



VILLAGE OF  
**WHEELING**  
ILLINOIS

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended December 31, 2018



WHEELING, ILLINOIS

**VILLAGE OF WHEELING, ILLINOIS**

**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

For the Year Ended  
December 31, 2018

Prepared by Finance Department

Michael B. Mondschain  
Director of Finance

Brian Smith  
Assistant Director of Finance

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## **INTRODUCTORY SECTION**

**VILLAGE OF WHEELING, ILLINOIS**

**PRINCIPAL OFFICIALS**

**DECEMBER 31, 2018**

**ELECTED OFFICIALS**

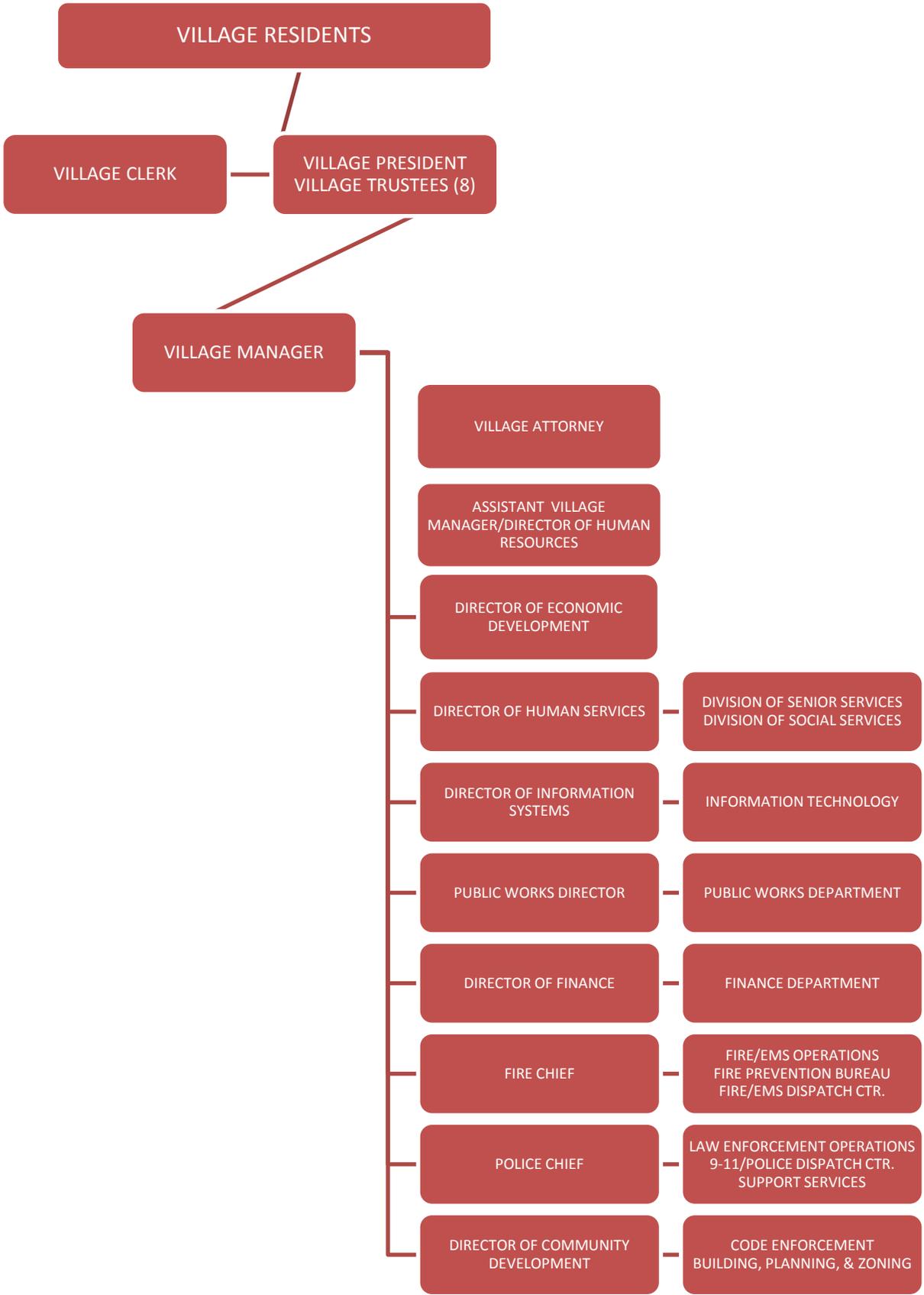
Pat Horcher  
*Village President*

Kenneth Brady  
Mary Krueger  
Ray Lang  
Mary Papantos  
Joe Vito  
David Vogel  
*Village Trustees*

Elaine Simpson  
*Village Clerk*

**ADMINISTRATIVE**

Jon Sfondilis - *Village Manager*  
Michael Crotty - *Asst. Village Manager/Director of Human Resources*  
Michael Mondschain - *Director of Finance*  
Andrew Jennings - *Director of Community Development*  
James Dunne - *Police Chief*  
Keith Maclsaac - *Fire Chief*  
Mark Janeck - *Director of Public Works*  
Shari Matthews Huizar - *Director of Human Services*  
John Melaniphy III - *Economic Development Director*  
Luca Ursan - *Director of Information Technology*





Government Finance Officers Association

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**Village of Wheeling  
Illinois**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2017**

*Christopher P. Morrill*

Executive Director/CEO



2 Community Blvd. • Wheeling, Illinois 60090  
Phone: (847) 459-2600 • Fax: (847) 459-9692

June 6, 2019

To the Honorable Village President, Village Clerk, Trustees, and Residents of the Village of Wheeling:

State law requires that every general-purpose local government publish a complete set of audited financial statements within six months of the close of each fiscal year. This report is published to fulfill that requirement for the fiscal year ended December 31, 2018.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The financial statements included in this report depict the financial position and changes in financial position presented in conformance with Generally Accepted Accounting Principles (GAAP). Sikich LLP, a firm of licensed certified public accountants, has issued an unmodified ("clean") opinion on the Village of Wheeling's financial statements for the year ended December 31, 2018. The independent auditor's report is located at the front of the financial section of this report.

The financial statements have been prepared in accordance with Statement No. 34 (Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments) of the Governmental Accounting Standards Board (GASB). The GASB is an organization that establishes accounting and financial reporting standards for state and local governments in the United States. Sikich LLP provides, with reasonable assurance that the financial statements are free of material misstatement. The audit process includes examination, on a test basis, of evidence supporting the amounts and disclosures reported in the financial statements. The independent auditors also assess the accounting principles used and include their report as the first component of the financial section of this Comprehensive Annual Financial Report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### **Profile of the Village of Wheeling**

The Village of Wheeling, incorporated in 1894, is located in the Chicago, Illinois metropolitan area just 27 miles northwest of downtown Chicago. It currently occupies 8.6 square miles and serves a population of 37,648. Wheeling has easy access to both air and ground transportation providing several convenient ways to get anywhere in the Chicago metropolitan area or the world. Ground transportation can be accessed through the Tri-State Tollway (I-294), the METRA north central passenger line, or PACE, the suburban bus division of the Regional Transportation

Authority. Interstate 294 runs along the eastern edge of the Village, connecting Wheeling with Chicago and Milwaukee (70 miles). Just two miles to the west is Route 53, a freeway that leads to I-290 and I-355, offering easy access to the South and West suburbs, Rockford and beyond. Air transportation is available through O'Hare International Airport, located just seven miles from Wheeling, and Chicago Executive Airport, situated partly in the Village of Wheeling and the City of Prospect Heights. Wheeling and Prospect Height's municipal airport is the third busiest in Illinois and is home to many corporate jets and private planes.

In addition to an excellent transportation network, Wheeling is an outstanding community in which to live and work. The Village has an ideal mix of residential and multi-family housing, excellent schools and park district facilities, and some of the Chicago area's best known restaurants. Milwaukee Avenue is the site of Wheeling's famous "Restaurant Row", home to restaurants featuring Italian, Japanese, Chinese and American cuisine. Six major hospitals are nearby, giving residents several options to meet their medical needs. Wheeling High School has received state and national recognition for its Science, Technology, Engineering and Math (STEM) program.

In addition to its primary and secondary schools, Village residents can take advantage of graduate level courses in business and education taught at National Louis University's campus in Wheeling. William Rainey Harper College – a leading 2-year community college – also serves Wheeling, offering certificate and associate degree programs as well as college transfer programs.

The Village of Wheeling operates under the council-manager form of government. Policy-making and legislative authority are vested in a governing board (Board) consisting of the President, Village Clerk and six trustees, all elected on a non-partisan basis. Board members serve four-year terms, with three trustees elected every two years. All members of the Board are elected at large. The Board appoints the Village Manager, who in turn appoints the heads of the various departments.

The Board is empowered to levy a property tax on both real and personal property located within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation, which it has done from time to time. The Village became a home rule unit by referendum on April 19, 1977, which gives it additional powers to tax and regulate not specifically granted by the Illinois constitution.

The Village provides a full range of services including police protection, firefighting, fire prevention and emergency medical services, design, construction and maintenance of roads, streets and infrastructure, garbage collection, water distribution, storm and sanitary sewer system maintenance and repair, fleet services garage vehicle maintenance, community and economic development and planning, senior citizen and social services, and general and financial administration and services.

The Village Board is required to adopt a final budget by no later than the close of the fiscal year. This annual budget serves as the foundation for financial planning and control. The budget is prepared by fund, function (e.g. public safety), department (e.g. police) and program (e.g. commuter parking). The Village Manager may transfer resources between departments, programs or line items without Board approval. Transfers that increase or decrease the total fund budget require special approval from the Village Board.

Activities of the General Fund, Special Revenue Funds, Debt Service Funds, Capital Project Funds, Enterprise Funds, Internal Service Funds, and Pension Funds are included in the annual operating budget. Project length financial plans are prepared and are published in a separate Capital Improvement Plan (CIP). The Village also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbrances lapse at year end; however, encumbrances are generally re-appropriated as part of the following year's budget.

As demonstrated by the statements and schedules included in the financial section of this report, the Village continues to meet its responsibility for sound financial management.

## **Local Economy**

From a financial perspective, FY 2018 produced excellent results for Wheeling for the second consecutive year. The Village finished the year with a surplus in the General Fund that allowed the Board to fully fund core services while maintaining reserves at prior levels. The surplus created an opportunity for the Village Board, consistent with its financial policy, to use some of the funds for a major capital project and to make additional contributions (in excess of what was actuarially required) to the three pension funds. In general, many sources of revenue related to the economy showed strong gains in FY 2018, but that good news was tempered by concerns about two of Wheeling's largest sources of revenue which were down from the prior year. That continued a trend that has forced the Village to look for new sources of revenue and to rely more heavily on the property tax levy.

Two of the Village's largest sources of revenue – sales and income tax – serve as indicators of the strength of the local economy and are therefore closely monitored by Village staff. In FY 2018, sales tax receipts were down \$205,217 (-2.16%) compared to FY 2017. That decline was consistent with a drop in sales tax revenue in FY 2017, when, excluding large one-time use tax transactions (an apples-to-apples approach), sales tax revenue attributable to the Village's base declined \$106,239 (-1.10%) compared to FY 2016.

Sales tax revenue dropped this year in large part because Sam's Club closed in January of 2018. The company closed many of its stores nationwide and the impact to General Fund revenue was significant in Wheeling because the store was one of the Village's largest sales tax remitters. Of greater concern, however, is the long-term trend where sales tax revenue has either declined from the prior year or grown minimally. Staff attributes that, in part, to on-line sales that negatively impact the Village's brick-and-mortar retailers and sales tax receipts. Every purchase made on-line through Amazon, Wal-Mart and similar stores costs Wheeling revenue if it would have been purchased at a retailer in our community.

Adding to this downward pressure is a highly anticipated change in legislation that will eventually cost the Village more sales tax revenue. The Village was recently informed by the State of Illinois that it will no longer receive its share of the sales tax collected on airplane fuel sold at Chicago Executive Airport, which will now go to support airport-related activities. Despite these developments, the Village has taken proactive steps in recent years to promote retail development in Wheeling, and, as a result, we are hopeful that sales tax revenue will begin showing growth in the near future. Most notably is the grand opening of Wheeling's Town Center development which will produce new sales tax revenue generated by a mix of new restaurants, stores and a movie theater.

Income tax revenue, a second major source of revenue – property tax is the third - to the General Fund showed positive results in FY 2018, but only as a result of an increase in distributions from State of Illinois, not an increase in receipts. As compared to the prior year, income tax revenue was up \$147,463 (4.26%), because the State of Illinois reduced the amount of revenue they began withholding from municipalities in 2017 from 10.00% to 5.00%. The Village receives a share of income tax from the State of Illinois, which distributes it to municipalities through the Local Government Distributive Fund (LGDF). The 5.00% increase in distributions, which impacted seven months of FY 2018, restored funds that the state began withholding in August of 2017 in order to address some of its own budget issues. Staff estimates that the increase in distributions produced an additional \$256,000 in income tax revenue in FY 2018. Absent that change, the Village would have experienced a decline in income tax revenue for the year, an unexpected development given what appeared to be an improving state and national economy in FY 2018. Since income tax is distributed by the state to municipalities on a per capita basis, nearly all communities in Illinois have been impacted the same way as Wheeling.

Since sales and income tax revenue have shown little or no growth the last several years, the Village must look to other sources of revenue to bridge the gap. Other sources of revenue that serve as proxy indicators of the strength of the local economy include the following:

- Building Permit revenue was down \$77,905 (-15.29%), because the Village received significant revenue from the Town Center project in FY 2017. Nevertheless, FY 2018 revenue was greater than normal, reflecting an unprecedented amount of new construction.
- Engineering and Plumbing Inspection Fees were up \$46,045 (53.29%) for the same reasons building permit revenue was strong
- State Use Tax was up \$132,105 (13.57%), because more people are shopping on-line and paying use tax to the State of Illinois. The Village receives this revenue from the state on a per capita basis
- Video Gaming Tax was up \$2,749 (1.17%)
- Hotel/Motel tax was up \$12,999 (1.24%)
- Food & Beverage tax was up \$9,793 (1.07%)
- Liquor License revenue was up \$7,285 (3.73%)

Other sources of revenue that showed significant gains or losses but are not directly related to changes in the economy include the following:

- Property tax revenue (in the General Fund) was up \$514,057 (3.94%) because the Village Board increased the total tax levy by 5.00%
- Telecommunications Tax revenue was down \$118,392 (-10.18%) because fewer people are using landlines
- Ambulance Fee revenue was up \$230,335 (37.69%) because the Village increased the fees in 2018

General Fund revenue (including other financing sources) decreased overall by \$735,373 or -1.85%, primarily due to a decision to shift much of the revenue the Village receives from its 911 dispatching agreement with the City of Des Plaines to the Emergency 911 Fund. That change in budgeting, which was done to increase transparency with respect to dispatching related revenues and expenditures, reduced General Fund revenue by \$1,451,729. Absent that change, General Fund revenue would have increased by \$716,356 (1.80%).

General Fund expenditures decreased by \$754,094 or -1.90% primarily for the same reason that revenue decreased, because the Village shifted many of the expenditures related to dispatching to the Emergency 911 Fund. Had the Village not shifted \$890,159 of dispatching related expenditures to the 911 Fund, General Fund expenditures would have increased by \$136,065 or .34% (including other financing uses). The small increase in expenditures is indicative of the Village's efforts to control costs while continuing to provide core services to the Village's residents and businesses.

In summary, the Village approached the FY 2018 budget process conservatively by finding ways to limit the growth in expenditures while adjusting the property tax levy to offset other sources of revenue – primarily sales and income tax revenue – that, in the last few years, have not increased as much as hoped. The result was a General Fund surplus of \$2,096,896 that was reduced to \$171,896 after the Village Board opted to transfer \$1,750,000 of the surplus to the Capital Projects Fund to pay for a fire station project and \$175,000 to the pension funds to address Wheeling's unfunded liabilities. The result was much better than expected given that the Village initially approved a budget with a surplus of \$8,118 and can be attributed to stronger than anticipated revenue and lower than expected expenditures.

Although not highlighted here, the results of the Village's other Governmental, Proprietary and Fiduciary Funds were as expected and do not create any immediate concerns for management.

### **Local Economic Development Activities**

During the fiscal year that ended December 31, 2018, the Village issued 1,679 permits for nearly \$80.5 million worth of construction projects. Major projects initiated or under construction in FY 2018 include the following:

- The Wheeling Town Center project broke ground in the fall of 2016. The \$110 million transit-oriented mixed-use development adjacent to the Metra station is a master-planned project that will feature approximately 300 luxury apartment units and 100,000 square feet of retail space anchored by a first-run movie and dinner theater as well as signature restaurants, fast-casual restaurants and specialty stores. The residential building has been completed and is now being occupied by new residents. Retail leases were signed with CMX Theaters, City Works Eatery and Pour House, Mia's Cantina, Meat & Potato, Eggsperience, Starbucks Coffee, The Learning Experience, and Inland Bank, among others. Starbucks is open and several of the other restaurants and movie theater are in various stages of construction.
- Uptown 500 is a \$90 million transit-oriented, mixed-use development featuring a 321-unit luxury apartment building and 12,000-square feet of retail space located at 500 W. Dundee Road. The project broke ground in 2018 and is expected to be completed in early 2020. Uptown 500 will add to the vibrancy of the Wheeling Town Center project situated in between the Town Center and the Northgate Crossing projects. The building will include nearly 1,000 new apartment units within walking distance of the Wheeling Metra station.
- The Whitley of Wheeling, a senior housing project at 60–156 West Dundee Road is nearly complete. The 102-unit assisted living and memory-support facility encompasses a three-story structure with walking trails, gardens, abundant landscaping, and other amenities. The project was developed by the LaSalle Group and has begun taking reservations for occupancy.
- Hamilton Partners completed a 181,000-square foot spec industrial building at 720 Northgate Parkway in 2018. This building was the first spec industrial development in the Village of Wheeling in over two decades. The project provides prototype industrial space in the Village to meet the needs of warehouse, distribution and logistics uses. ETI Lighting signed a lease for 75,000-square feet and is in the midst of the building out the interior of the building.
- Sitex Group and the Missner Group completed an 84,000-square foot spec industrial facility on the former ABF Trucking facility at 1075 Chaddick Drive. The development focused upon warehouse, distribution and logistics uses. Hidden Valley Ranch leased and occupied 53,000-square feet of the building and may expand into the balance of the building.

- Wieland Metals is constructing a \$25 million, 115,000 square foot thermal tube manufacturing facility immediately north of their existing manufacturing facility at 567 Northgate Parkway. Wieland Metals is a nearly 200-year old company located in Ulm, Germany, that manufactures semi-finished products in copper and copper alloys. The company has several locations in North America and employs over 700 employees, including 180 in Wheeling.
- Panattoni Development received Village approval for construction of a 162,000-square foot spec industrial building at Wolf Road and Dean Avenue adjacent to Chicago Executive Airport. Panattoni expects to break ground in 2019 and complete the building by the end of the year for occupancy in 2020. The spec industrial development is focused upon warehouse, distribution and logistics uses.
- Hawthorn Aviation completed their new 30,000-square foot Jetlinx Hangar at 1038 S. Milwaukee Avenue in 2018. The facility is Hawthorn Aviation's second hangar at Chicago Executive Airport. The first hangar is located in Prospect Heights. The new Jetlinx Hangar is the first of two new Hawthorn Aviation hangars approved in Wheeling as part of two-phase development plan.
- The retail market saw several new retailers and restaurants open or begin construction in 2018 including Boston Fish Market, Starbucks, Coffeessions, Old Munich Inn, 9Round Kickboxing, May's Lounge, Kiki's Café, Bella's Wine Bistro, Sprint, and Tracy's Café, among others.

Each of these projects is expected to help strengthen Wheeling's tax base and improve its mix of residential, commercial and industrial offerings.

### **Long-term Financial Planning and Relevant Financial Policies**

The Village's financial policies establish minimum reserve levels for certain funds of the Village. At December 31, 2018, the fund balance in the General Fund totaled \$14,942,267, representing 39.7% of General Fund expenditures (including inter-fund transfers), more than the 25 percent minimum established by the Board. Of this amount, \$13,009,544 was unassigned and available to fund future programs and services. The Village's other funds had fund balances that met or exceeded the minimums required by policy, in instances where one has been formally adopted by the Board.

In recent years, the Village Board has implemented several new sources of revenue and taken other action to ensure the long-term financial stability of the community. In 2006, the Village increased the home rule sales tax rate from .75% to 1.00% and implemented a 1.00% food and beverage tax. In addition, the Village has taken a proactive approach to the Village's property tax levy by consistently approving increases intended to meet the demands of rising operating costs. Over the past 10 years (from the 2009 to 2018 levies), the levy has increased an average of 5.52% per year from \$10.075 million to \$15.975 million. In FY 2010, the Village increased its hotel/motel tax from 5.00% to 6.00% (generating an additional \$120,000 annually to pay for operating costs), and increased its gas and electric use tax (in 2013) in order to generate an additional \$1,000,000 annually for capital project purposes. Other sources of revenue including video gaming licenses and taxes, increases in ambulance fees, and the Des Plaines emergency 911 dispatching agreement have helped reduce the Village's reliance on sales tax, income tax and property tax revenue to fund core services.

In addition to its fund balance policy, the Village has several other policies in place intended to meet a number of financial objectives. One example is the capital asset policy, which requires that the Village maintain capital asset records to comply with governmental financial reporting standards, to provide a basis for determining appropriate insurable values, and to establish responsibility for property control. Capital assets include land, infrastructure, buildings, machinery, equipment, and vehicles with estimated useful life in excess of one year, subject to the capitalization threshold.

Another example is the Village's Capital Equipment Replacement Fund (CERF) policy, which requires departments to set aside funds each year for the eventual replacement of existing equipment and to avoid significant fluctuations in the operating budget from one year to the next. Each department annually contributes to the replacement fund to ensure that sufficient funds exist to replace the item at the end of its useful life without having to borrow to cover those costs.

Finally, the Village recently revised its debt management policy and created a surplus revenue policy. The former provides guidance to the administration regarding purposes for which debt may be issued, types and amounts of permissible debt and the method of sale that may be used. The latter provides a process by which the Village Board can contribute surplus General Fund revenue to the pension funds in order to reduce the Village's unfunded liabilities and the long-term cost of retirement benefits. In the last four years, the Village has relied on the surplus revenue policy to contribute an additional \$1,900,000 to the Village's three pension funds. Each of these policies is intended to strengthen the Village's overall financial position.

## **Major Initiatives**

During the fiscal year that ended December 31, 2018, the Village completed a number of significant projects including the following:

- The Administrative Services Department negotiated a redevelopment agreement for the Uptown 500 project, assisted the developer with Plan Commission and Village Board approvals, oversaw and facilitated the commencement of construction, and distributed marketing materials for the project's 10,500 square feet of retail space. The Department also assisted with recruitment, licensing, and permitting of new businesses including Wheeling Town Center tenants such as CMX Cinemas, Starbucks, Mia's Cantina, City Works, Meat & Potatoes, Eggsperience, Inland Bank, and The Learning Experience, as well as Louie's Boston Fish Market, Bella's Wine Bistro, May's Lounge, Tracy's, Cafe Monte Carlo, 9-Round, and Sprint.
- The Finance Department transitioned to a new credit card processor which will significantly reduce the fees the Village pays for credit card transactions at the Finance Department and Community Development counters.
- The Human Services Department successfully integrated many Wheeling Pavilion Senior Center recreation programs with the Wheeling Park District Community Recreation Center, and, continued to grow the Social Work Intern program to provide superior educational opportunities for students and increase the availability of social services for residents.
- The Community Development Department developed a new risk-based health inspection program by using a third-party consultant to conduct inspections of restaurants and other food service establishments. The department also completed the process of relocating displaced residents of the Fox Point mobile home community which had been impacted by flooding from the Des Plaines river.

