy back	3,985	3,985	3,498	2,879
Total personnel services	950,850	950,850	956,844	895,420
Contractual services				
Advertising and publishing	1,150	1,150	924	1,024
Audit	47,180	47,180	41,177	44,321
Conferences and meetings	4,200	4,200	916	820
Consulting services	-	-	2,118	5,382
Employee group insurance	147,985	147,985	134,588	134,161
General liability insurance	11,480	11,480	11,480	9,820
Bank charges	16,200	16,200	16,285	16,438
Maintenance - office equipment	1,800	1,800	2,280	1,459
Membership dues	1,600	1,600	1,390	1,431
Actuarial services	12,350	12,350	13,730	9,350
Printing and binding	1,500	1,500	1,611	977
Credit card fees	13,200	13,200	10,935	9,493
Miscellaneous contracts	5,296	5,296	11,353	4,928
Total contractual services	263,941	263,941	248,787	239,604
Commodities				
Books and subscriptions	1,100	1,100	180	1,453
Information systems miscellaneous equipment and supplies	1,750	1,750	1,579	2,482
Small tools and equipment	300	300	331	7,601
Miscellaneous	1,000	1,000	890	875
Office supplies	1,500	1,500	1,409	1,364
Awards/decorations	975	975	975	975
Total commodities	6,625	6,625	5,364	14,750
Capital outlay				
Transfer to CERF	75,000	75,000	75,000	75,000
Less transfer to CERF	(75,000)	(75,000)	(75,000)	(75,000)
Net capital outlay	-	-	-	-
Total finance	1,221,416	1,221,416	1,210,995	1,149,774
Human resources				
Personnel services				
Salaries	182,260	182,260	185,759	181,643
Longevity	300	300	600	-
Training	7,750	7,750	3,260	4,229
Employer contribution	35,470	35,470	35,826	34,849
Sick leave buy back	665	665	1,015	659
Total personnel services	226,445	226,445	226,460	221,380

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Human resources (Continued)				
Contractual services				
Advertising and publishing	\$ 2,000	\$ 2,000	\$ 4,343	\$ 2,185
Conferences and meetings	4,700	4,700	4,671	305
Consulting services	7,615	7,615	7,948	57,454
Information systems service and maintenance	2,500	2,500	-	4,083
Employee group insurance	22,710	22,710	23,434	21,743
General liability insurance	4,020	4,020	4,020	3,435
Membership dues	1,215	1,215	1,509	946
Personnel services	37,750	37,750	11,913	45,386
Medical exams	10,000	10,000	10,513	5,910
Total contractual services	92,510	92,510	68,351	141,447
Commodities				
Miscellaneous equipment and supplies	-	-	1,249	-
Awards/decorations	3,500	3,500	4,562	2,189
Total commodities	3,500	3,500	5,811	2,189
Total human resources	322,455	322,455	300,622	365,016
Legal				
Personnel services				
Local training and meetings	200	200	-	-
Total personnel services	200	200	-	-
Contractual services				
Recording fees	1,000	1,000	713	543
Legal services	406,400	406,400	357,675	354,411
Miscellaneous contractual services	750	750	490	-
Total contractual services	408,150	408,150	358,878	354,954
Total legal	408,350	408,350	358,878	354,954
Special events				
Personnel services				
Employer contributions	3,485	3,485	-	-
Overtime	17,550	17,550	14,808	-
Total personnel services	21,035	21,035	14,808	-
Contractual services				
Printing and binding	-	-	-	461
Rental equipment	4,750	4,750	4,985	4,136
Credit card fees	-	-	67	-
Programs and activities	75,400	75,400	55,089	10,304
Miscellaneous contractual services	55,313	55,313	56,658	32,785
Total contractual services	135,463	135,463	116,799	47,686

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Special events (Continued)				
Commodities				
Auto petroleum products	\$ 100	\$ 100	\$ 224	\$ -
Miscellaneous operating supplies	3,800	3,800	19,521	5,637
Total commodities	3,900	3,900	19,745	5,637
Total special events	160,398	160,398	151,352	53,323
Solid waste system				
Contractual services				
Postage	660	660	603	581
Printing and binding	386	386	427	460
Regional and special agencies assessments	521,000	521,000	522,282	494,549
Total contractual services	522,046	522,046	523,312	495,590
Total solid waste system	522,046	522,046	523,312	495,590
Commuter parking system				
Contractual services				
Energy	13,000	13,000	6,880	7,584
Office equipment maintenance	8,842	8,842	4,534	7,402
Printing and binding	3,400	3,400	3,342	-
Rental agreement	17,500	17,500	17,054	24,467
Credit card fees	6,540	6,540	3,078	2,649
Total contractual services	49,282	49,282	34,888	42,102
Commodities				
Maintenance - building and grounds	2,000	2,000	2,264	2,668
Chemicals	2,000	2,000	2,021	-
Special equipment	-	-	51,140	-
Water and sewer services charges	850	850	148	308
Total commodities	4,850	4,850	55,573	2,976
Total commuter parking system	54,132	54,132	90,461	45,078
Facilities				
Personnel services				
Overtime	16,000	16,000	28,306	10,623
Seasonal help	7,800	7,800	4,680	-
Salaries	469,670	469,670	451,224	457,293
Longevity	3,300	3,300	2,300	4,158
Training	2,560	2,560	1,560	1,091
Uniform allowance	3,000	3,000	1,908	1,738
Employer contribution	98,600	98,600	93,983	94,912
SLDPA retiree contribution	-	-	-	20,836
Sick leave annual buy back	775	775	-	-
Total personnel services	601,705	601,705	583,961	590,651

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Facilities (Continued)				
Contractual services				
Information systems service and maintenance agreement	\$ 1,550	\$ 1,550	\$ 1,779	\$ 887
Extermination service	7,000	7,000	6,015	-
Employee group insurance	78,435	78,435	74,296	75,263
General liability insurance	29,860	29,860	29,860	25,530
Janitorial services	96,500	96,500	90,679	81,628
Consulting services	5,600	5,600	-	-
Maintenance - equipment	13,600	13,600	10,652	13,017
Rental equipment	1,200	1,200	528	768
Miscellaneous contractual services	149,500	149,500	108,158	167,812
Total contractual services	383,245	383,245	321,967	364,905
Commodities				
Auto petroleum products	6,500	6,500	6,589	5,220
Chemicals	3,500	3,500	3,054	1,637
Janitorial supplies	35,000	35,000	26,210	33,696
Vehicle maintenance	13,000	13,000	15,324	8,604
Maintenance - buildings and grounds	60,000	60,000	81,749	35,682
Information systems miscellaneous equipment and supplies	-	-	-	50
Minor tools and equipment	7,000	7,000	7,094	32,377
Miscellaneous operating supplies	2,500	2,500	1,997	5,305
Protective clothing	2,000	2,000	1,410	1,022
Water and sewer services charges	26,000	26,000	42,526	31,772
Total commodities	155,500	155,500	185,953	155,365
Capital outlay				
Transfer to CERF	51,530	51,530	51,530	74,355
Less transfer to CERF	(51,530)	(51,530)	(51,530)	(74,355)
Net capital outlay	-	-	-	-
Total facilities	1,140,450	1,140,450	1,091,881	1,110,921
Fleet services				
Personnel services				
Overtime	4,500	4,500	7,102	202
Salaries	481,330	481,330	455,977	463,805
Longevity	2,600	2,600	1,300	3,551
Training	2,230	2,230	3,312	2,955
Uniform allowance	7,000	7,000	5,654	6,228
Employer contribution	95,655	95,655	99,220	96,244
SLDPA retiree contribution	-	-	-	31,517
Sick leave buy back	1,335	1,335	-	1,323
Total personnel services	594,650	594,650	572,565	605,825

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Fleet services (Continued)				
Contractual services				
Conferences and meetings	\$ 2,900	\$ 2,900	\$ 1,560	\$ 60
Consulting services	2,900	2,900	5,767	6,712
Debris dump charges	150	150	148	128
Employee group insurance	85,540	85,540	94,273	83,822
General liability insurance	18,380	18,380	18,380	15,710
Maintenance - office equipment and special equipment	3,595	3,595	3,947	3,659
Membership dues	285	285	772	702
Printing and binding	200	200	207	75
Miscellaneous contractual services	1,200	1,200	1,125	-
Retiree health insurance	6,475	6,475	5,807	6,191
Total contractual services	121,625	121,625	131,986	117,059
Commodities				
Auto petroleum products	2,200	2,200	2,890	2,089
Books and subscriptions	2,700	2,700	1,951	2,773
Chemicals	1,600	1,600	1,653	1,742
Vehicle maintenance	3,000	3,000	1,737	1,553
Minor tools and equipment	9,200	9,200	9,156	3,124
Miscellaneous equipment and supplies	3,500	3,500	3,616	3,226
Miscellaneous operating supplies	6,000	6,000	4,456	5,034
Protective clothing	1,000	1,000	1,500	1,374
Information systems miscellaneous software	900	900	337	-
Total commodities	30,100	30,100	27,296	20,915
Capital outlay				
Transfer to CERF	19,395	19,395	19,395	15,760
Less transfer to CERF	(19,395)	(19,395)	(19,395)	(15,760)
Net capital outlay	-	-	-	-
Total fleet services	746,375	746,375	731,847	743,799
Community development				
Personnel services				
Overtime	1,000	1,000	-	1,056
Seasonal help	-	-	-	4,243
Salaries	1,119,385	1,119,385	1,047,647	917,782
Longevity	1,800	1,800	1,800	2,082
Training	1,350	1,350	-	584
Uniform allowance	400	400	867	591
Unemployment compensation	-	-	(6,123)	16,256
Employer contribution	222,725	222,725	203,970	177,518
Sick leave buy back	1,030	1,030	-	-
Total personnel services	1,347,690	1,347,690	1,248,161	1,120,112

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Community development (Continued)				
Contractual services				
Advertising and publishing	\$ 1,000	\$ 1,000	\$ 1,734	\$ 1,065
Conferences and meetings	6,245	6,245	1,621	212
Consulting services	20,000	20,000	7,400	1,063
Data processing services	13,410	13,410	16,569	14,019
Exterminating services	-	-	-	6,680
Employee group insurance	194,465	194,465	157,290	139,615
General liability insurance	112,560	112,560	112,560	96,235
Maintenance - office equipment	4,000	4,000	3,474	2,494
Membership dues	2,455	2,455	2,242	2,178
Printing and binding	6,500	6,500	4,450	5,021
Credit card fees	3,600	3,600	4,161	3,285
Retiree health insurance	23,665	23,665	40,334	23,460
Duplication services	3,000	3,000	4,514	4,324
Miscellaneous contractual services	124,300	124,300	202,280	210,224
Finger printing fees	800	800	1,047	1,102
Total contractual services	516,000	516,000	559,676	510,977
Commodities				
Auto petroleum products	5,000	5,000	4,754	3,043
Books and subscriptions	600	600	510	937
Health test supplies	250	250	45	161
Vehicle maintenance	5,000	5,000	4,308	3,244
Information systems miscellaneous equipment and supplies	4,750	4,750	6,676	6,420
Minor tools and equipment	1,200	1,200	40	8,210
Miscellaneous operating supplies	4,000	4,000	2,139	2,484
Office supplies	3,500	3,500	2,631	3,800
Protective clothing	750	750	31	229
Total commodities	25,050	25,050	21,134	28,528
Total community development	1,888,740	1,888,740	1,828,971	1,659,617
Social services				
Personnel services				
Longevity	1,438	1,438	1,911	1,600
Overtime	1,700	1,700	2,395	582
Salaries	235,495	235,495	196,174	256,938
Employer contributions	47,840	47,840	49,300	55,208
Unemployment compensation	-	-	3,206	-
Sick leave annual buy back	340	340	-	-
Training and meetings	1,200	1,200	1,445	-
Total personnel services	288,013	288,013	254,431	314,328
Contractual services				
Conferences and meetings	5,050	5,050	1,325	317
Employee health insurance	23,775	23,775	10,569	22,881
General liability insurance	4,020	4,020	4,020	3,440
Maintenance office/special equipment	1,300	1,300	1,625	1,408
Postage	1,500	1,500	-	57
Rental agreement	-	-	-	3,000
Credit card fees	350	350	464	409
Programs/activities expense	7,500	7,500	6,034	2,528

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Social services (Continued)				
Contractual services (Continued)				
Membership dues	\$ 545	\$ 545	\$ 628	\$ 583
Printing and binding	1,200	1,200	335	470
Contractual services	2,500	2,500	-	25,376
Total contractual services	47,740	47,740	25,000	60,469
Commodities				
Auto petrol products	200	200	53	26
Vehicle maintenance	100	100	184	164
Miscellaneous equipment and supplies	3,250	3,250	3,623	4,920
Miscellaneous operating supplies	2,500	2,500	8,501	7,358
Office supplies	1,500	1,500	1,218	1,492
Total commodities	7,550	7,550	13,579	13,960
Total social services	343,303	343,303	293,010	388,757
CIP engineering				
Personnel services				
Overtime	20,000	20,000	19,436	14,983
Seasonal help	35,000	35,000	27,997	22,193
Salaries	146,630	146,630	131,997	144,266
Longevity	520	520	520	520
Training	750	750	305	180
Employer contribution	34,465	34,465	27,977	30,046
Total personnel services	237,365	237,365	208,232	212,188
Contractual services				
Multiple day training	3,400	3,400	578	18
Consulting services	10,000	10,000	20,880	5,822
Data processing	41,650	41,650	43,034	41,485
Employee group insurance	28,290	28,290	23,334	26,423
General liability insurance	79,250	79,250	79,250	67,760
Maintenance - office equipment	500	500	175	-
Membership dues	1,688	1,688	1,250	1,588
Printing and binding	1,200	1,200	912	1,118
Duplication services	1,000	1,000	-	-
Rental agreements	500	500	2,500	500
Total contractual services	167,478	167,478	171,913	144,714
Commodities				
Auto petroleum products	3,100	3,100	3,990	3,287
Books and subscriptions	700	700	524	266
Vehicle maintenance	1,800	1,800	776	1,013
Information systems software	6,910	6,910	5,716	6,407
Miscellaneous equipment and supplies	-	-	-	2,920
Minor tools and equipment	1,000	1,000	495	1,130
Miscellaneous operating supplies	2,000	2,000	2,136	1,962
Office supplies	900	900	1,028	887
Protective clothing	1,000	1,000	967	932
Total commodities	17,410	17,410	15,632	18,804

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
CIP engineering (Continued)				
Capital outlay				
Transfer to CERF	\$ 10,750	\$ 10,750	\$ 10,750	\$ 25,060
Less transfer to CERF	(10,750)	(10,750)	(10,750)	(25,060)
Total capital outlay	-	-	-	-
Total CIP engineering	422,253	422,253	395,777	375,706
Streets division				
Personnel services				
Overtime	75,000	75,000	110,357	43,331
Seasonal help	7,800	7,800	7,385	-
Salaries	353,540	353,540	328,565	331,771
Longevity	1,600	1,600	2,029	2,665
Training	1,230	1,230	850	536
Unemployment compensation	-	-	505	-
Uniform allowance	2,075	2,075	1,534	1,781
Employer contributions	86,680	86,680	67,232	67,772
Total personnel services	527,925	527,925	518,457	447,856
Contractual services				
Multiple day training	-	-	-	53
Service and maintenance agreement	1,975	1,975	822	1,663
Energy	1,800	1,800	258	247
Employee health insurance	69,115	69,115	56,855	58,305
General liability insurance	52,260	52,260	52,260	44,680
Miscellaneous contractual service	5,100	5,100	2,590	3,960
Membership dues	175	175	149	115
Retiree health insurance	11,000	11,000	15,774	11,257
Pavement markings	5,000	5,000	-	-
Street light maintenance	34,500	34,500	9,551	24,389
Total contractual services	180,925	180,925	138,259	144,669
Commodities				
Auto petroleum products	27,000	27,000	23,306	15,215
Books and subscriptions	1,725	1,725	1,625	1,625
Chemicals	5,000	5,000	4,291	30
Vehicle maintenance	40,000	40,000	40,983	26,236
Maintenance - building and grounds	17,500	17,500	(986)	23,974
Miscellaneous equipment and supplies	3,500	3,500	3,416	689
Minor tools and equipment	75,000	75,000	77,941	67,740
Small tools and equipment	6,500	6,500	5,657	5,424
Miscellaneous operating supplies	500	500	831	514
Protective clothing	2,500	2,500	1,590	1,353
Streets signs	7,500	7,500	5,123	7,447
Special equipment	-	-	16,170	-
Water and sewer service charges	1,400	1,400	5,766	944
Total commodities	188,125	188,125	185,713	151,191

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Streets division (Continued)				
Capital outlay				
Transfer to CERF	\$ 156,250	\$ 156,250	\$ 156,250	\$ 180,230
Less transfer to CERF	(156,250)	(156,250)	(156,250)	(180,230)
Net capital outlay	-	-	-	-
Total streets division	896,975	896,975	842,429	743,716
Public works administration				
Personnel services				
Salaries	375,840	375,840	372,152	344,353
Longevity	1,200	1,200	1,200	1,200
Training	650	650	398	268
Employer contributions	73,620	73,620	71,063	76,444
SLDPA retiree contribution	-	-	-	14,503
Total personnel services	451,310	451,310	444,813	436,768
Contractual services				
Conferences and meetings	4,350	4,350	4,945	-
Energy	10,000	10,000	17,514	9,339
Employee group insurance	64,785	64,785	40,680	54,524
General liability insurance	19,530	19,530	19,530	16,695
Maintenance - office equipment	3,380	3,380	4,140	1,036
Maintenance - radio equipment	-	-	-	33
Membership dues	450	450	707	447
Medical examinations	3,200	3,200	1,973	2,827
Printing and binding	150	150	294	1,118
Retiree health insurance	12,755	12,755	21,266	12,372
Miscellaneous contractual services	672	672	1,167	41,018
Total contractual services	119,272	119,272	112,216	139,409
Commodities				
Auto petroleum products	1,000	1,000	136	355
Books and subscriptions	-	-	325	88
Vehicle maintenance	600	600	362	1,099
Information systems miscellaneous equipment and supplies	13,500	13,500	9,439	2,643
Small tools and equipment	-	-	-	7,340
Miscellaneous operating supplies	3,500	3,500	5,938	3,480
Office supplies	4,000	4,000	4,139	5,085
Awards and decorations	-	-	52	185
Total commodities	22,600	22,600	20,391	20,275
Total public works administration	593,182	593,182	577,420	596,452
Forestry				
Personnel services				
Longevity	1,300	1,300	1,729	2,365
Overtime	3,000	3,000	2,465	2,262
Seasonal help	7,800	7,800	6,032	-
Salaries	290,185	290,185	263,997	269,004

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Forestry (Continued)				
Personnel services (Continued)				
Training	\$ 1,525	\$ 1,525	\$ 1,015	\$ 1,316
Unemployment compensation	-	-	505	-
Uniform allowance	2,075	2,075	1,534	1,780
Employer contributions	59,630	59,630	55,896	53,801
Total personnel services	365,515	365,515	333,173	330,528
Contractual services				
Debris dump charges	3,000	3,000	2,310	1,703
Energy	17,500	17,500	9,293	9,438
Employee health insurance	58,550	58,550	46,830	47,948
General liability insurance	22,400	22,400	22,400	19,150
Multiple day training	-	-	-	15
Landscape maintenance	262,490	262,490	263,940	268,041
Membership dues	800	800	824	648
Energy	110,000	110,000	108,388	118,064
Miscellaneous contractual services	46,930	46,930	46,580	35,940
Total contractual services	521,670	521,670	500,565	500,947
Commodities				
Auto petroleum products	7,000	7,000	7,879	4,646
Chemicals	500	500	500	195
Books and subscriptions	100	100	-	72
Vehicle maintenance	8,500	8,500	7,884	6,303
Maintenance - building and grounds	35,000	35,000	24,539	19,021
Miscellaneous equipment and supplies	1,750	1,750	1,708	-
Small tools and equipment	5,000	5,000	4,648	5,404
Miscellaneous operating supplies	800	800	457	301
Protective clothing	2,500	2,500	2,217	2,603
Water charge	16,000	16,000	30,228	13,096
Total commodities	77,150	77,150	80,060	51,641
Capital outlay				
Transfer to CERF	31,430	31,430	31,430	85,005
Less transfer to CERF	(31,430)	(31,430)	(31,430)	(85,005)
Total capital outlay	-	-	-	-
Total forestry	964,335	964,335	913,798	883,116
Information systems				
Personnel services				
Salaries	465,160	465,160	471,898	461,267
Training	4,000	4,000	-	1,564
Longevity	2,300	2,300	2,300	2,300
Employer contribution	92,840	92,840	92,442	90,318
Sick leave buy back	2,785	2,785	2,839	2,766
Total personnel services	567,085	567,085	569,479	558,215