- The Police Department implemented an internet based online police report platform that allows citizens to conveniently file police reports from home, work, or anywhere they can access the Internet. The department also partnered with the National Center for Missing and Exploited Children and became one of only 18 State of Illinois Police Communications Centers to meet the criteria to be certified in the Missing Kids Readiness Program.
- The Fire Department initiated a joint functional consolidation program with the Prospect Heights Fire Protection District. Through modified emergency response plans and shared resources, both communities have enhanced emergency response capabilities and contained costs. The department also analyzed fees charged by other communities for ambulance services and recommended increasing the Village's fees. The new fee structure resulted in new revenue for the Village's General Fund.
- The Public Works Department managed the Village's street improvement program, overseeing construction of 17,790 linear feet of full width street improvements in various locations including Tahoe Village, Longtree Subdivision, Larkin Drive, Messner Drive, Peterson Drive, Marquardt Drive, Chaddick Drive and Waltz Drive. The department also obtained federal funding (80% federal, 20% local) and installed an extension of the current street lighting system along Dundee Road, extending east of Cambridge Drive to Northgate Parkway.

### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Village for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2017. This was the thirty-eighth (38<sup>th</sup>) consecutive year the Village received this prestigious award. To be awarded a Certificate of Achievement, the Village published an easily readable and efficiently organized comprehensive annual financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Village also received the GFOA's Award for Distinguished Budget Presentation for its annual operating budget dated January 1, 2018. This marked the thirty-second (32<sup>nd</sup>) consecutive year the Village received that recognition. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document must be judged to be proficient in several categories including policy documentation, financial planning, communication and organization.

The preparation of the Comprehensive Annual Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. Particular recognition should be given to Brian Smith, Assistant Director of Finance and Michael Marro, Accountant, for their hard work and dedication in completing this report. In addition, the Village wishes to recognize the staff of the firm of Sikich LLP, the Village auditors, and in particular Brian LeFevre and Nick Bava, whose professionalism and cooperation are sincerely appreciated by the Village and in particular by the staff of the Finance Department. The tireless dedication of the staff of Sikich LLP, in cooperation with the Village staff, provided a cooperative working relationship for the Village of Wheeling.

In closing, we would like to thank the members of the Board of Trustees for their interest and support in planning and conducting the financial operations of the Village in a responsible and progressive manner. Without their leadership and ongoing support, preparation of this report would not have been possible.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'Jon Sfondilis', with a stylized, cursive script.

Jon Sfondilis  
Village Manager

A handwritten signature in black ink, appearing to read 'Michael B. Mondschain', with a stylized, cursive script.

Michael B. Mondschain  
Finance Director

## **FINANCIAL SECTION**

1415 West Diehl Road, Suite 400  
Naperville, IL 60563  
630.566.8400

**SIKICH.COM**

## **INDEPENDENT AUDITOR'S REPORT**

The Honorable President  
Members of the Board of Trustees  
Village of Wheeling, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Wheeling, Illinois (the Village), as of and for the year ended December 31, 2018, and the related notes to financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the Village's nonmajor governmental, internal service, and fiduciary funds presented in the accompanying combining and individual fund financial statements and schedules as of and for the year ended December 31, 2018, as indicated in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Wheeling, Illinois as of December 31, 2018, and the respective changes in financial position and cash flows, where applicable, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental, internal service, and fiduciary funds of the Village of Wheeling, Illinois as of December 31, 2018, and the respective changes in financial position and cash flows, where applicable, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## **Change in Accounting Principle**

The Village adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which established standards for measuring and recognizing liabilities, deferred inflows and outflows of resources and expenses; and modified certain disclosures in the notes to financial statements and the required supplementary information as discussed in Note 15 to the basic financial statements. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements and on the combining and individual fund financial statements. The financial information listed as schedules and the supplemental financial information listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedules and supplemental financial information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic, combining and individual fund financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

We also have previously audited, in accordance with auditing standards generally accepted in the United States of America, financial statements of the governmental activities, business-type activities, each major fund, the aggregate remaining fund information, and each nonmajor governmental, internal service, and fiduciary funds of the Village as of and for the year ended December 31, 2017, and we expressed unmodified opinions on those financial statements. The audit was conducted for purposes of forming an opinion on the financial statements as a whole. The balance sheets, schedules of revenues, expenditures (expenses), and changes in fund balance (net position) - budget and actual for each fund with comparative actual is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2017 financial statements. The information has been subjected to the auditing procedures applied in the audit of those financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements from which it has been derived.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated June 6, 2019 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

*Sikich LLP*

Naperville, Illinois  
June 6, 2019

**GENERAL PURPOSE EXTERNAL  
FINANCIAL STATEMENTS**

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

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As management of the Village of Wheeling, we offer readers of the Village of Wheeling's financial statements Management's Discussion and Analysis (MD&A) of the financial activities of the Village of Wheeling for the fiscal year ended December 31, 2018. The MD&A provides a narrative and analysis of the Village of Wheeling's financial activities for the fiscal year and is designed to:

1. Provide an overview of the Village's financial activity.
2. Assist the reader in focusing on significant financial issues by identifying changes in the Village's financial position and its ability to address subsequent year challenges.
3. Identify material deviations from the approved budget, and individual fund issues or concerns.

Since the MD&A's focus is on current year's activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter, beginning on page iv, and the Village's financial statements beginning on page 4.

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**Financial Highlights**

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The Village's adoption of GASB pronouncement 75, which established standards for measuring and recognizing liabilities, deferred outflows and inflows of resources, and expenses for postemployment benefits other than pensions, required change in accounting principle adjustments of (\$14,750,142) in the governmental activities net position and (\$2,754,984) in the business-type activities net position.

The Village's total net position is \$103,981,901 of which \$50,962,562 is represented by governmental activities and \$53,019,339 is represented by business-type activities. During the fiscal year ended December 31, 2018, the prior year restated governmental net position of \$45,740,651 increased by \$5,221,911 or 11.42%, and business-type activities' net position as compared to the prior year's restated net position increased by \$1,448,573, or 2.81%.

On December 31, 2018, the Village's governmental funds reported combined fund balances of \$37,670,010, an increase of \$7,355,129 (24.26%) in comparison with the prior year. Approximately 33.78% of this amount (\$12,724,360) is available for spending at the Village's discretion (*unassigned fund balance*). Changes in revenues and expenses of both governmental and business-type activities will be reviewed in greater detail under the Current Year Impacts of the Government-Wide Financial Statements section.

At the end of the current fiscal year, unrestricted fund balance (the total of the *committed*, *assigned*, and *unassigned* components of *fund balance*) for the general fund was \$14,367,708, or approximately 42.90% of the general fund's expenditures.

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**Overview of the Financial Statements**

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This discussion and analysis is intended to serve as an introduction to the Village's basic financial statements. These financial statements consist of three parts: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

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**Government-wide Financial Statements**

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The *government-wide financial statements* – consisting of the *statement of net position* and the *statement of activities* - are designed to provide readers with a broad overview of the Village's finances, in a manner similar to private-sector business.

The *statement of net position* presents financial information on all of the Village of Wheeling's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.

The *statement of activities* presents information showing how the Village of Wheeling's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities reflect the Village's basic services, including general government, public safety, highways and streets, airport – joint venture, and interest and fees. The business-type activities of the Village include the water and sewer operations.

The government-wide financial statements can be found on pages 4-7 of this report.

**Fund Financial Statements**

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Fund groups contain related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements allow the demonstration of compliance with finance-related legal requirements. The focus is on major funds, rather than fund types. All of the funds of the Village can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental Funds*

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Village's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

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The Village maintains fourteen (14) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for major funds. The General Fund, Capital Projects Fund, and the Capital Equipment Replacement Fund are considered major governmental funds in 2018. Data from the other 11 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The Village adopts an annual appropriated budget for its governmental and enterprise funds. A budgetary comparison statement has been provided to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 8-11 of this report.

*Proprietary Funds*

The Village maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type* activities in the government-wide financial statements. The Village uses an enterprise fund to account for its Waterworks and Sewerage operations. *Internal Service funds* are an accounting device used to accumulate and allocate costs internally among the Village's various functions. The Village uses an internal service fund to account for accumulation of resources and costs associated with its liability insurance program. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary fund financial statements present the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 12-16 of this report.

*Fiduciary Funds*

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are unavailable for support of the Village's programs and are not reflected in the government-wide financial statements. The accounting for fiduciary funds is much like that used for proprietary funds. The Village maintains two pension trust funds. The Police and Firefighters' pension trust funds are used to report resources held in trust for retirees and beneficiaries covered by the Police or Firefighters' pension plans.

The fiduciary fund financial statements can be found on pages 17-18 of this report.

**Notes to the Financial Statements**

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The notes provide information essential in understanding the data provided in the government-wide and fund financial statements and can be located on pages 19-80 of this report.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

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**Other Information**

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In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information which include the general fund budgetary comparison schedule and information concerning the Village's progress in funding its obligation to provide pension and other postemployment benefits to its employees. Required supplementary information can be found on page 81-91 of this report.

The combining statements referred to earlier in connection with non-major governmental funds and internal service funds are presented immediately following the required supplementary information on pensions and OPEB. Combining and individual fund statements and schedules can be found on pages 92-139 of this report.

**GOVERNMENT-WIDE OVERALL FINANCIAL ANALYSIS**

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In accordance with GASB Statement No. 34, the Village presented comparative financial information to better understand the Village's financial position and changes in financial position. An analysis of the Village's financial position begins with a review of the Statement of Net position and the Statement of Activities. These two statements report the Village's net position and changes therein. It should be noted that the financial position can also be affected by non-financial factors, including economic conditions, population growth and new regulations.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

**Statement of Net Position**

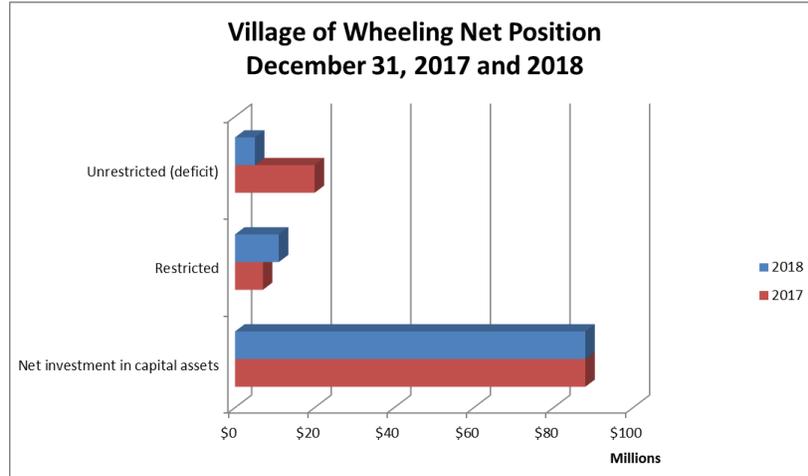
Net position may serve over time as a useful indicator of a government's financial position. In the case of the Village of Wheeling, assets and deferred outflows exceeded liabilities and deferred inflows by \$103,981,901 as of December 31, 2018. A summary of the Village's Statement of Net position is presented below in Table 1.

**Table 1: Condensed Statements of Net Position (in thousands)**

	Governmental Activities		Business-type Activities		Totals	
	2018	2017	2018	2017	2018	2017
<b>Assets</b>						
Current and other assets	\$ 62,059	\$ 54,144	\$ 10,035	\$ 8,194	\$ 72,094	\$ 62,338
Capital assets	89,754	91,746	41,899	43,183	131,653	134,929
Investment in joint venture	44,948	45,497	7,774	7,461	52,722	52,958
Total Assets	196,761	191,387	59,708	58,838	256,469	250,225
<b>Deferred Outflows of Resources</b>						
Pension items	20,081	9,161	925	460	21,006	9,621
OPEB	148	-	26	-	174	-
Other Deferred Outflows	2,566	3,325	8	9	2,574	3,334
Total Deferred Outflows	22,795	12,486	959	469	23,754	12,955
Total Assets and Deferred Outflows	219,556	203,873	60,667	59,307	280,223	263,180
<b>Liabilities</b>						
Current and other liabilities	6,087	7,010	201	416	6,288	7,426
Long-term liabilities	142,772	110,841	7,052	3,647	149,824	114,488
Total Liabilities	148,859	117,851	7,253	4,063	156,112	121,914
<b>Deferred Inflows of Resources</b>						
Pension Items	2,848	10,096	234	919	3,082	11,015
OPEB	911	-	161	-	1,072	-
Property Tax	15,975	15,435	-	-	15,975	15,435
Total Deferred Inflows	19,734	25,531	395	919	20,129	26,450
Total Liabilities and Deferred Inflows	168,593	143,382	7,648	4,982	176,241	148,364
<b>Net Position</b>						
Net investment						
in capital assets	48,020	47,625	39,786	40,065	87,806	87,690
Restricted	11,253	7,416	-	-	11,253	7,416
Unrestricted (deficit)	(8,310)	5,450	13,233	14,261	4,923	19,711
Total net position	\$ 50,963	\$ 60,491	\$ 53,019	\$ 54,326	\$ 103,982	\$ 114,817

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

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*Governmental Activities Net Position Summary:*

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- ◆ Governmental Activities total net position increased \$5,221,911 (11.42%). The increase was due, in part, to an increase in cash and investments over the prior year of \$7,007,916 (21.98%). The increase in cash and investments was a result of the performance of the North Milwaukee/Lake Cook Redevelopment Area and Capital Projects Funds.
- ◆ Governmental Activities net investment in capital assets increased \$395,043 (0.83%). Reductions in long-term liabilities related to debt payments in fiscal year 2018 outweighed annual depreciation that reduced assets being depreciated.
- ◆ Total restricted net position for economic development increased \$3,030,606 (62.44%). Total net position restricted for stormwater improvements increased by \$423,606 (39.28%). Both increases were due to revenues exceeding expenses.
- ◆ Total unrestricted net position reflected a deficit of (\$8,310,287). Total unrestricted net position decreased in 2018 by (\$13,760,421) compared to 2017’s surplus of \$5,450,134. This change is attributable, in part, to the restatement of 2017’s surplus to include the adoption of GASB pronouncement 75.

*Business-Type Activities Net Position Summary:*

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- ◆ Business-Type Activities total net position increased by \$1,448,573 (2.81%) as a result of an increase in current assets. The increase can be attributed to charges for services in excess of expenses for the year.
- ◆ The Business-Type Activities net investment in capital assets decreased by \$278,704 (0.70%) due to the capitalization of the 2018 watermain program, less the annual depreciation of Business-Type Activities capital assets and debt payments.
- ◆ Total cash and investments increased \$991,341, or 21.68% due to the operating income generated by the waterworks and sewerage fund.
- ◆ Total liabilities and deferred inflows of resources increased by \$2,665,794 (53.51%) as the Village implemented GASB pronouncement 75 and recorded OPEB liabilities and deferred inflows totaling \$2,754,984 in business-type activities.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

**Statement of Activities**

The Statement of Net position shows the changes in net position from one year to the next. The specific reasons for these changes can be more easily discerned by viewing the Statement of Activities as shown in Table 2.

**Table 2: Condensed Statement of Activities**

	Governmental Activities		Business-type Activities		Totals	
	2018	2017	2018	2017	2018	2017
Revenues:						
Program Revenues:						
Charges for services	\$ 7,825	\$ 7,064	\$ 9,429	\$ 9,728	\$ 17,254	\$ 16,792
Operating grants and contributions	1,480	1,166	-	-	1,480	1,166
Capital grants and contributions	1,982	2,336	599	-	2,581	2,336
General Revenue:						
Property taxes	27,674	25,804	-	-	27,674	25,804
Other taxes	15,862	15,906	-	-	15,862	15,906
Intergovernmental	5,193	4,954	-	-	5,193	4,954
Other	2,321	2,450	38	45	2,359	2,495
Total Revenues	<u>62,337</u>	<u>59,680</u>	<u>10,066</u>	<u>9,773</u>	<u>72,403</u>	<u>69,453</u>
Expenses:						
General government	17,660	20,004	-	-	17,660	20,004
Public safety	30,986	28,082	-	-	30,986	28,082
Highways and streets	6,120	6,218	-	-	6,120	6,218
Airport – joint venture	549	65	-	-	549	65
Interest and fees	2,324	2,487	-	-	2,324	2,487
Water and sewer	-	-	8,094	8,164	8,094	8,164
Total Expenses	<u>57,639</u>	<u>56,856</u>	<u>8,094</u>	<u>8,164</u>	<u>65,733</u>	<u>65,020</u>
Increase (Decrease) in Net Position						
Before Transfers	4,698	2,824	1,972	1,609	6,670	4,433
Transfers	<u>524</u>	<u>354</u>	<u>(524)</u>	<u>(354)</u>	<u>-</u>	<u>-</u>
<b>Change in Net Position</b>	<b>5,222</b>	<b>3,178</b>	<b>1,448</b>	<b>1,255</b>	<b>6,670</b>	<b>4,433</b>
Beginning Net Position	<u>60,491</u>	<u>57,313</u>	<u>54,326</u>	<u>53,071</u>	<u>114,817</u>	<u>110,384</u>
Change in accounting principle	<u>(14,750)</u>	<u>-</u>	<u>(2,755)</u>	<u>-</u>	<u>(17,505)</u>	<u>-</u>
Beginning Net Position, Restated	<u>45,741</u>	<u>57,313</u>	<u>51,571</u>	<u>53,071</u>	<u>97,312</u>	<u>110,384</u>
<b>Ending Net Position</b>	<b>50,963</b>	<b>60,491</b>	<b>53,019</b>	<b>54,326</b>	<b>103,982</b>	<b>114,817</b>

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

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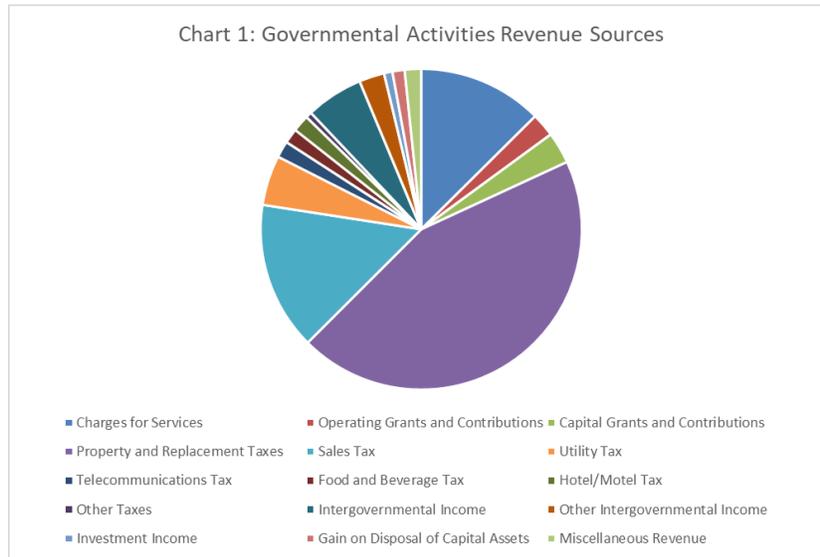
*Governmental Statement of Activities Summary:*

During the current fiscal year, net position for governmental activities increased \$5,221,911 from the restated prior fiscal year for an ending balance of \$50,962,562.

*Governmental Activities Revenues*

For the fiscal year ended December 31, 2018, revenues from governmental activities totaled \$62,337,737. Property taxes totaled \$27,674,437, representing 44.39% of total governmental funds’ revenue. Sales and use taxes totaled \$9,313,325 accounting for 14.94% of revenue and charges for services represented 12.55% of total governmental activity revenue.

An analysis of the Village’s governmental activities revenue sources is presented below in Chart 1.



- ◆ Property tax revenue increased 1,869,996 (7.25%) from \$25,804,441 in fiscal year 2017 to \$27,674,437 in fiscal year 2018. This was primarily due to a 5% increase in the Village’s property tax levy, increases to property tax increment generated in the Village’s TIF funds, and continued TIF Surplus declarations.
- ◆ The Village’s equalized assessed valuation (EAV) increased 1.69% from \$941,050,721 in tax year 2016 to \$956,907,944 in tax year 2017.

<u>Levy Year</u>	<u>EAV</u>
2016	\$ 941,050,721
2017	\$ 956,907,944
Increase	\$ 15,857,223
% Increase	1.69%

- ◆ Sales tax revenue decreased by 2.16% or \$205,217 from the prior year. The Village was charged \$63,351 in administration fees in 2018. The decrease was primarily caused by the closure of the Sam’s Club store in January of 2018.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

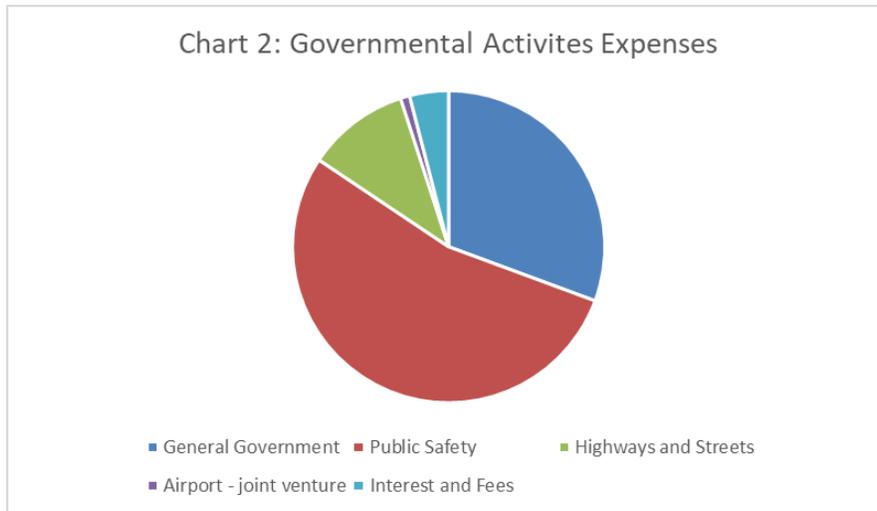
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- ◆ Income tax revenue increased 4.26% or \$147,463 from the prior year. In 2018, the State of Illinois approved a budget that reduced the amount of income tax revenue they were withholding from municipalities from 10.00% to 5.00%.
- ◆ Telecommunication taxes decreased 10.18%, or \$118,392 from the prior year as residents continue to eliminate their landlines in favor of cell phone use.
- ◆ Capital grants and contributions decreased by \$353,615 due to the completion of the Fox Point Mobile Home Park relocation, which was funded by Federal grants.
- ◆ Miscellaneous revenues decreased \$981,538 from the prior year because of one-time revenues associated with the Wheeling Town Center project and a large legal settlement that were received in 2017.
- ◆ Gain on disposal of capital assets increased by \$616,123 over the prior year from one-time proceeds associated with the sale of stormwater detention credits and comp storage credits to the Wheeling Town Center and Uptown 500 developments.

*Governmental Activities Expenses*

For the fiscal year ended December 31, 2018 expenses from governmental activities totaled \$57,639,365. Public Safety and General Government services accounted for 53.76% and 30.64% of all governmental activities expenses, respectively.

An analysis of the Village’s governmental activities expenses by category is presented below in Chart 2.

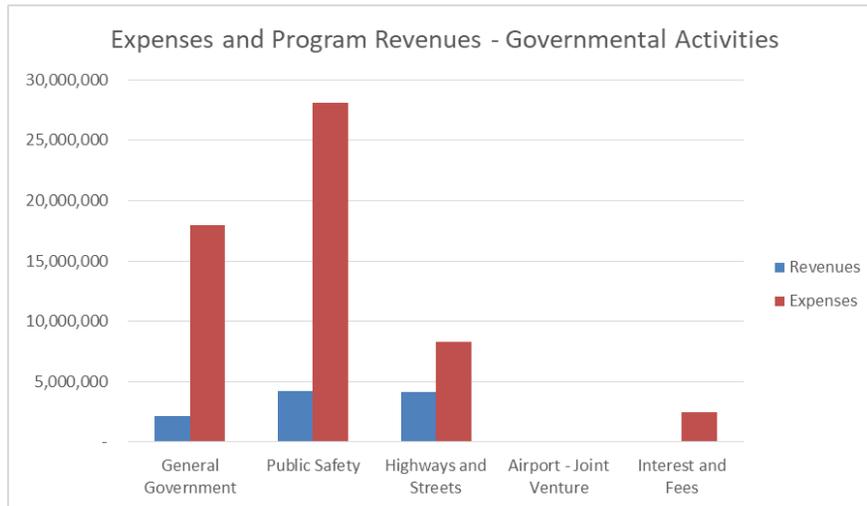


- ◆ General government expenses decreased \$2,343,922 (11.72%) over the prior fiscal year. In 2018, general government expenses included a \$2,938,706 loss on the donation of land to the developer of the Town Center development in accordance with the redevelopment agreement. Reductions in personnel costs in the community development and public works departments, as well as contractual services in administration contributed to this reduction as well.
- ◆ Public safety expenses increased 10.34% or \$2,904,603 from the prior fiscal year. Village staff recommended and the Board approved a reduction in the Police and Fire Pension Funds’ assumed rate of return from 7.50% to 7.25%. This, as well as poor investment performance in 2018, led to an increase in pension expense of \$3,059,277.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

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- ◆ Highways and streets expenses decreased 1.57% or \$97,040 from the prior fiscal year due to a reduction in capital outlay expenses from the previous year.
- ◆ Due to a number of good self-insurance claim years in a row, less money was transferred to the Internal Service Fund in 2018. However, 2018 saw an increase in claims, so a small loss was recognized and \$87,122 of it was allocated between general government and public safety expenses.



***Business-Type Statement of Activities Summary:***

During the current fiscal year, net position for business-type activities increased \$1,448,573 (2.81%) over the restated 2017 net position of \$51,570,766. The restatement was a change in accounting principle related to the implementation of GASB pronouncement 75. The net position for business-type activities at the end of 2018 was \$53,019,339.

***Business-Type Revenues***

- ◆ Business-type charges for services were down 3.07% (\$298,760) from the previous year. Water consumption in 2018 fell 50 million gallons when compared to the previous year, which affects both the water and sewer revenue.
- ◆ Business-type capital grants and contributions in 2018 reflected capital contributions and developer contributions totaling \$599,233. The contributions were related to water and sanitary sewer mains at the Northgate Crossings development and a sewer extension at Wolf Road expensed in the North Milwaukee TIF Fund.

***Business-Type Expenses***

- ◆ Business-type expenses decreased 0.86%, or \$69,806 from the prior year. A planned emergency interconnect that would provide alternate water in case of catastrophic failure to the Northwest Water Commission feed was delayed.

**VILLAGE OF WHEELING, ILLINOIS**  
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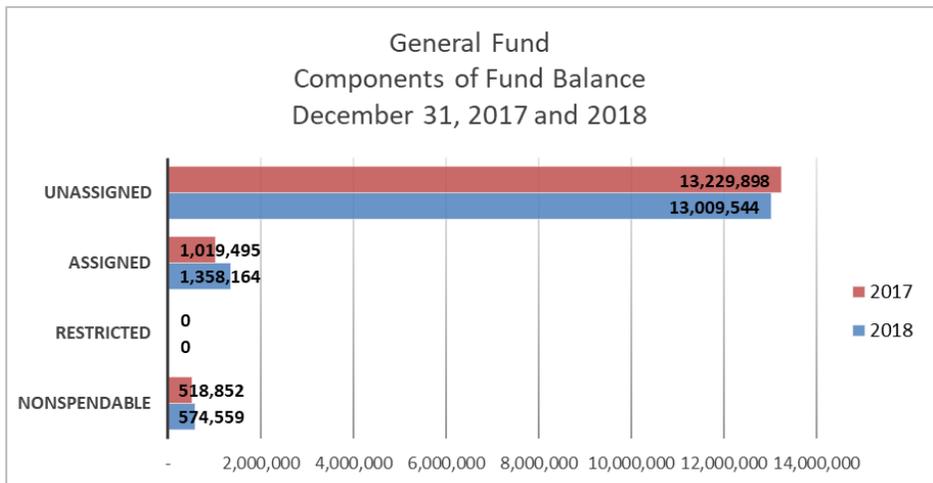
**FINANCIAL ANALYSIS OF THE VILLAGE FUNDS**

As noted earlier, the Village of Wheeling uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the Village’s *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Village’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the Village of Wheeling itself, or a group or individual that has been delegated authority to assign resources for use of particular purposes by the Village’s Board.

At December 31, 2018, the governmental funds reported a combined fund balance of \$37,670,010, which is a \$7,355,129 increase, or 24.26%, from the beginning of the year. Approximately 33.83% of this amount (\$12,724,360) constitutes *unassigned fund balance*, which is available for spending at the Village’s discretion. The remainder of the fund balance is either *nonspendable, restricted, or assigned* to indicate, that it is 1) not available for new spending because it is related to prepaid items and inventory (\$723,406), 2) legally required to be maintained intact, or restricted, for other purposes such as capital projects, highways and streets, public safety, economic development, and debt service (\$11,116,940) or 3) assigned (\$13,105,304) for particular purposes like capital improvements, capital projects, or health insurance expenditures.

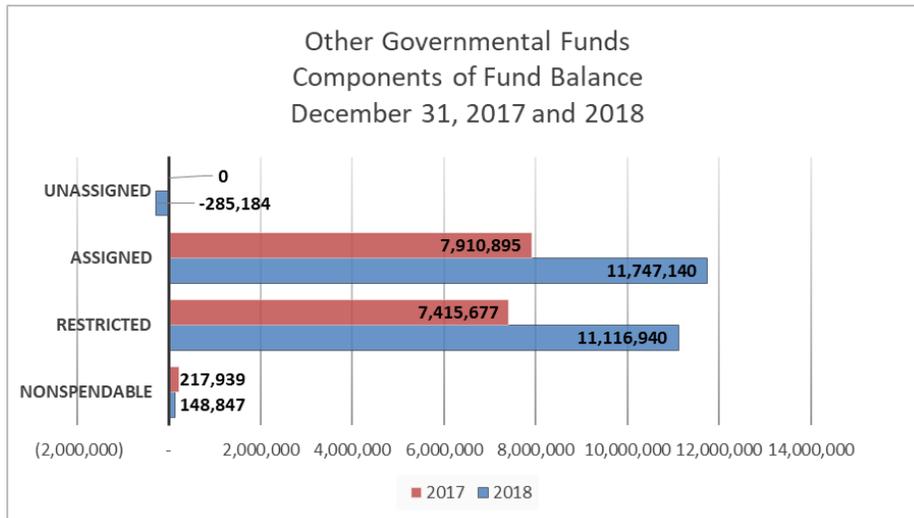


The General Fund is the Village’s primary operating fund and the largest source of day-to-day service delivery. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$13,009,544. The total fund balance in the General Fund increased \$171,897 from \$14,770,370 in fiscal year 2017 to \$14,942,267 (1.16%) in fiscal year 2018. The increase in fund balance would have been \$1,925,000 higher had the Board not decided to contribute those funds to pay for a fire station construction project and to address the Village’s long term liabilities.

**VILLAGE OF WHEELING, ILLINOIS**  
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As a measure of the General Fund’s liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total General Fund expenditures. Unassigned fund balance represents approximately 38.84% of total General Fund expenditures, not including other financing sources (uses), while total fund balance represents approximately 44.61% of that same amount. The increase in fund balance is largely due to lower than expected expenditures.



The Village maintains (5) separate capital projects funds created to account for the revenues and expenditures related to the Village’s Tax Increment Financing (TIF) redevelopment areas. The (5) separate funds combined for a net increase of \$2,744,997 (56.55%) for a total fund balance of \$7,599,085. The increase was due to the delay of the Diversionary Channel Bridge project in the North Milwaukee/Lake Cook Redevelopment Area Fund and the delay of the Industrial Lane project in the Southeast TIF #2 Fund. Both projects are scheduled to begin in 2019. The growth in the Equalized Assessed Value of these districts produced property tax increment totaling \$11,748,384.

The Village maintains (3) additional capital projects funds. Two of those funds were major in 2018 – the Capital Equipment Replacement Fund and the Capital Projects Fund. The Capital Equipment Replacement Fund was created to account for the transfers and advances from other funds assigned for the eventual replacement of vehicles and equipment utilized by those funds. The fund balance increased by \$1,318,751 during the current fiscal year to \$5,806,784, primarily because there were fewer scheduled acquisitions in 2018 compared to other years. The Capital Projects Fund was created to fund infrastructure and non-infrastructure needs including public streets, sidewalks, and building improvements. The fund balance increased by \$2,529,682 during the current fiscal year to \$5,952,544, primarily because of a \$1,750,000 transfer from the General Fund to assist in the construction of a new fire station.

**Proprietary Funds**

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The Village of Wheeling’s proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail. The Village maintains (2) separate proprietary funds, the Waterworks and Sewerage Fund and the Liability Insurance Fund. The Waterworks and Sewerage Fund is an Enterprise Fund. Unrestricted net position of the Waterworks and Sewerage Fund

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
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was \$13,233,481. The enterprise funds' total net position increased by \$1,448,573, or 2.81%, from a restated January 1<sup>st</sup> net position of \$51,570,766 to \$53,019,339 at December 31, 2018. The Liability Insurance Fund is an internal service fund. Unrestricted net position of the Liability Insurance Fund decreased \$117,243 in 2018 due to an increase in claim expenses. Total net position accumulated for costs associated with liability insurance for the Village at December 31, 2018 was \$3,709,518.

**General Fund Budgetary Highlights**

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**Original budget compared to final budget.** During the year there was (1) one amendment to increase the original General Fund budgeted appropriation. The amendment distributed surplus revenue (\$175,000) among the three defined benefit plans (IMRF, Police Pension, Fire Pension). The surplus amendment also transferred \$1,750,000 to the Capital Projects Fund to pay for a fire station construction project.

**Fund Budget compared to actual results.** The most significant differences between budgeted and actual revenues were as follows:

Revenue Source	Budgeted Revenues	Actual Revenues	Difference	% Difference
Sales tax	5,755,444	5,442,604	(312,840)	-5.44%
Telecommunications tax	1,147,740	1,044,603	(103,137)	-8.99%
Emergency dispatch services	1,011,675	359,946	(651,729)	-64.42%
Income tax	3,330,000	3,605,401	275,401	8.27%
State use tax	958,490	1,105,928	147,438	15.38%
Building permits	193,800	431,716	237,916	122.76%
Engineering inspection fees	200,000	300,164	100,164	50.08%
Local ordinance fines	759,416	1,023,596	264,180	34.79%
Ambulance fees	650,000	841,474	191,474	29.46%
IPBC terminal reserve revenue	-	135,869	135,869	-
Legal settlement	-	51,641	51,641	-

- ◆ Sales tax revenues fell 5.44% short of budgeted revenues in 2018. After the budget was prepared, Sam's Club, a major sales tax remitter, announced they were closing their Wheeling store.
- ◆ Telecommunications tax was \$103,137 (8.99%) less than expected because the pace at which people are abandoning their landlines in favor of using cellphones has quickened beyond what was expected.
- ◆ Emergency dispatch services were \$651,729 (64.42%) under budget. A revised intergovernmental agreement with the City of Des Plaines for dispatching services requires the Village to refund to the City dispatch service fees equal to the Des Plaines 911 revenue remitted to Wheeling by the State of Illinois.
- ◆ Income tax revenues were \$275,401 (8.27%) more than expected because the State of Illinois approved a budget that reduced the amount of income tax revenue they were withholding from municipalities from 10.00% to 5.00%.

**VILLAGE OF WHEELING, ILLINOIS**  
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- ◆ Ambulance fees exceeded the budget by \$191,474 (29.46%) because the Village Board increased the Village's ambulance fees following a recommendation from staff. The higher fees are now consistent with what neighboring communities are charging.
- ◆ Local ordinance fines include fines, administrative tow fees, and red light violations. Local ordinance fines exceeded the budget by \$66,671 (32.52%) due to the decision to process minor criminal cases through the Village's adjudication process rather than through the Cook County court. Administrative tow fees exceeded the budget by \$102,013 (102.01%) because changes in state law have made it easier to process violators and the Village received additional grant funds that promoted traffic enforcement and led to more tickets and arrests.

The most significant differences between budgeted and actual expenditures were as follows:

<b>Expenditure Type</b>	<b>Budgeted Expenditures</b>	<b>Actual Expenditures</b>	<b>Difference</b>	<b>% Difference</b>
Village Manager's Office and Board of Trustees	1,787,318	1,615,173	(172,145)	-9.63%
Community Development	1,500,628	1,395,693	(104,935)	-6.99%
Street Division	840,146	760,937	(79,209)	-9.43%
Forestry	1,031,507	812,881	(218,626)	-21.19%
Police Department	13,652,008	12,287,696	(1,364,312)	-9.99%
Fire Department	10,942,669	11,258,981	316,312	2.89%

- ◆ Savings in the Village Manager's Office and Board of Trustees Department were primarily due to miscellaneous contractual services, including telecommunication contractual services, coming in significantly under what was budgeted.
- ◆ Savings in the Community Development Department were due to unfilled positions in the department that reduced overall salary and benefit expenditures.
- ◆ Savings in the Street Division and Forestry Departments were primarily due to the restructuring and elimination of a position split between those two departments, as well as a lack of building maintenance expenditures during the year.
- ◆ Personnel services savings in the Police Department were primarily due to the decision to reclassify dispatching salaries to the Emergency Telephone System Fund to offset revenues in that Fund. Adjustments to scheduling led to a savings of over \$100,000 in overtime in the police department, while the health insurance open enrollment and insurance selections of new hires led to an additional \$100,000 in savings.
- ◆ Personnel services overages in the Fire Department were primarily due to overtime expenditures related to training and injuries.

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

**Capital Assets and Debt Administration**

**Capital assets.** The Village's investment in capital assets for its governmental and business-type activities as of December 31, 2018 amounted to \$132,301,677. The investment in capital assets includes land, stormwater credits, buildings, equipment, underground distribution and collection systems, infrastructure, and construction work in progress. The Village saw a net decrease of capital assets (including additions, developer contributions, and retirements) of \$2,627,299 (-1.95%).

**Table 3: Capital Assets**

	Governmental Activities		Business-type Activities		Totals	
	2018	2017	2018	2017	2018	2017
Land	\$ 22,459,625	\$ 23,060,421	\$567,510	\$567,510	\$23,027,135	\$23,627,931
Intangible assets - stormwater credits	2,144,950	2,988,400	-	-	2,144,950	2,988,400
Land right of way	11,512,484	11,512,484	-	-	11,512,484	11,512,484
Buildings & Improvements	53,335,469	53,392,754	-	-	53,335,469	53,392,754
Vehicles, equipment, & furniture	13,046,263	12,528,498	3,439,996	3,449,770	16,486,259	15,978,268
Infrastructure	33,476,311	31,797,759	-	-	33,476,311	31,797,759
Water System Improvements	-	-	45,516,357	45,095,988	45,516,357	45,095,988
Sewer System Improvements	-	-	19,249,550	19,108,154	19,249,550	19,108,154
Construction in progress	-	9,833	81,012	-	81,012	9,833
<b>Total Capital Assets</b>	<b>135,975,102</b>	<b>135,290,149</b>	<b>\$68,854,425</b>	<b>\$68,221,422</b>	<b>204,829,527</b>	<b>203,511,571</b>
Less: Accumulated depreciation	(46,221,165)	(43,543,881)	(26,306,685)	(25,038,714)	(72,527,850)	(68,582,595)
<b>Total</b>	<b>89,753,937</b>	<b>91,746,268</b>	<b>42,547,740</b>	<b>43,182,708</b>	<b>132,301,677</b>	<b>134,928,976</b>

Major capital asset events during the current fiscal year included the following:

- ◆ The Village completed several storm sewer projects in fiscal year 2018. The South Wheeling Road drainage improvements project replaced limited sections of existing pipes along Wheeling Road, as well as installation of a 66-inch diameter storm sewer pipe from Wheeling Road to Echo Lake. A 72-inch storm sewer under Dundee Road from the Wheeling Town Center to the north side of Dundee Road was constructed, in order to facilitate development on the north side of Dundee Road within the Town Center-II redevelopment area. A third project focused on the removal and installation of new catch basins, storm sewer piping and asphalt roadway at the intersection of Bridget Court and East Wayne Place, a location where flooding has historically occurred numerous times per year.
- ◆ Proceeds of \$600,800 were received in connection with the sale of stormwater detention credits and comp storage credits to the Wheeling Town Center and Uptown 500 developments within the Town Center-II redevelopment area. The existing credits were issued to the Village by the Metropolitan Water Reclamation District of Greater Chicago in 2016.
- ◆ The Village sold a building which was previously used as offices for Human Services personnel, a satellite Police Department, and the Wheeling Food Pantry for \$285,000.
- ◆ The Village transferred land to the owners of the new Wheeling Town Center development in accordance with a redevelopment agreement.
- ◆ The Village accepted developer contributions of water and sanitary sewer mains related to the Northgate Crossings development, valued at \$518,221.

**VILLAGE OF WHEELING, ILLINOIS**  
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- ◆ The Village accepted the Wolf Road Sewer extension as a capital contribution from the North Milwaukee TIF Fund, valued at \$81,012.
- ◆ The Village continued its' laddered capital equipment replacement program with the purchase of 8 police vehicles, a new ambulance, and a public works vehicle totaling \$540,188.

Additional information on the Village's capital assets can be found in Note 4 on pages 31-32 of this report.

**Long-term Debt.** The Village, under its home rule authority, does not have a legal debt limit. In August 2017, Fitch Ratings affirmed the Village's AA+ bond rating. The Village's AA bond rating with Standard & Poor's was also affirmed in August 2017.

	Governmental Activities		Business-type Activities		Totals	
	2018	2017	2018	2017	2018	2017
<b>Bonds and Notes Payable</b>						
General obligation bonds	\$45,370,000	\$49,468,736	\$2,705,000	\$3,056,264	\$48,075,000	\$52,525,000
Tax Increment Revenue Note	6,372,903	6,644,497	-	-	6,372,903	6,644,497
Premium on bonds payable	1,187,858	1,471,514	64,745	71,318	1,252,603	1,542,832
<b>Other liabilities</b>						
Vested compensated absences	2,388,083	2,311,632	134,880	165,721	2,522,963	2,477,353
Insurance claims payable	806,981	412,500	-	-	806,981	412,500
Net pension liability - IMRF	8,801,382	1,930,231	1,553,185	340,629	10,354,567	2,270,860
Net pension liability - police pension	29,434,471	21,379,313	-	-	29,434,471	21,379,313
Net pension liability - fire pension	33,712,262	26,286,914	-	-	33,712,262	26,286,914
Other post employment benefits	14,697,762	15,686,143	2,593,723	2,768,143	17,291,485	18,454,286
<b>Total</b>	<b>142,771,702</b>	<b>125,591,480</b>	<b>7,051,533</b>	<b>6,402,075</b>	<b>149,823,235</b>	<b>131,993,555</b>

The Village implemented GASB pronouncement 75 in 2018, which established standards for measuring and recognizing liabilities, deferred outflows and inflows of resources, and expenses for postemployment benefits other than pensions. The change in accounting principle triggered an increase in OPEB liabilities of \$14,750,142 in governmental activities and \$2,754,984 in business-type activities as of January 1, 2018. As of December 31, 2018, the OPEB liability was reduced by (6.30%), or \$1,162,801, due, in part, to the death of retirees that were receiving post-employment health insurance benefits.

The Village's net pension liability increased \$23,564,213 (47.19%) in 2018. Annual changes to the net pension liability can be volatile. The increase in 2018 can be attributed to poor investment performances in 2018. All three pension funds recorded investment losses over 4% for 2018. In addition, Village staff recommended and the Board approved a reduction in the Police and Fire Pension Funds' assumed rate of return from 7.50% to 7.25%. IMRF also reduced their assumed rate of return from 7.50% to 7.25%. These changes in assumptions also led to increases to net pension liabilities.

The Village Board did not pass a formal funding policy with the adoption of GASB pronouncement 68, instead opting to pass a General Fund surplus policy that requires the Village Board to consider contributing General Fund surpluses to the three defined benefit plans. The Village Board approved a surplus distribution of \$175,000 to the three defined benefit plans at the end of 2018. More information on the Village's defined benefit pension plans can be found in Note 14 on pages 57-79 of this report.

At the end of the current fiscal year, the Village had total bonded debt outstanding of \$48,075,000 which was backed by the full faith and credit of the government. Of the \$48,075,000 debt outstanding, however, only \$30,848,000 is supported by the Village's property tax levy and sales tax revenue. The remaining debt (\$17,227,000) is directly supported by other sources of revenue including gas and electric use tax

**VILLAGE OF WHEELING, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2018**

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revenue, water and sewer fees and tax increment financing revenue. During the current fiscal year, the Village retired \$4,098,738 of general bond principal and \$351,264 of the water and sewer funded debt. The Village has no plans to issue new general obligation debt in the next few years.

Tax Increment Financing (TIF) notes of \$4.0 million and \$2.5 million were issued on December 19, 2017 to reimburse a developer for certain project costs the developer incurred in the Town Center II TIF District. Interest on the notes is 7.45%. During the fiscal year ended December 31, 2018, \$475,778 of interest was accreted. Principal payments of \$747,372 were made on December 1, 2018. As a result of these changes, total tax increment revenue note obligations decreased by \$271,594 in 2018.

Additional information on the Village's long-term debt can be found in Note 5 on pages 33-40 of this report.

**Economic factors and next year's budget**

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The following economic and budgetary factors were considered in developing the 2019 fiscal year budget.

- The unemployment rate for the Village of Wheeling is currently 3.2%, which is near historical lows.
- A 3.50% property tax increase (\$540,225) to fund increases in recurring expenditure obligations.
- The Village will negotiate new contracts with four out of their five unions in 2019.
- A 2.50% increase in water rates and sewer rates beginning on January 1, 2019 to offset increases in operating expenses in the Enterprise Funds. The 2019 increase reflects the second year of a five-year period during which the Village will see no increase in the cost of water purchased from the Northwest Water Commission.
- A 10.00% increase in the stormwater fee rate beginning on January 1, 2019 necessary to fund future stormwater projects. The additional \$.25 per equivalent runoff unit will generate an estimated additional \$74,602 for the stormwater management plan on an annual basis.
- In 2018, staff recommended and the Board approved a reduction in the Police and Fire Pension Funds' assumed rate of return from 7.50% to 7.25%. Lowering the rate has the effect of increasing the Village's required contributions to the pension funds by approximately \$390,000.

**Contacting the Village's Financial Management**

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This financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the Village's finances and to demonstrate the Village's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Michael Mondschain, Finance Director, Village of Wheeling, 2 Community Boulevard, Wheeling, Illinois 60090.