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Information systems (Continued)				
Contractual services				
Information system service and maintenance agreement	\$ 236,300	\$ 236,300	\$ 283,086	\$ 247,355
Employee health insurance	72,440	72,440	70,688	70,445
Maintenance - office equipment	2,000	2,000	997	1,301
Multiple day training	2,000	2,000	-	-
Membership dues	300	300	300	300
Total contractual services	313,040	313,040	355,071	319,401
Commodities				
Auto petroleum products	200	200	224	103
Information systems miscellaneous equipment and supplies	40,000	40,000	36,056	60,436
Miscellaneous operating supplies	2,500	2,500	1,650	2,106
Vehicle maintenance	350	350	1	340
Office supplies	200	200	56	101
Miscellaneous software	79,700	79,700	62,796	87,057
Total commodities	122,950	122,950	100,783	150,143
Capital outlay				
Transfer to CERF	202,040	202,040	202,040	193,975
Less transfer to CERF	(202,040)	(202,040)	(202,040)	(193,975)
Net capital outlay	-	-	-	-
Total information systems	1,003,075	1,003,075	1,025,333	1,027,759
Total general government	12,523,685	12,523,685	12,050,154	11,607,763
Less Waterworks and Sewerage Fund reimbursements	1,352,911	1,352,911	1,352,911	1,321,732
Total general government	11,170,774	11,170,774	10,697,243	10,286,031
<b>PUBLIC SAFETY</b>				
Police department				
Personnel services				
Longevity	32,400	32,400	32,235	37,552
Overtime	300,000	300,000	255,814	219,866
Salaries	7,346,775	7,346,775	7,303,871	7,164,505
Training	77,185	77,185	75,700	46,753
Uniform allowance	66,875	66,875	76,694	56,645
Employer contribution - IMRF	308,510	308,510	288,947	273,534
Employer contribution - Police Pension	2,534,527	3,009,741	3,125,560	2,295,083
College incentive	-	-	-	500
Unemployment compensation	-	-	-	1,936
Tuition reimbursement	2,000	2,000	3,058	-
VEMA/PEHP contribution	58,500	58,500	42,760	103,141
Sick leave buy back	33,890	33,890	32,049	35,829
Total personnel services	10,760,662	11,235,876	11,236,688	10,235,344

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>PUBLIC SAFETY (Continued)</b>				
Police department (Continued)				
Contractual services				
Animal impounding	\$ 500	\$ 500	\$ 2,776	\$ 961
Conferences and meetings	29,800	29,800	5,859	2,080
Energy	15,000	15,000	12,303	10,039
Employee group insurance	1,075,230	1,075,230	973,769	974,897
General liability insurance	233,160	233,160	233,160	199,345
Information systems software	7,740	7,740	6,612	7,496
Maintenance - office and special equipment	48,945	48,945	34,773	42,432
Membership dues	10,705	10,705	12,673	10,008
Printing and binding	12,000	12,000	13,476	8,144
Prisoner welfare	1,000	1,000	1,005	1,981
Regional and special agency assessments	92,603	92,603	85,602	86,331
Credit card services	1,140	1,140	959	1,604
Mobile equipment	-	-	-	17,056
Medical examinations	5,000	5,000	5,488	7,847
Miscellaneous contractual services	145,200	145,200	134,146	80,530
Retiree health insurance	113,260	113,260	128,197	108,484
Total contractual services	1,791,283	1,791,283	1,650,798	1,559,235
Commodities				
Auto petroleum products	100,000	100,000	83,843	74,249
Books and subscriptions	600	600	439	378
Vehicle maintenance	65,000	65,000	35,802	28,092
Computer supplies	76,200	76,200	63,334	24,644
Small tools and equipment	165,000	165,000	164,760	33,966
Range supplies	32,850	32,850	19,231	26,825
Miscellaneous operating supplies	33,850	33,850	37,870	36,276
Office supplies	6,000	6,000	6,240	7,587
Awards/decorations	1,000	1,000	493	1,197
Police DUI fund	-	-	3,408	4,762
Investigative funds	2,000	2,000	5,245	9,612
Total commodities	482,500	482,500	420,665	247,588
Capital outlay				
Transfer to CERF	391,300	391,300	391,300	411,660
Less transfer to CERF	(391,300)	(391,300)	(391,300)	(411,660)
Net capital outlay	-	-	-	-
Dispatch				
Personnel services				
Longevity	1,455	1,455	1,751	1,977
Overtime	188,920	188,920	227,215	187,116
Salaries	556,530	556,530	599,185	559,609
Uniform allowance	7,600	7,600	7,976	6,871
Local training and meetings	4,000	4,000	9,267	4,524
Employer contribution - IMRF	149,315	149,315	131,039	121,736
Sick leave buy back	1,690	1,690	1,369	1,376
Total personnel services	909,510	909,510	977,802	883,209

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>PUBLIC SAFETY (Continued)</b>				
Police department (Continued)				
Dispatch (Continued)				
Contractual services				
Multiple day training	\$ 7,479	\$ 7,479	\$ 6,305	\$ 821
Service and maintenance agreements	23,738	23,738	20,121	26,484
Employee health insurance	74,930	74,930	74,241	75,867
Office and special equipment maintenance	52,440	52,440	51,508	35,907
Radio equipment maintenance	81,100	81,100	74,505	72,229
Membership dues	1,300	1,300	1,462	932
Miscellaneous contractual services	1,000	1,000	1,549	-
Regular and special agency assessments	5,000	5,000	-	4,616
Retiree health insurance	6,015	6,015	5,939	5,592
Total contractual services	253,002	253,002	235,630	222,448
Commodities				
Books and subscriptions	2,800	2,800	2,799	3,244
Miscellaneous equipment and supplies	7,500	7,500	5,994	5,852
Small tools and equipment	3,670	3,670	140	649
Miscellaneous operating supplies	2,100	2,100	1,715	2,820
Office supplies	500	500	1,055	251
Awards and donations	500	500	445	639
Miscellaneous software	3,360	3,360	2,051	1,710
Total commodities	20,430	20,430	14,199	15,165
Capital outlay				
Transfer to CERF	71,625	71,625	71,625	78,280
Less transfer to CERF	(71,625)	(71,625)	(71,625)	(78,280)
Net capital outlay	-	-	-	-
Total dispatch	1,182,942	1,182,942	1,227,631	1,120,822
Total police department	14,217,387	14,692,601	14,535,782	13,162,989
Fire department				
Personnel services				
Longevity	29,000	29,000	32,371	27,437
Overtime	654,871	654,871	1,067,240	672,491
Salaries	5,815,645	5,815,645	5,868,953	5,746,218
Training	43,650	43,650	36,456	28,970
Uniform allowance	36,675	36,675	35,142	32,863
Retiree contribution	-	-	97,483	50,060
Employer contribution - IMRF	149,870	149,870	160,310	142,247
Employer contribution - Firefighters' Pension	3,061,254	3,511,040	3,656,224	2,945,061
Tuition reimbursement	2,000	2,000	531	1,185
Sick leave buy back	7,370	7,370	6,801	6,038
Total personnel services	9,800,335	10,250,121	10,961,511	9,652,570

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>PUBLIC SAFETY (Continued)</b>				
Fire department (Continued)				
Contractual services				
Conferences and meetings	\$ 8,545	\$ 8,545	\$ 2,222	\$ 1,115
Fire extinguisher maintenance	2,800	2,800	1,819	2,101
Energy	5,000	5,000	7,871	3,738
Employee group insurance	1,091,155	1,091,155	1,075,952	1,035,253
General liability insurance	418,080	418,080	418,080	357,450
Maintenance - office equipment	104,975	104,975	107,012	83,928
Maintenance - radio equipment	11,800	11,800	8,162	5,096
Membership dues	2,725	2,725	3,169	2,436
Printing and binding	1,580	1,580	1,017	-
Regional and special agency assessments	22,275	22,275	16,605	16,030
Medical examinations	20,395	20,395	21,457	23,227
Finger printing fees	350	350	283	-
Credit card fees	-	-	6	-
Miscellaneous contractual services	316,300	316,300	280,236	14,662
Retiree health insurance	400,970	400,970	456,603	405,955
Total contractual services	2,406,950	2,406,950	2,400,494	1,950,991
Commodities				
Auto petroleum products	45,000	45,000	44,096	34,262
Books and subscriptions	6,938	6,938	(1,762)	3,982
Firefighting supplies	98,458	98,458	98,823	130,245
Vehicle maintenance	55,000	55,000	51,263	51,058
Maintenance - building and grounds	31,360	31,360	19,536	9,931
Medical supplies	48,000	48,000	44,238	98,442
Computer supplies	32,375	32,375	32,110	32,249
Miscellaneous operating supplies	7,915	7,915	7,701	6,755
Small tools and equipment	10,400	10,400	-	7,634
Office supplies	6,500	6,500	6,541	4,943
Miscellaneous software	7,700	7,700	8,553	3,250
Protective clothing	41,042	41,042	39,802	42,511
Total commodities	390,688	390,688	350,901	425,262
Capital outlay				
Transfer to CERF	715,235	715,235	715,235	757,205
Less transfer to CERF	(715,235)	(715,235)	(715,235)	(757,205)
Net capital outlay	-	-	-	-
Total fire department	12,597,973	13,047,759	13,712,906	12,028,823
Total public safety	26,815,360	27,740,360	28,248,688	25,191,812
<b>TOTAL EXPENDITURES</b>	<b>\$ 37,986,134</b>	<b>\$ 38,911,134</b>	<b>\$ 38,945,931</b>	<b>\$ 35,477,843</b>

(This schedule is continued on the following page.)

**VILLAGE OF WHEELING, ILLINOIS**

**CAPITAL EQUIPMENT REPLACEMENT FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2021  
(With Comparative Actual)

	<b>2021</b>		<b>Actual</b>	<b>2020</b>
	<b>Original Budget</b>	<b>Final Budget</b>		
<b>REVENUES</b>				
Investment income	\$ 61,500	\$ 61,500	\$ (15,581)	\$ 270,489
Miscellaneous	-	-	-	3,591
<b>Total revenues</b>	<b>61,500</b>	<b>61,500</b>	<b>(15,581)</b>	<b>274,080</b>
<b>EXPENDITURES</b>				
Capital outlay				
Mobile equipment	1,273,500	1,273,500	897,031	702,470
Miscellaneous equipment and supplies	987,500	987,500	366,413	88,305
Small tools and equipment	59,000	59,000	89,915	24,975
<b>Total expenditures</b>	<b>2,320,000</b>	<b>2,320,000</b>	<b>1,353,359</b>	<b>815,750</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(2,258,500)</b>	<b>(2,258,500)</b>	<b>(1,368,940)</b>	<b>(541,670)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
General Fund	1,724,555	1,724,555	1,724,555	1,896,530
Waterworks and Sewerage Fund	252,220	252,220	4,930	-
Liability Insurance Fund	-	-	45,968	39,880
Transfers (out)				
Waterworks and Sewerage Fund	-	-	-	(55,518)
<b>Total other financing sources (uses)</b>	<b>1,976,775</b>	<b>1,976,775</b>	<b>1,775,453</b>	<b>1,880,892</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ (281,725)</b>	<b>\$ (281,725)</b>	<b>406,513</b>	<b>1,339,222</b>
<b>FUND BALANCE, JANUARY 1</b>			<b>8,149,849</b>	<b>6,810,627</b>
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 8,556,362</b>	<b>\$ 8,149,849</b>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

CAPITAL PROJECTS FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Utility taxes	\$ 2,962,000	\$ 2,962,000	\$ 2,833,609	\$ 2,767,691
Intergovernmental	-	-	(26,692)	706,055
Investment income	67,887	67,887	1,705	119,694
<b>Total revenues</b>	<b>3,029,887</b>	<b>3,029,887</b>	<b>2,808,622</b>	<b>3,593,440</b>
<b>EXPENDITURES</b>				
Current				
Highways and streets				
Personnel services	205,465	205,465	175,014	203,758
Contractual services	1,050,865	1,050,865	383,707	456,358
Capital improvements				
Land acquisition	-	-	-	1,500
Special equipment	-	-	94,581	47,733
Streetscape improvements	814,125	814,125	451,432	93,069
Pavement improvements	1,080,000	1,080,000	498,721	811,210
Building improvements	4,345,000	4,345,000	3,853,540	1,315,614
Debt service				
Principal	392,400	392,400	392,400	382,533
Interest	21,863	21,863	21,863	59,962
Fiscal agent fees	400	400	103	238
<b>Total expenditures</b>	<b>7,910,118</b>	<b>7,910,118</b>	<b>5,871,361</b>	<b>3,371,975</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(4,880,231)</b>	<b>(4,880,231)</b>	<b>(3,062,739)</b>	<b>221,465</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers (out)				
Debt Service Fund	(326,236)	(326,236)	(326,236)	(202,042)
Payment to escrow agent	-	-	-	(1,207,730)
Bonds issued	-	-	-	1,172,341
Premium on bonds issued	-	-	-	41,622
<b>Total other financing sources (uses)</b>	<b>(326,236)</b>	<b>(326,236)</b>	<b>(326,236)</b>	<b>(195,809)</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ (5,206,467)</b>	<b>\$ (5,206,467)</b>	<b>(3,388,975)</b>	<b>25,656</b>
<b>FUND BALANCE, JANUARY 1</b>			<b>7,701,294</b>	<b>7,675,638</b>
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 4,312,319</b>	<b>\$ 7,701,294</b>

(See independent auditor's report.)

## **NONMAJOR GOVERNMENTAL FUNDS**

### **SPECIAL REVENUE FUNDS**

#### **Motor Fuel Tax Fund**

Financing is provided by tax revenues received from the state for the sale of motor fuel. Funds are restricted for street maintenance and replacement.

#### **Foreign Fire Insurance Tax Fund**

Financing is provided by tax revenues received from the state restricted for use by the fire department in accordance with compiled statutes.

#### **Emergency Telephone System Fund**

Financing is provided by an E911 telephone surcharge. Funds are restricted for products and services necessary for the implementation, upgrade, maintenance, and operation of the emergency telephone system.

#### **Grant Fund**

This fund accounts for the proceeds from various state and federal grants awarded to the Village. The grant proceeds are restricted to fund programs authorized by the issuing agency. Since most grants are on a different fiscal year than the Village, each grant is assigned a unique project number which allows the Village to account for all revenue and expenditures for a particular grant on a multi-year basis.

## **CAPITAL PROJECTS FUNDS**

#### **Crossroads Redevelopment Area Fund**

This fund is used to account for the funds restricted for the redevelopment activities of the tax increment financing district located near Milwaukee Avenue and Dundee Road.

#### **South Milwaukee Redevelopment Area Fund**

This fund is used to account for the funds restricted for the redevelopment activities of the tax increment financing district located near South Milwaukee Road.

## **NONMAJOR GOVERNMENTAL FUNDS (Continued)**

### **CAPITAL PROJECTS FUNDS (Continued)**

#### **Town Center TIF #2 Fund**

This fund is used to account for the funds restricted for the redevelopment activities of the tax increment financing district for the area surrounding Wheeling Metra Station, including portions of Dundee Road and areas north of Dundee Road.

#### **North Milwaukee/Lake Cook Redevelopment Area Fund**

This fund is used to account for the redevelopment activities of the tax increment financing district located near Milwaukee Avenue and Lake Cook Road in the Village. Financing is provided from incremental property tax revenues restricted for development within the district.

#### **Southeast TIF #2 Fund**

This fund is used to account for the funds restricted for redevelopment activities of the tax increment financing district located near and around the Chicago Executive Airport.

#### **Stormwater Fund**

This fund accounts for the revenue and expenditures related to the Village's stormwater maintenance and improvement projects.

## **DEBT SERVICE FUND**

The Debt Service Fund is used to account for the accumulation of resources restricted for the payment of general obligation bond principal and interest.

VILLAGE OF WHEELING, ILLINOIS

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

December 31, 2021

	Special Revenue			
	Motor Fuel Tax	Foreign Fire Insurance Tax	Emergency Telephone System	Grant
<b>ASSETS</b>				
Cash and investments	\$ 2,951,914	\$ 217,441	\$ -	\$ -
Receivables				
Property taxes	-	-	-	-
Accounts	-	-	492,456	-
Accrued interest	-	-	-	-
Other	1,770	-	-	-
Prepaid items	-	1,009	241,396	-
Inventory	99,215	-	-	-
Due from other governments	140,000	-	-	92,723
<b>TOTAL ASSETS</b>	<b>\$ 3,192,899</b>	<b>\$ 218,450</b>	<b>\$ 733,852</b>	<b>\$ 92,723</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 126,668	\$ -	\$ 8,646	\$ 3,981
Accrued payroll	-	-	-	19,712
Unearned revenue	25,946	-	-	-
Due to other funds	-	-	725,206	69,030
Total liabilities	152,614	-	733,852	92,723
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - property taxes	-	-	-	-
Total deferred inflows of resources	-	-	-	-
Total liabilities and deferred inflows of resources	152,614	-	733,852	92,723
<b>FUND BALANCES</b>				
Nonspendable				
Prepaid items	-	1,009	241,396	-
Inventory	99,215	-	-	-
Restricted				
Debt service	-	-	-	-
Stormwater improvements	-	-	-	-
Highways and streets	2,941,070	-	-	-
Public safety	-	217,441	-	-
Economic development	-	-	-	-
Unassigned (deficit)	-	-	(241,396)	-
Total fund balances	3,040,285	218,450	-	-
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 3,192,899</b>	<b>\$ 218,450</b>	<b>\$ 733,852</b>	<b>\$ 92,723</b>

Capital Projects								
Crossroads Redevelopment Area	South Milwaukee Redevelopment Area	Town Center TIF #2	North Milwaukee/ Lake Cook Redevelopment Area	Southeast TIF #2	Stormwater	Debt Service	Total	
\$ 444,941	\$ 42,141	\$ 2,201,632	\$ 2,996,307	\$ 1,971,713	\$ 1,764,110	\$ 108,290	\$ 12,698,489	
-	-	121,185	-	20	-	2,295,484	2,416,689	
-	-	-	-	-	236,787	-	729,243	
-	-	-	909	-	866	-	1,775	
-	-	-	-	-	-	-	1,770	
-	-	-	-	-	-	-	242,405	
-	-	-	-	-	-	-	99,215	
-	-	-	-	-	-	-	232,723	
<u>\$ 444,941</u>	<u>\$ 42,141</u>	<u>\$ 2,322,817</u>	<u>\$ 2,997,216</u>	<u>\$ 1,971,733</u>	<u>\$ 2,001,763</u>	<u>\$ 2,403,774</u>	<u>\$ 16,422,309</u>	
\$ -	\$ 3,632	\$ 36,791	\$ 3,632	\$ 335,273	\$ 84,469	\$ -	\$ 603,092	
-	553	553	553	553	-	-	21,924	
-	-	-	-	-	-	-	25,946	
-	-	-	-	-	-	-	794,236	
-	4,185	37,344	4,185	335,826	84,469	-	1,445,198	
-	-	-	-	-	-	2,283,344	2,283,344	
-	-	-	-	-	-	2,283,344	2,283,344	
-	4,185	37,344	4,185	335,826	84,469	2,283,344	3,728,542	
-	-	-	-	-	-	-	242,405	
-	-	-	-	-	-	-	99,215	
-	-	-	-	-	-	120,430	120,430	
-	-	-	-	-	1,917,294	-	1,917,294	
-	-	-	-	-	-	-	2,941,070	
-	-	-	-	-	-	-	217,441	
444,941	37,956	2,285,473	2,993,031	1,635,907	-	-	7,397,308	
-	-	-	-	-	-	-	(241,396)	
<u>444,941</u>	<u>37,956</u>	<u>2,285,473</u>	<u>2,993,031</u>	<u>1,635,907</u>	<u>1,917,294</u>	<u>120,430</u>	<u>12,693,767</u>	
<u>\$ 444,941</u>	<u>\$ 42,141</u>	<u>\$ 2,322,817</u>	<u>\$ 2,997,216</u>	<u>\$ 1,971,733</u>	<u>\$ 2,001,763</u>	<u>\$ 2,403,774</u>	<u>\$ 16,422,309</u>	