VILLAGE OF WHEELING, ILLINOIS

STATEMENT OF NET POSITION

December 31, 2018

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash and investments	\$ 38,887,538	\$ 5,564,142	\$ 44,451,680
Receivables (net, where applicable, of allowance for uncollectibles)			
Property taxes	15,986,089	-	15,986,089
Sales taxes	2,527,623	-	2,527,623
Local use taxes	350,260	-	350,260
Telecommunications tax	249,647	-	249,647
Accounts	1,478,986	1,846,580	3,325,566
Accrued interest	58,145	9,563	67,708
IPBC	1,358,164	108,801	1,466,965
Other	1,096,958	1,764	1,098,722
Prepaid expenses	279,660	126,352	406,012
Inventory	445,175	273,548	718,723
Due from other governments	796,078	-	796,078
Advances to other funds	(1,455,902)	1,455,902	-
Capital assets not being depreciated	36,117,059	648,522	36,765,581
Capital assets being depreciated, net of accumulated depreciation	53,636,878	41,899,218	95,536,096
Investment in joint venture	44,948,315	7,774,119	52,722,434
	<u>196,760,673</u>	<u>59,708,511</u>	<u>256,469,184</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Swap agreement	2,040,040	-	2,040,040
Pension items - Police Pension	7,590,535	-	7,590,535
Pension items - Firefighters' Pension	7,251,509	-	7,251,509
Pension items - IMRF	5,238,991	924,528	6,163,519
Deferred outflows of resources - OPEB	148,107	26,137	174,244
Unamortized loss on refunding	526,164	7,863	534,027
	<u>22,795,346</u>	<u>958,528</u>	<u>23,753,874</u>
Total deferred outflows of resources	<u>22,795,346</u>	<u>958,528</u>	<u>23,753,874</u>
Total assets and deferred outflows of resources	<u>219,556,019</u>	<u>60,667,039</u>	<u>280,223,058</u>
<b>LIABILITIES</b>			
Accounts payable	2,913,588	108,026	3,021,614
Accrued payroll	162,185	6,649	168,834
Deposits payable	488,973	57,641	546,614
Unearned revenue	161,469	21,542	183,011
Due to fiduciary funds	170,472	-	170,472
Interest payable	150,728	7,275	158,003
Interest rate swap agreement	2,040,040	-	2,040,040
Long-term liabilities			
Due within one year	6,833,528	371,355	7,204,883
Due in more than one year	135,938,174	6,680,178	142,618,352
	<u>148,859,157</u>	<u>7,252,666</u>	<u>156,111,823</u>
Total liabilities	<u>148,859,157</u>	<u>7,252,666</u>	<u>156,111,823</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension items - Police Pension	1,510,226	-	1,510,226
Pension items - Firefighters' Pension	10,323	-	10,323
Pension items - IMRF	1,327,063	234,187	1,561,250
Deferred inflows of resources - OPEB	911,463	160,847	1,072,310
Deferred revenue - property taxes	15,975,225	-	15,975,225
	<u>19,734,300</u>	<u>395,034</u>	<u>20,129,334</u>
Total deferred inflows of resources	<u>19,734,300</u>	<u>395,034</u>	<u>20,129,334</u>
Total liabilities and deferred inflows of resources	<u>168,593,457</u>	<u>7,647,700</u>	<u>176,241,157</u>

(This statement is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

STATEMENT OF NET POSITION (Continued)

December 31, 2018

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	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 48,020,025	\$ 39,785,858	\$ 87,805,883
Restricted for			
Stormwater improvements	1,502,045	-	1,502,045
Highways and streets	1,539,251	-	1,539,251
Public safety	135,807	-	135,807
Economic development	7,884,269	-	7,884,269
Debt service	191,452	-	191,452
Unrestricted	(8,310,287)	13,233,481	4,923,194
<b>TOTAL NET POSITION</b>	<b>\$ 50,962,562</b>	<b>\$ 53,019,339</b>	<b>\$ 103,981,901</b>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2018

	<b>Program Revenues</b>			
	<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>FUNCTIONS/PROGRAMS</b>				
<b>PRIMARY GOVERNMENT</b>				
Governmental Activities				
General government	\$ 17,660,250	\$ 2,064,396	\$ -	\$ -
Public safety	30,985,897	4,825,503	485,398	-
Highways and streets	6,120,546	934,562	994,755	1,982,284
Airport - joint venture	549,037	-	-	-
Interest and fees	2,323,635	-	-	-
Total governmental activities	57,639,365	7,824,461	1,480,153	1,982,284
Business-Type Activities				
Water and sewer	8,094,482	9,429,505	-	599,233
Total business-type activities	8,094,482	9,429,505	-	599,233
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 65,733,847</b>	<b>\$ 17,253,966</b>	<b>\$ 1,480,153</b>	<b>\$ 2,581,517</b>

	<b>Net (Expense) Revenue and Change in Net Position</b>		
	<b>Primary Government</b>		
	<b>Governmental</b>	<b>Business-Type</b>	
	<b>Activities</b>	<b>Activities</b>	<b>Total</b>
	\$ (15,595,854)	\$ -	\$ (15,595,854)
	(25,674,996)	-	(25,674,996)
	(2,208,945)	-	(2,208,945)
	(549,037)	-	(549,037)
	(2,323,635)	-	(2,323,635)
	(46,352,467)	-	(46,352,467)
	-	1,934,256	1,934,256
	-	1,934,256	1,934,256
	(46,352,467)	1,934,256	(44,418,211)
General Revenues			
Taxes			
Property	27,674,437	-	27,674,437
Sales	9,313,325	-	9,313,325
Utility	3,137,557	-	3,137,557
Telecommunications	1,044,603	-	1,044,603
Food and beverage	927,464	-	927,464
Hotel/motel	1,058,544	-	1,058,544
Other	380,776	-	380,776
Intergovernmental			
Income	3,605,401	-	3,605,401
Other	1,587,804	-	1,587,804
Investment income	525,558	37,856	563,414
Gain on disposal of capital assets	763,102	-	763,102
Miscellaneous	1,032,268	-	1,032,268
Transfers in (out)	523,539	(523,539)	-
Total	51,574,378	(485,683)	51,088,695
CHANGE IN NET POSITION	5,221,911	1,448,573	6,670,484
NET POSITION, JANUARY 1	60,490,793	54,325,750	114,816,543
Change in accounting principle	(14,750,142)	(2,754,984)	(17,505,126)
NET POSITION, JANUARY 1, RESTATED	45,740,651	51,570,766	97,311,417
<b>NET POSITION, DECEMBER 31</b>	<b>\$ 50,962,562</b>	<b>\$ 53,019,339</b>	<b>\$ 103,981,901</b>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

GOVERNMENTAL FUNDS

BALANCE SHEET

December 31, 2018

	General	Capital Equipment Replacement	Capital Projects	Nonmajor Governmental	Total Governmental
<b>ASSETS</b>					
Cash and investments	\$ 11,793,123	\$ 7,198,821	\$ 3,840,782	\$ 11,643,035	\$ 34,475,761
Receivables (net, where applicable, of allowance for uncollectibles)					
Property taxes	13,993,767	-	-	1,992,322	15,986,089
Sales taxes	2,527,623	-	-	-	2,527,623
Local use taxes	350,260	-	-	-	350,260
Telecommunications tax	249,647	-	-	-	249,647
Accounts	-	-	-	1,374,111	1,374,111
Accrued interest	24,946	12,180	9,560	5,514	52,200
IPBC	1,358,164	-	-	-	1,358,164
Other	672,361	53,025	371,572	-	1,096,958
Prepaid items	265,268	-	12,188	775	278,231
Inventory	309,291	-	-	135,884	445,175
Due from other funds	621,367	-	2,306,391	300,000	3,227,758
Due from other governments	-	-	-	796,078	796,078
<b>TOTAL ASSETS</b>	<b>\$ 32,165,817</b>	<b>\$ 7,264,026</b>	<b>\$ 6,540,493</b>	<b>\$ 16,247,719</b>	<b>\$ 62,218,055</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 875,711	\$ 1,340	\$ 587,212	\$ 1,441,798	\$ 2,906,061
Accrued payroll	146,465	-	737	14,983	162,185
Deposits payable	149,773	-	-	339,200	488,973
Unearned revenue	145,972	-	-	15,497	161,469
Due to other funds	1,750,000	-	-	1,477,758	3,227,758
Due to fiduciary funds	170,472	-	-	-	170,472
Advance from other funds	-	1,455,902	-	-	1,455,902
Total liabilities	3,238,393	1,457,242	587,949	3,289,236	8,572,820
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue - property taxes	13,985,157	-	-	1,990,068	15,975,225
Total deferred inflows of resources	13,985,157	-	-	1,990,068	15,975,225
Total liabilities and deferred inflows of resources	17,223,550	1,457,242	587,949	5,279,304	24,548,045
<b>FUND BALANCES</b>					
Nonspendable					
Prepaid items	265,268	-	12,188	775	278,231
Inventory	309,291	-	-	135,884	445,175
Restricted					
Stormwater improvements	-	-	-	1,502,045	1,502,045
Highways and streets	-	-	-	1,403,367	1,403,367
Public safety	-	-	-	135,807	135,807
Economic development	-	-	-	7,884,269	7,884,269
Debt service	-	-	-	191,452	191,452
Assigned					
Health insurance	1,358,164	-	-	-	1,358,164
Capital improvements	-	5,806,784	-	-	5,806,784
Capital projects	-	-	5,940,356	-	5,940,356
Unassigned (deficit), reported in					
Crossroads Redevelopment Area Fund	-	-	-	(285,184)	(285,184)
General Fund	13,009,544	-	-	-	13,009,544
Total fund balances	14,942,267	5,806,784	5,952,544	10,968,415	37,670,010
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 32,165,817</b>	<b>\$ 7,264,026</b>	<b>\$ 6,540,493</b>	<b>\$ 16,247,719</b>	<b>\$ 62,218,055</b>

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

December 31, 2018

<b>FUND BALANCES OF GOVERNMENTAL FUNDS</b>	<b>\$ 37,670,010</b>
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	89,753,937
Investments in joint ventures used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	44,948,315
The loss on refunding of bonds is capitalized and amortized over the life of the bonds on the statement of net position	526,164
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the Police Pension Fund are recognized as deferred outflows and inflows of resources on the statement of net position	6,080,309
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the Firefighters' Pension Fund are recognized as deferred outflows and inflows of resources on the statement of net position	7,241,186
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net position	3,911,928
Differences between expected and actual experiences, assumption changes, and net difference between projected and actual earnings for the other postemployment benefit plan are recognized as deferred outflows and inflows of resources on the statement of net position	(763,356)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	
General obligation bonds	(45,370,000)
Tax increment revenue note	(6,372,903)
Net pension liability - Police Pension	(29,434,471)
Net pension liability - Firefighters' Pension	(33,712,262)
Net pension liability - IMRF	(8,801,382)
Premium on bonds payable	(1,187,858)
Compensated absences payable	(2,388,083)
Other postemployment benefit liability	(14,697,762)
Accrued interest on long-term liabilities is reported as a liability on the statement of net position	(150,728)
The net position of the Internal Service Fund is included in the governmental activities in the statement of net position	<u>3,709,518</u>
<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b><u>\$ 50,962,562</u></b>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

For the Year Ended December 31, 2018

	General	Capital Equipment Replacement	Capital Projects	Nonmajor Governmental	Total Governmental
<b>REVENUES</b>					
Taxes	\$ 26,284,081	\$ -	\$ 3,137,557	\$ 13,735,495	\$ 43,157,133
Licenses and permits	999,393	-	-	-	999,393
Intergovernmental	5,638,643	187,275	109,403	3,303,321	9,238,642
Charges for services	2,575,785	-	-	2,867,959	5,443,744
Fines and forfeits	1,177,897	-	-	-	1,177,897
Investment income	149,844	57,973	35,587	282,154	525,558
Miscellaneous	974,996	6,206	-	51,066	1,032,268
Total revenues	37,800,639	251,454	3,282,547	20,239,995	61,574,635
<b>EXPENDITURES</b>					
Current					
General government	9,946,665	-	-	1,863,795	11,810,460
Public safety	23,546,677	-	-	2,635,469	26,182,146
Highways and streets	-	-	672,676	923,850	1,596,526
Capital outlay	-	898,591	-	5,731,511	6,630,102
Capital improvements	-	-	1,372,778	1,636,714	3,009,492
Debt service					
Principal	-	-	340,000	4,506,108	4,846,108
Interest and fiscal charges	-	-	57,524	1,979,928	2,037,452
Total expenditures	33,493,342	898,591	2,442,978	19,277,375	56,112,286
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	4,307,297	(647,137)	839,569	962,620	5,462,349
<b>OTHER FINANCING SOURCES (USES)</b>					
Proceeds on sale of capital assets	43,169	-	267,496	1,028,455	1,339,120
Transfers in	-	1,976,931	1,750,000	4,681,224	8,408,155
Transfers (out)	(4,178,569)	(11,043)	(327,383)	(3,337,500)	(7,854,495)
Total other financing sources (uses)	(4,135,400)	1,965,888	1,690,113	2,372,179	1,892,780
NET CHANGE IN FUND BALANCES	171,897	1,318,751	2,529,682	3,334,799	7,355,129
FUND BALANCES, JANUARY 1	14,770,370	4,488,033	3,422,862	7,633,616	30,314,881
<b>FUND BALANCES, DECEMBER 31</b>	<b>\$ 14,942,267</b>	<b>\$ 5,806,784</b>	<b>\$ 5,952,544</b>	<b>\$ 10,968,415</b>	<b>\$ 37,670,010</b>

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2018

<b>NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS</b>	\$	7,355,129
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures; however, they are capitalized on the statement of net position and depreciated on the statement of activities		2,619,292
Depreciation expense does not require the use of current financial resources and, therefore, is not reported as an expenditure in governmental funds		(3,108,141)
Proceeds from the disposal of capital assets are recognized in governmental funds but the loss is recognized on the statement of activities		(1,503,482)
The decrease in equity of joint venture is reported on the statement of activities		(549,037)
The repayment of the principal portion of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding on the statement of net position		4,846,108
Amortization of premium on bonds is reported as a reduction of interest expense on the statement of activities		283,656
Amortization of the loss on refunding is reported as interest expense on the statement of activities		(107,875)
Accretion of bonds is reported as interest expense on the statement of activities		(475,778)
The decrease of accrued interest payable is shown as an decrease of expense on the statement of activities		13,814
The increase in compensated absences payable is shown as an increase of the statement of activities		(76,451)
The change in the other postemployment benefit liability, deferred outflows and inflows of resources		225,024
The change in the Police Pension Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resource		(1,942,513)
The change in the Firefighters' Pension Fund net pension liability and deferred outflows of resources is not a source or use of a financial resource		(1,882,168)
The change in the Illinois Municipal Retirement Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resource		(358,424)
The change in net position of Internal Service Funds is reported in governmental activities		(117,243)
<b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b>\$</b>	<b><u>5,221,911</u></b>

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

December 31, 2018

	<b>Business-Type Activities Waterworks and Sewerage</b>	<b>Governmental Activities Internal Service</b>
<b>CURRENT ASSETS</b>		
Cash and investments	\$ 5,564,142	\$ 4,411,777
Receivables (net, where applicable, of allowance for uncollectibles)		
Accounts	1,846,580	104,875
Accrued interest	9,563	5,945
IPBC	108,801	-
Other	1,764	-
Prepaid expenses	126,352	1,429
Inventory	273,548	-
Total current assets	<u>7,930,750</u>	<u>4,524,026</u>
<b>NONCURRENT ASSETS</b>		
Capital assets		
Assets not being depreciated	<u>648,522</u>	-
Assets being depreciated		
Cost	68,205,903	-
Accumulated depreciation	<u>(26,306,685)</u>	-
Net capital assets being depreciated	<u>41,899,218</u>	-
Net capital assets	42,547,740	-
Advances to other funds	1,455,902	-
Investment in joint ventures	<u>7,774,119</u>	-
Total noncurrent assets	<u>51,777,761</u>	-
Total assets	<u>59,708,511</u>	<u>4,524,026</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Unamortized loss on refunding	7,863	-
Deferred outflows of resources - OPEB	26,137	-
Pension items - IMRF	<u>924,528</u>	-
Total deferred outflows of resources	<u>958,528</u>	-
Total assets and deferred outflows of resources	<u>60,667,039</u>	<u>4,524,026</u>

(This statement is continued on the following page.)

**VILLAGE OF WHEELING, ILLINOIS**

PROPRIETARY FUNDS

STATEMENT OF NET POSITION (Continued)

December 31, 2018

	<b>Business-Type Activities Waterworks and Sewerage</b>	<b>Governmental Activities Internal Service</b>
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 108,026	\$ 7,527
Accrued payroll	6,649	-
Compensated absences payable	60,696	-
Deposits payable	57,641	-
Unearned revenue	21,542	-
Interest payable	7,275	-
Other postemployment benefit liability	160,659	-
Bonds payable	150,000	-
Claims payable	-	403,490
	572,488	411,017
<b>NONCURRENT LIABILITIES</b>		
Claims payable	-	403,491
General obligation bonds payable (less current portion)	2,619,745	-
Compensated absences payable (less current portion)	74,184	-
Net pension liability - IMRF	1,553,185	-
Other postemployment benefit liability (less current portion)	2,433,064	-
	6,680,178	403,491
Total liabilities	7,252,666	814,508
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows of resources - OPEB	160,847	-
Pension items - IMRF	234,187	-
	395,034	-
Total liabilities and deferred inflows of resources	7,647,700	814,508
<b>NET POSITION</b>		
Net investment in capital assets	39,785,858	-
Unrestricted	13,233,481	3,709,518
<b>TOTAL NET POSITION</b>	<b>\$ 53,019,339</b>	<b>\$ 3,709,518</b>

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**  
**PROPRIETARY FUNDS**  
**STATEMENT OF REVENUES, EXPENSES, AND**  
**CHANGES IN NET POSITION**

For the Year Ended December 31, 2018

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Waterworks and Sewerage</b>	<b>Internal Service</b>
<b>OPERATING REVENUES</b>		
Charges for services		
Water sales and sewer charges	\$ 8,645,416	\$ -
Connection fees	177,873	-
Meter sales	22,708	-
Liability insurance charges	-	1,135,002
Other	270,627	-
Total operating revenues	9,116,624	1,135,002
<b>OPERATING EXPENSES EXCLUDING DEPRECIATION</b>		
Waterworks division	4,460,468	-
Sewer division	1,715,600	-
Water and sewer capital division	509,352	-
Insurance and claims	-	1,271,087
Total operating expenses excluding depreciation	6,685,420	1,271,087
OPERATING INCOME BEFORE DEPRECIATION	2,431,204	(136,085)
<b>DEPRECIATION</b>	1,322,283	-
OPERATING INCOME (LOSS)	1,108,921	(136,085)
<b>NON-OPERATING REVENUES (EXPENSES)</b>		
Investment income	37,856	48,963
Interest expense and fees	(91,229)	-
Gain on disposal of capital assets	4,450	-
Increase in joint venture	312,881	-
Total non-operating revenues (expenses)	263,958	48,963
INCOME BEFORE TRANSFERS AND CONTRIBUTIONS	1,372,879	(87,122)
<b>TRANSFERS</b>		
Transfers in - Capital Equipment Replacement Fund	11,043	-
Transfers in - Stormwater Fund	187,500	-
Transfers (out) - Capital Equipment Replacement Fund	-	(30,121)
Transfers (out) - Debt Service Fund	(722,082)	-
Total transfers	(523,539)	(30,121)
<b>CONTRIBUTIONS</b>		
Capital contributions	81,012	-
Developer contributions	518,221	-
Total contributions	599,233	-
CHANGE IN NET POSITION	1,448,573	(117,243)
NET POSITION, JANUARY 1	54,325,750	3,826,761
Change in accounting principle	(2,754,984)	-
NET POSITION, JANUARY 1, RESTATED	51,570,766	3,826,761
<b>NET POSITION, DECEMBER 31</b>	<b>\$ 53,019,339</b>	<b>\$ 3,709,518</b>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

For the Year Ended December 31, 2018

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Waterworks and Sewerage</b>	<b>Internal Service</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from customers and users	\$ 9,181,711	\$ -
Receipts from internal service transactions	-	1,135,002
Payments to suppliers	(3,693,519)	(766,930)
Payments for interfund services	(1,270,700)	-
Payments to employees	(1,876,679)	-
Net cash from operating activities	<u>2,340,813</u>	<u>368,072</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfers in	198,543	-
Transfers (out)	(722,082)	(30,121)
Advances to other funds	(219,394)	-
Net cash from noncapital financing activities	<u>(742,933)</u>	<u>(30,121)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Purchases of capital assets	(197,342)	-
Proceeds from disposal of capital assets	6,000	-
Principal paid on general obligation bonds	(351,264)	-
Interest and fees paid on general obligation bonds	(96,837)	-
Net cash from capital and related financing activities	<u>(639,443)</u>	<u>-</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
(Purchase) of investment securities	(191,000)	(498,000)
Interest on investments	109,539	76,665
Net cash from investing activities	<u>(81,461)</u>	<u>(421,335)</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	876,976	(83,384)
CASH AND CASH EQUIVALENTS, JANUARY 1	<u>925,205</u>	<u>2,250,289</u>
<b>CASH AND CASH EQUIVALENTS, DECEMBER 31</b>	<u><u>\$ 1,802,181</u></u>	<u><u>\$ 2,166,905</u></u>

(This statement is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS (Continued)

For the Year Ended December 31, 2018

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Waterworks and Sewerage</b>	<b>Internal Service</b>
<b>CASH AND INVESTMENTS</b>		
Cash and cash equivalents	\$ 1,802,181	\$ 2,166,905
Investments	3,761,961	2,244,872
<b>TOTAL CASH AND INVESTMENTS</b>	<b>\$ 5,564,142</b>	<b>\$ 4,411,777</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Operating income (loss)	\$ 1,108,921	\$ (136,085)
Adjustments to reconcile operating income to net cash from operating activities		
Depreciation	1,322,283	-
Changes in current assets and liabilities		
Accounts receivable	68,377	104,157
IPBC receivable	(29,836)	-
Inventory	(13,894)	-
Prepaid expenses	(1,193)	(1,346)
Accounts payable	(103,989)	6,865
Claims and judgments payable	-	394,481
Accrued payroll	734	-
Net pension liability and deferred outflows of resources	63,251	-
Compensated absences payable	(30,841)	-
Other postemployment benefit liability, deferred inflows, and deferred outflows	(39,710)	-
Deposits payable	(1,850)	-
Unearned revenue	(1,440)	-
<b>NET CASH FROM OPERATING ACTIVITIES</b>	<b>\$ 2,340,813</b>	<b>\$ 368,072</b>
<b>NONCASH TRANSACTIONS</b>		
Increase in joint venture	\$ 312,881	\$ -
Capital contribution	81,012	-
Developer contribution	518,221	-
<b>TOTAL NONCASH TRANSACTIONS</b>	<b>\$ 912,114</b>	<b>\$ -</b>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

PENSION TRUST FUNDS

STATEMENT OF FIDUCIARY NET POSITION

December 31, 2018

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**ASSETS**

Cash and short-term investments	<u>\$ 2,548,168</u>
Investments at fair value	
U.S. Treasury and U.S. agency obligations	21,497,432
State and local obligations	4,178,724
Corporate bonds	11,640,251
Mutual funds	44,643,900
Asset backed securities	3,413
Equities	<u>3,268,962</u>
Total investments	<u>85,232,682</u>
Receivables	
Accrued interest	286,750
Due from General Fund	<u>170,472</u>
Total receivables	<u>457,222</u>
Prepaid items	<u>3,238</u>
Total assets	<u>88,241,310</u>

**LIABILITIES**

Accounts payable	<u>34,914</u>
Total liabilities	<u>34,914</u>

**NET POSITION RESTRICTED  
FOR PENSIONS**

\$ 88,206,396

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

**PENSION TRUST FUNDS**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**

For the Year Ended December 31, 2018

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**ADDITIONS**

Contributions	
Employer	\$ 4,544,185
Employee	<u>1,039,797</u>

Total contributions	<u>5,583,982</u>
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Investment income	
Net depreciation in fair value of investments	(8,198,731)
Interest	<u>4,217,384</u>

Total investment income	(3,981,347)
Less investment expenses	<u>169,372</u>

Net investment income	<u>(4,150,719)</u>
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Miscellaneous income	<u>986</u>
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Total additions	<u>1,434,249</u>
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**DEDUCTIONS**

Benefits and refunds	6,666,314
Administrative expenses	<u>105,588</u>

Total deductions	<u>6,771,902</u>
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NET DECREASE	(5,337,653)
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**NET POSITION RESTRICTED  
FOR PENSIONS**

January 1	<u>93,544,049</u>
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December 31	<u>\$ 88,206,396</u>
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See accompanying notes to financial statements.