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

For the Year Ended December 31, 2021

	<b>Special Revenue</b>			
	<b>Motor Fuel Tax</b>	<b>Foreign Fire Insurance Tax</b>	<b>Emergency Telephone System</b>	<b>Grant</b>
<b>REVENUES</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	2,354,205	-	85,481	358,122
Charges for services	-	-	1,949,722	-
Investment income	3,122	-	1,035	-
Miscellaneous	-	87,350	-	-
<b>Total revenues</b>	<b>2,357,327</b>	<b>87,350</b>	<b>2,036,238</b>	<b>358,122</b>
<b>EXPENDITURES</b>				
Current				
Public safety	-	44,959	2,036,238	462,741
Highways and streets	1,705,936	-	-	-
Capital outlay	-	-	-	-
Capital improvements	-	-	-	-
Debt service				
Principal retirement	-	-	-	-
Interest and fiscal charges	-	-	-	-
<b>Total expenditures</b>	<b>1,705,936</b>	<b>44,959</b>	<b>2,036,238</b>	<b>462,741</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>651,391</b>	<b>42,391</b>	<b>-</b>	<b>(104,619)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	-	104,619
Transfers (out)	-	-	-	-
Issuance of refunding debt	-	-	-	-
Payment to escrow agent	-	-	-	-
Premium on refunding debt issued	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>104,619</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>651,391</b>	<b>42,391</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES, JANUARY 1</b>	<b>2,388,894</b>	<b>176,059</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES, DECEMBER 31</b>	<b>\$ 3,040,285</b>	<b>\$ 218,450</b>	<b>\$ -</b>	<b>\$ -</b>

Capital Projects								
Crossroads Redevelopment Area	South Milwaukee Redevelopment Area	North Milwaukee/ Lake Cook			Southeast TIF #2	Stormwater	Debt Service	Total
		Town Center TIF #2	Redevelopment Area					
\$ -	\$ 1,723,026	\$ 5,613,431	\$ 4,357,142	\$ 2,195,275	\$ -	\$ 2,263,517	\$ 16,152,391	
-	-	-	-	-	-	-	2,797,808	
-	-	-	-	-	1,057,436	-	3,007,158	
740	1,417	4,902	5,955	4,257	1,093	2,163	24,684	
-	-	-	-	-	-	-	87,350	
740	1,724,443	5,618,333	4,363,097	2,199,532	1,058,529	2,265,680	22,069,391	
-	-	-	-	-	-	-	2,543,938	
-	-	-	-	-	-	-	1,705,936	
-	1,765,428	91,654	3,573,040	1,549,192	104,348	-	7,083,662	
-	-	52,147	140,000	475,796	-	-	667,943	
-	-	6,420,740	2,452,600	-	-	2,250,000	11,123,340	
-	-	2,400	246,622	-	-	2,926,007	3,175,029	
-	1,765,428	6,566,941	6,412,262	2,024,988	104,348	5,176,007	26,299,848	
740	(40,985)	(948,608)	(2,049,165)	174,544	954,181	(2,910,327)	(4,230,457)	
-	-	-	401,371	-	-	1,182,942	1,688,932	
-	-	-	-	-	(242,459)	-	(242,459)	
-	-	-	-	-	-	16,595,000	16,595,000	
-	-	-	-	-	-	(16,680,124)	(16,680,124)	
-	-	-	-	-	-	1,844,930	1,844,930	
-	-	-	401,371	-	(242,459)	2,942,748	3,206,279	
740	(40,985)	(948,608)	(1,647,794)	174,544	711,722	32,421	(1,024,178)	
444,201	78,941	3,234,081	4,640,825	1,461,363	1,205,572	88,009	13,717,945	
\$ 444,941	\$ 37,956	\$ 2,285,473	\$ 2,993,031	\$ 1,635,907	\$ 1,917,294	\$ 120,430	\$ 12,693,767	

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

**MOTOR FUEL TAX FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Intergovernmental				
Allotments	\$ 1,498,963	\$ 1,498,963	\$ 1,527,015	\$ 1,423,033
Rebuild Illinois	827,050	827,050	827,050	827,050
Other intergovernmental	-	-	140	-
Investment income	23,108	23,108	3,122	13,564
Total revenues	2,349,121	2,349,121	2,357,327	2,263,647
<b>EXPENDITURES</b>				
Highways and streets				
Contractual services	102,750	102,750	281,105	88,803
Commodities	143,500	143,500	117,503	74,394
Maintenance and capital improvements	1,475,000	1,475,000	1,307,328	1,340,000
Total expenditures	1,721,250	1,721,250	1,705,936	1,503,197
NET CHANGE IN FUND BALANCE	\$ 627,871	\$ 627,871	651,391	760,450
FUND BALANCE, JANUARY 1			2,388,894	1,628,444
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 3,040,285</b>	<b>\$ 2,388,894</b>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

FOREIGN FIRE INSURANCE TAX FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Miscellaneous				
Foreign fire insurance	\$ 73,000	\$ 73,000	\$ 87,350	\$ 77,784
Total revenues	<u>73,000</u>	<u>73,000</u>	<u>87,350</u>	<u>77,784</u>
<b>EXPENDITURES</b>				
Public safety				
Contractual services	1,050	1,050	5,704	4,915
Commodities	70,000	70,000	39,255	41,796
Total expenditures	<u>71,050</u>	<u>71,050</u>	<u>44,959</u>	<u>46,711</u>
NET CHANGE IN FUND BALANCE	<u>\$ 1,950</u>	<u>\$ 1,950</u>	42,391	31,073
FUND BALANCE, JANUARY 1			<u>176,059</u>	<u>144,986</u>
<b>FUND BALANCE, DECEMBER 31</b>			<u><u>\$ 218,450</u></u>	<u><u>\$ 176,059</u></u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

EMERGENCY TELEPHONE SYSTEM FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	<b>2021</b>			
	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>2020</b>
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ -	\$ 85,481	\$ -
Charges for services	2,058,000	2,058,000	1,949,722	1,980,340
Investment income	6,657	6,657	1,035	2,413
Total revenues	2,064,657	2,064,657	2,036,238	1,982,753
<b>EXPENDITURES</b>				
Public safety	2,064,657	2,064,657	2,036,238	1,982,753
Total expenditures	2,064,657	2,064,657	2,036,238	1,982,753
NET CHANGE IN FUND BALANCE	\$ -	\$ -	-	-
FUND BALANCE, JANUARY 1			-	-
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ -</b>	<b>\$ -</b>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

EMERGENCY TELEPHONE SYSTEM FUND

SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021			
	Original Budget	Final Budget	Actual	2020
<b>PUBLIC SAFETY</b>				
Personnel services				
Salaries	\$ 1,129,925	\$ 1,129,925	\$ 1,102,045	\$ 1,133,873
Longevity	2,950	2,950	3,216	4,004
Employer contributions	227,020	227,020	240,703	246,603
Sick leave annual buy back	3,395	3,395	2,513	1,780
Total personnel services	1,363,290	1,363,290	1,348,477	1,386,260
Contractual services				
Employee health insurance	150,070	150,070	136,372	153,685
Data processing services	133,740	133,740	141,362	51,480
Miscellaneous software	11,100	11,100	-	12,492
Tele-communication services	16,800	16,800	16,800	10,800
Regional and special agency assessments	389,657	389,657	393,227	368,036
Total contractual services	701,367	701,367	687,761	596,493
<b>TOTAL EXPENDITURES</b>	<b>\$ 2,064,657</b>	<b>\$ 2,064,657</b>	<b>\$ 2,036,238</b>	<b>\$ 1,982,753</b>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GRANT FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Intergovernmental	\$ 289,800	\$ 289,800	\$ 358,122	\$ 315,384
Total revenues	289,800	289,800	358,122	315,384
<b>EXPENDITURES</b>				
Public safety				
Personnel services				
Longevity	762	762	600	600
Overtime	100,300	100,300	103,277	94,089
Salaries	165,800	165,800	232,630	163,725
Employer contributions	33,990	33,990	35,442	25,165
Sick leave annual buy back	495	495	-	-
Contractual services				
Miscellaneous contractual services	30,000	30,000	59,082	64,150
Employee health insurance	26,035	26,035	30,245	23,901
Commodities				
Miscellaneous equipment and supplies	-	-	-	13,080
Miscellaneous operating supplies	-	-	1,465	-
Small tools and equipment	-	-	-	5,000
Total expenditures	357,382	357,382	462,741	389,710
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(67,582)	(67,582)	(104,619)	(74,326)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
General Fund	67,582	67,582	104,619	74,326
Total other financing sources (uses)	67,582	67,582	104,619	74,326
NET CHANGE IN FUND BALANCE	\$ -	\$ -	-	-
FUND BALANCE, JANUARY 1			-	-
<b>FUND BALANCE, DECEMBER 31</b>			\$ -	\$ -

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**SOUTH MILWAUKEE REDEVELOPMENT AREA FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2021  
(With Comparative Actual)

	<b>2021</b>		<b>Actual</b>	<b>2020</b>
	<b>Original Budget</b>	<b>Final Budget</b>		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 1,701,604	\$ 1,701,604	\$ 1,723,026	\$ 1,649,462
Investment income	1,511	1,511	1,417	6,268
	<hr/>			
Total revenues	1,703,115	1,703,115	1,724,443	1,655,730
	<hr/>			
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	23,815	23,815	24,361	22,763
Seasonal help	-	-	1,420	-
Employer contributions	4,281	4,281	4,808	4,318
Conferences and meetings	2,750	2,750	-	-
Consulting services	-	-	-	-
Business recruitment	24,525	24,525	11,667	12,524
Employee health insurance	4,755	4,755	6,106	5,664
Contractual services	1,665,722	1,665,722	1,716,293	1,565,722
Legal services	5,000	5,000	773	131
Streetscape improvements	25,000	25,000	-	-
	<hr/>			
Total expenditures	1,755,848	1,755,848	1,765,428	1,611,122
	<hr/>			
NET CHANGE IN FUND BALANCE	<u>\$ (52,733)</u>	<u>\$ (52,733)</u>	(40,985)	44,608
FUND BALANCE, JANUARY 1			<hr/> 78,941	<hr/> 34,333
<b>FUND BALANCE, DECEMBER 31</b>			<u>\$ 37,956</u>	<u>\$ 78,941</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

SOUTHEAST TIF #2 FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2021

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 2,146,617	\$ 2,146,617	\$ 2,195,275	\$ 2,058,866
Investment income	17,150	17,150	4,257	4,106
	<hr/>			
Total revenues	2,163,767	2,163,767	2,199,532	2,062,972
	<hr/>			
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	23,815	23,815	24,361	22,763
Seasonal help	-	-	1,420	-
Employer contributions	4,281	4,281	4,808	4,318
Employee health insurance	4,755	4,755	6,106	5,664
Multiple day training	2,750	2,750	-	-
Business recruitment	24,525	24,525	10,710	11,299
Legal services	25,000	25,000	1,787	5,266
Consulting services	-	-	-	18,751
TIF surplus distribution	-	-	1,500,000	-
Capital improvements				
Land acquisition	-	-	-	4,800
TIF incentive payments	70,000	70,000	442,852	-
Sanitary sewer improvements	-	-	30,700	-
Water improvements	1,650,000	1,650,000	2,244	8,200
Streetscape improvements	450,000	450,000	-	-
	<hr/>			
Total expenditures	2,255,126	2,255,126	2,024,988	81,061
	<hr/>			
NET CHANGE IN FUND BALANCE	\$ (91,359)	\$ (91,359)	174,544	1,981,911
	<hr/>			
FUND BALANCE, JANUARY 1			1,461,363	(520,548)
	<hr/>			
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 1,635,907</b>	<b>\$ 1,461,363</b>
	<hr/>			

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**STORMWATER FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Charges for services				
Stormwater	\$ 980,506	\$ 980,506	\$ 1,057,436	\$ 963,572
Investment income	8,181	8,181	1,093	47,516
<b>Total revenues</b>	<b>988,687</b>	<b>988,687</b>	<b>1,058,529</b>	<b>1,011,088</b>
<b>EXPENDITURES</b>				
Capital outlay				
Storm sewer improvements	600,000	600,000	84,588	2,492,090
Consulting services	-	-	-	33,308
Engineering and design services	-	-	19,760	125,054
<b>Total expenditures</b>	<b>600,000</b>	<b>600,000</b>	<b>104,348</b>	<b>2,650,452</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>388,687</b>	<b>388,687</b>	<b>954,181</b>	<b>(1,639,364)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers (out)				
Waterworks and Sewerage Fund	(242,459)	(242,459)	(242,459)	(223,809)
Proceeds from sale of capital assets	-	-	-	1,120,000
<b>Total other financing sources (uses)</b>	<b>(242,459)</b>	<b>(242,459)</b>	<b>(242,459)</b>	<b>896,191</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ 146,228</b>	<b>\$ 146,228</b>	<b>711,722</b>	<b>(743,173)</b>
<b>FUND BALANCE, JANUARY 1</b>			<b>1,205,572</b>	<b>1,948,745</b>
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 1,917,294</b>	<b>\$ 1,205,572</b>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

TOWN CENTER TIF #2 FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 5,403,089	\$ 5,403,089	\$ 5,613,431	\$ 4,883,485
Investment income	9,457	9,457	4,902	15,819
Total revenues	5,412,546	5,412,546	5,618,333	4,899,304
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	23,815	23,815	24,361	22,763
Seasonal help	-	-	1,420	-
Employer contributions	4,281	4,281	4,808	4,318
Employee health insurance	4,755	4,755	6,106	5,664
Multiple day training	2,750	2,750	-	-
Consulting services	207,375	207,375	2,081	14,221
Fiscal agent fees				
Business recruitment	14,525	14,525	11,065	13,474
Legal services	25,000	25,000	26,160	12,767
Miscellaneous contractual services	15,000	15,000	15,653	13,686
Capital improvements				
TIF incentive payment	-	-	15,522	9,032,825
Storm sewer improvements	-	-	-	1,120,000
Sanitary sewer improvements	6,000	6,000	36,625	-
Streetscape improvements	50,000	50,000	-	-
Debt service				
Principal retirement	3,900,000	3,900,000	6,420,740	1,079,723
Interest and fiscal charges	-	-	2,400	-
Total expenditures	4,253,501	4,253,501	6,566,941	11,319,441
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	1,159,045	1,159,045	(948,608)	(6,420,137)
<b>OTHER FINANCING SOURCES (USES)</b>				
TIF development note issued	-	-	-	8,197,650
Total other financing sources (uses)	-	-	-	8,197,650
NET CHANGE IN FUND BALANCE	\$ 1,159,045	\$ 1,159,045	(948,608)	1,777,513
FUND BALANCE, JANUARY 1			3,234,081	1,456,568
<b>FUND BALANCE, DECEMBER 31</b>			<u>\$ 2,285,473</u>	<u>\$ 3,234,081</u>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

NORTH MILWAUKEE/LAKE COOK REDEVELOPMENT AREA FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 6,693,165	\$ 6,693,165	\$ 4,357,142	\$ 6,581,138
Investment income	46,631	46,631	5,955	88,863
Total revenues	<u>6,739,796</u>	<u>6,739,796</u>	<u>4,363,097</u>	<u>6,670,001</u>
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	23,815	23,815	24,361	22,762
Seasonal help	-	-	1,420	-
Employer contributions	4,281	4,281	4,808	4,317
Multiple day training	2,750	2,750	-	-
Consulting services	-	-	-	20,000
Employee health insurance	4,755	4,755	6,106	5,664
Legal services	25,000	25,000	1,385	1,661
Contractual services	3,558,500	3,558,500	3,517,764	3,020,843
Business recruitment	24,525	24,525	17,196	12,249
Capital improvements				
Streetscape improvements	50,000	50,000	-	-
TIF incentive payments	150,000	150,000	-	-
Pavement improvements	43,875	43,875	140,000	-
Debt service				
Principal retirement	2,452,600	2,452,600	2,452,600	2,362,467
Interest and fiscal charges	246,762	246,762	246,622	381,260
Total expenditures	<u>6,586,863</u>	<u>6,586,863</u>	<u>6,412,262</u>	<u>5,831,223</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>152,933</u>	<u>152,933</u>	<u>(2,049,165)</u>	<u>838,778</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
General Fund	401,371	401,371	401,371	416,750
Payment to escrow agent	-	-	-	(2,423,345)
Proceeds from issuance of bonds	-	-	-	2,337,659
Premium on bond issuance	-	-	-	95,590
Total other financing sources (uses)	<u>401,371</u>	<u>401,371</u>	<u>401,371</u>	<u>426,654</u>
NET CHANGE IN FUND BALANCE	<u>\$ 554,304</u>	<u>\$ 554,304</u>	<u>(1,647,794)</u>	<u>1,265,432</u>
FUND BALANCE, JANUARY 1			<u>4,640,825</u>	<u>3,375,393</u>
FUND BALANCE, DECEMBER 31			<u>\$ 2,993,031</u>	<u>\$ 4,640,825</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**DEBT SERVICE FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2021  
(With Comparative Actual)

	<b>2021</b>		<b>Actual</b>	<b>2020</b>
	<b>Original Budget</b>	<b>Final Budget</b>		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 2,237,077	\$ 2,237,077	\$ 2,263,517	\$ 2,180,513
Investment income	1,000	1,000	2,163	7,810
	<hr/>			
Total revenues	2,238,077	2,238,077	2,265,680	2,188,323
	<hr/>			
<b>EXPENDITURES</b>				
Debt service				
Principal retirement	2,250,000	2,250,000	2,250,000	2,030,000
Interest and fiscal charges	1,170,419	1,170,419	2,926,007	1,257,833
	<hr/>			
Total expenditures	3,420,419	3,420,419	5,176,007	3,287,833
	<hr/>			
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(1,182,342)</b>	<b>(1,182,342)</b>	<b>(2,910,327)</b>	<b>(1,099,510)</b>
	<hr/>			
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
Capital Projects Fund	326,236	326,236	326,236	202,042
Water and Sewerage Fund	856,706	856,706	856,706	813,774
Issuance of refunding debt	-	-	16,595,000	-
Payment to escrow agent	-	-	(16,680,124)	-
Premium on refunding debt issued	-	-	1,844,930	-
	<hr/>			
Total other financing sources (uses)	1,182,942	1,182,942	2,942,748	1,015,816
	<hr/>			
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ 600</b>	<b>\$ 600</b>	32,421	(83,694)
	<hr/>			
<b>FUND BALANCE, JANUARY 1</b>			88,009	171,703
	<hr/>			
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 120,430</b>	<b>\$ 88,009</b>
	<hr/>			

(See independent auditor's report.)

## **PROPRIETARY FUNDS**

### **ENTERPRISE FUNDS**

Enterprise Funds are established to account for the financing of self-supporting activities of the Village that render services on a user charge basis.

#### **Waterworks and Sewerage Fund**

This fund is used to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and improvements.

### **INTERNAL SERVICE FUND**

#### **Liability Insurance Fund**

This fund is used to account for accumulation of resources and costs associated with liability insurance for the Village.