# VILLAGE OF WHEELING, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS

December 31, 2018

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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Village of Wheeling, Illinois (the Village) was incorporated in 1894. The Village provides services to the community that include police, fire, water and sewer utility, community development, street maintenance, and general services.

The accounting policies of the Village conform to accounting principles generally accepted in the United States of America, as applicable to governments (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies:

#### a. Reporting Entity

The Village is a municipal corporation governed by an elected eight-member board. As defined by GAAP established by GASB, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit's board and either (a) the ability to impose will by the primary government or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- 2) Fiscal dependency on the primary government.

Based on the above criteria, the Village does not have any component units.

#### b. Fund Accounting

The Village uses funds to report on its financial position and the change in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. The minimum number of funds are maintained consistent with legal and managerial requirements.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

b. Fund Accounting (Continued)

Funds are classified into the following categories: governmental, proprietary, and fiduciary.

Governmental funds are used to account for all or most of the Village's general activities, including the collection and disbursement of committed, restricted, or assigned monies (special revenue funds), the funds committed, restricted, or assigned for the acquisition or construction of capital assets (capital projects funds), and the funds committed, restricted, or assigned for the servicing of long-term debt (debt service funds). The General Fund is used to account for all activities of the Village not accounted for in some other fund.

Enterprise funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the Village (internal service funds).

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the Village. The Village utilizes pension trust funds which are generally used to account for assets that the Village holds in a fiduciary capacity.

c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Village. The effect of material interfund activity has been eliminated from these statements. Interfund services provided and used are not eliminated on these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment, or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

c. Government-Wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Village reports the following major governmental funds:

The General Fund is the general operating fund of the Village. It is used to account for all financial resources except those accounted for in another fund.

The Capital Equipment Replacement Fund is used to account for transfers and advances from other funds assigned for the eventual replacement of vehicles and equipment utilized by those funds.

The Capital Projects Fund is used to account for the municipal gas and electric proceeds. These proceeds are restricted to fund infrastructure and non-infrastructure needs including public streets, sidewalks, and building improvements.

The Village reports the following major proprietary funds:

The Waterworks and Sewerage Fund is used to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and improvements.

Additionally, the Village reports the following Internal Service Fund:

Internal Service Fund (Liability Insurance Fund) is used to account for accumulation of resources and costs associated with liability insurance, related premiums and claims for the Village. This fund is reported as part of the governmental activities on the government-wide financial statements as they provide services to the Village's governmental funds/activities.

The Village reports pension trust funds as fiduciary funds to account for the Police Pension Fund and Firefighters' Pension Fund.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues and expenses are directly attributable to the operation of the proprietary funds. Non-operating revenue/expenses are incidental to the operations of these funds.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, generally 60 days except for sales taxes and telecommunication taxes which use 90 days. The Village recognizes property taxes when they become both measurable and available in the year for which they are levied (i.e., intended to finance). Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as expenditures when due.

Property taxes, sales taxes owed from the state at year end, franchise taxes, licenses, charges for services, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash.

In applying the susceptible to accrual concept to intergovernmental revenues (e.g., federal and state grants), the legal and contractual requirements of the numerous individual programs are used as guidelines. There are, however, essentially two types of revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Village; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are generally revocable only for failure to comply with prescribed eligibility requirements, such as equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

d. Measurement Focus, Basis of Accounting, and Financial Statement Presentation  
(Continued)

The Village reports unearned revenue and deferred/unavailable revenue on its financial statements. Deferred/unavailable revenues arise when a potential revenue does not meet the available criteria for recognition in the current period, under the modified accrual basis of accounting. Unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting. Unearned revenues also arise when resources are received by the Village before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability or deferred inflow of resources for unearned and deferred/unavailable revenue are removed from the financial statements and revenue is recognized.

e. Cash and Investments

For purposes of the statement of cash flows, the Village considers cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased and all investments of the pension trust funds are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

f. Interfund Receivables/Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “interfund receivables/payables” (current portion of interfund loans) or “advances to/from other funds” (noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Advances are offset by nonspendable fund balance in applicable governmental funds.

Interfund service transactions are accounted for as revenues, expenditures, or expenses.

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

g. Property Taxes

Property taxes are levied in December of each year on all taxable real property in the Village and attach as an enforceable lien on the property as of the preceding January 1. Tax bills are prepared by the County and are payable in two installments on or about March 1 (Cook County) and June 1 (Lake County) and on or about August 1 (Cook County) and September 1 (Lake County). The County Collector collects such taxes and remits them periodically. A reduction for collection losses, based on historical collection experience, has been provided to reduce the taxes receivable to the estimated amounts to be collected. Since the 2018 levy is intended to finance the 2019 fiscal year, the levy has been recorded as a receivable and deferred inflow of resources.

h. Inventories and Prepaid Items/Expenses

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund inventories are recorded as expenditures when consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses. Prepaid items/expenses are recorded as expenditures/expenses when consumed rather than when purchased.

i. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads and bridges) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost in excess of the following and an estimated useful life in excess of one year.

Asset Class	Capitalization Threshold
Land	\$ 100,000
Building and improvements	50,000
Vehicles, equipment, and furniture	10,000
Infrastructure	100,000
Stormwater management credits	-
Other intangible assets (no definite useful life)	-
Other intangible assets (definite useful life)	20,000

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

i. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	10-45
Water and sewer distributions system	45-65
Vehicles, equipment, and furniture	5-30
Infrastructure	15-40
Other intangible assets	5-20

j. Compensated Absences

Vested or accumulated vacation leave that is owed to retirees or terminated employees, if applicable, is reported as an expenditure and a fund liability of the governmental fund that will pay it in the fund financial statements. Vested or accumulated vacation leave of proprietary funds and governmental activities is recorded as an expense and liability as the benefits accrue to employees.

Sick Leave: A sick leave deferred payment account (SLDPA) is offered to eligible employees upon retirement. SLDPA is a method of allowing eligible employees to contribute the value of accrued but unused sick time hours to a Postemployment Health Plan (PEHP) or Variable Employee Medical Account (VEMA).

To be eligible for SLDPA benefits, the employees must:

- have retired in good standing;
- have at least 20 years of continuous service with the Village immediately prior to retirement or have at least ten years of continuous service with the Village immediately prior to retirement and have attained the age of 60 by the date of retirement;
- have been continuously covered for at least 12 months immediately prior to retirement under the Village's medical insurance plan and be in full compliance with all plan provisions; and
- have at least 675 hours of accrued but unused sick time (1,000 hours for fire union employees).

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

j. Compensated Absences (Continued)

SLDPA is calculated by using the employee's final hourly wage multiplied by the number of accrued but unused sick time hours in excess of 675 (1,000 hours for the firefighters' union). The maximum number of accrued but unused sick time hours that may be used within SLDPA is 536 hours (1,440 hours for firefighters' union employees). Other accumulated unpaid sick leave is not paid to an employee in the event of termination; thus, no liability is recorded for those nonvested benefits.

Sick Leave Buy Back Program: In addition to the SLDPA program, the Village offers an annual sick leave buy back program to its non-union and police union employees. As of May 1<sup>st</sup> of each year, employees with at least 500 hours of accrued sick leave may sell back one sick day; employees with at least 750 hours of accrued sick leave may sell back two sick days; and employees with at least 1,000 hours of accrued sick leave may sell back three sick days. Employees who sell back a portion of their accrued sick leave as indicated above receive 100% of the pay the employee would have received for the sick day during the year it is contributed. The decision whether to sell back sick time each year is optional for non-union employees and the funds are contributed to their 457 deferred compensation program. Conversely, the decision to sell back sick time each year is mandatory for police union employees and the funds are contributed to the employee's VEMA.

k. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund financial statements. Bond premiums and discounts, as well as the unamortized loss on refunding, are deferred and amortized over the life of the bonds. Bonds payable are reported net of any applicable bond premium or discount. Issuance costs are reported as expenses.

The unamortized loss on refunding is reported as a deferred outflow of resources.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

l. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

m. Fund Balance/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for a specific purpose, or externally imposed by outside entities. Committed fund balance is constrained by formal actions of the Village Board of Trustees, which is considered the Village's highest level of decision-making authority. Formal actions include ordinances approved by the Board of Trustees. Assigned fund balance represents amounts constrained by the Village's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the Village Manager through the fund balance policy adopted by the Village Board of Trustees. Any residual fund balance of the General Fund is reported as unassigned. Deficit fund balances of other governmental funds are also reported as unassigned.

The Village has established a fund balance reserve policy for its General Fund. The policy requires unassigned fund balances to be maintained in the General Fund equivalent to 25% of the fund's annual operating expenditures. The Stormwater Fund reports restricted fund balance for capital projects (stormwater management projects) as established by the enabling ordinance.

The Village's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the Village considers committed funds to be expended first followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net positions are legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the book value of capital assets less any outstanding long-term debt issued to acquire or construct the capital assets.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

n. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**2. DEPOSITS AND INVESTMENTS**

The Village and pension funds categorize the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

a. Village Investments

The Village's investment policy authorizes the Village to invest in all investments allowed by Illinois Compiled Statutes (ILCS). These include deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and The Illinois Funds. The Village's investment policy does limit their deposits to financial institutions that are members of the FDIC system and are capable of posting collateral for amounts in excess of FDIC insurance. Additionally, the Village will not invest in any institution in which the Village's funds on deposit are in excess of 50% of the institution's capital stock and surplus.

It is the policy of the Village to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, safety of principal, liquidity, and rate of return.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**2. DEPOSITS AND INVESTMENTS (Continued)**

a. Village Investments (Continued)

The Village maintains a cash pool that is available for use by all funds, except the pension trust funds. Investments are separately held by several of the Village's funds. The deposits and investments of the pension trust funds are held separately from those of other funds.

Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Village's deposits may not be returned to it. The Village's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, at an amount not less than 110% of the fair market value of the funds secured, with the collateral held by the Village, an independent third party, the Federal Reserve Bank of Chicago, or with an irrevocable line of credit at the Federal Home Loan Bank of Chicago.

Investments

The following table presents the investments and maturities of the Village's debt securities as of December 31, 2018:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	Greater than 10
Negotiable certificates of deposit	\$ 25,450,073	\$ 5,403,802	\$ 20,046,271	\$ -	\$ -
<b>TOTAL</b>	<b>\$ 25,450,073</b>	<b>\$ 5,403,802</b>	<b>\$ 20,046,271</b>	<b>\$ -</b>	<b>\$ -</b>

Interest rate risk is the risk that changes in interest rates will adversely affect the market value of an investment.

In accordance with its investment policy, the Village limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for short-term and long-term cash flow needs while providing a reasonable rate of return based on the current market.

The Village has the following recurring fair value measurements as of December 31, 2018: the negotiable certificates of deposit are valued using quoted matrix pricing models (Level 2 inputs).

The Village limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in external investment pools. The Illinois Funds, a money market mutual fund, is rated AAA. The negotiable certificates of deposit are not rated but are covered by FDIC insurance up to \$250,000.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**2. DEPOSITS AND INVESTMENTS (Continued)**

a. Village Investments (Continued)

Investments (Continued)

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, Certain External Investment Pools and Pool Participants, and thus, reports all investments at amortized cost rather than market value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Village will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Village's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held in a custodial account with the trust department of an approved financial institution. The Illinois Funds are not subject to custodial credit risk.

Concentration of credit risk is the risk that the Village has a high percentage of its investments invested in one type of investment. The Village's investment policy requires diversification of investment to avoid unreasonable risk but has no set percentage limits.

**3. RECEIVABLES**

The following receivables are included in due from other governments on the statement of net position at December 31, 2018:

GOVERNMENTAL ACTIVITIES	
Motor fuel tax	\$ 83,719
Grants (Due from Cook County: \$556,391)	<u>712,359</u>
TOTAL GOVERNMENTAL ACTIVITIES	<u>\$ 796,078</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**3. RECEIVABLES (Continued)**

The following receivables are included in other receivables on the statement of net position:

**GOVERNMENTAL ACTIVITIES**

Court fines	\$ 35,968
Franchise fees	143,325
Hotel/motel tax	57,353
Food and beverage tax	97,053
Unbilled SWANCC fees	28,801
Video gaming	29,644
SWANCC service charge	26,692
Utility taxes	325,182
Miscellaneous	<u>352,940</u>

**TOTAL GOVERNMENTAL ACTIVITIES** \$ 1,096,958

**4. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2018 was as follows:

	Beginning Balances	Increases	Reclassification	Decreases	Ending Balances
<b>GOVERNMENTAL ACTIVITIES</b>					
Capital assets not being depreciated					
Land	\$ 23,060,421	\$ -	\$ -	\$ 600,796	\$ 22,459,625
Intangible assets - stormwater credits	2,988,400	-	-	843,450	2,144,950
Land right of way	11,512,484	-	-	-	11,512,484
Construction in progress	9,833	-	-	9,833	-
Total capital assets not being depreciated	<u>37,571,138</u>	<u>-</u>	<u>-</u>	<u>1,454,079</u>	<u>36,117,059</u>
Capital assets being depreciated					
Buildings and improvements	53,392,754	60,900	-	118,185	53,335,469
Vehicles, equipment, and furniture	12,528,498	881,817	30,998	395,050	13,046,263
Infrastructure	31,797,759	1,686,408	-	7,856	33,476,311
Total capital assets being depreciated	<u>97,719,011</u>	<u>2,629,125</u>	<u>30,998</u>	<u>521,091</u>	<u>99,858,043</u>
Less accumulated depreciation for					
Buildings and improvements	14,752,750	1,326,798	-	65,701	16,013,847
Vehicles, equipment, and furniture	7,652,505	950,646	29,448	386,748	8,245,851
Infrastructure	21,138,626	830,697	-	7,856	21,961,467
Total accumulated depreciation	<u>43,543,881</u>	<u>3,108,141</u>	<u>29,448</u>	<u>460,305</u>	<u>46,221,165</u>
Total capital assets being depreciated, net	<u>54,175,130</u>	<u>(479,016)</u>	<u>1,550</u>	<u>60,786</u>	<u>53,636,878</u>
<b>GOVERNMENTAL ACTIVITIES</b>					
<b>CAPITAL ASSETS, NET</b>	<u>\$ 91,746,268</u>	<u>\$ (479,016)</u>	<u>\$ 1,550</u>	<u>\$ 1,514,865</u>	<u>\$ 89,753,937</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. CAPITAL ASSETS (Continued)**

	Beginning Balances	Increases	Reclassification	Decreases	Ending Balances
<b>BUSINESS-TYPE ACTIVITIES</b>					
Capital assets not being depreciated					
Land	\$ 567,510	\$ -	\$ -	\$ -	\$ 567,510
Construction in progress	-	81,012	-	-	81,012
Total capital assets not being depreciated	567,510	81,012	-	-	648,522
Capital assets being depreciated					
Waterworks	45,095,988	420,369	-	-	45,516,357
Sewerage	19,108,154	141,396	-	-	19,249,550
Equipment and vehicles	3,449,770	46,088	30,998	24,864	3,439,996
Total capital assets being depreciated	67,653,912	607,853	30,998	24,864	68,205,903
Less accumulated depreciation for					
Waterworks	15,009,985	834,517	-	-	15,844,502
Sewerage	7,549,312	328,985	-	-	7,878,297
Equipment and vehicles	2,479,417	158,781	29,448	24,864	2,583,886
Total accumulated depreciation	25,038,714	1,322,283	29,448	24,864	26,306,685
Total capital assets being depreciated, net	42,615,198	(714,430)	1,550	-	41,899,218
<b>BUSINESS-TYPE ACTIVITIES</b>					
<b>CAPITAL ASSETS, NET</b>	<b>\$ 43,182,708</b>	<b>\$ (633,418)</b>	<b>\$ 1,550</b>	<b>\$ -</b>	<b>\$ 42,547,740</b>

Depreciation expense was charged to functions/programs of the primary government as follows:

**GOVERNMENTAL ACTIVITIES**

General government	\$ 1,148,147
Public safety	915,927
Highways and streets	<u>1,044,067</u>

**TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES** \$ 3,108,141

Capital asset additions were charged to functions/programs of the primary government as follows:

**GOVERNMENTAL ACTIVITIES**

General government	\$ 1,834,716
Highways and streets	33,999
Public safety	<u>750,577</u>

**TOTAL ADDITIONS - GOVERNMENTAL ACTIVITIES** \$ 2,619,292

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT**

a. General Obligation Bonds

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the Village.

b. Changes in General Long-Term Debt

A summary of changes in long-term debt of the Village for the year ended December 31, 2018 is as follows:

Issue	Fund Debt Retired By	Purpose	Balances January 1	Accretion/ Additions*	Reductions/ Refunding	Balances December 31	Current
Governmental Activities							
General Obligation Bond Series 2007 (dated November 30, 2007; maturing December 1, 2030; original issue \$10,000,000; interest rates 3.92%; principal payable annually on December 1).	Debt Service	Village Building Projects	\$ 10,000,000	\$ -	\$ -	\$ 10,000,000	\$ -
General Obligation Bond Series 2008 (dated January 15, 2008; maturing December 1, 2024; original issue \$20,000,000; variable interest rates 4.33%; principal payable annually on December 1).	Debt Service	Village Building Projects	14,360,000	-	1,600,000	12,760,000	1,815,000
General Obligation Bond Series 2009 (dated January 15, 2009; maturing December 1, 2027; original issue \$10,000,000; interest rates 3.92%; principal payable annually on December 1).	Debt Service	Village Building Projects	10,000,000	-	-	10,000,000	-
General Obligation Refunding Bond Series 2011 (dated October 3, 2011; maturing December 15, 2023; original issue \$8,445,000; interest rates 2% to 3%; principal payable annually on December 15).	Capital Projects/ North Milwaukee/ Lake Cook Redevelopment Area	Refunding	4,008,736	-	623,736	3,385,000	665,000

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

**b. Changes in General Long-Term Debt (Continued)**

Issue	Fund Debt Retired By	Purpose	Balances January 1	Accretion/ Additions*	Reductions/ Refunding	Balances December 31	Current
Governmental Activities (Continued)							
General Obligation Sales Tax Refunding Bond Series 2012A (dated April 24, 2012; maturing December 1, 2024; original issue \$3,925,000; interest rates 2.00% to 3.50%; principal payable annually on December 1).							
	North Milwaukee/ Lake Cook Redevelop- ment Area	Refunding	\$ 2,570,000	\$ -	\$ 335,000	\$ 2,235,000	\$ 340,000
General Obligation Refunding Bond Series 2016 (dated September 6, 2016; maturing December 1, 2022; original issue \$11,355,000; interest rates 5%; principal payable annually on December 1).							
	North Milwaukee/ Lake Cook Redevelop- ment Area	Refunding	8,530,000	-	1,540,000	6,990,000	1,625,000
<b>TOTAL</b>			<b>\$ 49,468,736</b>	<b>\$ -</b>	<b>\$ 4,098,736</b>	<b>\$ 45,370,000</b>	<b>\$ 4,445,000</b>
Tax Increment Revenue Note Series 2016 (dated December 19, 2016; maturing December 19, 2036; original issue \$6,500,000; interest rate 7.45%; principal payable annually on December 1).							
	General/ Crossroads Redevelop- ment Area	Reva Redevelop- ment Project in TIF	\$ 6,644,497	\$ 475,778	\$ 747,372	\$ 6,372,903	\$ -

\*\$475,778 is interest accreted to the note balance for the Reva Redevelopment Project.

A debt service to maturity schedule is not available for the REVA Redevelopment Project Note.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

b. Changes in General Long-Term Debt (Continued)

Issue	Fund Debt Retired By	Purpose	Balances January 1	Accretion/ Additions	Reductions/ Refunding	Balances December 31	Current
Business-Type Activities							
General Obligation Refunding Bond Series 2011 (dated October 25, 2011; maturing December 15, 2023; original issue \$8,445,000; interest rates 2% to 3%; principal payable annually on December 15).	Waterworks and Sewerage	Refunding	\$ 211,264	\$ -	\$ 211,264	\$ -	\$ -
General Obligation Water System Bonds Series 2012B (dated April 24, 2012; maturing December 1, 2032; original issue \$3,500,000; interest rates 3.00% to 3.50%; principal payable annually on December 1).	Waterworks and Sewerage	Water Improvements	2,845,000	-	140,000	2,705,000	150,000
<b>TOTAL</b>			<b>\$ 3,056,264</b>	<b>\$ -</b>	<b>\$ 351,264</b>	<b>\$ 2,705,000</b>	<b>\$ 150,000</b>

c. Legal Debt Margin

The Village is a home rule municipality.

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes governs computation of the legal debt margin.

“The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts.”

To date, the General Assembly has set no limits for home rule municipalities.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

d. Debt Service Requirements to Maturity

Year Ending December 31,	General Obligation Bonds					
	Governmental Activities			Business-Type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2019	\$ 4,445,000	\$ 1,859,508	\$ 6,304,508	\$ 150,000	\$ 87,300	\$ 237,300
2020	4,775,000	1,669,519	6,444,519	155,000	82,800	237,800
2021	5,110,000	1,465,170	6,575,170	160,000	78,150	238,150
2022	5,450,000	1,246,245	6,696,245	165,000	73,350	238,350
2023	3,700,000	1,011,377	4,711,377	175,000	68,400	243,400
2024	3,325,000	862,517	4,187,517	180,000	63,150	243,150
2025	3,140,000	727,748	3,867,748	185,000	57,750	242,750
2026	3,340,000	604,660	3,944,660	195,000	51,969	246,969
2027	3,530,000	473,732	4,003,732	200,000	45,875	245,875
2028	3,700,000	335,356	4,035,356	210,000	39,375	249,375
2029	3,850,000	190,316	4,040,316	220,000	32,550	252,550
2030	1,005,000	39,396	1,044,396	230,000	24,850	254,850
2031	-	-	-	235,000	16,800	251,800
2032	-	-	-	245,000	8,575	253,575
<b>TOTAL</b>	<b>\$ 45,370,000</b>	<b>\$ 10,485,544</b>	<b>\$ 55,855,544</b>	<b>\$ 2,705,000</b>	<b>\$ 730,894</b>	<b>\$ 3,435,894</b>

e. Changes in Long-Term Liabilities

During the fiscal year the following changes occurred in liabilities reported in the governmental activities:

	Balances January 1, Restated	Issuances or Accretions	Reductions	Balances December 31	Current Portion
General obligation bonds payable	\$ 49,468,736	\$ -	\$ 4,098,736	\$ 45,370,000	\$ 4,445,000
Tax increment revenue note	6,644,497	475,778	747,372	6,372,903	-
Premium on bonds payable	1,471,514	-	283,656	1,187,858	-
Compensated absences payable - governmental funds	2,311,632	1,116,685	1,040,234	2,388,083	1,074,637
Insurance claims payable	412,500	845,432	450,951	806,981	403,490
Net pension liability - IMRF	1,930,231	6,871,151	-	8,801,382	-
Net pension liability - Police Pension	21,379,313	8,055,158	-	29,434,471	-
Net pension liability - Firefighters' Pension	26,286,914	7,425,348	-	33,712,262	-
Other postemployment benefit liability	15,686,143	-	988,381	14,697,762	910,401
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 125,591,480</b>	<b>\$ 24,789,552</b>	<b>\$ 7,609,330</b>	<b>\$ 142,771,702</b>	<b>\$ 6,833,528</b>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

e. Changes in Long-Term Liabilities (Continued)

The compensated absences, net pension liabilities and net other postemployment benefit obligation liabilities have typically been liquidated in prior years by the General Fund.

During the fiscal year the following changes occurred in liabilities reported in the business-type activities:

	Balances January 1, Restated	Issuances	Reductions	Balances December 31	Current Portion
General obligation bonds payable	\$ 3,056,264	\$ -	\$ 351,264	\$ 2,705,000	\$ 150,000
Premium on bonds payable	71,318	-	6,573	64,745	-
Compensated absences	165,721	43,733	74,574	134,880	60,696
Net pension liability - IMRF	340,629	1,212,556	-	1,553,185	-
Other postemployment benefit liability	2,768,143	-	174,420	2,593,723	160,659
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 6,402,075</b>	<b>\$ 1,256,289</b>	<b>\$ 606,831</b>	<b>\$ 7,051,533</b>	<b>\$ 371,355</b>

f. Tax Increment Revenue Notes

The Village, pursuant to a redevelopment agreement dated July 21, 2014, agreed to reimburse a developer (Reva Development Partners, LLC.) for certain project costs the developer has incurred in the Town Center-II TIF District. Two notes were issued December 19, 2016 for a total of \$4,000,000 and \$2,500,000, respectively. Interest on the notes is 7.45%. The notes provide that the payment of principal and interest is due only if tax increment revenues are available for payment of debt service. Therefore, no debt service to maturity schedule is available. During the fiscal year ended December 31, 2018, \$475,778 of interest was accreted. Principal payments of \$747,372 were made during the fiscal year ended December 31, 2018.

g. 2008 Interest Rate Swap

The fair value balances and notional amounts of derivative instruments outstanding at December 31, 2018, and the changes in fair value of such derivative instruments for the year then ended in the 2018 financial statements are as follows:

Governmental Activities	Changes in Fair Value*		Fair Value at December 31, 2018		
	Classification	Amount	Classification	Amount	Notional
Cash flow hedges: pay - fixed interest rate swap	Deferred outflow of resources	\$ 360,845	Fair value of swap (liability)	\$ (754,615)	\$ 12,760,000

**5. LONG-TERM DEBT (Continued)**

g. 2008 Interest Rate Swap (Continued)

\*Pursuant to GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, the Village has recorded the fair value of the interest rate swap agreement as a deferred outflow of resources on the statement of net position with a corresponding liability for the fair value of the swap agreement as the Village has determined that the interest rate swap is an effective hedge.

Objective - As a means to create a hedge against the risk of rising interest rates, the Village entered into an interest rate swap agreement with Bank of America on November 7, 2007. The swap agreement is related to \$20,000,000 in variable rate General Obligation Bonds Series 2008 that the Village sold on January 15, 2008. The synthetic fixed rate of the swap is 4.33%.

Terms - The bonds and the related swap agreement mature on December 1, 2024 and the swap's notional amount of \$14,360,000 matches the \$14,360,000 variable rate bonds. The swap was entered into on November 7, 2007. At that time, the Village received a \$50,000 payment which was used to pay for costs related to issuing the swap. The Village then sold \$20,000,000 in variable rate General Obligation Bonds Series 2008 on January 15, 2008.

The notional value of the swap and the principal amount of the associated debt decline beginning in 2012 by equal principal amounts as noted in the debt service requirements to maturity schedule. Under the swap, the Village pays the counterparty a fixed payment of 4.33% and receives a variable payment equal to 64% of the one-month USD-LIBOR-BBA rate as of the end of each monthly period plus a 1% spread which is exactly equal to the bond's variable rate.

Fair value - As of December 31, 2018, the swap had a fair value of \$(754,615). The fair value of the swap is affected by changes in LIBOR relative to November 7, 2007.

Credit risk - The swap's fair value represented the Village's credit exposure to the counterparty as of December 31, 2018. Should the counterparty to this transaction fail to perform according to the terms of the swap contract, the Village faced a maximum possible loss equivalent to the swap's fair value. The swap counterparty was rated A+ by Fitch Ratings and A+ Standard and Poor's as of December 31, 2018.

Termination risk - The counterparty may terminate the swap if the Village fails to perform under the terms of the contract. If the swap is terminated, the variable rate bonds would no longer carry a synthetic interest rate. Also, the Village would be liable to the counterparty for a payment equal to the swap's fair value.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**5. LONG-TERM DEBT (Continued)**

h. 2009 Interest Rate Swap

The fair value balances and notional amounts of derivative instruments outstanding at December 31, 2018, and the changes in fair value of such derivative instruments for the year then ended in the 2018 financial statements are as follows:

Governmental Activities	Changes in Fair Value*		Fair Value at December 31, 2018		
	Classification	Amount	Classification	Amount	Notional
Cash flow hedges: pay - fixed interest rate swap	Deferred outflow of resources	\$ 290,175	Fair value of swap (liability)	\$ (1,285,425)	\$ 10,000,000

\*Pursuant to GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, the Village has recorded the fair value of the interest rate swap agreement as a deferred outflow of resources on the statement of net position with a corresponding liability for the fair value of the swap agreement as the Village has determined that the interest rate swap is an effective hedge.

Objective - As a means to create a hedge against the risk of rising interest rates, the Village entered into an interest rate swap agreement with Bank of America on November 7, 2007. The intention of the swap was to effectively eliminate the risk associated with rising interest rates and allow the Village to sell \$10,000,000 in bank qualified general obligation bonds in 2009. As a result of the swap agreement, the variable rate bonds will have a synthetic fixed rate of 3.92%.

Terms - The swap agreement is effective January 15, 2009 and matures on December 1, 2027 and the swap's notional amount of \$10,000,000 matches the terms of the \$10,000,000 variable rate bonds that the counterparty purchased from the Village on that date. Under the swap, the Village pays the counterparty a fixed payment of 3.92% and receives a variable payment equal to 63.169% of the one-month USD-LIBOR-BBA rate as of the end of each monthly period plus a 0.493% spread. The variable rate for the \$10,000,000 in bank qualified general obligation bonds is exactly equal to the variable rate of the swap.

Fair value - As of December 31, 2018, the swap had a fair value of \$(1,285,425). The fair value of the swap is affected by changes in LIBOR relative to November 7, 2007.

Credit risk - The swap's fair value represented the Village's credit exposure to the counterparty as of December 31, 2018.

Should the counterparty to this transaction fail to perform according to the terms of the swap contract, the Village faced a maximum possible loss equivalent to the swap's fair value. The swap counterparty was rated A+ by Fitch Ratings and A+ Standard and Poor's as of December 31, 2018.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**5. LONG-TERM DEBT (Continued)**

h. 2009 Interest Rate Swap (Continued)

Termination risk - The counterparty may terminate the swap if the Village fails to perform under the terms of the contract. If the swap is terminated, the variable rate bonds would no longer carry a synthetic interest rate. Also, the Village would be liable to the counterparty for a payment equal to the swap's fair value.

i. Conduit Debt

On January 15, 2004, the Village (with the City of Prospect Heights) entered into a loan agreement for \$1,237,000 with Banco Popular North America for the purpose of constructing two new hangers and a taxiway at the Chicago Executive Airport (see Note 10c for additional disclosures on the joint venture). These notes are secured solely by the property financed and are payable solely from airport revenues. The Village is not obligated in any manner for the repayment of the notes. Accordingly, the notes are not reported as a liability in the Village's financial statements. As of December 31, 2018, the outstanding balance of the loan was \$503,724.

On April 19, 2010, the Village issued \$3,200,000 Airport Revenue Notes, Series 2010A. These notes are secured solely by the property financed and are payable solely from the payments received on the underlying mortgage loans on the property. The Village is not obligated in any manner for the repayment of the notes. Accordingly, the notes are not reported as a liability in the Village's financial statements. As of December 31, 2018, \$842,171 of the Airport Revenue Notes, Series 2010A are outstanding.

On April 19, 2010, the Village issued \$2,300,000 Airport Revenue Notes, Series 2010B. These notes are secured solely by the property financed and are payable solely from the payments received on the underlying mortgage loans on the property. The Village is not obligated in any manner for the repayment of the notes. Accordingly, these notes are not reported as a liability in the Village's financial statements. As of December 31, 2018, \$1,453,803 of the Airport Revenue Notes, Series 2010B are outstanding.

**6. RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters.

Beginning January 1, 2000, the Village became self-insured for general liability, property, and workers' compensation claims and established a risk financing fund (Liability Insurance Fund) (the Fund) for these risks. It is accounted for as an internal service fund where assets are set aside for claim settlements. The Village is responsible for the first \$50,000 of each property claim and \$100,000 for each liability claim. There is no aggregate amount.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**6. RISK MANAGEMENT (Continued)**

The Village covers the first \$650,000 of each workers' compensation claim for the police and fire public safety personnel department and \$550,000 for all other employees. There is no aggregate amount. The Village purchases commercial insurance for claims in excess of the coverages provided by the Fund. Settled claims did not exceed the Fund's coverage, and the commercial coverage was not exceeded in the past three fiscal years.

The General Fund and Waterworks and Sewerage Fund participate and make payments to the Fund based upon estimates of the amounts needed to pay prior and current year claims. Liabilities of the Fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expense regardless of whether allocated to specific claims. Changes in the balances of claims liabilities during the years ended December 31, 2017 and 2018 are as follows:

	2017	2018
UNPAID CLAIMS - BEGINNING OF YEAR	\$ 872,516	\$ 412,500
Incurred claims (including IBNR)	209,917	845,432
Claims payments	(669,933)	(450,951)
UNPAID CLAIMS - END OF YEAR	\$ 412,500	\$ 806,981

**Intergovernmental Personnel Benefit Cooperative**

The Village participates in the Intergovernmental Personnel Benefit Cooperative (IPBC). IPBC is a public entity risk pool established in 1979 by certain units of local government in Illinois to administer some or all of the personnel benefit programs (primarily medical, dental, and life insurance coverage) offered by these members to their officers and employees and to the officers and employees of certain other governmental, quasi governmental, and nonprofit public service entities. Management consists of a Board of Directors comprised of one appointed representative from each member. The officers of IPBC are chosen by the Board of Directors from among their membership. The Village does not exercise any control over the activities of IPBC beyond its representation on the Board of Directors.

IPBC acts as an administrative agency to receive, process, and pay such claims as may come within the benefit program of each member. Through IPBC, the Village offers both a PPO plan and an HMO plan.

**6. RISK MANAGEMENT (Continued)**

Intergovernmental Personnel Benefit Cooperative (Continued)

For those employees enrolled in the PPO plan, the Village is responsible for the first \$35,000 in claims for each individual employee participant every claim year. The members of IPBC share claims (for each individual employee) between \$35,000 and \$125,000.

IPBC maintains stop-loss insurance to cover claims in excess of \$125,000. Approximately 53% of the Village's employees and retirees are PPO participants.

The HMO plan is also self-insured through a special arrangement. Members of IPBC pay for fixed costs of capitation and administration and then fund for claims not covered under the capitation fee. This plan is fully pooled and the Village is not individually rated based on claims experience. All members of the IPBC pay the same rates based on plan design choices. Approximately 47% of the Village's employees and retirees are HMO participants.

The Village makes payments to IPBC monthly based on its participation in the plan. The rates per individual participant are determined annually based on each member's prior experience within the pool and projected future claims. This rate also includes a provision for the cost of excess insurance purchased by IPBC. The Village makes monthly payments to IPBC for administration of the plan. The Village had terminal reserve net of deficit of other accounts as of June 30, 2018 (most recent available) of \$1,466,965. This amount was declared as a dividend to the Village and, therefore, has been recorded as a receivable in the General Fund of \$1,358,164 and the Waterworks and Sewerage Fund of \$108,801 as of December 31, 2018.

**7. CONTINGENT LIABILITIES**

a. Litigation

The Village is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

b. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**7. CONTINGENT LIABILITIES (Continued)**

c. Northwest Water Commission

The Village's water purchase contract with the Northwest Water Commission (NWWC) provides that each member is liable for its proportionate share of any costs arising from defaults in payment obligations by other members.

d. Solid Waste Agency of Northern Cook County

The Village's contract with the Solid Waste Agency of Northern Cook County (SWANCC) provides that each member is liable for its proportionate share of any costs arising from defaults in payment obligations by other members.

e. TIF Revenue Notes

*WTC, LLC*

The Village, pursuant to a redevelopment agreement dated August 4, 2015, has agreed to reimburse the developer (WTC, LLC) for certain project costs the developer has incurred in the Town Center TIF #2 District. The redevelopment agreement also contains a provision providing for the issuance of a tax increment allocation revenue note not to exceed \$8,705,309. The note is payable from and secured by the pledged incremental revenues of the Town Center TIF #2 District. Interest on the notes is a rate equal to the BBB 20-year Corporate Bond Index as published by Bloomberg plus 150 basis points, as fixed upon the date of issuance. The note provides that the payment of principal and interest on the note is due only if tax increment revenues are available for payment of debt service. As of December 31, 2018, the Village had not issued this note.

*Uptown 500, LLC*

The Village, pursuant to a redevelopment agreement dated May 1, 2018, has agreed to reimburse the developer (Uptown 500, LLC) for certain project costs the developer has incurred in the Town Center TIF #2 District. The redevelopment agreement also contains a provision providing for the issuance of a tax increment allocation revenue notes not to exceed \$6,500,000. The first note (defined as the Residential Note) will be a taxable note in the part amount of \$5,500,000 payable from 85% of the available incremental property taxes. The second note (defined as the Retail Note) will be a taxable note in the par value of \$1,000,000 payable from 15% of the available incremental property taxes. The notes will be payable from and secured by the pledged incremental revenues of the Town Center TIF #2 District. Interest on the notes shall accrue at a fixed rate of 7.45%. Interest on the Village notes will begin upon issuance of the C of C and will bear simple interest. Interest on the notes shall not accrue during any dark day period. The note provides that the payment of principal and interest on the note is due only if tax increment revenues are available for payment of debt service. As of December 31, 2018, the Village had not issued this note.

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**8. TAX ABATEMENTS**

The Village participates in Cook County’s Class 6b property tax incentive program. The purpose of the Class 6b program is to encourage industrial development throughout Cook County by offering a real estate tax incentive for the development of new industrial facilities, the rehabilitation of existing industrial structures, and the industrial reutilization of abandoned buildings. The goal of the Class 6b program is to attract new industry, stimulate expansion and retention of existing industry, and increase employment opportunities.

Under the incentive provided by Class 6b, qualifying industrial real estate is eligible for the Class 6b level of assessment from the date that new construction or substantial rehabilitation is completed and initially assessed or, in the case of abandoned property, from the date of substantial re-occupancy. Properties receiving a Class 6b incentive are assessed at 10% of market value for the first ten years, 15% in the 11th year, and 20% in the 12th and final year of the incentive. This constitutes a substantial reduction in the level of assessment and results in significant tax savings. In the absence of this incentive, industrial real estate would normally be assessed at 25% of its market value.

The Village has granted Class 6b incentives to businesses that, as a result, have occupied abandoned properties, constructed new buildings, or expanded existing facilities. In many instances, the program has produced more property tax revenue for the Village and the other impacted taxing districts than would have been generated if the development had not occurred.

For the fiscal year ending December 31, 2018, the Village’s share of the abatement granted to the Class 6b properties amounted to \$718,734.

**9. COMMITMENTS**

a. Northwest Water Commission

The Village has committed to purchase water from NWWC. The Village expects to pay the following minimum amounts:

<u>Year Ending December 31,</u>	<u>Amount</u>
2019	\$ 1,757,244
2020	1,792,389
2021	1,828,236
2022	1,864,801
2023	1,902,097
2024-2026	5,937,602

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**9. COMMITMENTS (Continued)**

a. Northwest Water Commission (Continued)

These amounts have been calculated using the Village's current allocation percentage of 17.410%. In future years, this allocation percentage will be subject to change.

NWWC has entered into water supply agreements with four member municipalities. The agreements are irrevocable and may not be terminated or amended except as provided in the general resolution. Each member is obligated, on a "take or pay" basis, to purchase or in any event to pay for a minimum annual quantity of water.

The obligation of the Village to make all payments as required by this agreement is unconditional and irrevocable, without regard to performance or nonperformance by NWWC of its obligations under this agreement.

b. Solid Waste Agency of Northern Cook County

The Village has committed to pay its share of the annual operating costs and fixed costs of SWANCC. The Village's share of dual costs is funded through user fees collected by refuse haulers. The Village expects to pay the following amounts:

<u>Year Ending December 31,</u>	<u>Amount</u>
2019	\$ 433,172
2020	448,333
2021	464,025
2022	480,266
2023	497,075

These amounts have been calculated using the Village's allocation percentage of 3.96%. In future years, the allocation percentage will be subject to change.

**10. JOINT VENTURES**

a. Solid Waste Agency of Northern Cook County

The Village is a member of SWANCC which consists of 23 municipalities. SWANCC is a municipal corporation and public body politic and corporate established pursuant to the Intergovernmental Cooperation Act of the State of Illinois. SWANCC is empowered to plan, construct, finance, operate, and maintain a solid waste disposal system to serve its members.

**10. JOINT VENTURES (Continued)**

a. Solid Waste Agency of Northern Cook County (Continued)

SWANCC is governed by a Board of Directors which consists of the Mayor or President from each member municipality. Each director has an equal vote. The officers of SWANCC are appointed by the Board of Directors. The Board of Directors determines the general policy of SWANCC, makes all appropriations, approves contracts, provides for the issuance of debt, adopts by-laws, rules and regulations, and exercises such powers and performs such duties as may be prescribed in the agency agreement or the by-laws.

Complete financial statements can be obtained from the Solid Waste Agency of Northern Cook County administrative office at the Village of Wheeling Public Works Building at 77 W. Hintz Road, Wheeling, Illinois 60090 or online at [www.swancc.org](http://www.swancc.org).

SWANCC's outstanding bonds are revenue obligations. They are limited obligations of SWANCC with a claim for payment solely from and secured by a pledge of the revenues of the system and amounts in various funds and accounts established by SWANCC resolutions. The bonds are not the debt of any member. SWANCC has no power to levy taxes.

Revenues of the system consist of (1) all receipts derived from solid waste disposal contracts or any other contracts for the disposal of waste; (2) all income derived from the investment of monies; and (3) all income, fees, service charges, all grants, rents, and receipts derived by SWANCC from the ownership and operation of the system. SWANCC covenants to establish fees and charges sufficient to provide revenues to meet all its requirements.

SWANCC has entered into solid waste disposal contracts with the member municipalities. The contracts are irrevocable and may not be terminated or amended except as provided for in the contract. Each member is obligated, on a "take or pay" basis, to deliver a minimum amount of solid waste to the system. The obligation of the Village to make all payments as required by this contract is unconditional and irrevocable, without regard to performance or nonperformance by SWANCC of its obligations under the contract. The contract does not constitute an indebtedness of the Village within the meaning of any statutory or constitutional limitation.

In accordance with the contract, the Village made payments totaling \$415,323 to SWANCC for the year ended December 31, 2018. The payments have been recorded in the General Fund. The Village does not have an equity interest in SWANCC at December 31, 2018.

**10. JOINT VENTURES (Continued)**

b. Northwest Water Commission

Description of Joint Venture

The Village is a member of NWWC, which consists of four municipalities. NWWC is a municipal corporation and public body politic and corporate established pursuant to the Intergovernmental Cooperation Act of the State of Illinois. NWWC is empowered to plan, construct, improve, extend, acquire, finance, operate, and maintain a water supply system to serve its members and other potential water purchasers.

NWWC is governed by a Board of Commissioners which consists of one appointed representative from each member municipality. Each commissioner has an equal vote. The officers of NWWC are appointed by the Board of Commissioners. The Board of Commissioners determines the general policy of NWWC, makes all appropriations, approves contracts for sale or purchase of water, provides for the issuance of debt, adopts by-laws, rules and regulations, and exercises such powers and performs such duties as may be prescribed in the agency agreement or the by-laws.

Complete financial statements can be obtained from the Northwest Water Commission, 1525 North Wolf Road, Des Plaines, Illinois 60016.

Revenues of the system consist of (1) all receipts derived from the Water Supply Agreements or any other contract for the supply of water; (2) all income derived from the investment of monies; and (3) all income, fees, water service charges, and all grants, rents, and receipts derived by NWWC from the ownership and operation of the system and the sale of water. NWWC covenants to establish fees and charges sufficient to provide revenues to meet all its obligations.

NWWC has entered into water supply agreements with the four member municipalities for a term of 40 years, extending to 2022. The agreements are irrevocable and may not be terminated or amended except as provided for in the General Resolution. Each member is obligated, on a “take or pay” basis, to purchase or in any event to pay for a minimum annual quantity of water.

NWWC has entered into an agreement with the City of Evanston (the City) under which the City has agreed to sell quantities of Lake Michigan water sufficient to meet the projected water needs of the members through the year 2035.

The obligation of the Village to make payments required by this agreement is payable from the Village’s Water and Sewer Fund.

In accordance with the joint venture agreement, the Village remitted \$1,757,244 to NWWC for the year ended December 31, 2018. The Village has an equity interest in NWWC in the amount of \$7,774,119 as of December 31, 2018.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. JOINT VENTURES (Continued)**

c. Chicago Executive Airport

Description of Joint Venture

The Village is a joint and equal owner of the Chicago Executive Airport (CEA), a proprietary joint venture, which consists of two municipalities. CEA is a joint airport commission established pursuant to the Constitution of the State of Illinois and the Intergovernmental Cooperation Act of the State of Illinois, as amended (the Act). CEA is empowered under the Act to acquire, organize, operate, and maintain an airport to serve its members and other potential airport customers. CEA is an intergovernmental cooperative created under Illinois law to allow the City of Prospect Heights, Illinois and the Village (collectively referred to as member municipalities) joint ownership and administration of the airport.

The member municipalities have entered into agreements with the Federal Aviation Administration of the United States of America and the State of Illinois to sponsor projects for the acquisition and development of the airport. Although assets are legally held in the name of the member municipalities, such assets are recorded in CEA's financial statements to present the overall financial position and operations of the airport. Airport revenues are solely restricted to funding airport development and airport maintenance expenses. The duration of CEA shall be for the term of 20 years or the useful life of the airport, whichever is longer, unless sooner terminated and dissolved by mutual agreement of the member municipalities or by operation of law.

The two owners of CEA and their percentage shares as of the date of this report are:

	Percent Share
City of Prospect Heights	50%
Village of Wheeling	50%
<b>TOTAL</b>	<b>100%</b>

CEA is managed by a Board of Directors, which consists of seven members, three from each member municipality and a chairman of the board selected and appointed by the joint decision of the Village President of the Village and the Mayor of the City of Prospect Heights. Each Director has an equal vote. The officers of the CEA are appointed by the Board of Directors. The member municipalities have specific powers reserved to them including appointment of the Chairman and Members of the Board of Directors; approval of the Airport Layout Plan submitted to the Federal Aviation Administration and State of Illinois rules, regulations, and minimum

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. JOINT VENTURES (Continued)**

c. Chicago Executive Airport (Continued)

Description of Joint Venture (Continued)

standards for the operations of the airport; approval of any agreements with lessees, businesses, or other parties operating at the CEA; approval of a debt obligation or revenue obligation; approval of the annual budget of CEA and the Board of Directors; and approval of any land acquisition of CEA. All other powers and duties related to CEA are delegated to the Board of Directors as described in an Intergovernmental Agreement between the Village and City of Prospect Heights.

Summary of Financial Information of Joint Venture

Summary of financial position as of April 30, 2018, the most recent information available:

<b>ASSETS</b>	
Current assets	\$ 6,377,916
Capital assets	87,686,387
Construction in progress	<u>1,083,897</u>
Total assets	<u>95,148,200</u>
<b>LIABILITIES</b>	
Current liabilities	845,472
Long-term liabilities	<u>4,406,098</u>
Total liabilities	<u>5,251,570</u>
<b>NET POSITION</b>	<u><u>\$ 89,896,630</u></u>

Summary of revenues, expenses, and changes in net position for the year ended April 30, 2018:

Total revenues	\$ 4,485,396
Total expenses	<u>6,004,352</u>
Net income (loss) before capital contributions	(1,518,956)
Capital contributions	<u>420,882</u>
Change in net position	(1,098,074)
Net position	
May 1, 2017	<u>90,994,704</u>
April 30, 2018	<u><u>\$ 89,896,630</u></u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**10. JOINT VENTURES (Continued)**

- c. Chicago Executive Airport (Continued)

Summary of Financial Information of Joint Venture (Continued)

Complete financial statements can be obtained from the Chicago Executive Airport, 1020 South Plant Road, Wheeling, Illinois 60090 or at [www.chiexec.com](http://www.chiexec.com).