**VILLAGE OF WHEELING, ILLINOIS**  
**WATERWORKS AND SEWERAGE FUND**

STATEMENT OF NET POSITION

December 31, 2021

	2021	2020
<b>CURRENT ASSETS</b>		
Cash and investments	\$ 4,803,655	\$ 5,594,978
Receivables (net, where applicable, of allowance for uncollectibles)		
Accounts	1,798,706	1,741,947
Accrued interest	8,815	9,608
IPBC	164,957	168,959
Other	10,792	4,425
Due from other governments	-	577,704
Prepaid expenses	118,982	125,238
Inventory	406,149	281,942
	7,312,056	8,504,801
<b>NONCURRENT ASSETS</b>		
Capital assets		
Assets not being depreciated	2,627,695	1,780,895
Assets being depreciated		
Cost	72,949,486	72,251,110
Accumulated depreciation	(29,775,076)	(28,662,855)
	43,174,410	43,588,255
Net capital assets being depreciated		
Net capital assets	45,802,105	45,369,150
Net pension asset - IMRF	1,024,446	92,008
Advances to other funds	1,211,782	1,074,016
Investment in joint ventures	8,667,602	8,546,401
	56,705,935	55,081,575
Total noncurrent assets		
Total assets	64,017,991	63,586,376
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred outflows of resources - ARO	219,385	222,923
Deferred outflows of resources - OPEB	652,985	697,882
Pension items - IMRF	343,334	271,481
	1,215,704	1,192,286
Total deferred outflows of resources		
Total assets and deferred outflows of resources	65,233,695	64,778,662

(This statement is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

STATEMENT OF NET POSITION (Continued)

December 31, 2021

	<u>2021</u>	<u>2020</u>
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 259,867	\$ 1,059,134
Accrued payroll	38,223	33,882
Compensated absences payable	90,736	97,275
Deposits payable	61,476	66,551
Unearned revenue	28,967	22,971
Interest payable	3,558	5,407
Other postemployment benefit liability	137,885	160,455
Bonds payable	165,000	155,000
	<hr/>	<hr/>
Total current liabilities	785,712	1,600,675
<b>NONCURRENT LIABILITIES</b>		
General obligation bonds payable (less current portion)	2,096,803	2,275,892
Compensated absences payable (less current portion)	110,898	118,892
Asset retirement obligation (ARO)	230,000	230,000
IEPA loan payable	-	1,092,145
Net pension liability - IMRF	-	-
Other postemployment benefit liability	3,032,084	2,967,843
	<hr/>	<hr/>
Total noncurrent liabilities	5,469,785	6,684,772
	<hr/>	<hr/>
Total liabilities	6,255,497	8,285,447
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows of resources - OPEB	254,045	296,519
Unamortized gain on refunding	5,709	6,343
Pension items - IMRF	1,403,530	917,187
	<hr/>	<hr/>
Total deferred inflows of resources	1,663,284	1,220,049
	<hr/>	<hr/>
Total liabilities and deferred inflows of resources	7,918,781	9,505,496
<b>NET POSITION</b>		
Net investment in capital assets	43,534,593	41,839,770
Unrestricted	13,780,321	13,433,396
	<hr/>	<hr/>
<b>TOTAL NET POSITION</b>	<u>\$ 57,314,914</u>	<u>\$ 55,273,166</u>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL - BUDGETARY BASIS

For the Year Ended December 31, 2021

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>
<b>OPERATING REVENUES</b>			
Charges for services			
Water sales	\$ 6,864,667	\$ 6,864,667	\$ 7,303,706
Sewer charges	1,699,500	1,699,500	1,723,382
Water connection fees	34,682	34,682	28,057
Sewer connection fees	37,500	37,500	84,670
Water meter sales	12,500	12,500	9,699
Other	1,191,201	1,191,201	328,158
	<u>9,840,050</u>	<u>9,840,050</u>	<u>9,477,672</u>
<b>OPERATING EXPENSES EXCLUDING DEPRECIATION</b>			
Waterworks division	4,811,838	4,811,838	4,526,643
Sewerage division	1,902,848	1,902,848	1,772,948
Waterworks and sewerage capital division	4,492,455	4,492,455	2,472,139
	<u>11,207,141</u>	<u>11,207,141</u>	<u>8,771,730</u>
<b>OPERATING INCOME (LOSS)</b>			
	<u>(1,367,091)</u>	<u>(1,367,091)</u>	<u>705,942</u>
<b>NON-OPERATING REVENUES (EXPENSES)</b>			
Investment income	38,458	38,458	(7,983)
Interest expense	(55,817)	(55,817)	(42,821)
Gain on disposal of capital assets	-	-	84,864
Increase in joint venture - Northwest Water Commission	-	-	121,200
	<u>(17,359)</u>	<u>(17,359)</u>	<u>155,260</u>
<b>INCOME (LOSS) BEFORE TRANSFERS AND CONTRIBUTIONS</b>			
	<u>(1,384,450)</u>	<u>(1,384,450)</u>	<u>861,202</u>
<b>TRANSFERS</b>			
Transfers in			
Stormwater Fund	242,459	242,459	242,459
Transfers (out)			
Governmental Activities	-	-	(175,016)
Debt Service Fund	(856,706)	(856,706)	(856,706)
Capital Equipment Replacement Fund	(252,220)	(252,220)	(4,930)
	<u>(866,467)</u>	<u>(866,467)</u>	<u>(794,193)</u>
<b>CHANGE IN NET POSITION (BUDGETARY BASIS)</b>			
	<u>\$ (2,250,917)</u>	<u>\$ (2,250,917)</u>	<u>67,009</u>
<b>ADJUSTMENTS TO GAAP BASIS</b>			
Pension items - IMRF			517,949
OPEB items			(44,095)
Additions to capital assets			1,751,218
Capital contributions			271,580
Loan forgiveness			1,000,000
Depreciation			(1,521,913)
			<u>1,974,739</u>
<b>CHANGE IN NET POSITION (GAAP BASIS)</b>			
			<u>2,041,748</u>
<b>NET POSITION, JANUARY 1</b>			
			<u>55,273,166</u>
<b>NET POSITION, DECEMBER 31</b>			
			<u>\$ 57,314,914</u>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF DETAILED EXPENSES - BUDGET AND ACTUAL - BUDGETARY BASIS

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021			2020
	Original Budget	Final Budget	Actual	
<b>WATERWORKS DIVISION</b>				
Personnel services				
Overtime	\$ 50,000	\$ 50,000	\$ 45,527	\$ 47,901
Seasonal help	7,800	7,800	5,993	-
Salaries	764,400	764,400	729,309	735,847
Longevity	6,200	6,200	6,535	6,425
Training	1,200	1,200	1,349	929
Uniform allowance	4,440	4,440	2,827	3,351
Employer contributions	165,010	165,010	165,482	152,464
SLDPA retiree contribution	-	-	10,678	-
Sick leave buy back	735	735	744	726
Total personnel services	999,785	999,785	968,444	947,643
Contractual services				
Bank charges	8,000	8,000	8,868	39,632
Conference and meetings	2,600	2,600	875	61
Data processing services	78,500	78,500	75,363	71,351
Debris dump charges	2,000	2,000	1,103	13,087
Energy	100,000	100,000	79,906	85,261
Employee group insurance	146,030	146,030	126,452	133,056
General liability insurance	86,140	86,140	86,140	73,650
Hydrant maintenance	26,000	26,000	25,421	25,604
Maintenance - office and special equipment	1,350	1,350	2,158	1,588
Membership dues	3,412	3,412	3,409	261
Postage	17,465	17,465	16,104	15,496
Printing and binding	13,437	13,437	12,244	12,907
Credit card fees	40,200	40,200	37,963	-
Telemetry equipment maintenance	12,000	12,000	11,322	23,830
Retiree health insurance	5,715	5,715	11,021	8,272
Wells maintenance	21,000	21,000	41,238	33,820
Miscellaneous contractual services	157,575	157,575	129,851	109,546
Total contractual services	721,424	721,424	669,438	647,422
Commodities				
Auto petroleum products	22,000	22,000	20,146	13,021
Books and subscriptions	-	-	-	74
Chemicals - treatment	2,500	2,500	1,366	1,184
Water samples	9,500	9,500	7,692	21,114
Vehicle maintenance	24,000	24,000	23,487	24,478
Building and grounds maintenance	17,100	17,100	17,575	16,836
Minor tools and equipment	6,000	6,000	8,927	3,423
Miscellaneous operating supplies	3,700	3,700	3,916	5,417
Protective clothing	3,500	3,500	2,053	2,482

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF DETAILED EXPENSES - BUDGET AND ACTUAL - BUDGETARY BASIS (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>WATERWORKS DIVISION (Continued)</b>				
Commodities (Continued)				
Meters	\$ 50,000	\$ 50,000	\$ 25,668	\$ 13,262
Water main maintenance	45,000	45,000	(63,931)	40,726
Water storage facilities maintenance	20,000	20,000	33,628	33,842
Total commodities	203,300	203,300	80,527	175,859
Capital outlay				
Transfer to CERF	157,080	157,080	3,571	-
Subtotal	157,080	157,080	3,571	-
Less				
Transfer to CERF	(157,080)	(157,080)	(3,571)	-
Net capital outlay	-	-	-	-
Other				
General Fund reimbursement	1,082,329	1,082,329	1,082,329	1,057,386
Northwest Water Commission - water charge	1,805,000	1,805,000	1,725,905	1,789,462
Total other	2,887,329	2,887,329	2,808,234	2,846,848
Total operating expenses excluding depreciation - waterworks division	4,811,838	4,811,838	4,526,643	4,617,772
<b>SEWERAGE DIVISION</b>				
Personnel services				
Overtime	12,000	12,000	7,722	12,019
Seasonal help	7,800	7,800	5,044	-
Salaries	764,400	764,400	729,314	735,844
Longevity	6,200	6,200	6,535	6,425
Training	3,500	3,500	3,234	1,099
Uniform allowance	4,440	4,440	2,826	3,350
Employer contributions	157,465	157,465	165,878	151,995
SLDPA retiree contribution	-	-	10,678	-
Sick leave buy back	735	735	744	726
Total personnel services	956,540	956,540	931,975	911,458
Contractual services				
Conferences and meetings	1,400	1,400	-	1,435
Data processing services	50,000	50,000	45,569	39,722
Debris dump charges	7,000	7,000	1,103	17,284
Energy	24,900	24,900	18,056	22,024
Employee health insurance	146,030	146,030	126,451	133,055

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF DETAILED EXPENSES - BUDGET AND ACTUAL - BUDGETARY BASIS (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021			2020
	Original Budget	Final Budget	Actual	
<b>SEWERAGE DIVISION (Continued)</b>				
Contractual services (Continued)				
General liability insurance	\$ 45,950	\$ 45,950	\$ 45,950	\$ 39,280
Landscape maintenance	26,500	26,500	24,985	22,485
Bank charges	2,400	2,400	2,217	2,033
Maintenance office/special equipment	2,800	2,800	6,238	1,839
Membership dues	4,065	4,065	4,127	558
Postage	3,715	3,715	3,422	3,293
Printing and binding	2,686	2,686	2,533	2,727
Tree maintenance	30,000	30,000	30,000	30,000
Telemetry equipment maintenance	8,000	8,000	7,051	8,193
Consulting services	4,900	4,900	4,500	4,100
Retiree health insurance	11,680	11,680	14,477	14,004
Miscellaneous contractual	138,800	138,800	103,813	79,217
Total contractual services	510,826	510,826	440,492	421,249
Commodities				
Auto petroleum products	15,000	15,000	14,557	9,325
Books and subscriptions	1,200	1,200	1,200	1,200
Chemicals	8,000	8,000	7,654	7,168
Vehicle maintenance	24,000	24,000	20,304	12,485
Building and grounds maintenance	500	500	825	13
Miscellaneous equipment and supplies	-	-	2,190	-
Minor tools and equipment	5,000	5,000	4,883	4,202
Miscellaneous operating supplies	700	700	101	6
Protective clothing	3,500	3,500	2,685	3,736
Lift stations	25,000	25,000	36,725	31,239
Sewer line maintenance	82,000	82,000	38,775	60,583
Total commodities	164,900	164,900	129,899	129,957
Capital outlay				
Transfer to CERF	95,140	95,140	1,359	-
Subtotal	95,140	95,140	1,359	-
Less				
Transfer to CERF	(95,140)	(95,140)	(1,359)	-
Net capital outlay	-	-	-	-
Other				
General Fund reimbursement	270,582	270,582	270,582	264,346
Total operating expenses excluding depreciation - sewerage division	1,902,848	1,902,848	1,772,948	1,727,010

(This schedule is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF DETAILED EXPENSES - BUDGET AND ACTUAL - BUDGETARY BASIS (Continued)

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>WATERWORKS AND SEWERAGE</b>				
<b>CAPITAL DIVISION</b>				
Personnel services				
Salaries	\$ 119,510	\$ 119,510	\$ 98,118	\$ 119,918
Longevity	630	630	630	630
Overtime	-	-	77	690
Employer contributions	24,035	24,035	20,380	24,305
Sick leave annual buy back	150	150	-	-
Total personnel services	144,325	144,325	119,205	145,543
Contractual services				
Employee group insurance	22,630	22,630	18,721	20,055
Miscellaneous contractual services	240,500	240,500	57,158	361,634
Consulting services	255,000	255,000	191,154	196,495
Total contractual services	518,130	518,130	267,033	578,184
Capital outlay				
Water improvements	3,245,000	3,245,000	1,559,088	2,034,514
Sanitary sewer improvements	585,000	585,000	526,813	374,281
Total capital outlay	3,830,000	3,830,000	2,085,901	2,408,795
Total operating expenses excluding depreciation - waterworks and sewerage capital division	4,492,455	4,492,455	2,472,139	3,132,522
<b>TOTAL OPERATING EXPENSES EXCLUDING DEPRECIATION</b>	<b>\$ 11,207,141</b>	<b>\$ 11,207,141</b>	<b>\$ 8,771,730</b>	<b>\$ 9,477,304</b>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

LIABILITY INSURANCE FUND

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL

For the Year Ended December 31, 2021  
(With Comparative Actual)

	2021		Actual	2020
	Original Budget	Final Budget		
<b>OPERATING REVENUES</b>				
Charges for services	\$ 1,148,570	\$ 1,148,570	\$ 1,148,570	\$ 982,000
Miscellaneous	-	-	1,574,016	82,879
Total operating revenues	1,148,570	1,148,570	2,722,586	1,064,879
<b>OPERATING EXPENSES</b>				
Contractual services				
Consulting services	60,000	60,000	61,421	76,585
Insurance claims administration	80,000	80,000	59,828	52,379
General liability insurance	662,600	662,600	628,874	425,613
Self-insurance claims	750,000	750,000	538,635	983,025
Total operating expenses	1,552,600	1,552,600	1,288,758	1,537,602
OPERATING INCOME (LOSS)	(404,030)	(404,030)	1,433,828	(472,723)
<b>NON-OPERATING REVENUES (EXPENSES)</b>				
Investment income	37,292	37,292	(8,986)	153,444
Total non-operating revenues (expenses)	37,292	37,292	(8,986)	153,444
INCOME (LOSS) BEFORE TRANSFERS	(366,738)	(366,738)	1,424,842	(319,279)
<b>TRANSFERS</b>				
Transfers (out)				
Capital Equipment Replacement Fund	-	-	(45,968)	(39,880)
Total transfers	-	-	(45,968)	(39,880)
CHANGE IN NET POSITION	\$ (366,738)	\$ (366,738)	1,378,874	(359,159)
NET POSITION, JANUARY 1			3,514,608	3,873,767
NET POSITION, DECEMBER 31			\$ 4,893,482	\$ 3,514,608

(See independent auditor's report.)

## **FIDUCIARY FUNDS**

Fiduciary funds are used to account for assets defined as fiduciary activities.

## **PENSION TRUST FUNDS**

### **Police Pension Fund**

This fund accounts for the accumulation of resources used to pay police pension benefits. Resources are provided by member contributions, employer contributions, and investment income.

### **Firefighters' Pension Fund**

This fund accounts for the accumulation of resources used to pay firefighters' pension benefits. Resources are provided by member contributions, employer contributions, and investment income.

# VILLAGE OF WHEELING, ILLINOIS

## PENSION TRUST FUNDS

### COMBINING STATEMENT OF NET POSITION

December 31, 2021

	<b>Police Pension</b>	<b>Firefighters' Pension</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and short-term investments	\$ 1,043,859	\$ 1,180,902	\$ 2,224,761
Investments at fair value			
U.S. Treasury and U.S. agency obligations	18,025,603	15,226,409	33,252,012
State and local obligations	3,670,899	2,853,854	6,524,753
Corporate bonds	3,489,399	3,266,624	6,756,023
Negotiable certificates of deposit	1,266,777	471,782	1,738,559
Mutual funds	44,522,595	36,027,753	80,550,348
Asset backed securities	266	21,418	21,684
Total investments	70,975,539	57,867,840	128,843,379
Receivables			
Accrued interest	143,714	105,390	249,104
Due from General Fund	625,473	631,419	1,256,892
Total receivables	769,187	736,809	1,505,996
Prepaid items	1,662	795	2,457
Total assets	72,790,247	59,786,346	132,576,593
<b>LIABILITIES</b>			
Accounts payable	24,716	3,469	28,185
Total liabilities	24,716	3,469	28,185
<b>NET POSITION RESTRICTED FOR PENSIONS</b>			
	\$ 72,765,531	\$ 59,782,877	\$ 132,548,408

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

PENSION TRUST FUNDS

COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION

For the Year Ended December 31, 2021

	<b>Police Pension</b>	<b>Firefighters' Pension</b>	<b>Total</b>
<b>ADDITIONS</b>			
Contributions			
Employer	\$ 3,125,560	\$ 3,656,224	\$ 6,781,784
Employee	593,879	513,062	1,106,941
Total contributions	3,719,439	4,169,286	7,888,725
Investment income			
Net appreciation in fair value of investments	4,566,792	3,872,414	8,439,206
Interest	3,291,847	2,615,331	5,907,178
Total investment income	7,858,639	6,487,745	14,346,384
Less investment expenses	77,320	64,294	141,614
Net investment income	7,781,319	6,423,451	14,204,770
Total additions	11,500,758	10,592,737	22,093,495
<b>DEDUCTIONS</b>			
Benefits and refunds	4,382,911	3,763,029	8,145,940
Administrative expenses	75,638	46,270	121,908
Total deductions	4,458,549	3,809,299	8,267,848
NET INCREASE	7,042,209	6,783,438	13,825,647
<b>NET POSITION RESTRICTED FOR PENSIONS</b>			
January 1	65,723,322	52,999,439	118,722,761
December 31	\$ 72,765,531	\$ 59,782,877	\$ 132,548,408

See accompanying notes to financial statements.

## **SUPPLEMENTAL DATA**

**VILLAGE OF WHEELING, ILLINOIS**

**ILLINOIS GRANT ACCOUNTABILITY AND TRANSPARENCY ACT  
CONSOLIDATED YEAR END FINANCIAL REPORT**

For the Year Ended December 31, 2021

<b>CSFA Number</b>	<b>Program Name</b>	<b>State</b>	<b>Federal</b>	<b>Other</b>	<b>Total</b>
493-60-1666	911 System Consolidation Grant Program	\$ 85,481	\$ -	\$ -	\$ 85,481
494-00-2356	Local REBUILD ILLINOIS Bond Program	199,600	-	-	199,600
494-10-0343	State and Community Highway Safety/National Priority Safety Program	-	99,867	-	99,867
588-00-0448	IEMA Public Assistance Grant	-	147,462	-	147,462
546-00-1745	Victims of Crime Act (VOCA)	-	159,817	-	159,817
532-60-0379	USEPA Capitalization Grants for Drinking Water State Revolving Funds	1,123,156	-	-	1,123,156
	Other Grant Programs and Activities	-	101,445	-	101,445
	All other costs not allocated	-	-	56,452,266	56,452,266
	<b>TOTALS</b>	<b>\$ 1,408,237</b>	<b>\$ 508,591</b>	<b>\$ 56,452,266</b>	<b>\$ 58,369,094</b>

(See independent auditor's report.)

**SUPPLEMENTAL FINANCIAL INFORMATION**

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION BOND SERIES 2007

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2021

Date of Issue	November 30, 2007
Date of Maturity	December 1, 2030
Authorized Issue	\$10,000,000
Interest Rates	3.92%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Bank of America

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Tax Levy			Interest Due On			
	Principal	Interest	Total	June 1	Amount	December 1	Amount
2022	\$ -	\$ 392,000	\$ 392,000	2022	\$ 196,000	2022	\$ 196,000
2023	-	392,000	392,000	2023	196,000	2023	196,000
2024	-	392,000	392,000	2024	196,000	2024	196,000
2025	-	392,000	392,000	2025	196,000	2025	196,000
2026	-	392,000	392,000	2026	196,000	2026	196,000
2027	1,445,000	392,000	1,837,000	2027	196,000	2027	196,000
2028	3,700,000	335,356	4,035,356	2028	167,678	2028	167,678
2029	3,850,000	190,316	4,040,316	2029	95,158	2029	95,158
2030	1,005,000	39,396	1,044,396	2030	19,698	2030	19,698
	<u>\$ 10,000,000</u>	<u>\$ 2,917,068</u>	<u>\$ 12,917,068</u>		<u>\$ 1,458,534</u>		<u>\$ 1,458,534</u>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL OBLIGATION REFUNDING BONDS SERIES 2016

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2021

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Date of Issue	August 22, 2016
Date of Maturity	December 1, 2022
Authorized Issue	\$11,355,000
Interest Rates	5%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Amalgamated Bank of Chicago

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Tax Levy			Interest Due On			
	Principal	Interest	Total	June 1	Amount	December 1	Amount
2022	\$ 1,875,000	\$ 93,750	\$ 1,968,750	2022	\$ 46,875	2022	\$ 46,875
	<u>\$ 1,875,000</u>	<u>\$ 93,750</u>	<u>\$ 1,968,750</u>		<u>\$ 46,875</u>		<u>\$ 46,875</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION REFUNDING BONDS SERIES 2020

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2021

Date of Issue	August 17, 2020
Date of Maturity	December 1, 2032
Authorized Issue	\$5,800,000
Interest Rates	2.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Amalgamated Bank of Chicago

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Tax Levy			Interest Due On			
	Principal	Interest	Total	June 1	Amount	December 1	Amount
2022	\$ 1,255,000	\$ 91,700	\$ 1,346,700	2022	\$ 45,850	2022	\$ 45,850
2023	1,150,000	66,600	1,216,600	2023	33,300	2023	33,300
2024	565,000	43,600	608,600	2024	21,800	2024	21,800
2025	180,000	32,300	212,300	2025	16,150	2025	16,150
2026	190,000	28,700	218,700	2026	14,350	2026	14,350
2027	190,000	24,900	214,900	2027	12,450	2027	12,450
2028	200,000	21,100	221,100	2028	10,550	2028	10,550
2029	205,000	17,100	222,100	2029	8,550	2029	8,550
2030	215,000	13,000	228,000	2030	6,500	2030	6,500
2031	215,000	8,700	223,700	2031	4,350	2031	4,350
2032	220,000	4,400	224,400	2032	2,200	2032	2,200
	<u>\$ 4,585,000</u>	<u>\$ 352,100</u>	<u>\$ 4,937,100</u>		<u>\$ 176,050</u>		<u>\$ 176,050</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION REFUNDING BONDS SERIES 2021

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2021

Date of Issue	November 18, 2021
Date of Maturity	December 1, 2027
Authorized Issue	\$16,595,000
Interest Rates	4.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Amalgamated Bank of Chicago

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Tax Levy			June 1	Interest Due On		
	Principal	Interest	Total		Amount	December 1	Amount
2022	\$ 2,490,000	\$ 649,049	\$ 3,139,049	2022	\$ 317,149	2022	\$ 331,900
2023	2,700,000	564,200	3,264,200	2023	282,100	2023	282,100
2024	2,895,000	456,200	3,351,200	2024	228,100	2024	228,100
2025	3,120,000	340,400	3,460,400	2025	170,200	2025	170,200
2026	3,320,000	215,600	3,535,600	2026	107,800	2026	107,800
2027	2,070,000	82,800	2,152,800	2027	41,400	2027	41,400
	<u>\$ 16,595,000</u>	<u>\$ 2,308,249</u>	<u>\$ 18,903,249</u>		<u>\$ 1,146,749</u>		<u>\$ 1,161,500</u>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

SCHEDULE OF INSURANCE IN FORCE

December 31, 2021

Insured	Description of Coverage	Amount of Coverage	Expiration Date of Policy
Village	Safety National: Comprehensive General Liability Law Enforcement Liability Auto Physical Damage Errors and Omissions Employee Benefits Liability	\$2,000,000 per occurrence (\$4,000,000 aggregate), \$100,000 SIR \$2,000,000 per occurrence (\$2,000,000 aggregate), \$100,000 SIR \$2,000,000 per occurrence, \$100,000 deductible \$2,000,000 per occurrence (\$2,000,000 aggregate), \$100,000 SIR \$2,000,000 per occurrence (\$4,000,000 aggregate), \$100,000 SIR	12/31/2022
Village	Property/Auto Physical Damage Limits (CHUBB)	\$89,665,064	12/31/2022
Village	Excess Liability (Safety National)	\$10,000,000/\$3,000,000 LEL	12/31/2022
Village	Excess Liability (States RRG)	\$3,000,000	12/31/2022
Village	Workers' Compensation (Safety National)	\$550,000 SIR per occurrence (\$750,000 for Public Safety) \$2,000,000 per occurrence	12/31/2022
Village	Boiler and Machinery (Travelers Insurance)	\$5,000 deductible \$50,000,000 loss limit	12/31/2022
Village	Crime - Employee Dishonesty and Faithful Performance (Hartford Fire Insurance Co. and Hiscox Insurance Co.)	\$25,000 deductible \$5,000,000 loss limit	12/31/2022
Village	Storage Tank System (Crum)	\$5,000 deductible \$1,000,000 loss limit	12/31/2022
Village	Storage Tank System Policy 2 - for older tanks (Crum)	\$5,000 deductible \$20,000 loss limit	12/31/2022
Village	Cyber Liability (BCS Insurance)	\$10,000 SIR \$2,000,000 Aggregate Limit of Liability	12/31/2022
Village	NFIP Flood Insurance (American Bankers)	\$5,000 deductible \$500,000 loss limit	12/31/2022

(See independent auditor's report.)

## STATISTICAL SECTION

This part of the Village of Wheeling, Illinois' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Village's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.	151-160
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the Village's most significant local revenue source, the sales tax.	161-166
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and the Village's ability to issue additional debt in the future.	167-170
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.	171-173
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.	174-175

*Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.*

**VILLAGE OF WHEELING, ILLINOIS**

**NET POSITION BY COMPONENT**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015*</b>
<b>GOVERNMENTAL ACTIVITIES</b>				
Net investment in capital assets	\$ 97,083,613	\$ 98,280,773	\$ 98,500,856	\$ 99,844,379
Restricted	14,015,084	15,069,029	8,763,227	10,113,487
Unrestricted (deficit)	(8,426,292)	(7,851,728)	(5,426,895)	(48,882,632)
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 102,672,405</b>	<b>\$ 105,498,074</b>	<b>\$ 101,837,188</b>	<b>\$ 61,075,234</b>
<b>BUSINESS-TYPE ACTIVITIES</b>				
Net investment in capital assets	\$ 36,367,198	\$ 37,260,014	\$ 38,135,341	\$ 38,977,362
Unrestricted	17,371,083	16,248,947	14,460,012	13,647,217
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 53,738,281</b>	<b>\$ 53,508,961</b>	<b>\$ 52,595,353</b>	<b>\$ 52,624,579</b>
<b>PRIMARY GOVERNMENT</b>				
Net investment in capital assets	\$ 133,450,811	\$ 135,540,787	\$ 136,636,197	\$ 138,821,741
Restricted	14,015,084	15,069,029	8,763,227	10,113,487
Unrestricted (deficit)	8,944,791	8,397,219	9,033,117	(35,235,415)
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 156,410,686</b>	<b>\$ 159,007,035</b>	<b>\$ 154,432,541</b>	<b>\$ 113,699,813</b>

\*The Village implemented GASB Statement No. 68 during the fiscal year ended December 31, 2015 and GASB Statement No. 75 during the fiscal year ended December 31, 2018, which resulted in a substantial increase in the Village's long-term liabilities as a result of having to recognize the net pension liabilities and total other postemployment liability on the statement of net position. This led to a substantial decrease to the Village's net position.

\*\*In fiscal year ended December 31, 2017, the Village's equity in the airport joint venture was reclassified from governmental activities capital assets and classified separately on the statement of net position. This schedule reflects the changes to net investment in capital assets and unrestricted net position starting with fiscal year 2017.

Data Source

Audited Financial Statements

<b>2016</b>	<b>2017**</b>	<b>2018*</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
\$ 93,184,516	\$ 47,624,982	\$ 48,020,025	\$ 51,290,989	\$ 46,664,581	\$ 56,306,735
7,352,884	7,415,677	11,252,824	9,199,536	13,717,945	12,935,163
(43,224,665)	5,450,134	(8,310,287)	(6,607,722)	(472,378)	8,037,587
<u>\$ 57,312,735</u>	<u>\$ 60,490,793</u>	<u>\$ 50,962,562</u>	<u>\$ 53,882,803</u>	<u>\$ 59,910,148</u>	<u>\$ 77,279,485</u>
\$ 39,093,900	\$ 40,064,562	\$ 39,785,858	\$ 41,660,441	\$ 41,839,770	\$ 43,534,593
13,976,490	14,261,188	13,233,481	13,335,509	13,433,396	13,780,321
<u>\$ 53,070,390</u>	<u>\$ 54,325,750</u>	<u>\$ 53,019,339</u>	<u>\$ 54,995,950</u>	<u>\$ 55,273,166</u>	<u>\$ 57,314,914</u>
\$ 132,278,416	\$ 87,689,544	\$ 87,805,883	\$ 92,951,430	\$ 88,504,351	\$ 99,841,328
7,352,884	7,415,677	11,252,824	9,199,536	13,717,945	12,935,163
(29,248,175)	19,711,322	4,923,194	6,727,787	12,961,018	21,817,908
<u>\$ 110,383,125</u>	<u>\$ 114,816,543</u>	<u>\$ 103,981,901</u>	<u>\$ 108,878,753</u>	<u>\$ 115,183,314</u>	<u>\$ 134,594,399</u>

VILLAGE OF WHEELING, ILLINOIS

CHANGE IN NET POSITION

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015*</b>
<b>EXPENSES</b>				
Governmental Activities				
General government	\$ 18,700,252	\$ 14,476,498	\$ 17,399,295	\$ 16,160,019
Public safety	21,317,828	22,913,151	24,351,195	27,098,130
Highways and streets	2,511,525	3,137,265	8,265,832	4,739,565
Airport - joint venture	-	-	365,947	360,206
Interest and fees	3,356,724	3,227,999	3,115,103	2,975,404
Total governmental activities expenses	<u>45,886,329</u>	<u>43,754,913</u>	<u>53,497,372</u>	<u>51,333,324</u>
Business-Type Activities				
Water and sewer	7,875,234	7,871,938	8,409,712	8,149,116
Total business-type activities expenses	<u>7,875,234</u>	<u>7,871,938</u>	<u>8,409,712</u>	<u>8,149,116</u>
<b>TOTAL PRIMARY GOVERNMENT EXPENSES</b>	<u>\$ 53,761,563</u>	<u>\$ 51,626,851</u>	<u>\$ 61,907,084</u>	<u>\$ 59,482,440</u>
<b>PROGRAM REVENUES</b>				
Governmental Activities				
Charges for services				
General government	\$ 2,300,930	\$ 2,041,198	\$ 2,113,226	\$ 2,660,037
Public safety	1,811,500	1,807,153	2,518,598	3,816,401
Highways and streets	129,680	121,004	216,834	113,508
Operating grants and contributions	1,253,583	1,265,120	1,468,290	1,136,341
Capital grants and contributions	280,666	348,823	386,441	1,005,525
Total governmental activities program revenues	<u>5,776,359</u>	<u>5,583,298</u>	<u>6,703,389</u>	<u>8,731,812</u>
Business-Type Activities				
Charges for services				
Water and sewer	8,498,891	8,077,300	7,958,560	8,657,219
Capital grants and contributions	220,890	-	-	-
Total business-type activities program revenues	<u>8,719,781</u>	<u>8,077,300</u>	<u>7,958,560</u>	<u>8,657,219</u>
<b>TOTAL PRIMARY GOVERNMENT PROGRAM REVENUES</b>	<u>\$ 14,496,140</u>	<u>\$ 13,660,598</u>	<u>\$ 14,661,949</u>	<u>\$ 17,389,031</u>
<b>NET REVENUES (EXPENSES)</b>				
Governmental activities	\$ (40,109,970)	\$ (38,171,615)	\$ (46,793,983)	\$ (42,601,512)
Business-type activities	844,547	205,362	(451,152)	508,103
<b>TOTAL PRIMARY GOVERNMENT NET REVENUES (EXPENSES)</b>	<u>\$ (39,265,423)</u>	<u>\$ (37,966,253)</u>	<u>\$ (47,245,135)</u>	<u>\$ (42,093,409)</u>

2016	2017	2018**	2019	2020	2021
\$ 26,036,703	\$ 20,004,172	\$ 17,660,250	\$ 17,055,085	\$ 26,328,414	\$ 16,854,017
28,509,338	28,081,294	30,985,897	31,708,425	26,793,788	25,480,229
4,792,939	6,218,017	6,120,546	9,842,921	4,976,557	4,499,498
661,580	65,299	549,037	870,117	315,175	90,908
2,683,084	2,487,101	2,323,635	2,128,664	2,278,797	3,417,914
62,683,644	56,855,883	57,639,365	61,605,212	60,692,731	50,342,566
8,366,057	8,164,288	8,094,482	8,373,380	8,984,833	8,026,528
8,366,057	8,164,288	8,094,482	8,373,380	8,984,833	8,026,528
\$ 71,049,701	\$ 65,020,171	\$ 65,733,847	\$ 69,978,592	\$ 69,677,564	\$ 58,369,094
\$ 1,836,481	\$ 2,164,784	\$ 2,064,396	\$ 2,414,943	\$ 1,687,390	\$ 2,184,506
3,981,577	4,066,883	4,825,503	5,127,586	4,891,236	5,475,143
750,573	832,300	934,562	1,047,617	1,159,089	1,289,379
1,195,740	1,165,621	1,480,153	1,921,865	2,530,289	2,183,065
108,373	2,335,899	1,982,284	34,315	1,533,105	971,535
7,872,744	10,565,487	11,286,898	10,546,326	11,801,109	12,103,628
9,030,321	9,728,265	9,429,505	9,270,750	9,599,721	9,598,872
360,932	-	599,233	1,284,470	-	1,271,580
9,391,253	9,728,265	10,028,738	10,555,220	9,599,721	10,870,452
\$ 17,263,997	\$ 20,293,752	\$ 21,315,636	\$ 21,101,546	\$ 21,400,830	\$ 22,974,080
\$ (54,810,900)	\$ (46,290,396)	\$ (46,352,467)	\$ (51,058,886)	\$ (48,891,622)	\$ (38,238,938)
1,025,196	1,563,977	1,934,256	2,181,840	614,888	2,843,924
\$ (53,785,704)	\$ (44,726,419)	\$ (44,418,211)	\$ (48,877,046)	\$ (48,276,734)	\$ (35,395,014)

VILLAGE OF WHEELING, ILLINOIS

CHANGE IN NET POSITION (Continued)

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015*</b>
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>				
Governmental Activities				
Taxes				
Property	\$ 19,022,348	\$ 18,781,294	\$ 20,077,443	\$ 21,897,622
Sales	8,510,612	9,430,241	9,915,534	10,786,813
Other	5,220,358	6,287,177	6,678,823	6,575,634
Intergovernmental	4,149,329	4,541,061	4,714,309	5,281,649
Investment earnings	382,600	108,698	30,692	223,774
Miscellaneous	1,452,437	1,360,893	1,172,294	1,435,358
Gain on disposal of capital assets	19,703	1,152	12,867	979,001
Transfers	433,336	486,768	531,135	572,257
Total governmental activities	<u>39,190,723</u>	<u>40,997,284</u>	<u>43,133,097</u>	<u>47,752,108</u>
Business-Type Activities				
Investment earnings	83,886	40,086	21,347	37,327
Gain on sale of capital assets	-	12,000	47,332	18,815
Transfers	(433,336)	(486,768)	(531,135)	(572,257)
Total business-type activities	<u>(349,450)</u>	<u>(434,682)</u>	<u>(462,456)</u>	<u>(516,115)</u>
<b>TOTAL PRIMARY GOVERNMENT</b>	<u>\$ 38,841,273</u>	<u>\$ 40,562,602</u>	<u>\$ 42,670,641</u>	<u>\$ 47,235,993</u>
<b>CHANGE IN NET POSITION</b>				
Governmental activities	\$ (919,247)	\$ 2,825,669	\$ (3,660,886)	\$ 5,150,596
Business-type activities	495,097	(229,320)	(913,608)	(8,012)
<b>TOTAL PRIMARY GOVERNMENT CHANGE IN NET POSITION</b>	<u>\$ (424,150)</u>	<u>\$ 2,596,349</u>	<u>\$ (4,574,494)</u>	<u>\$ 5,142,584</u>

\*The Village implemented GASB Statement No. 68 during the fiscal year ended December 31, 2015.

\*\*The Village implemented GASB Statement No. 75 during the fiscal year ended December 31, 2018.

Data Source

Audited Financial Statements

	2016	2017	2018**	2019	2020	2021
\$	23,535,987	\$ 25,804,441	\$ 27,674,437	\$ 28,698,969	\$ 32,646,952	\$ 31,564,680
	10,178,754	9,518,542	9,313,325	9,342,868	7,634,969	9,595,142
	6,487,096	6,387,890	6,548,944	6,386,404	4,662,656	5,026,028
	5,080,815	4,953,602	5,193,205	5,849,009	6,252,277	7,502,249
	348,236	289,035	525,558	1,689,081	937,144	(10,793)
	1,663,409	2,013,806	1,032,268	1,386,635	1,197,774	1,087,783
	676,330	146,979	763,102	126,333	1,052,748	48,993
	617,349	354,159	523,539	499,828	534,447	794,193
	<u>48,587,976</u>	<u>49,468,454</u>	<u>51,574,378</u>	<u>53,979,127</u>	<u>54,918,967</u>	<u>55,608,275</u>
	38,964	44,542	37,856	294,599	196,775	(7,983)
	-	-	-	-	-	-
	(617,349)	(354,159)	(523,539)	(499,828)	(534,447)	(794,193)
	<u>(578,385)</u>	<u>(309,617)</u>	<u>(485,683)</u>	<u>(205,229)</u>	<u>(337,672)</u>	<u>(802,176)</u>
\$	<u>48,009,591</u>	<u>\$ 49,158,837</u>	<u>\$ 51,088,695</u>	<u>\$ 53,773,898</u>	<u>\$ 54,581,295</u>	<u>\$ 54,806,099</u>
\$	(6,222,924)	\$ 3,178,058	\$ 5,221,911	\$ 2,920,241	\$ 6,027,345	\$ 17,369,337
	446,811	1,254,360	1,448,573	1,976,611	277,216	2,041,748
\$	<u>(5,776,113)</u>	<u>\$ 4,432,418</u>	<u>\$ 6,670,484</u>	<u>\$ 4,896,852</u>	<u>\$ 6,304,561</u>	<u>\$ 19,411,085</u>

**VILLAGE OF WHEELING, ILLINOIS**

**FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
<b>GENERAL FUND</b>				
Nonspendable				
Long-term receivable	\$ 576,000	\$ -	\$ -	\$ -
Prepaid items	372,806	281,547	318,023	471,750
Inventory	262,536	265,189	264,960	287,856
Assigned				
Health insurance	1,703,945	703,552	943,530	1,286,311
Subsequent year's budget	400,000	1,055,804	753,849	-
Unassigned	10,608,389	12,188,455	11,395,024	12,416,569
<b>TOTAL GENERAL FUND</b>	<b>\$ 13,923,676</b>	<b>\$ 14,494,547</b>	<b>\$ 13,675,386</b>	<b>\$ 14,462,486</b>
<b>ALL OTHER GOVERNMENTAL FUNDS</b>				
Nonspendable				
Prepaid items	\$ 27,794	\$ 8,654	\$ 5,626	\$ 62,033
Inventory	206,004	35,668	119,575	148,918
Restricted				
Capital projects	2,400,320	1,774,679	1,314,424	1,979,004
Highways and streets	1,390,892	1,403,952	1,357,515	1,133,043
Public safety	345,382	374,390	493,396	476,106
Economic development	9,238,485	10,866,598	4,843,012	6,403,505
Debt service	30,108	39,513	87,571	121,829
Assigned				
Capital improvements	4,695,811	4,509,086	4,907,754	4,389,323
Capital projects	-	-	-	872,792
Unassigned, reported in				
Special Revenue Funds	(1,788)	(1,676)	(1,849)	(2,030)
Capital Project Funds	(1,105,948)	(1,939,250)	(273,889)	(643,260)
<b>TOTAL ALL OTHER GOVERNMENTAL FUNDS</b>	<b>\$ 17,227,060</b>	<b>\$ 17,071,614</b>	<b>\$ 12,853,135</b>	<b>\$ 14,941,263</b>

Data Source

Audited Financial Statements

2016	2017	2018	2019	2020	2021
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
211,316	242,193	265,268	288,858	284,291	252,137
278,304	276,659	309,291	283,643	290,508	312,016
671,661	1,019,495	1,358,164	1,688,424	2,036,340	2,132,260
-	-	-	-	1,630,236	-
13,453,786	13,232,023	13,009,544	13,251,874	11,563,641	13,855,241
\$ 14,615,067	\$ 14,770,370	\$ 14,942,267	\$ 15,512,799	\$ 15,805,016	\$ 16,551,654
\$ 1,130,228	\$ 1,200	\$ 12,963	\$ 1,075	\$ 774	\$ 242,405
225,828	216,739	135,884	67,734	133,495	99,215
4,000,936	1,078,439	1,502,045	1,948,745	1,205,572	1,917,294
1,123,032	1,220,916	1,403,367	1,560,710	2,255,399	2,941,070
576,700	125,692	135,807	144,211	175,285	217,441
1,522,298	4,853,663	7,884,269	5,306,433	9,859,411	7,397,308
129,918	136,967	191,452	171,703	88,009	120,430
4,880,694	4,488,033	5,806,784	6,810,627	8,149,849	8,556,362
872,792	3,422,862	5,940,356	7,675,638	7,701,294	4,312,319
(190)	-	(285,184)	(520,848)	-	(241,396)
(456,589)	-	-	-	-	-
\$ 14,005,647	\$ 15,544,511	\$ 22,727,743	\$ 23,166,028	\$ 29,569,088	\$ 25,562,448

**VILLAGE OF WHEELING, ILLINOIS**

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
<b>REVENUES</b>				
Taxes	\$ 32,474,707	\$ 34,217,612	\$ 36,373,747	\$ 38,961,036
Licenses and permits	536,729	544,271	550,247	956,338
Intergovernmental	5,683,578	5,866,502	6,958,153	8,216,312
Fines and forfeitures	3,280,116	3,006,290	3,235,445	3,167,197
Charges for services	690,272	714,405	844,161	959,311
Investment income	382,600	108,698	30,692	223,774
Miscellaneous	1,212,054	1,346,382	1,300,039	1,574,034
<b>Total revenues</b>	<b>44,260,056</b>	<b>45,804,160</b>	<b>49,292,484</b>	<b>54,058,002</b>
<b>EXPENDITURES</b>				
General government	10,200,168	9,642,297	10,553,805	10,997,647
Public safety	20,713,189	21,681,228	23,270,049	25,254,427
Highways and streets	1,519,075	1,852,783	1,928,121	1,730,257
Capital outlay	8,322,334	7,084,028	13,218,099	8,482,208
Debt service				
Principal	2,063,150	2,638,982	3,022,485	3,491,572
Interest	3,140,841	2,977,337	2,881,567	2,777,921
<b>Total expenditures</b>	<b>45,958,757</b>	<b>45,876,655</b>	<b>54,874,126</b>	<b>52,734,032</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(1,698,701)</b>	<b>(72,495)</b>	<b>(5,581,642)</b>	<b>1,323,970</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	4,460,454	3,154,615	9,646,088	6,490,141
Transfers (out)	(4,227,118)	(2,667,847)	(9,114,953)	(5,917,884)
Bonds issued	3,925,000	-	-	-
Premium on bonds issued	222,801	-	-	-
TIF development note issued	3,500,000	-	-	-
Payment to escrow agent	(4,037,582)	-	-	-
Sale of capital assets	19,703	1,152	12,867	979,001
<b>Total other financing sources (uses)</b>	<b>3,863,258</b>	<b>487,920</b>	<b>544,002</b>	<b>1,551,258</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>\$ 2,164,557</b>	<b>\$ 415,425</b>	<b>\$ (5,037,640)</b>	<b>\$ 2,875,228</b>
<b>DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES</b>	<b>11.63%</b>	<b>13.08%</b>	<b>11.20%</b>	<b>12.34%</b>

\*Debt service principal increased due to the refunding of the Tax Increment Revenue Bond Series 2005.