At April 30, 2018, the Village's proportionate share of net position and change in net position were \$44,948,315 and \$(549,037), respectively. The Village's equity share in joint venture is reported separately on the statement of net position within governmental activities.

The Village made no payments to CEA for the year ended December 31, 2018.

**11. INDIVIDUAL FUND DISCLOSURES**

- a. Due From/To Other Funds

Individual fund interfund receivables/payables are as follows:

Receivable Fund	Payable Fund	Amount
General	Nonmajor Governmental	\$ 123,916
General	Nonmajor Governmental	497,451
Capital Projects	General	1,750,000
Capital Projects	Nonmajor Governmental	556,391
Nonmajor Governmental	Nonmajor Governmental	300,000
Fiduciary	General	170,472
<b>TOTAL</b>		<b><u>\$ 3,398,230</u></b>

The purposes of the due from/due to other funds are as follows:

- \$123,916 due from nonmajor governmental (Grant Fund) to the General Fund to eliminate a deficit cash position. Repayment is expected within one year.
- \$497,451 due from nonmajor governmental (Emergency Telephone System Fund) to the General Fund for dispatching expenditures reimbursed to the General Fund. Repayment is expected within one year.
- \$1,750,000 due from the General Fund to the Capital Projects Fund to pay for a capital project. Repayment is expected within one year.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**11. INDIVIDUAL FUND DISCLOSURES (Continued)**

a. Due From/To Other Funds (Continued)

- \$556,391 due from nonmajor governmental (Grant Fund) to the Capital Projects Fund to eliminate a deficit cash position. Repayment is expected within one year.
- \$300,000 due from the Nonmajor Governmental (Crossroads Redevelopment Area Fund) to Nonmajor Governmental (North Milwaukee/Lake Cook Redevelopment Fund) to eliminate a deficit cash position. Repayment is expected within one year.
- \$170,472 due from the General Fund to fiduciary funds (Police and Firefighters' Pension Funds) for property taxes not yet remitted. Repayment is expected within one year.

b. Advances From/To Other Funds

Advances from/to other funds at December 31, 2018 consisted of the following:

Receivable Fund	Payable Fund	Amount
Waterworks and Sewerage	Capital Equipment Replacement	\$ 1,445,902
TOTAL		<u>\$ 1,445,902</u>

The purposes of the advances from/to other funds are as follows:

- \$1,445,902 advance from the Waterworks and Sewerage Fund to the Capital Equipment Replacement Fund for future replacement of equipment. Repayment is not expected within one year.

c. Interfund Transfers

Interfund transfers between funds for the year ended December 31, 2018 were as follows:

	Transfers In	Transfers Out
General		
Capital Equipment Replacement	\$ -	\$ 1,946,810
Capital Projects	-	1,750,000
Nonmajor governmental (North Milwaukee/Lake Cook Redevelopment Area)	-	417,000
Nonmajor governmental (Grant)	-	64,759
Total General	<u>-</u>	<u>4,178,569</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**11. INDIVIDUAL FUND DISCLOSURES (Continued)**

c. Interfund Transfers (Continued)

	Transfers In	Transfers Out
	<u>          </u>	<u>          </u>
Capital Equipment Replacement		
General	\$ 1,946,810	\$ -
Waterworks and Sewerage	-	11,043
Internal Service (Liability Insurance)	30,121	-
Total Capital Equipment Replacement	<u>1,976,931</u>	<u>11,043</u>
Capital Projects		
General	1,750,000	-
Nonmajor governmental (Debt Service)	-	327,383
Total Capital Projects	<u>1,750,000</u>	<u>327,383</u>
Waterworks and Sewerage		
Capital Equipment Replacement	11,043	-
Nonmajor governmental (Storm Water)	187,500	-
Nonmajor governmental (Debt Service)	-	722,082
Total Waterworks and Sewerage	<u>198,543</u>	<u>722,082</u>
Internal Service		
Capital Equipment Replacement	-	30,121
Total Internal Service	<u>-</u>	<u>30,121</u>
Nonmajor Governmental		
General	481,759	-
Waterworks and Sewerage	722,082	187,500
Nonmajor governmental (Debt Service)	327,383	-
Nonmajor governmental (Crossroads TIF)	1,800,000	-
Nonmajor governmental (Town Center TIF #2)	-	1,800,000
Nonmajor governmental (South Mil. TIF)	1,350,000	-
Nonmajor governmental (Crossroads TIF)	-	1,350,000
Total Nonmajor governmental	<u>4,681,224</u>	<u>3,337,500</u>
<b>TOTAL</b>	<u><u>\$ 8,606,698</u></u>	<u><u>\$ 8,606,698</u></u>

The purpose of significant transfers is as follows:

- \$417,000 transferred to the North Milwaukee/Lake Cook Redevelopment Area Fund from the General Fund for payment on applicable bond issues. This transfer will not be repaid.
- \$1,946,810 transferred to the Capital Equipment Replacement Fund from the General Fund for the purchase of equipment. This transfer will not be repaid.

**11. INDIVIDUAL FUND DISCLOSURES (Continued)**

c. Interfund Transfers (Continued)

- \$1,750,000 transferred to the Capital Projects Fund from the General Fund to pay for a capital project. This transfer will not be repaid.
- \$1,800,000 transferred to the nonmajor governmental (Town Center TIF #2) from the nonmajor governmental (Crossroads TIF) for the transfer of funds between contiguous TIF Districts. This transfer will not be repaid.
- \$1,350,000 transferred to the nonmajor governmental (Crossroads TIF) from the nonmajor governmental (South Milwaukee TIF) for the transfer of funds between contiguous TIF Districts. This transfer will not be repaid.
- \$327,383 transferred to the nonmajor governmental (Debt Service Fund) from the Capital Projects Fund for principal and interest expense on the 2007 GO Bonds. This transfer will not be repaid.
- \$722,082 transferred to the nonmajor governmental (Debt Service Fund) from the Waterworks and Sewerage Fund for principal and interest expense on the 2008 GO Bonds. This transfer will not be repaid.
- \$187,500 transferred to Waterworks and Sewerage Fund from the nonmajor governmental (Storm Water Fund) to cover expenditures for the fiscal year. This transfer will not be repaid.

**12. OTHER POSTEMPLOYMENT BENEFITS**

a. Plan Description

In addition to providing the pension benefits described, the Village provides postemployment health care and life insurance benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions, and employer contributions are governed by the Village and can be amended by the Village through its personnel manual and union contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the Village's governmental and business-type activities.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

b. Benefits Provided

The Village provides postemployment health care and life insurance benefits to its retirees and certain disabled employees. To be eligible for benefits, an employee must qualify for retirement under one of the Village's retirement plans. All health care benefits are provided through the Village's health insurance plan with IPBC. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous, and substance abuse care; vision care; and prescriptions. Upon a retiree reaching age 65 years, Medicare becomes the primary insurer and the Village's plan becomes secondary. For certain disabled employees who qualify for health insurance benefits under the Public Safety Employee Benefits Act (PSEBA), the Village is required to pay 100% of the cost of basic health insurance for the employee and their dependents for their lifetime. All retirees contribute 100% of the actuarially determined premium to the plan to cover the cost of providing the benefits to the current members via the insured plan (pay-as-you-go) which results in an implicit subsidy to the Village.

c. Membership

At December 31, 2018, membership consisted of:

Retirees and beneficiaries currently receiving benefits	93
Terminated employees entitled to benefits but not yet receiving them	-
Duty disabled participants	5
Active employees	<u>221</u>
<b>TOTAL</b>	<b><u>319</u></b>
Participating employers	<u><u>1</u></u>

d. Total OPEB Liability

The Village's total OPEB liability of \$17,291,485 was measured as of December 31, 2018 and was determined by an actuarial valuation as of that date.

e. Actuarial Assumptions and Other Inputs

The total OPEB liability at December 31, 2018, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified. The total OPEB liability was rolled forward by the actuary using updated procedures to December 31, 2018, including updating the discount rate at December 31, 2018, as noted on the following page.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

e. Actuarial Assumptions and Other Inputs (Continued)

Actuarial cost method	Entry-age
Actuarial value of assets	Market value
Salary Increases	3.00%
Discount rate	4.10%
Healthcare cost trend rates	8.50% Initial 4.50% Ultimate

The discount rate was based on The Bond Buyer 20-Bond GO Index, which is based on an average of certain general obligation municipal bonds maturing in 20 years and having an average rating equivalent of Moody's Aa2 and Standard & Poor's AA.

f. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
BALANCES AT JANUARY 1, 2018	<u>\$ 18,454,286</u>
Changes for the period	
Service cost	302,132
Interest	616,405
Differences between expected and actual experience	196,016
Assumption changes*	(1,206,294)
Benefit payments	<u>(1,071,060)</u>
Net changes	<u>(1,162,801)</u>
BALANCES AT DECEMBER 31, 2018	<u>\$ 17,291,485</u>

\*There were changes in assumptions related to the discount rate.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

g. Rate Sensitivity

The following is a sensitivity analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Village calculated using the discount rate of 4.10% as well as what the Village total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.10%) or 1 percentage point higher (5.10%) than the current rate:

	1% Decrease (3.10%)	Current Discount Rate (4.10%)	1% Increase (5.10%)
Total OPEB liability	\$ 19,220,471	\$ 17,291,485	\$ 15,646,709

The table below presents the total OPEB liability of the Village calculated using the healthcare rate of 4.50% as well as what the Village's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (3.50%) or 1 percentage point higher (5.50%) than the current rate:

	1% Decrease (3.50%)	Current Healthcare Rate (4.50%)	1% Increase (5.50%)
Total OPEB liability	\$ 15,535,221	\$ 17,291,485	\$ 19,366,795

h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2018, the Village recognized OPEB expense of \$806,325. At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 174,244	\$ -
Changes in assumptions	-	1,072,310
<b>TOTAL</b>	<b>\$ 17,244</b>	<b>\$ 1,072,310</b>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

- h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

<u>Year Ending December 31,</u>	
2019	\$ (112,212)
2020	(112,212)
2021	(112,212)
2022	(112,212)
2023	(112,212)
Thereafter	<u>(337,006)</u>
<b>TOTAL</b>	<b><u>\$ (898,066)</u></b>

**13. OPERATING LEASES**

- a. Solid Waste Agency of Northern Cook County

The Village leases Public Works office space to SWANCC. The leases are operating leases with fixed monthly rental payments. The following is a schedule of approximate future minimum rentals under enforceable leases at December 31, 2018:

<u>Year Ending December 31,</u>	<u>Amount</u>
2019	\$ 69,428
2020	71,511
2021	42,436

**14. DEFINED BENEFIT PENSION PLANS**

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system; the Police Pension Plan, which is a single-employer pension plan; and the Firefighters' Pension Plan, which is also a single-employer pension plan. The benefits, benefit levels, employee contributions, and employer contributions for all three plans are governed by ILCS and can only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at [www.imrf.org](http://www.imrf.org). The Police and Firefighters' Pension Plans do not issue separate reports.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

The table below is a summary for all pension plans as of and for the year ended December 31, 2018:

	IMRF	Police Pension	Firefighters' Pension	Total
Net Pension Liability	\$ 10,354,567	\$ 29,434,471	\$ 33,712,262	\$ 73,501,300
Deferred Outflows of Resources	6,163,519	7,590,535	7,251,509	21,005,563
Deferred Inflows of Resources	1,561,250	1,510,226	10,323	3,081,799
Pension Expense	1,606,182	3,907,306	4,461,558	9,975,046

a. Plan Descriptions

Illinois Municipal Retirement Fund

*Plan Administration*

All employees (other than those covered by the Police and Firefighters' Pension Plans) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Plan Membership*

At December 31, 2018, IMRF membership consisted of:

Inactive employees or their beneficiaries currently receiving benefits	117
Inactive employees entitled to but not yet receiving benefits	47
Active employees	<u>115</u>
<b>TOTAL</b>	<u><u>279</u></u>

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Benefits Provided*

All employees (other than those covered by the Police or Firefighters' Pension Plans) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

IMRF also provides death and disability benefits. These benefit provisions and all are established by state statute.

*Contributions*

Participating members are required to contribute 4.50% of their annual salary to IMRF. The Village is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The required employer contribution for the year ended December 31, 2018 was 12.29% of covered payroll.

*Actuarial Assumptions*

The Village's net pension liability was measured as of December 31, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Actuarial Assumptions (Continued)*

Actuarial valuation date	December 31, 2018
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.75%
Salary increases	3.75% to 14.50%
Interest rate	7.25%
Cost of living adjustments	3.50%
Asset valuation method	Market value

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

*Discount Rate*

The discount rate used to measure the total pension liability at December 31, 2018 was 7.25%. The discount rate used to measure the total pension liability at December 31, 2017 was 7.50%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2018	\$ 58,706,506	\$ 56,435,646	\$ 2,270,860
Changes for the period			
Service cost	977,015	-	977,015
Interest	4,340,461	-	4,340,461
Difference between expected and actual experience	447,328	-	447,328
Changes in assumptions	1,887,567	-	1,887,567
Employer contributions	-	1,184,506	(1,184,506)
Employee contributions	-	441,860	(441,860)
Net investment income	-	(3,009,329)	3,009,329
Benefit payments and refunds	(2,644,396)	(2,644,396)	-
Other (net transfer)	-	951,627	(951,627)
Net changes	5,007,975	(3,075,732)	8,083,707
BALANCES AT DECEMBER 31, 2018	\$ 63,714,481	\$ 53,359,914	\$ 10,354,567

Changes in assumptions related to the discount rate were made in the current measurement period.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2018, the Village recognized pension expense of \$1,606,182.

At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 941,801	\$ 350,746
Changes in assumption	1,656,232	1,210,504
Net difference between projected and actual earnings on pension plan investments	<u>3,565,486</u>	-
<b>TOTAL</b>	<u>\$ 6,163,519</u>	<u>\$ 1,561,250</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2019	\$ 1,590,291
2020	588,653
2021	603,374
2022	1,819,951
2023	-
Thereafter	<u>-</u>
<b>TOTAL</b>	<u>\$ 4,602,269</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Discount Rate Sensitivity*

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability	\$ 18,919,913	\$ 10,354,567	\$ 3,319,882

Police Pension Plan

*Plan Administration*

Police sworn personnel are covered by the Police Pension Plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The Village accounts for the plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the Village President, one member is elected by pension beneficiaries, and two members are elected by active police employees.

*Plan Membership*

At December 31, 2018, the measurement date, membership consisted of:

Inactive plan members currently receiving benefits	53
Inactive plan members entitled to but not yet receiving benefits	5
Active plan members	<u>54</u>
<b>TOTAL</b>	<b><u><u>112</u></u></b>

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Benefits Provided*

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive 2.50% of salary for each year of service. The monthly benefit shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period.

Police officers' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later.

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Contributions*

Employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. The Village has chosen a policy to fund 100% of the past service costs by 2040. For the year ended December 31, 2018, the Village's contribution was 31.05% of covered payroll.

*Investment Policy*

ILCS limits the Police Pension Fund's (the Fund) investments to those allowable by ILCS and require the Fund's Board of Trustees to adopt an investment policy which can be amended by a majority vote of the Board of Trustees. The Fund's investment policy authorizes the Fund to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, investment grade corporate bonds, and The Illinois Funds. The Fund may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds and corporate equity securities, and real estate investment trusts. The investment policy was not modified during the year ended December 31, 2018.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Investment Policy (Continued)*

The Fund's investment policy, in accordance with ILCS, establishes the following target allocation across asset classes:

Asset Class	Range	Target	Long-Term Expected Real Rate of Return
Large cap domestic equity	0% to 75%	30.25%	7.60%
Small cap domestic equity	0% to 20%	11.00%	9.80%
International equity	0% to 25%	13.75%	4.10%
Fixed income	0% to 100%	45.00%	3.00%

The overall target for the Fund is approximately 45% invested in fixed income securities and 55% invested in equity securities. The long-term expected real rates of return are net of a 2.50% factor for inflation and investment expense. ILCS limits the Fund's investments in equities, mutual funds, and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

The long-term expected rate of return on the Fund's investments was determined using the Asset Management and Trust Division of the investment management consultant's proprietary research and analytical tools in which best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) were developed for each major asset class. Best estimates or arithmetic real rates of return excluding inflation for each major asset class included in the Fund's target asset allocation as of December 31, 2018 are listed in the table on the previous page.

*Investment Concentrations*

There are no significant investments (other than U.S. agency securities and corporate bonds) in any one organization that represent 5% or more of the Fund's investments.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Investment Rate of Return*

For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (4.18%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Deposits with Financial Institutions*

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy requires all bank balances to be covered by federal depository insurance.

*Interest Rate Risk*

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2018:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	Greater than 10
U.S. Treasury obligations	\$ 849,638	\$ -	\$ 849,638	\$ -	\$ -
U.S. agency obligations	9,165,978	1,345,836	6,149,249	1,670,893	-
Municipal bonds	1,805,331	255,298	1,318,400	-	231,633
Corporate bonds	9,619,620	857,623	7,422,343	1,339,654	-
<b>TOTAL</b>	<b>\$ 21,440,567</b>	<b>\$ 2,458,757</b>	<b>\$ 15,739,630</b>	<b>\$ 3,010,547</b>	<b>\$ 231,633</b>

The Fund has the following recurring fair value measurements as of December 31, 2018: the U.S. agency obligations, U.S. Treasury obligations, municipal bonds, and corporate bonds are valued using quoted matrix pricing models (Level 2 inputs). Mutual funds and equities use Level 1 inputs.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Credit Risk*

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in U.S. Treasury obligations and other obligations which are rated in the top three classes by a national rating agency. The money market mutual funds are not rated. The Illinois Funds are rated AAA. The U.S. agency obligations are rated AA+. The municipal bonds and corporate bonds range in rating from AAA to not rated by Standard and Poor's.

*Custodial Credit Risk*

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party.

To limit its exposure, the Fund requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name. The money market mutual funds and equity mutual funds are not subject to custodial credit risk.

*Discount Rate*

The discount rate used to measure the total pension liability at December 31, 2018 was 7.25%. The discount rate used to measure the total pension liability was 7.50% at December 31, 2017. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2018	\$ 74,470,644	\$ 53,091,331	\$ 21,379,313
Changes for the period			
Service cost	1,034,167	-	1,034,167
Interest	5,457,959	-	5,457,959
Difference between expected and actual experience	(720,012)	-	(720,012)
Changes in assumptions	2,538,950	-	2,538,950
Employer contributions	-	1,964,794	(1,964,794)
Employee contributions	-	561,545	(561,545)
Other contributions	-	-	-
Net investment income	-	(2,213,719)	2,213,719
Benefit payments and refunds	(3,395,725)	(3,395,725)	-
Administrative expense	-	(56,714)	56,714
Net changes	4,915,339	(3,139,819)	8,055,158
BALANCES AT DECEMBER 31, 2018	\$ 79,385,983	\$ 49,951,512	\$ 29,434,471

There were changes with respect to actuarial assumptions in the current year related to the discount rate.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Actuarial Assumptions*

The total pension liability above was determined by an actuarial valuation using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2018
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.50%
Salary increases	4.25% to 8.98%
Interest rate	7.25%
Cost of living adjustments	3.00% (Tier 1) 2.00% (Tier 2)
Asset valuation method	Market

The RP-2014 Adjusted for Plan Status, Collar, and Illinois Public Pension Data mortality table was used to measure mortality.

*Discount Rate Sensitivity*

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability	\$ 41,049,892	\$ 29,434,471	\$ 20,012,217

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2018, the Village recognized pension expense of \$3,907,306. At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to the police pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 923,666	\$ 980,263
Changes in assumptions	2,242,197	529,963
Net difference between projected and actual earnings on pension plan investments	4,424,672	-
<b>TOTAL</b>	<b>\$ 7,590,535</b>	<b>\$ 1,510,226</b>

Changes in the net pension liability related to the difference in actual and expected experience, or changes in assumptions regarding future events, are recognized in pension expense over the expected remaining service life of all employees (active and retired) in the plan. Differences in projected and actual earnings over the measurement period are recognized over a five-year period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the police pension will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2019	\$ 1,867,129
2020	1,150,364
2021	965,355
2022	1,527,432
2023	370,323
Thereafter	199,706
<b>TOTAL</b>	<b>\$ 6,080,309</b>

**VILLAGE OF WHEELING, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan

*Plan Administration*

Firefighter sworn personnel are covered by the Firefighters' Pension Plan, a single-employer defined benefit pension plan sponsored by the Village. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-101) and may be amended only by the Illinois legislature. The Village accounts for the Firefighters' Pension Plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the Village President, one member is elected by pension beneficiaries, and two members are elected by active firefighter employees.

*Plan Membership*

At December 31, 2018, the measurement date, membership consisted of:

Inactive plan members currently receiving benefits	53
Inactive plan members entitled to but not yet receiving benefits	-
Active plan members	<u>49</u>
<b>TOTAL</b>	<b><u><u>102</u></u></b>

*Benefits Provided*

The following is a summary of benefits of the plan as provided for in ILCS:

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held at the date of retirement. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit.

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Benefits Provided (Continued)*

The monthly benefit shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions*

Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with fewer than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. Contributions are recognized when due pursuant to formal commitments, as well as statutory or contractual requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Firefighters' Pension Plan. The costs of administering the Firefighters' Pension Plan are financed through investment earnings. The Village is required to finance the Firefighters' Pension Plan as actuarially determined by an enrolled actuary. Effective January 1, 2011, the Village has until the year 2040 to fund 90% of the past service cost for the Firefighters' Pension Plan. The Village has chosen a policy to fund 100% of the past service costs by 2040. For the year ended December 31, 2018, the Village's contribution was 45.32% of covered payroll.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Investment Policy*

Permitted Deposits and Investments - Statutes and the Firefighters' Pension Fund's (the Fund) investment policy authorize the Fund to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, investment grade corporate bonds, and The Illinois Funds. The Fund may also invest in certain non-U.S. obligations, Illinois municipal corporations tax anticipation warrants, veteran's loans, obligations of the State of Illinois and its political subdivisions, Illinois insurance company general and separate accounts, mutual funds, and corporate equity securities. The investment policy was not modified during the year ended December 31, 2018.

The Fund's investment policy in accordance with ILCS establishes the following target allocation across asset classes:

Asset Class	Range	Target	Long-Term Expected Real Rate of Return
Large cap domestic equity	40% to 100%	42.00%	6.80%
Small cap domestic equity	0% to 40%	12.00%	8.70%
International equity	0% to 20%	6.00%	6.60%
Fixed income	0% to 100%	40.00%	1.60%

The long-term expected real rates of return are net of a 2.80% factor for inflation and investment expense. ILCS limits the Fund's investments in equities, mutual funds, and variable annuities to 65%. Securities in any one company should not exceed 5% of the total fund.

The long-term expected rates of return are the best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) for each major assets class. Best estimates or geometric real rates of return excluding inflation for each major asset class included in the Fund's target asset allocation as of December 31, 2018 are listed in the table above.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Concentrations*

There are no significant investments (other than United States Government guaranteed obligations, municipal bonds, and corporate bonds) in any one organization that represent 5% or more of the Fund's investments.

*Rate of Return*

For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (4.79%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Deposits with Financial Institutions*

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the Fund's deposits may not be returned to them. The Fund's investment policy requires all bank balances to be covered by federal depository insurance.