Data Source

Audited Financial Statements

2016*	2017	2018	2019	2020	2021
\$ 39,838,918	\$ 41,344,963	\$ 43,157,133	\$ 44,057,898	\$ 44,758,735	\$ 45,984,319
712,117	1,050,924	999,393	1,415,681	622,312	874,617
8,188,194	10,248,759	9,238,642	8,569,795	11,179,902	11,487,654
3,421,509	3,601,751	5,443,744	5,569,613	5,507,297	6,499,183
994,658	983,565	1,177,897	1,210,589	929,717	774,918
348,236	289,035	525,558	1,689,081	937,144	(10,793)
1,663,409	2,013,806	1,032,268	1,386,635	1,197,774	1,087,783
55,167,041	59,532,803	61,574,635	63,899,292	65,132,881	66,697,681
10,748,569	12,209,247	11,810,460	10,519,305	10,286,031	10,697,243
25,520,585	26,606,928	26,182,146	28,084,862	27,610,986	30,792,626
1,344,791	1,375,777	1,596,526	1,813,428	2,163,313	2,264,657
14,290,045	11,806,735	9,639,594	16,244,619	20,754,725	14,003,238
21,765,340	4,161,085	4,846,108	5,388,695	5,854,723	11,515,740
2,923,362	2,191,468	2,037,452	1,860,772	1,699,293	3,196,995
76,592,692	58,351,240	56,112,286	63,911,681	68,369,071	72,470,499
(21,425,651)	1,181,563	5,462,349	(12,389)	(3,236,190)	(5,772,818)
5,460,897	3,612,915	8,408,155	9,087,648	3,443,302	3,464,385
(4,843,548)	(3,258,756)	(7,854,495)	(8,587,820)	(2,868,975)	(2,799,240)
11,355,000	-	-	-	3,510,000	16,595,000
1,493,937	-	-	-	137,212	1,844,930
6,500,000	-	-	-	8,197,650	-
-	-	-	-	(3,631,075)	(16,680,124)
676,330	158,445	1,339,120	521,378	1,143,353	87,865
20,642,616	512,604	1,892,780	1,021,206	9,931,467	2,512,816
\$ (783,035)	\$ 1,694,167	\$ 7,355,129	\$ 1,008,817	\$ 6,695,277	\$ (3,260,002)
32.97%	11.87%	12.87%	12.31%	11.81%	22.03%

VILLAGE OF WHEELING, ILLINOIS

ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Levy Years

Levy Year	Cook County					Lake County Total Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Estimated Actual Taxable Value
	Residential Property	Commercial Property	Industrial Property	Farm Property	Railroad Property					
2011	\$ 562,378,196	\$ 112,456,049	\$ 407,022,376	\$ 37,187	\$ 1,162,024	\$ 5,673,483	\$ 1,088,729,315	\$ 1.004	\$ 3,266,187,945	33.333%
2012	506,940,389	107,718,357	376,869,218	37,187	758,102	5,330,444	997,653,697	1.138	2,992,961,091	33.333%
2013	398,703,329	107,440,045	326,039,359	35,715	783,286	5,145,717	838,147,451	1.424	2,514,442,353	33.333%
2014	425,609,608	135,422,155	290,188,352	126,078	917,222	5,135,426	857,398,841	1.517	2,572,196,523	33.333%
2015	415,287,122	132,668,239	282,104,354	48,507	1,106,149	5,068,152	836,282,523	1.729	2,508,847,569	33.333%
2016	494,966,376	138,718,618	300,581,268	143,114	1,221,970	5,419,375	941,050,721	1.613	2,823,152,163	33.333%
2017	494,398,641	140,558,437	315,263,570	143,504	1,009,308	5,534,484	956,907,944	1.666	2,870,723,832	33.333%
2018	486,531,210	135,641,240	312,643,780	147,211	1,062,667	5,666,758	941,692,866	1.752	2,825,078,598	33.333%
2019	582,136,099	167,216,471	358,683,311	48,371	1,070,918	5,950,311	1,115,105,481	1.561	3,345,316,443	33.333%
2020	584,452,105	171,378,323	380,609,215	48,371	1,057,972	5,863,836	1,143,409,822	1.523	3,430,229,466	33.333%

Note: Property in Lake County is reassessed every year at 33% of actual value.

Property in Cook County is reassessed every three years at rates that vary depending on type (e.g., residential, commercial, industrial, farm, and railroad).

Data Source

Office of the County Clerk

VILLAGE OF WHEELING, ILLINOIS

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Levy Years

Levy Year	Village Direct Rates							Overlapping Rates									
	General	Bonds and Interest	Police Pension	Fire Pension	Police Protection	Fire Protection	Total Direct Tax Rate	Cook County	Forest Preserve District	Wheeling Township	Water Reclamation District	Northwest Mosquito Abatement	High School District 214	Harper College District 512	Wheeling Park District	Indian Trails Public Library	Wheeling C C School District 21
2011	\$ 0.7154	\$ 0.0398	\$ 0.1271	\$ 0.1217	\$ 0.0000	\$ 0.0000	\$ 1.0040	\$ 0.4620	\$ 0.0580	\$ 0.0480	\$ 0.3200	\$ 0.0100	\$ 2.0670	\$ 0.3340	\$ 0.6540	\$ 0.3930	\$ 4.1640
2012	0.7444	0.0996	0.1430	0.1507	0.0000	0.0000	1.1377	0.5310	0.0630	0.0520	0.3700	0.0110	2.3240	0.3730	0.7380	0.4630	4.5560
2013	0.8388	0.1993	0.1835	0.2018	0.0000	0.0000	1.4234	0.5600	0.0690	0.0560	0.4170	0.0130	2.7680	0.4440	0.8990	0.5040	4.8410
2014	0.9066	0.2082	0.1926	0.2091	0.0000	0.0000	1.5165	0.5680	0.0690	0.0520	0.4300	0.0130	2.7760	0.4510	0.8900	0.5290	5.4300
2015	1.0585	0.2136	0.2178	0.2385	0.0000	0.0000	1.7284	0.5520	0.0690	0.0550	0.4260	0.0110	2.8810	0.4660	0.9240	0.5340	5.6420
2016	0.9654	0.2028	0.1935	0.2510	0.0000	0.0000	1.6127	0.5330	0.0630	0.0410	0.4060	0.0100	2.5270	0.4160	0.8290	0.4760	4.9660
2017	0.0000	0.2147	0.1979	0.2603	0.4963	0.4963	1.6655	0.4960	0.0620	0.0430	0.4020	0.0100	2.5630	0.4250	0.8420	0.4810	5.0220
2018	0.0000	0.2219	0.2319	0.2934	0.5022	0.5022	1.7516	0.4890	0.0600	0.0430	0.3960	0.0110	2.6690	0.4430	0.8800	0.4930	5.2760
2019	0.0000	0.2020	0.2045	0.2633	0.4454	0.4454	1.5606	0.4540	0.0590	0.0380	0.3890	0.0100	2.3560	0.4030	0.7780	0.4460	4.6910
2020	0.0000	0.2054	0.2283	0.2758	0.4063	0.4063	1.5221	0.4530	0.0580	0.0370	0.3780	0.0100	2.3820	0.4090	0.7830	0.4580	4.6830

Note: Rates for debt service are set based on each year's requirements.

Data Source

Office of the County Clerk

VILLAGE OF WHEELING, ILLINOIS

PRINCIPAL PROPERTY TAXPAYERS

Current Year and Ten Years Ago

Taxpayer	Type of Business	2021			2012		
		Taxable Assessed Value	Rank	Percentage of Total Village Taxable Assessed Valuation	Taxable Assessed Value	Rank	Percentage of Total Village Taxable Assessed Valuation
Wheeling Town Center	Mixed Use Development	\$ 27,906,147	1	2.44%			
Woodland Creek Apartments	Apartment Buildings	19,968,963	2	1.75%	\$ 17,879,172	3	1.64%
Wal-Mart Stores Inc.	Retail & Wholesale Discount Stores	13,618,865	3	1.19%	18,385,716	2	1.69%
Mallard Lake Apartments	Apartment Buildings	12,210,239	4	1.07%	10,689,136	6	0.98%
Northgate Crossings	Apartment Buildings	11,779,264	5	1.03%			
Westin Hotel	Hotel & Retail Store Development	11,023,558	6	0.96%	19,168,911	1	1.76%
Pactiv Corp.	Food Packaging and Food Service Products	9,736,469	7	0.85%	8,937,482	8	0.82%
Durable Packaging	Industrial Site for Aluminum Foil Products	9,161,174	8	0.80%	9,784,649	7	0.90%
Bella Terra	Rehabilitation Center	7,168,835	9	0.63%			
Valspar Corporation	Paint Manufacturer	7,132,423	10	0.62%			
Arlington Club Apartments	Apartment Buildings				11,090,303	5	1.02%
Allstate Insurance Co.	Printing Facility				15,188,184	4	1.40%
Whippletree Village	Real Estate Holdings				8,551,703	9	0.79%
Greek American	Nursing Home				8,244,482	10	0.76%
		<u>\$ 129,705,937</u>		<u>11.34%</u>	<u>\$ 127,919,738</u>		<u>11.76%</u>

Note: Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

Data Source

Office of the County Clerk

**VILLAGE OF WHEELING, ILLINOIS**

**PROPERTY TAX LEVIES AND COLLECTIONS**

Last Ten Levy Years

Levy Year	Tax Levied	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2011	\$ 10,930,632	\$ 10,565,589	96.66%	\$ 24,816	\$ 10,590,405	96.89%
2012	11,350,882	10,905,320	96.07%	85,071	10,990,391	96.82%
2013	11,930,382	11,636,039	97.53%	78,154	11,714,193	98.19%
2014	12,928,836	12,593,028	97.40%	135,841	12,728,869	98.45%
2015	14,454,024	14,150,917	97.90%	89,854	14,240,771	98.52%
2016	15,177,351	14,791,888	97.46%	27,940	14,819,828	97.64%
2017	15,937,176	15,542,850	97.53%	9,793	15,552,643	97.59%
2018	16,494,282	15,846,080	96.07%	20,365	15,866,445	96.19%
2019	16,853,862	16,795,720	99.66%	54,617	16,850,337	99.98%
2020	17,190,940	16,682,034	97.04%	91,362	16,773,396	97.57%

Note: Property in Lake County is reassessed every year at 33% of actual value.

Property in Cook County is reassessed every three years at rates that vary depending on type (e.g., residential, commercial, industrial, farm, and railroad).

Data Source

Office of the County Clerk

**VILLAGE OF WHEELING, ILLINOIS**  
**MUNICIPAL SALES TAX RECEIPTS BY CATEGORY\***

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
General merchandise	\$ 1,429,594	\$ 1,619,274	\$ 1,650,738	\$ 1,703,500	\$ 1,190,237	\$ 1,108,401	\$ 1,110,694	\$ 1,094,558	\$ -	\$ 1,045,526
Food	645,631	688,982	625,942	609,771	1,171,703	1,184,329	680,715	632,517	635,579	674,300
Drinking and eating places	1,487,579	1,589,800	1,687,115	1,799,139	1,798,929	1,786,666	1,822,061	1,889,243	1,217,795	1,570,372
Apparel	22,137	20,350	16,559	13,092	10,850	9,952	9,423	10,361	-	27,944
Furniture & H.H. & Radio	263,671	317,622	330,088	403,702	374,919	320,176	242,329	230,130	211,481	286,874
Lumber, building hardware	519,347	649,847	785,897	780,639	778,738	778,701	742,874	544,719	358,582	438,999
Automotive and filling stations	867,975	863,263	1,169,724	1,896,657	1,338,274	615,967	794,716	887,363	824,179	885,391
Drugs and miscellaneous retail	563,940	718,748	713,909	762,072	778,316	890,601	748,606	714,159	781,522	1,645,055
Agriculture and all others	1,401,967	1,517,316	1,486,962	1,445,890	1,406,318	1,318,782	1,548,920	1,615,149	1,337,474	1,562,544
Manufacturers	251,078	346,973	362,195	380,252	376,390	453,222	462,487	638,673	311,201	449,727
Other Cook County	-	-	-	-	-	-	-	-	1,047,274	-
Lake County	1,056,553	1,097,062	1,085,168	990,653	952,351	1,102,288	1,205,390	1,135,315	951,049	1,066,118
<b>TOTAL**</b>	<b>\$ 8,509,472</b>	<b>\$ 9,429,237</b>	<b>\$ 9,914,297</b>	<b>\$ 10,785,367</b>	<b>\$ 10,177,025</b>	<b>\$ 9,569,085</b>	<b>\$ 9,368,215</b>	<b>\$ 9,392,187</b>	<b>\$ 7,676,136</b>	<b>\$ 9,652,850</b>
<b>VILLAGE DIRECT SALES TAX RATE</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>
<b>VILLAGE HOME RULE SALES TAX RATE***</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>

\*Totals do not tie to financial statements due to interest paid to the Municipality and the 2% administration fee deducted not being included

\*\*Due to Confidentiality Agreements with Certain Taxpayers the Lake County sales tax receipts are not categorized, but shown in total

\*\*\*The Municipal Home Rule Sales Tax Rate Does Not Apply to Qualifying Food, Drugs, and Medical Appliances

Note: Blank categories have less than 4 taxpayers, therefore no data is shown to protect the confidentiality of the individual taxpayers.

Data Sources

Illinois Department of Revenue  
Village records

# VILLAGE OF WHEELING, ILLINOIS

## DIRECT AND OVERLAPPING SALES TAX RATES

Last Ten Fiscal Years

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<b>Fiscal Year</b>	<b>Village Home Rule Rate</b>	<b>State, County, and Local Rate</b>	<b>Total Rate</b>
2012	1.00%	8.25%	9.25%
2013	1.00%	8.00%	9.00%
2014	1.00%	8.00%	9.00%
2015	1.00%	8.00%	9.00%
2016	1.00%	9.00%	10.00%
2017	1.00%	9.00%	10.00%
2018	1.00%	9.00%	10.00%
2019	1.00%	9.00%	10.00%
2020	1.00%	9.00%	10.00%
2021	1.00%	9.00%	10.00%

Note: These tax rates are for Cook County. The Village receives the majority of its sales tax from businesses located in Cook County.

### Data Sources

Illinois Department of Revenue  
Village Records

**VILLAGE OF WHEELING, ILLINOIS**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
 Last Ten Fiscal Years

Fiscal Year Ended	Governmental Activities					Business-Type Activities			Total Primary Government	Percentage of Actual Taxable Value (1) of Property	Per Capita (2)	Debt Outstanding as a Percentage of Personal Income
	General Obligation Bonds	TIF Revenue Bonds	TIF Revenue Notes	Unamortized Discount	Unamortized Premium	General Obligation Bonds	Unamortized Discount	Unamortized Premium				
2012	\$ 50,496,768	\$ 17,700,000	\$ 3,601,944	\$ -	\$ 399,900	\$ 4,793,232	\$ -	\$ 104,182	\$ 77,096,026	2.10%	\$ 2,047.81	8.28%
2013	48,990,391	16,990,000	3,421,821	-	365,233	4,449,609	-	97,609	74,314,663	2.28%	1,973.93	7.39%
2014	47,292,211	16,210,000	3,105,170	-	330,566	4,107,789	-	91,036	71,136,772	2.38%	1,889.52	6.71%
2015	45,402,274	15,345,000	2,559,796	-	295,901	3,762,726	-	84,463	67,450,160	2.68%	1,791.60	6.35%
2016	53,274,462	-	6,516,139	-	1,755,170	3,410,538	-	77,891	65,034,200	2.53%	1,727.43	6.17%
2017	49,468,736	-	6,644,497	-	1,471,514	3,056,264	-	71,318	60,712,329	2.42%	1,612.63	5.54%
2018	45,370,000	-	6,372,903	-	1,187,858	2,705,000	-	64,745	55,700,506	1.97%	1,479.51	4.79%
2019	40,925,000	-	5,887,882	-	904,202	2,555,000	-	58,172	50,330,256	1.78%	1,336.86	4.16%
2020	36,085,000	-	13,798,293	-	622,717	2,290,000	-	140,892	52,936,902	1.58%	1,352.61	4.20%
2021	30,920,000	-	8,089,995	-	1,942,622	2,135,000	-	126,803	43,214,420	1.26%	1,104.18	2.98%

Note: Details of the Village's outstanding debt can be found in the notes to financial statements.

(1) Assessed value and actual value of taxable property.

(2) See the schedule of Demographic and Economic Information on page 170 for personal income and population data.

Data Source

Village records

**VILLAGE OF WHEELING, ILLINOIS**

**RATIOS OF GENERAL BONDED DEBT OUTSTANDING**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>Governmental Activities General Obligation Bonds*</b>	<b>Business-Type Activities General Obligation Bonds*</b>	<b>Less Amounts Available in Debt Service Fund</b>	<b>Total</b>	<b>Percentage of Estimated Actual Taxable Value of Property</b>	<b>Per Capita</b>
2012	\$ 50,496,768	\$ 4,793,232	\$ 28,654	\$ 55,261,346	1.69%	\$ 1,467.84
2013	48,990,390	4,449,609	35,470	53,404,529	1.78%	1,418.52
2014	47,622,777	4,198,825	87,571	51,734,031	2.06%	1,374.15
2015	45,698,175	3,847,189	121,829	49,423,535	1.92%	1,312.78
2016	55,029,632	3,488,429	129,918	58,388,143	2.33%	1,550.90
2017	50,940,250	3,127,582	136,967	53,930,865	1.91%	1,432.50
2018	46,557,858	2,769,745	191,452	49,136,151	1.71%	1,305.15
2019	41,829,202	2,613,172	171,703	44,270,671	1.57%	1,175.91
2020	36,707,717	2,430,892	88,009	39,050,600	1.17%	1,037.26
2021	32,862,622	2,261,803	120,430	35,003,995	1.02%	894.40

Note: Details of the Village's outstanding debt can be found in the notes to financial statements.

\*See the schedule of Assessed Value and Actual Value of Taxable Property on page 160 for property value data.

Data Source

Village records

## VILLAGE OF WHEELING, ILLINOIS

### SCHEDULE OF LEGAL DEBT MARGIN

December 31, 2021

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The Village is a home rule municipality.

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 50,000 an aggregate of one per cent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date the General Assembly has set no limits for home rule municipalities.

**VILLAGE OF WHEELING, ILLINOIS**

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

December 31, 2021

<b>Governmental Unit</b>	<b>Gross Debt</b>	<b>Percentage Debt Applicable to the Village (1)</b>	<b>The Village's Share of Debt</b>
Village	\$ 40,952,617	100.00%	\$ 40,952,617
Cook County, including Forest Preserve	2,538,251,750	0.65%	16,592,646
Lake County, including Forest Preserve	319,175,000	0.02%	68,835
Metropolitan Water Reclamation Dist.	2,759,628,416	0.67%	18,352,336
Prospect Heights Park District	6,380,525	19.55%	1,247,521
River Trails Park District	8,582,380	0.01%	1,207
Wheeling Park District	9,055,000	87.18%	7,894,195
School District No. 21	84,350,000	47.27%	39,874,533
School District No. 23	9,585,000	18.21%	1,745,023
School District No. 102	16,580,000	0.59%	98,317
High School District No. 125	47,840,000	0.16%	76,457
High School District No. 214	25,000,000	11.13%	2,782,828
Community College District No. 512	243,530,000	5.23%	12,739,128
Community College District No. 532	45,110,000	0.02%	10,217
	<u>6,113,068,071</u>		<u>101,483,243</u>
	<u>\$ 6,154,020,688</u>		<u>\$ 142,435,860</u>

(1) Determined by ratio of assessed valuation of property subject to taxation in the Village to valuation of property subject to taxation in overlapping unit.

Data Source

Office of the County Clerk (Cook and Lake County)

**VILLAGE OF WHEELING, ILLINOIS**

**DEMOGRAPHIC AND ECONOMIC INFORMATION**

Last Ten Fiscal Years

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<b>Fiscal Year</b>	<b>Population</b>	<b>Personal Income</b>	<b>Per Capita Personal Income</b>	<b>Median Age</b>	<b>School Enrollment</b>	<b>Unemployment Rate</b>
2012	37,648	\$ 931,072,688	\$ 24,731	36.1	6,620	7.7%
2013	37,648	1,005,126,304	26,698	36.1	6,681	7.8%
2014	37,648	1,060,280,624	28,163	36.1	6,031	5.9%
2015	37,648	1,062,991,280	28,235	36.3	6,086	4.7%
2016	37,648	1,054,595,776	28,012	36.5	6,350	4.8%
2017	37,648	1,096,498,000	29,125	36.4	6,590	3.9%
2018	37,648	1,161,741,984	30,858	37.4	6,484	3.2%
2019	37,648	1,211,286,752	32,174	37.3	6,100	2.9%
2020	39,137	1,259,193,838	32,174	37.3	6,100	8.2%
2021	39,137	1,448,029,863	36,999	38.4	6,709	5.4%

Note: Personal income is the largest sole source income type, usually either property or sales tax.  
Unemployment rate is the twelve month average.

Data Source

Village Records

VILLAGE OF WHEELING, ILLINOIS

PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

Employer	2021			2012		
	Number of Employees	Rank	% of Total Village Population	Number of Employees	Rank	% of Total Village Population
SG360	630	1	1.61%			
Durable Packaging International	500	2	1.28%	500	3	1.33%
Reynolds Consumer Products	329	3	0.84%			
Richelieu Foods, Inc.	304	4	0.78%			
Aargus Plastics, Inc.	300	5	0.77%			
Argon Medical Devices	280	6	0.72%			
Viant	225	7	0.57%			
Hidden Valley Manufacturing Co.	224	8	0.57%			
Greek American Rehabilitation & Care Centre	185	9	0.47%			
Walmart	177	10	0.45%			
Westin Chicago North Shore						
National Louis University				700	1	1.86%
Hospital Laundry Services				500	2	1.33%
Handi-Foil				500	4	1.33%
Shure, Inc.				500	5	1.33%
The Segardahl Corp				400	6	1.06%
Pactiv Corp				350	7	0.93%
Allstate Printing/Dist. Ctr				320	8	0.85%
Bowe Bell & Howell				300	9	0.80%
Accellent, Inc.				280	10	0.74%
<b>TOTAL</b>	<b>3,154</b>		<b>8.06%</b>	<b>4,350</b>		<b>11.56%</b>

Data Source

Village Records

VILLAGE OF WHEELING, ILLINOIS

FULL-TIME EQUIVALENT EMPLOYEES

Last Ten Fiscal Years

Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>GENERAL GOVERNMENT</b>										
Management services	5	5	3	3	3	3	3	3	3	3
Human resources	2	2	2	2	2	2	2	2	2	2
Finance	8	8	8	8	8	8	8	8	8	8
Information systems	4	4	4	4	4	4	4	4	4	4
Economic development	-	-	2	2	2	2	2	2	2	2
Human services	7	6	6	6	6	6	5	5	4	4
Community development	13	14	14	14	14	12	11	11	12	12
Engineering	2	2	2	2	2	4	4	4	4	4
<b>PUBLIC SAFETY</b>										
Police										
Officers	62	62	62	62	62	61	60	60	60	60
Civilians	21	22	23	34	34	34	32	32	32	32
Fire										
Firefighters and officers	50	50	50	50	50	50	50	50	50	50
Civilians	4	3	3	3	3	3	2	2	2	2
<b>PUBLIC WORKS</b>										
Administration	4	4	4	4	4	4	3	3	3	3
Capital projects and design	4	3	2	2	-	-	-	-	-	-
Building services	6	6	6	6	6	6	5	5	5	5
Fleet services	5	5	5	5	5	5	5	5	5	5
Forestry	4	4	4	4	4	4	4	4	4	4
Utilities	18	18	18	18	18	18	18	18	18	18
Street maintenance	5	4	5	5	5	5	5	5	5	5
<b>TOTAL</b>	<b>224</b>	<b>222</b>	<b>223</b>	<b>234</b>	<b>232</b>	<b>231</b>	<b>223</b>	<b>223</b>	<b>223</b>	<b>223</b>

Data Source

Village budget office

**VILLAGE OF WHEELING, ILLINOIS**

**OPERATING INDICATORS BY FUNCTION**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018*</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>POLICE</b>										
DUI arrests	110	130	93	96	94	73	103	77	87	88
Accidents	1,047	1,126	1,218	1,322	1,262	1,259	1,236	1,288	971	892
Total tickets	14,166	12,051	13,448	16,303	19,618	20,663	26,048	26,731	18,602	17,958
Total calls	34,797	34,186	36,489	41,454	35,458	35,342	23,177	27,096	19,660	43,188
<b>FIRE</b>										
Number of calls answered	4,354	4,534	4,694	4,463	4,629	4,685	4,375	4,272	4,173	4,531
Inspections	1,547	1,342	1,401	1,367	1,281	1,699	1,573	1,533	1,205	1,184
<b>HIGHWAYS AND STREETS</b>										
Work orders completed	2,260	1,750	1,889	1,150	1,157	1,710	1,201	1,028	796	780
Sidewalks plowed	116	386	793	587	247	249	133	325	252	672
<b>WATER AND SEWER</b>										
Meter replacements	90	545	413	112	69	32	35	33	10	57
Customer service calls	2,215	2,310	2,270	1,760	1,539	2,446	2,090	2,338	1,878	3,027
Sanitary sewer complaints	127	111	46	50	42	31	20	10	9	7
Sanitary sewer cleaned (l.f.)	58,000	33,483	34,000	64,000	102,321	88,606	150,498	132,289	175,643	255,534
Catch basins/inlets cleaned	107	59	95	191	393	340	622	26	255	38

Note: Indicators are not available for the general government function.

\*Beginning in 2018, the Wheeling Police Department no longer includes traffic stops, general service calls, or 911 CAD center events in the total calls figure.

Data Source

Village records

**VILLAGE OF WHEELING, ILLINOIS**  
**CAPITAL ASSET STATISTICS BY FUNCTION**  
 Last Ten Fiscal Years

<b>Function/Program</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>PUBLIC SAFETY</b>										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Number of squad cars	41	42	40	40	38	38	34	34	34	34
Fire										
Stations	3	3	3	3	3	3	3	3	3	3
<b>HIGHWAYS AND STREETS</b>										
Streets (miles)	75	75	75	75	75	75	75	75	75	75
<b>WATER</b>										
Water mains (miles)	155	155	162	162	164	165	165	173	180	180
Fire hydrants	1,709	1,766	1,766	1,732	1,738	1,744	1,702	1,771	1,793	1,793
Average daily pumpage (mgd)	4.0	3.8	3.8	3.8	3.9	3.9	3.5	3.3	3.2	3.0
<b>SEWER</b>										
Sanitary sewers (miles)	87	89	90	94	95	92	92	92	92	93
Storm sewers (miles)	92	92	92	92	92	92	92	90	92	95
<b>BUILDING INSPECTIONS</b>										
Number of permits issued	1,501	1,488	1,599	1,305	1,659	1,775	1,679	1,508	1,378	1,424
<b>CULTURE AND RECREATION</b>										
Number of parks and playgrounds	16	16	16	16	16	16	16	16	16	16
Park area (acres)	270	270	270	270	270	270	270	270	270	270

Data Source

Village records

## **COMPLIANCE SECTION**

1415 West Diehl Road, Suite 400  
Naperville, IL 60563  
630.566.8400

**SIKICH.COM**

## **REPORT OF INDEPENDENT ACCOUNTANT'S ON COMPLIANCE**

The Honorable Mayor  
Members of the Board of Trustees  
Village of Wheeling, Illinois

We have examined management's assertion that the Village of Wheeling, Illinois (the Village), complied with the provisions of subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended December 31, 2021. As discussed in that representation letter, management is responsible for the Village's compliance with those requirements. Our responsibility is to express an opinion on management's assertion about the Village's compliance based on our examination.

Our examination was made in accordance with the standards established by the American Institute of Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether management's assertion about compliance with the specified requirements is fairly stated, in all material respects. An examination involves performing procedures to obtain evidence about whether management's assertion is fairly stated, in all material respects. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of management's assertion, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Village's compliance with the specified requirements.

In our opinion, management's assertion that the Village of Wheeling, Illinois complied with the aforementioned requirements for the year ended December 31, 2021, is fairly stated in all material respects.

This report is intended for the information and use of the Mayor, Board of Trustees, Management, the Joint Review Board, the Illinois State Comptroller, and the Illinois Department of Revenue.

*Sikich LLP*

Naperville, Illinois  
June 7, 2022

**2022 DISCLOSURE**

**VILLAGE OF WHEELING  
Cook and Lake Counties, Illinois**

**BASE CUSIP NUMBER  
963099**

**General Obligation Corporate Purpose Bonds, Series 2007  
General Obligation Refunding Bonds, Series 2016  
General Obligation Refunding Bonds, Series 2020  
and  
General Obligation Refunding Bonds, Series 2021**

**For further information please contact:**

**Mr. Michael Kaplan, Director of Finance  
Mr. Brian Smith, Deputy Director of Finance  
Village of Wheeling  
2 Community Boulevard  
Wheeling, Illinois 60090**

**Email: [MKaplan@wheelingil.gov](mailto:MKaplan@wheelingil.gov)  
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Phone: (847) 499-9022**

**6/7/2022**

**I. ANNUAL FINANCIAL INFORMATION REPORT UPDATE**

**Retailers' Occupation, Service Occupation and Use Tax**

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## Retailers' Occupation, Service Occupation and Use Tax(1)

Calendar Year Ending December 31	Sales Tax Distributions(2)	Municipal Home Rule Sales Tax Distributions	Total	Annual Percent Change + (-)
2012 .....	\$5,030,987	\$3,478,485	\$8,509,472	5.39%(3)
2013 .....	5,588,948	3,840,287	9,429,235	10.81%
2014 .....	5,982,939	3,931,357	9,914,296	5.14%
2015 .....	6,739,449	4,045,919	10,785,367	8.79%
2016 .....	6,252,421	3,924,604	10,177,025	(5.64%)
2017 .....	5,694,714	3,874,370	9,569,085	(5.97%)
2018 .....	5,442,390	3,925,825	9,368,215	(2.10%)
2019 .....	5,474,405	3,917,783	9,392,187	0.26%
2020 .....	4,555,594	3,120,541	7,676,136	(18.27%)
2021 .....	5,468,773	4,184,077	9,652,850	25.75%
Growth from 2012 to 2021 .....				13.44%

- Notes: (1) Source: Illinois Department of Revenue. Based on Standard Industrial Classification. Includes tax collections in both Cook and Lake County.
- (2) Tax distributions are based on records of the Illinois Department of Revenue relating to the 1% municipal portion of the Retailers' Occupation, Service Occupation and Use Tax, collected on behalf of the Village, less a State administration fee. The municipal 1% includes tax receipts from the sale of food and drugs which are not taxed by the State.
- (3) The 2012 percentage is based on a 2011 sales tax of \$8,073,973.

## Sales Tax Receipts by Kind of Business(1) (For the 12 months ended December 31, 2021)

	Amount Returned to the Village(2)	Percent
General Merchandise.....	\$1,045,526	12.2%
Food .....	674,300	7.9%
Drinking and Eating Places .....	1,570,372	18.3%
Apparel .....	27,944	0.3%
Furniture, Household & Radio .....	286,874	3.3%
Lumber Building and Hardware .....	438,999	5.1%
Automotive and Filling Stations .....	885,391	10.3%
Drugs and Misc. Retail .....	1,645,055	19.2%
Agriculture and All Other .....	1,562,544	18.2%
Manufactures .....	449,727	5.2%
Total.....	\$8,586,732	100.0%

- Notes: (1) Source: State of Illinois, Department of Revenue.
- (2) Includes Municipal Sales Tax returned by the State plus Home Rule Sales Taxes. Does not include Lake County sales taxes to protect the privacy of individual companies. The Lake County portion was \$1,066,117.83.

**DIRECT GENERAL OBLIGATION DEBT** (see schedules following)

Total General Obligation Bonds .....	<u>\$33,055,000</u>
Total General Obligation Debt.....	<u>\$33,055,000</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**Village General Obligation Bonded Debt(1)**

Calendar Year	Series 2007	Series 2016	Series 2020	Series 2021	Total Debt	Cumulative Principal Retired	
	(12/1)	(12/1)	(12/1)	(12/1)		Amount	Percent
2022 .....	\$ 0	\$1,875,000	\$1,255,000	\$ 2,490,000	\$ 5,620,000	\$ 5,620,000	17.00%
2023 .....	0	0	1,150,000	2,700,000	3,850,000	9,470,000	28.65%
2024 .....	0	0	565,000	2,895,000	3,460,000	12,930,000	39.12%
2025 .....	0	0	180,000	3,120,000	3,300,000	16,230,000	49.10%
2026 .....	0	0	190,000	3,320,000	3,510,000	19,740,000	59.72%
2027 .....	1,445,000	0	190,000	2,070,000	3,705,000	23,445,000	70.93%
2028 .....	3,700,000	0	200,000	0	3,900,000	27,345,000	82.73%
2029 .....	3,850,000	0	205,000	0	4,055,000	31,400,000	94.99%
2030 .....	1,005,000	0	215,000	0	1,220,000	32,620,000	98.68%
2031 .....	0	0	215,000	0	215,000	32,835,000	99.33%
2032 .....	0	0	220,000	0	220,000	33,055,000	100.00%
Total .....	\$10,000,000	\$1,875,000	\$4,585,000	\$16,595,000	\$33,055,000		

Note: (1) Source: the Village.

**OVERLAPPING DEBT(1)**

	Outstanding Debt(2)	Applicable to Village	
		Percent(3)	Amount
<b>Schools:</b>			
School District Number 21 .....	\$ 84,350,000	47.27%	\$ 39,874,533
School District Number 23 .....	9,585,000	18.21%	1,745,023
School District Number 102 .....	16,580,000	0.59%	98,317
High School District Number 125 .....	47,840,000	0.16%	76,457
High School District Number 214 .....	25,000,000	11.13%	2,782,828
Community College District Number 512 .....	243,530,000	5.23%	12,739,128
Community College District Number 532 .....	45,110,000	0.02%	10,217
Total Schools.....			\$ 57,326,503
<b>Others:</b>			
Cook County .....	\$2,425,146,750	0.65%	\$ 15,853,274
Cook County Forest Preserve District.....	113,105,000	0.65%	739,372
Lake County .....	137,310,000	0.02%	29,613
Lake County Forest Preserve District .....	181,865,000	0.02%	39,222
Metropolitan Water Reclamation District.....	2,759,628,416	0.67%	18,352,336
Wheeling Park District .....	9,055,000	87.18%	7,894,195
Prospect Heights Park District .....	6,380,525	19.55%	1,247,521
River Trails Park District .....	8,582,380	0.01%	1,207
Total Others.....			\$ 44,156,740
Total Schools and Other Overlapping Bonded Debt.....			\$101,483,243

- Notes: (1) Source: Cook and Lake County Clerks and the MSRB's Electronic Municipal Market Access website ("EMMA").  
(2) Outstanding debt as of April 28, 2022.  
(3) Overlapping debt percentages based on 2020 EAV.

**DEBT RATIOS**

**Statement of Bonded Indebtedness(1)**

	Amount Applicable	Ratio To		Per Capita (2020 Census 39,137)
		Equalized Assessed	Estimated Actual	
Village EAV of Taxable Property, 2020 .....	\$1,143,409,822	100.00%	33.33%	\$29,215.57
Estimated Actual Value, 2020 .....	\$3,430,229,466	300.00%	100.00%	\$87,646.71
<b>Total Direct Bonded Debt .....</b>	<b>\$ 33,055,000</b>	<b>2.89%</b>	<b>0.96%</b>	<b>\$ 844.60</b>
<b>Overlapping Bonded Debt:(2)</b>				
Schools .....	\$ 57,326,503	5.01%	1.67%	\$ 1,464.76
Other .....	44,156,740	3.86%	1.29%	1,128.26
<b>Total Overlapping Bonded Debt.....</b>	<b>\$ 101,483,243</b>	<b>8.88%</b>	<b>2.96%</b>	<b>\$ 2,593.03</b>
<b>Total Direct and Overlapping Bonded Debt.....</b>	<b>\$ 134,538,243</b>	<b>11.77%</b>	<b>3.92%</b>	<b>\$ 3,437.62</b>

Notes: (1) Source: Cook and Lake County Clerks and the Village.  
 (2) Overlapping bonded debt as of April 28, 2022.

**VILLAGE EQUALIZED ASSESSED VALUATION(1)**

Property Class:	Levy Years				
	2016(2)	2017	2018	2019(2)	2020
Residential.....	\$494,966,376	\$494,398,641	\$486,531,210	\$ 582,136,099	\$ 584,452,105
Farm.....	143,114	143,504	147,211	48,371	48,371
Commercial .....	138,718,618	140,558,437	135,641,240	167,216,471	171,378,323
Industrial.....	300,581,268	315,263,570	312,643,780	358,683,311	380,609,215
Railroad.....	1,221,970	1,009,308	1,062,667	1,070,918	1,057,972
<b>Total .....</b>	<b>\$935,631,346</b>	<b>\$951,373,460</b>	<b>\$936,026,108</b>	<b>\$1,109,155,170</b>	<b>\$1,137,545,986</b>
Lake County .....	5,419,375	5,534,484	5,666,758	5,950,311	5,863,836
<b>Total .....</b>	<b>\$941,050,721</b>	<b>\$956,907,944</b>	<b>\$941,692,866</b>	<b>\$1,115,105,481</b>	<b>\$1,143,409,822</b>
Percentage Change+(-).....	12.53%(3)	1.69%	(1.59%)	18.41%	2.54%

Notes: (1) Source: Cook and Lake County Clerks.  
 (2) Triennial reassessment year.  
 (3) Percentage change based on 2015 EAV of \$836,282,523.

**LARGER TAXPAYERS(I)**

<u>Taxpayer Name</u>	<u>Business/Service</u>	<u>2020 EAV(2)</u>
Wheeling Town Center.....	Mixed Use Development.....	\$ 27,906,147
Linda A Nagle Attorney.....	Woodland Creek Apartments.....	19,968,963
Wal-Mart Stores.....	Retail Discount Store.....	13,618,865
Mallard Lake Apartments.....	Apartments.....	12,210,239
Azure Partners LLC.....	Northgate Crossing Apartments.....	11,779,264
Westin Hotel.....	Hotel.....	11,023,558
Pactiv.....	Food Packaging.....	9,736,469
Durable Packaging International.....	Industrial.....	9,161,174
Bella Terra.....	Rehabilitation Center.....	7,168,835
Valspar Corporation.....	Paint Manufacturer.....	7,132,423
Total.....		<u>\$129,705,937</u>
Ten Largest Taxpayers as Percent of Village's 2020 EAV (\$1,143,409,822).....		11.34%

Notes: (1) Source: Cook County Clerk.  
 (2) Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers listed contain multiple parcels and it is possible that some parcels and their valuations have been overlooked. The 2020 EAV is the most current available.

**TAX LEVIES AND COLLECTIONS(I)**

<u>Levy Year</u>	<u>Coll. Year</u>	<u>Taxes Extended</u>	<u>Total Collections(2)</u>	
			<u>Amount</u>	<u>Percent</u>
2014.....	2015.....	\$12,928,836	\$12,728,870	98.45%
2015.....	2016.....	14,454,024	14,240,771	98.52%
2016.....	2017.....	15,177,351	14,819,828	97.64%
2017.....	2018.....	15,937,176	15,552,643	97.59%
2018.....	2019.....	16,494,282	15,866,445	96.19%
2019.....	2020.....	16,853,862	16,850,337	99.98%
2020.....	2021.....	17,190,940	16,773,396	97.57%

Notes: (1) Source: Cook County Treasurer, Lake County Treasurer and the Village.  
 (2) Total Collections reflect all monies attributable to the specific tax but distributed to the taxing body over a period of time. This is updated annually by the County Treasurer and therefore is subject to revision as the treasurer makes allocations in the future. Excludes refunds and includes taxes held in reserve and interest earnings.

**VILLAGE TAX RATES(1)**

Property tax rates are expressed in dollars per \$100 of Equalized Assessed Value.

	Levy Years				
	2016	2017	2019	2019	2020
<b>Village Rates:</b>					
Corporate .....	\$ 0.9654	\$ 0.0000	\$ 0.0000	\$ 0.0000	\$ 0.0000
Bonds and Interest .....	0.2028	0.2147	0.2219	0.2020	0.2054
Police Pension.....	0.1935	0.1979	0.2319	0.2045	0.2283
Fire Pension .....	0.2510	0.2603	0.2934	0.2633	0.2758
Fire Protection .....	0.0000	0.4963	0.5022	0.4454	0.4063
Police Protection .....	0.0000	0.4963	0.5022	0.4454	0.4063
Total Village Rate(2).....	\$ 1.6130	\$ 1.6660	\$ 1.7520	\$ 1.5610	\$ 1.5230

- Notes: (1) Source: Cook County Clerk.  
 (2) The Village is a home rule-unit under the 1970 Illinois Constitution and, as such, has no statutory tax rate limit. The Cook County Clerk rounds the total Village rates.

**TYPICAL TAX BILL(1)(2)**

Following is a typical tax bill for a taxpayer living in the Village of Wheeling. Property tax rates are expressed in dollars per \$100 of Equalized Assessed Value.

	Levy Years				
	2016	2017	2018	2019	2020
Cook County .....	\$ 0.5330	\$ 0.4960	\$ 0.4890	\$ 0.4540	\$ 0.4530
Cook County Forest Preserve District.....	0.0630	0.0620	0.0600	0.0590	0.0580
Metropolitan Water Reclamation District.....	0.4060	0.4020	0.3960	0.3890	0.3780
Northwest Mosquito Abatement District.....	0.0100	0.0100	0.0110	0.0100	0.0100
Consolidated Elections .....	0.0000	0.0310	0.0000	0.0300	0.0000
Wheeling Township .....	0.0410	0.0430	0.0430	0.0380	0.0370
General Assistance .....	0.0080	0.0090	0.0090	0.0080	0.0080
Road and Bridge .....	0.0140	0.0150	0.0160	0.0140	0.0130
School District Number 21 .....	4.9660	5.0220	5.2760	4.6910	4.6830
High School District Number 214.....	2.5270	2.5630	2.6690	2.3560	2.3820
Community College District Number 512 .....	0.4160	0.4250	0.4430	0.4030	0.4090
Indian Trails Public Library District.....	0.4760	0.4810	0.4930	0.4460	0.4580
Wheeling Park District .....	0.8290	0.8420	0.8800	0.7780	0.7830
Total Tax Rate(3).....	\$11.9020	\$12.0670	\$12.5370	\$11.2370	\$11.1950

- Notes: (1) Source: Cook County Clerk.  
 (2) The Village is a home rule-unit under the 1970 Illinois Constitution and, as such, has no statutory tax rate limit. The Cook County Clerk rounds the total Village rates.  
 (3) Representative tax rates for other government units are from Wheeling Township tax code 38055, which represents the largest tax code of the Village's 2020 EAV, the most recent for which such ratios can be computed.

## FINANCIAL INFORMATION

### Statement of Net Position Governmental Activities(1)

	Audited as of December 31				
	2017	2018	2019	2020	2021
<b>ASSETS:</b>					
Cash and Investments .....	\$ 31,879,622	\$ 38,887,538	\$ 40,107,189	\$ 44,435,456	\$ 45,662,793
Receivables, Net:					
Property Taxes .....	15,564,682	15,986,089	17,008,916	17,566,970	18,306,279
Sales Taxes .....	2,545,112	2,527,623	2,603,438	2,036,410	2,680,142
Local Use Taxes .....	297,951	350,260	389,845	531,620	520,413
Telecommunications Tax .....	273,307	249,647	244,324	178,160	169,261
Accounts .....	867,001	1,478,986	1,048,310	1,928,067	915,923
Accrued Interest .....	44,677	58,145	51,077	36,959	27,972
IPBC .....	1,019,495	1,358,164	1,688,424	2,036,340	2,132,260
Other .....	1,239,248	1,096,958	1,479,665	918,799	1,378,450
Prepaid Expenses .....	243,476	279,660	291,450	304,172	500,895
Inventory .....	493,398	445,175	351,377	424,003	411,231
Due from Other Governments .....	911,950	796,078	442,061	197,798	232,723
Advances to Other Funds .....	(1,236,508)	(1,455,902)	(1,657,722)	0	0
Deferred Charges - Unamortized Loss on Refunding .....	634,039	526,164	418,289	253,960	196,619
Deferred Outflows-Swap Agreement .....	2,691,062	2,040,040	2,233,278	2,452,576	0
Deferred Outflows-OPEB .....	0	148,107	2,157,142	3,954,666	3,700,246
Net Pension Asset .....	9,160,537	20,081,035	9,265,291	11,085,741	14,440,258
Internal Balances .....	0	0	0	(1,074,016)	(1,211,782)
Investment in Joint Venture .....	45,497,352	44,948,315	44,078,198	43,763,023	43,672,115
Capital Assets Not Being Depreciated .....	37,571,138	36,117,059	35,222,180	36,162,212	35,516,792
Capital Assets Being Depreciated .....	<u>54,175,130</u>	<u>53,636,878</u>	<u>54,960,020</u>	<u>54,756,429</u>	<u>58,000,550</u>
Total Assets .....	<u>\$203,872,669</u>	<u>\$219,556,019</u>	<u>\$212,382,752</u>	<u>\$221,949,345</u>	<u>\$227,253,140</u>
<b>LIABILITIES:</b>					
Accounts Payable .....	\$ 2,992,560	\$ 2,913,588	\$ 2,091,044	\$ 1,978,566	\$ 2,185,905
Accrued Payroll .....	59,477	162,185	363,741	411,229	543,767
Deposits Payable .....	451,865	488,973	448,865	408,315	62,115
Deferred Revenue .....	15,564,819	17,048,157	17,842,375	18,615,485	21,403,085
Due to Fiduciary Funds .....	520,548	170,472	975,682	203,048	1,256,892
Interest Payable .....	164,542	150,728	135,727	121,039	82,075
Pension Items .....	10,095,665	2,847,612	7,229,788(1)	15,264,149(1)	23,235,044
Interest Rate Swap Agreement .....	2,691,062	2,040,040	2,233,278	2,452,576	0
Long-Term Liabilities:					
Due Within One Year .....	5,345,220	6,833,528	7,181,547	7,467,644	7,736,071
Due in More Than One Year .....	<u>105,496,118</u>	<u>135,938,174</u>	<u>119,997,902</u>	<u>115,117,146</u>	<u>93,468,701</u>
Total Liabilities .....	<u>\$143,381,876</u>	<u>\$168,593,457</u>	<u>\$158,499,949</u>	<u>\$162,039,197</u>	<u>\$149,973,655</u>
<b>NET POSITION:</b>					
Net Investment in Capital Assets .....	\$ 47,624,982	\$ 48,020,025	\$ 51,290,989	\$ 46,664,581	\$ 56,306,735
Restricted for:					
Highways and Streets .....	1,220,916	1,539,251	1,628,444	2,388,894	3,040,285
Public Safety .....	125,692	135,807	144,211	176,059	459,846
Economic Development .....	4,853,663	7,884,269	5,306,433	9,859,411	7,397,308
Capital Projects .....	1,078,439	1,502,045	1,948,745	1,205,572	1,917,294
Debt Service .....	136,967	191,452	171,703	88,009	120,430
Unrestricted .....	<u>5,450,134</u>	<u>(8,310,287)</u>	<u>(6,607,722)</u>	<u>(472,378)</u>	<u>8,037,587</u>
Total Net Position .....	<u>\$ 60,490,793</u>	<u>\$ 50,962,562</u>	<u>\$ 53,882,803</u>	<u>\$ 59,910,148</u>	<u>\$77,279,485</u>

Note: (1) The large increase in deferred outflows is related to the difference between projected and actual earnings on pension plan investments. Significant investment returns for the pension funds in fiscal year 2020 boosted their deferred outflows, as these earnings will be recognized over the next five years. This actuarial smoothing technique forces earnings into the deferred outflows line, to be recognized in future fiscal years.

**Statement of Activities**  
**Net (Expense) Revenue and Changes in Net Position**  
**Governmental Activities**

	Audited as of December 31				
	2017	2018	2019	2020	2021
<b>Functions/Programs</b>					
<b>Primary Government(1):</b>					
General Government.....	\$ (17,839,388)	\$ (15,595,854)	\$ (14,640,142)(2)	\$ (24,641,024)(2)	\$ (14,669,511)
Public Safety.....	(23,824,695)	(25,674,996)	(25,913,409)(3)	(20,795,296)(3)	(19,349,036)
Highways and Streets.....	(2,073,913)	(2,208,945)	(7,506,554)(4)	(861,330)(4)	(711,569)
Airport-Joint Venture.....	(65,299)	(549,037)	(870,117)	(315,175)	(90,908)
Interest and Fees.....	(2,487,101)	(2,323,635)	(2,128,664)	(2,278,797)	(3,417,914)
Total Governmental Activities.....	<u>\$ (46,290,396)</u>	<u>\$ (46,352,467)</u>	<u>\$ (51,058,886)</u>	<u>\$ (48,891,622)</u>	<u>\$ (38,238,938)</u>
<b>General Revenues:</b>					
Taxes:					
Property and Replacement.....	\$ 25,804,441	\$ 27,674,437	\$ 28,698,969	\$ 32,646,952	\$ 31,564,680
Sales.....	9,518,542	9,313,325	9,342,868	7,634,969	9,595,142
Utility.....	2,895,388	3,137,557	2,961,736	2,767,691	2,833,609
Telecommunications.....	1,162,995	1,044,603	973,144	797,280	680,531
Food and Beverage.....	917,671	927,464	969,570	604,128	855,791
Hotel/Motel.....	1,043,545	1,058,544	1,110,229	306,760	445,235
Income.....	3,457,938	3,605,401	4,007,217	4,091,168	4,984,335
Other.....	368,291	380,776	371,725	186,797	210,862
Investment Income.....	289,035	525,558	1,689,081	937,144	(10,793)
Gain on Disposal of Capital Assets.....	146,979	763,102	126,333	1,052,748	48,993
Miscellaneous.....	2,013,806	1,032,268	1,386,635	1,197,774	1,087,783
Other Revenues.....	1,495,664	1,587,804	1,841,792	2,161,109	2,517,914
Transfers.....	354,159	523,539	499,828	534,447	794,193
Total.....	<u>\$ 49,468,454</u>	<u>\$ 51,574,378</u>	<u>\$ 53,979,127</u>	<u>\$ 54,918,967</u>	<u>\$ 55,608,275</u>
Change in Net Position.....	<u>\$ 3,178,058</u>	<u>\$ 5,221,911</u>	<u>\$ 2,920,241</u>	<u>\$ 6,027,345</u>	<u>\$ 17,369,337</u>
Change in Accounting Principle.....	\$ 0	\$ (14,750,142)	\$ 0	\$ 0	\$ 0
Net Position, January 1.....	<u>\$ 57,312,735</u>	<u>\$ 60,490,793</u>	<u>\$ 50,962,562</u>	<u>\$ 53,882,803</u>	<u>\$ 59,910,148</u>
Net Position, December 31.....	<u>\$ 60,490,793</u>	<u>\$ 50,962,562</u>	<u>\$ 53,882,803</u>	<u>\$ 59,910,148</u>	<u>\$ 77,279,485</u>

- Notes:
- (1) Expenses less program revenues of charges for services, operating grants and capital grants.
  - (2) Capital outlay costs associated with TIF Note issuances in the Town Center TIF #2 Fund and a \$3m surplus issued by the North Milwaukee, Lake Cook Redevelopment Area Fund.
  - (3) Largely due to a reduction in the change in net pension liabilities and corresponding deferred inflows and outflows of the three pension funds. In addition, more purchases were capitalized in 2020 than in 2019 and less capital outlay expenses were attributed to public safety.
  - (4) A significant decrease in capital outlay expenses for the year, as a result of cancelled projects due to supply chain interruptions.

## General Fund Balance Sheet

Audited as of Audited as of December 31

	2017	2018	2019	2020	2021
<b>ASSETS:</b>					
Cash and Investments .....	\$10,558,706	\$11,793,123	\$11,939,675	\$10,315,203	\$10,801,951
Receivables (Net Where Applicable of Allowances for Uncollectibles):					
Property Taxes .....	13,598,020	13,993,767	14,852,649	15,288,331	15,889,590
Sales Taxes .....	2,545,112	2,527,623	2,603,438	2,036,410	2,680,142
Income Taxes .....	0	0	0	0	
Local Use Taxes .....	297,951	350,260	389,845	531,620	520,413
Telecommunications Tax .....	273,307	249,647	244,324	178,160	169,261
Accrued Interest .....	20,223	24,946	17,799	11,002	11,163
IPBC .....	1,019,495	1,358,164	1,688,424	2,036,340	2,132,260
Other .....	922,320	672,361	1,055,749	608,952	1,074,673
Due from Other Funds .....	85,329	621,367	954,376	515,267	794,236
Inventory .....	276,659	309,291	283,643	290,508	312,016
Prepaid Items .....	242,193	265,268	288,858	284,291	252,137
Total Assets .....	<u>\$29,839,315</u>	<u>\$32,165,817</u>	<u>\$34,318,780</u>	<u>\$32,096,084</u>	<u>\$34,637,842</u>
<b>LIABILITIES:</b>					
Accounts Payable .....	\$ 776,947	\$ 875,711	\$ 911,698	\$ 950,584	\$ 1,223,612
Accrued Payroll .....	50,290	146,465	352,217	396,133	518,929
Deposits Payable .....	112,665	149,773	109,665	69,115	62,115
Due to Fiduciary Funds .....	520,548	170,472	975,682	203,048	1,256,892
Due to Other Funds .....	0	1,750,000	1,600,000	0	0
Deferred Revenue .....	13,608,495	14,131,129	14,856,719	14,672,188	15,024,640
Total Liabilities .....	<u>\$15,068,945</u>	<u>\$17,223,550</u>	<u>\$18,805,981</u>	<u>\$16,291,068</u>	<u>\$18,086,188</u>
<b>FUND BALANCES:</b>					
Nonspendable - Prepaid Items .....	\$ 242,193	\$ 265,268	\$ 288,858	\$ 284,291	\$ 252,137
Nonspendable - Inventory .....	276,659	309,291	283,643	290,508	312,016
Unrestricted - Assigned for Health Insurance .....	1,019,495	1,358,164	1,688,424	2,036,340	2,132,260
Unrestricted - Assigned for Subsequent Year's Budget .....	0	0	0	1,630,236	0
Unrestricted - Unassigned .....	13,232,023	13,009,544	13,251,874	11,563,641	13,855,241
Total Fund Balances .....	<u>\$14,770,370</u>	<u>\$14,942,267</u>	<u>\$15,512,799</u>	<u>\$15,805,016</u>	<u>\$16,551,654</u>
Total Liabilities and Fund Balances .....	<u>\$29,839,315</u>	<u>\$32,165,817</u>	<u>\$34,318,780</u>	<u>\$32,096,084</u>	<u>\$34,637,842</u>

**General Fund  
Revenues, Expenditures and Changes in Fund Balance**

	Audited as of December 31				
	2017	2018	2019	2020	2021
<b>REVENUES:</b>					
Taxes .....	\$25,944,507	\$26,284,081	\$26,866,755	\$24,637,580	\$26,998,319
Licenses and Permits .....	1,050,924	999,393	1,415,681	622,312	874,617
Intergovernmental .....	6,578,577	5,638,643	6,489,755	7,908,380	8,716,538
Charges for Services .....	2,421,787	2,575,785	2,683,836	2,563,385	3,492,025
Fines and Forfeits .....	983,565	1,177,897	1,210,589	929,717	774,918
Investment Income .....	84,892	149,844	629,424	356,540	(21,601)
Miscellaneous .....	1,339,003	974,996	1,024,906	1,116,399	1,000,433
Total Revenues .....	<u>\$38,403,255</u>	<u>\$37,800,639</u>	<u>\$40,320,946</u>	<u>\$38,134,313</u>	<u>\$41,835,249</u>
<b>EXPENDITURES:</b>					
General Government .....	\$10,871,481	\$ 9,946,665	\$10,519,305	\$10,286,031	\$10,697,243
Public Safety .....	25,031,344	23,546,677	25,304,886	25,191,812	28,248,688
Total Expenditures .....	<u>\$35,902,825</u>	<u>\$33,493,342</u>	<u>\$35,824,191</u>	<u>\$35,477,843</u>	<u>\$38,945,931</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures .....	\$ 2,500,430	\$ 4,307,297	\$ 4,496,755	\$ 2,656,470	\$ 2,889,318
<b>OTHER FINANCING SOURCES (USES):</b>					
Proceeds on Sale of Capital Assets .....	\$ 158,445	\$ 43,169	\$ 61,443	\$ 23,353	\$ 87,865
Operating Transfers Out .....	(2,503,572)	(4,178,569)	(3,987,666)	(2,387,606)	(2,230,545)
Total Other Financing Sources .....	<u>\$(2,345,127)</u>	<u>\$(4,135,400)</u>	<u>\$(3,926,223)</u>	<u>\$(2,364,253)</u>	<u>\$(2,142,680)</u>
Net Change in Fund Balance .....	\$ 155,303	\$ 171,897	\$ 570,532	\$ 292,217	\$ 746,638
Beginning Fund Balance .....	<u>\$14,615,067</u>	<u>\$14,770,370</u>	<u>\$14,942,267</u>	<u>\$15,512,799</u>	<u>\$15,805,016</u>
Ending Fund Balance .....	<u>\$14,770,370</u>	<u>\$14,942,267</u>	<u>\$15,512,799</u>	<u>\$15,805,016</u>	<u>\$16,551,654</u>

**General Fund  
Budgeted Financial Information**

	Budget Twelve Months Ending 12/31/2022
<b>REVENUES:</b>	
Taxes .....	\$27,850,069
Licenses and Permits .....	1,178,096
Intergovernmental .....	8,785,642
Charges for Services .....	3,189,303
Fines and Forfeits .....	1,234,203
Interest .....	165,870
Miscellaneous .....	2,113,043
Total Revenues .....	<u>\$44,516,226</u>
<b>EXPENDITURES:</b>	
Personnel Services .....	\$29,078,078
Contractual Services .....	9,779,633
Commodities .....	1,663,004
Capital Outlay .....	0
Capital Improvements .....	0
Other .....	35,000
Transfers Out .....	2,474,219
Total Expenditures .....	<u>\$43,029,934</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures .....	\$ 1,486,292