*Interest Rate Risk*

The following table presents the investments and maturities of the Fund's debt securities as of December 31, 2018:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	Greater than 10
U.S. Treasury obligations	\$ 1,657,118	\$ 308,924	\$ 1,143,396	\$ 204,798	\$ -
U.S. agency obligations	9,824,698	115,484	3,606,727	6,102,487	-
Municipal bonds	2,373,393	140,386	1,524,342	536,434	172,231
Corporate bonds	2,020,631	352,953	1,096,215	571,463	-
Asset backed securities	3,413	-	3,413	-	-
<b>TOTAL</b>	<b>\$ 15,879,253</b>	<b>\$ 917,747</b>	<b>\$ 7,374,093</b>	<b>\$ 7,415,182</b>	<b>\$ 172,231</b>

The Fund has the following recurring fair value measurements as of December 31, 2018: the U.S. agency obligations, U.S. Treasury obligations, municipal bonds, corporate bonds, and asset backed securities are valued using quoted matrix pricing models (Level 2 inputs). Mutual funds and equities use Level 1 inputs.

**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Interest Rate Risk (Continued)*

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

*Credit Risk*

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in U.S. Treasury obligations and other obligations which are rated in the top three classes by a national rating agency. The money market mutual funds are not rated. The Illinois Funds are rated AAA. The U.S. agency obligations are rated AA+. The municipal bonds and corporate bonds range in rating from AAA to not rated by Standard and Poor's. The individual asset backed security is rated A.

*Custodial Credit Risk*

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Fund will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Fund requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the Fund's agent separate from where the investment was purchased in the Fund's name. Money market mutual funds and mutual funds are not subject to custodial credit risk.

*Discount Rate*

The discount rate used to measure the total pension liability at December 31, 2018 was 7.25%. The discount rate used to measure the total pension liability was 7.50% at December 31, 2017. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2018	\$ 66,739,632	\$ 40,452,718	\$ 26,286,914
Changes for the period			
Service cost	1,146,722	-	1,146,722
Interest	4,882,825	-	4,882,825
Difference between expected and actual experience	182,061	-	182,061
Changes in assumptions	2,286,495	-	2,286,495
Employer contributions	-	2,579,391	(2,579,391)
Employee contributions	-	478,252	(478,252)
Net investment income	-	(1,936,014)	1,936,014
Benefit payments and refunds	(3,270,589)	(3,270,589)	-
Administrative expense	-	(48,874)	48,874
Net changes	5,227,514	(2,197,834)	7,425,348
BALANCES AT DECEMBER 31, 2018	\$ 71,967,146	\$ 38,254,884	\$ 33,712,262

There were changes with respect to actuarial assumptions in the current year related to the discount rate.

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Actuarial Assumptions*

The total pension liability above was determined by an actuarial valuation using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2018
Actuarial cost method	Entry-age normal
Assumptions	
Inflation	2.50%
Salary increases	4.25% to 13.26%
Interest rate	7.25%
Cost of living adjustments	3.00% (Tier 1) 2.00% (Tier 2)
Asset valuation method	Market

The RP-2014 Adjusted for Plan Status, Collar, and Illinois Public Pension Data mortality table was used to measure mortality.

*Discount Rate Sensitivity*

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability	\$ 44,145,002	\$ 33,712,262	\$ 25,215,716

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**14. DEFINED BENEFIT PENSION PLANS (Continued)**

a. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2018, the Village recognized pension expense of \$4,461,558. At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to the firefighters' pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,468,276	\$ -
Changes in assumption	2,511,759	10,323
Net difference between projected and actual earnings on pension plan investments	3,271,474	-
<b>TOTAL</b>	<b>\$ 7,251,509</b>	<b>\$ 10,323</b>

Changes in the net pension liability related to the difference in actual and expected experience, or changes in assumptions regarding future events, are recognized in pension expense over the expected remaining service life of all employees (active and retired) in the plan. Differences in projected and actual earnings over the measurement period are recognized over a five-year period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the firefighters' pension will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2019	\$ 1,885,522
2020	1,483,863
2021	1,422,019
2022	1,634,384
2023	484,126
Thereafter	331,272
<b>TOTAL</b>	<b>\$ 7,241,186</b>

**VILLAGE OF WHEELING, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

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**15. CHANGE IN ACCOUNTING PRINCIPLE**

The Village adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, during the year ended December 31, 2018. The implementation of this guidance resulted in changes to the postemployment benefit related liability, revenue, expense, notes presented in the notes to financial statements, and to the required supplementary information. The beginning net position reported in the government-wide financial statements has been restated to reflect the new guidance as follows:

GOVERNMENTAL ACTIVITIES

BEGINNING NET POSITION, AS PREVIOUSLY REPORTED	<u>\$ 60,490,793</u>
Change in accounting principle	
To write-off the Village OPEB obligation	936,001
To record the Village OPEB liability	<u>(15,686,143)</u>
Total change in accounting principle	<u>(14,750,142)</u>
BEGINNING NET POSITION, RESTATED	<u>\$ 45,740,651</u>

BUSINESS-TYPE ACTIVITIES

BEGINNING NET POSITION, AS PREVIOUSLY REPORTED	<u>\$ 54,325,750</u>
Change in accounting principle	
To write-off the Village OPEB obligation	13,159
To record the Village OPEB liability	<u>(2,768,143)</u>
Total change in accounting principle	<u>(2,754,984)</u>
BEGINNING NET POSITION, RESTATED	<u>\$ 51,570,766</u>

With the implementation of GASB Statement No. 75, the Village is required to retroactively record the OPEB liability and write-off any previously recorded net OPEB obligations.

**REQUIRED SUPPLEMENTARY INFORMATION**

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes	\$ 26,700,534	\$ 26,700,534	\$ 26,284,081	\$ 25,944,507
Licenses and permits	702,309	702,309	999,393	1,050,924
Intergovernmental	5,850,810	5,850,810	5,638,643	6,578,577
Charges for services	2,238,969	2,238,969	2,575,785	2,421,787
Fines and forfeits	888,956	888,956	1,177,897	983,565
Investment income	148,603	148,603	149,844	84,892
Miscellaneous	841,960	841,960	974,996	1,339,003
Total revenues	37,372,141	37,372,141	37,800,639	38,403,255
<b>EXPENDITURES</b>				
General government	10,531,766	10,539,040	9,946,665	10,871,481
Public safety	24,426,951	24,594,677	23,546,677	25,031,344
Total expenditures	34,958,717	35,133,717	33,493,342	35,902,825
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	2,413,424	2,238,424	4,307,297	2,500,430
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds on sale of capital assets	12,424	12,424	43,169	158,445
Transfers (out)				
Capital Equipment Replacement Fund	(1,946,810)	(1,946,810)	(1,946,810)	(1,789,523)
Capital Projects Fund	-	(1,750,000)	(1,750,000)	-
Emergency Telephone System Fund	-	-	-	(210,000)
Grant Fund	(53,922)	(53,922)	(64,759)	(88,924)
North Milwaukee/Lake Cook Redevelopment Area Fund	(417,000)	(417,000)	(417,000)	(415,125)
Total other financing sources (uses)	(2,405,308)	(4,155,308)	(4,135,400)	(2,345,127)
NET CHANGE IN FUND BALANCE	\$ 8,116	\$ (1,916,884)	171,897	155,303
FUND BALANCE, JANUARY 1			14,770,370	14,615,067
<b>FUND BALANCE, DECEMBER 31</b>			<u>\$ 14,942,267</u>	<u>\$ 14,770,370</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**ILLINOIS MUNICIPAL RETIREMENT FUND  
SCHEDULE OF EMPLOYER CONTRIBUTIONS**

Last Four Fiscal Years

<b>FISCAL YEAR ENDED DECEMBER 31,</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
Actuarially determined contribution	\$ 1,206,414	\$ 1,161,365	\$ 1,207,392	\$ 1,122,250
Contributions in relation to the actuarially determined contribution	<u>1,225,986</u>	<u>1,329,827</u>	<u>1,277,225</u>	<u>1,184,506</u>
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<u>\$ (19,572)</u>	<u>\$ (168,462)</u>	<u>\$ (69,833)</u>	<u>\$ (62,256)</u>
Covered payroll	\$ 9,929,330	\$ 9,718,536	\$ 9,896,658	\$ 9,641,319
Contributions as a percentage of covered payroll	12.35%	13.68%	12.91%	12.29%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuation as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 25 years; the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.50% annually, projected salary increases assumption of 3.75% to 14.50% compounded annually, and postretirement benefit increases of 2.75% compounded annually.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**  
**POLICE PENSION FUND**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
Last Ten Fiscal Years

<b>FISCAL YEAR ENDED DECEMBER 31,</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
Actuarially determined contribution	\$ 853,194	\$ 1,256,481	\$ 1,235,774	\$ 1,358,943	\$ 1,385,278	\$ 1,566,013	\$ 1,603,586	\$ 1,768,481	\$ 1,768,316	\$ 1,838,450
Contribution in relation to the actuarially determined contribution	868,101	1,268,284	1,296,344	1,378,043	1,403,098	1,692,954	2,060,385	1,922,292	1,999,952	1,964,794
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<b>\$ (14,907)</b>	<b>\$ (11,803)</b>	<b>\$ (60,570)</b>	<b>\$ (19,100)</b>	<b>\$ (17,820)</b>	<b>\$ (126,941)</b>	<b>\$ (456,799)</b>	<b>\$ (153,811)</b>	<b>\$ (231,636)</b>	<b>\$ (126,344)</b>
Covered payroll	\$ 5,323,317	\$ 5,301,423	\$ 5,343,159	\$ 5,556,957	\$ 5,591,645	\$ 5,716,640	\$ 5,947,555	\$ 6,535,588	\$ 6,764,334	\$ 6,328,021
Contributions as a percentage of covered payroll	16.31%	23.92%	24.26%	24.80%	25.09%	29.61%	34.64%	29.41%	29.57%	31.05%

Notes to the Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 24 years; the asset valuation method was at market value; and the significant actuarial assumptions were an investment rate of return of 7.50% annually, projected salary increase assumption of 4.25% to 8.98% compounded annually, and postretirement benefit increases of 3.00% compounded annually.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**  
**FIREFIGHTERS' PENSION FUND**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
Last Ten Fiscal Years

<b>FISCAL YEAR ENDED DECEMBER 31,</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
Actuarially determined contribution	\$ 747,385	\$ 1,100,795	\$ 1,138,155	\$ 1,301,952	\$ 1,460,107	\$ 1,642,356	\$ 1,740,322	\$ 1,936,380	\$ 2,293,581	\$ 2,417,828
Contribution in relation to the actuarially determined contribution	750,324	1,106,487	1,194,810	1,314,938	1,484,050	1,850,379	2,258,857	2,123,616	2,600,022	2,579,391
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<b>\$ (2,939)</b>	<b>\$ (5,692)</b>	<b>\$ (56,655)</b>	<b>\$ (12,986)</b>	<b>\$ (23,943)</b>	<b>\$ (208,023)</b>	<b>\$ (518,535)</b>	<b>\$ (187,236)</b>	<b>\$ (306,441)</b>	<b>\$ (161,563)</b>
Covered payroll	\$ 3,986,938	\$ 3,593,574	\$ 4,213,548	\$ 4,365,105	\$ 4,442,556	\$ 4,691,421	\$ 4,873,543	\$ 5,519,922	\$ 5,713,119	\$ 5,691,580
Contributions as a percentage of covered payroll	18.82%	30.79%	28.36%	30.12%	33.41%	39.44%	46.35%	38.47%	45.51%	45.32%

Notes to the Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed, and the amortization period was 24 years; the asset valuation method was at market value; and the significant actuarial assumptions were an investment rate of return of 7.50% annually, projected salary increase assumption of 4.25% to 16.90% compounded annually, and postretirement benefit increases of 3.00% compounded annually.

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

ILLINOIS MUNICIPAL RETIREMENT FUND

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS

Last Four Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018
<b>TOTAL PENSION LIABILITY</b>				
Service cost	\$ 1,015,147	\$ 1,078,576	\$ 1,063,964	\$ 977,015
Interest	3,799,229	4,105,922	4,250,576	4,340,461
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	1,423,041	(830,542)	365,085	447,328
Changes of assumptions	147,358	(223,543)	(1,841,947)	1,887,567
Benefit payments, including refunds of member contributions	(2,068,645)	(2,281,397)	(2,547,081)	(2,644,396)
Net change in total pension liability	4,316,130	1,849,016	1,290,597	5,007,975
Total pension liability - beginning	51,250,763	55,566,893	57,415,909	58,706,506
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 55,566,893</b>	<b>\$ 57,415,909</b>	<b>\$ 58,706,506</b>	<b>\$ 63,714,481</b>
<b>PLAN FIDUCIARY NET POSITION</b>				
Contributions - employer	\$ 1,225,986	\$ 1,329,827	\$ 1,277,225	\$ 1,184,506
Contributions - member	455,716	437,334	452,276	441,860
Net investment income	234,356	3,206,922	8,659,571	(3,009,329)
Benefit payments, including refunds of member contributions	(2,068,645)	(2,281,397)	(2,547,081)	(2,644,396)
Other	(196,861)	460,974	(1,275,242)	951,627
Net change in plan fiduciary net position	(349,448)	3,153,660	6,566,749	(3,075,732)
Plan fiduciary net position - beginning	47,064,685	46,715,237	49,868,897	56,435,646
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 46,715,237</b>	<b>\$ 49,868,897</b>	<b>\$ 56,435,646</b>	<b>\$ 53,359,914</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 8,851,656</b>	<b>\$ 7,547,012</b>	<b>\$ 2,270,860</b>	<b>\$ 10,354,567</b>
Plan fiduciary net position as a percentage of the total pension liability	84.10%	86.90%	96.10%	83.70%
Covered payroll	\$ 9,929,330	\$ 9,718,536	\$ 9,896,658	\$ 9,641,319
Employer's net pension liability as a percentage of covered payroll	89.10%	77.70%	22.90%	107.40%

2015 - changes in assumptions related to investment rate of return, retirement age, and mortality rates.

2016 - changes in assumptions related to retirement age and mortality rates.

2017 - changes in assumptions related to inflation rates, salary rates, and mortality rates.

2018 - changes in assumptions related to the investment rate of return

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

POLICE PENSION FUND

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS

Last Five Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2014	2015	2016	2017	2018
<b>TOTAL PENSION LIABILITY</b>					
Service cost	\$ 1,167,588	\$ 956,703	\$ 1,044,941	\$ 962,016	\$ 1,034,167
Interest	4,272,252	4,777,808	4,989,358	5,142,145	5,457,959
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	307,520	(503,870)	(239,691)	1,320,092	(720,012)
Changes to actuarial assumptions	3,350,055	177,150	(909,412)	-	2,538,950
Benefit payments, including refunds of member contributions	(2,204,065)	(2,509,271)	(2,664,977)	(3,031,091)	(3,395,725)
Net change in total pension liability	6,893,350	2,898,520	2,220,219	4,393,162	4,915,339
Total pension liability - beginning	58,065,393	64,958,743	67,857,263	70,077,482	74,470,644
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 64,958,743</b>	<b>\$ 67,857,263</b>	<b>\$ 70,077,482</b>	<b>\$ 74,470,644</b>	<b>\$ 79,385,983</b>
<b>PLAN FIDUCIARY NET POSITION</b>					
Contributions - employer	\$ 1,692,954	\$ 2,060,385	\$ 1,922,292	\$ 1,999,952	\$ 1,964,794
Contributions - member	564,098	604,042	571,932	562,330	561,545
Contributions - other	-	-	-	134,279	-
Net investment income	2,622,222	(216,949)	2,445,984	6,183,757	(2,213,719)
Benefit payments, including refunds of member contributions	(2,204,065)	(2,509,271)	(2,664,977)	(3,031,091)	(3,395,725)
Administrative expense	(27,972)	(44,077)	(34,058)	(48,732)	(56,714)
Net change in plan fiduciary net position	2,647,237	(105,870)	2,241,173	5,800,495	(3,139,819)
Plan fiduciary net position - beginning	42,508,296	45,155,533	45,049,663	47,290,836	53,091,331
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 45,155,533</b>	<b>\$ 45,049,663</b>	<b>\$ 47,290,836</b>	<b>\$ 53,091,331</b>	<b>\$ 49,951,512</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 19,803,210</b>	<b>\$ 22,807,600</b>	<b>\$ 22,786,646</b>	<b>\$ 21,379,313</b>	<b>\$ 29,434,471</b>
Plan fiduciary net position as a percentage of the total pension liability	69.50%	66.40%	67.50%	71.30%	62.90%
Covered payroll	\$ 5,716,640	\$ 5,947,555	\$ 6,535,588	\$ 6,764,334	\$ 6,328,021
Employer's net pension liability as a percentage of covered payroll	346.40%	383.50%	348.70%	316.10%	465.10%

There were changes with respect to actuarial assumptions in the current year related to the investment rate of return.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

FIREFIGHTERS' PENSION FUND

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS

Last Five Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2014	2015	2016	2017	2018
<b>TOTAL PENSION LIABILITY</b>					
Service cost	\$ 1,111,028	\$ 1,009,443	\$ 1,093,332	\$ 1,066,718	\$ 1,146,722
Interest	3,727,758	4,067,329	4,428,808	4,622,760	4,882,825
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	(29,931)	1,338,568	37,737	944,749	182,061
Changes to actuarial assumptions	2,438,228	1,202,682	(17,349)	-	2,286,495
Benefit payments, including refunds of member contributions	(2,692,551)	(2,746,399)	(2,850,197)	(3,062,798)	(3,270,589)
Net change in total pension liability	4,554,532	4,871,623	2,692,331	3,571,429	5,227,514
Total pension liability - beginning	51,049,717	55,604,249	60,475,872	63,168,203	66,739,632
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 55,604,249</b>	<b>\$ 60,475,872</b>	<b>\$ 63,168,203</b>	<b>\$ 66,739,632</b>	<b>\$ 71,967,146</b>
<b>PLAN FIDUCIARY NET POSITION</b>					
Contributions - employer	\$ 1,850,379	\$ 2,258,857	\$ 2,123,616	\$ 2,600,022	\$ 2,579,391
Contributions - member	438,414	578,831	470,922	472,838	478,252
Contributions - other	-	-	-	20,944	-
Net investment income	2,376,338	463,608	2,215,038	4,716,583	(1,936,014)
Benefit payments, including refunds of member contributions	(2,692,551)	(2,746,399)	(2,850,197)	(3,062,798)	(3,270,589)
Administrative expense	(13,222)	(28,683)	(31,366)	(23,387)	(48,874)
Net change in plan fiduciary net position	1,959,358	526,214	1,928,013	4,724,202	(2,197,834)
Plan fiduciary net position - beginning	31,314,931	33,274,289	33,800,503	35,728,516	40,452,718
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 33,274,289</b>	<b>\$ 33,800,503</b>	<b>\$ 35,728,516</b>	<b>\$ 40,452,718</b>	<b>\$ 38,254,884</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 22,329,960</b>	<b>\$ 26,675,369</b>	<b>\$ 27,439,687</b>	<b>\$ 26,286,914</b>	<b>\$ 33,712,262</b>
Plan fiduciary net position as a percentage of the total pension liability	59.80%	55.90%	56.60%	60.60%	53.20%
Covered payroll	\$ 4,691,421	\$ 4,873,543	\$ 5,519,922	\$ 5,713,119	\$ 5,691,580
Employer's net pension liability as a percentage of covered payroll	476.00%	547.40%	497.10%	460.10%	592.30%

There were changes with respect to actuarial assumptions in the current year related to the investment rate of return.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S  
TOTAL OPEB LIABILITY AND RELATED RATIOS  
OTHER POSTRETIREMENT BENEFIT PLAN**

Last Fiscal Year

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<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2018</b>
<b>TOTAL OPEB LIABILITY</b>	
Service cost	\$ 302,132
Interest	616,405
Differences between expected and actual experience	196,016
Changes in assumptions	(1,206,294)
Implicit benefit payments	<u>(1,071,060)</u>
Net change in total OPEB liability	(1,162,801)
Total OPEB liability - beginning	<u>18,454,286</u>
<b>TOTAL OPEB LIABILITY - ENDING</b>	<b><u>\$ 17,291,485</u></b>
Covered payroll	\$ 22,541,034
Employers total OPEB liability as a percentage of covered payroll	76.71%

Changes in assumptions related to the discount rate and mortality were made since the previous measurement date.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**POLICE PENSION FUND**

**SCHEDULE OF INVESTMENT RETURNS**

Last Five Fiscal Years

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<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
Annual money-weighted rate of return, net of investment expense	6.14%	(0.48%)	5.44%	13.09%	(4.18%)

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**  
**FIREFIGHTERS' PENSION FUND**  
**SCHEDULE OF INVESTMENT RETURNS**

Last Five Fiscal Years

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<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
Annual money-weighted rate of return, net of investment expense	7.10%	1.39%	6.59%	13.16%	(4.79%)

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

# VILLAGE OF WHEELING, ILLINOIS

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2018

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### 1. BUDGETARY INFORMATION

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted (at the fund level) for the General, Special Revenue, Debt Service, Capital Projects, Waterworks and Sewerage (Enterprise), Liability Insurance (Internal Service), and Pension Trust Funds. The annual appropriated budget is legally enacted and provides for a legal level of control at the fund level. All annual appropriations lapse at fiscal year end.

All departments of the Village submit requests for appropriation to the Village Manager so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested appropriations for the next year. The proposed budget is presented to the governing body for review. The governing body holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget. The budget may only be amended by the governing body. Expenditures may not legally exceed budgeted appropriations at the fund level. During the year supplemental appropriations were necessary.

### 2. INDIVIDUAL FUND DISCLOSURES

The following funds had expenditures in excess of budget:

Fund	Final Budget	Actual
Liability Insurance	\$ 1,135,162	\$ 1,271,087
Emergency Telephone System	1,203,914	2,094,074
Grant	636,467	2,369,760
Crossroads Redevelopment Area	2,322,548	2,869,989
Town Center TIF #2	1,805,768	2,413,933

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

## **MAJOR GOVERNMENTAL FUNDS**

### **General Fund**

The General Fund is used to account for resources traditionally associated with government that are not required legally or by sound financial management to be accounted for in another fund. The fund accounts for all revenues and expenditures in the following operating departments:

- Finance and Administrative Services
- Economic Development
- Municipal Building and Maintenance
- Municipal Vehicle Maintenance
- Community Development
- Senior Citizens Services
- Engineering
- Forestry
- Public Works Administration
- Police Department
- Fire Department

### **Capital Equipment Replacement Fund**

This fund is used to account for transfers and advances from other funds assigned for the eventual replacement of vehicles and equipment utilized by those funds.

### **Capital Projects Fund**

This fund accounts for the municipal gas and electric tax proceeds. The proceeds are restricted to fund infrastructure and non-infrastructure needs including public streets, sidewalks, building improvements, etc.

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

BALANCE SHEET

December 31, 2018

(With Comparative Amounts for December 31, 2017)

	<u>2018</u>	<u>2017</u>
<b>ASSETS</b>		
Cash and investments	\$ 11,793,123	\$ 10,558,706
Receivables (net, where applicable, of allowance for uncollectibles)		
Property taxes	13,993,767	13,598,020
Sales taxes	2,527,623	2,545,112
Income taxes/local use taxes	350,260	297,951
Telecommunications tax	249,647	273,307
Accrued interest	24,946	20,223
IPBC	1,358,164	1,019,495
Other	672,361	922,320
Prepaid items	265,268	242,193
Inventory	309,291	276,659
Due from other funds	621,367	85,329
<b>TOTAL ASSETS</b>	<u>\$ 32,165,817</u>	<u>\$ 29,839,315</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>		
<b>LIABILITIES</b>		
Accounts payable	\$ 875,711	\$ 776,947
Accrued payroll	146,465	50,290
Deposits payable	149,773	112,665
Unearned revenue	145,972	129,819
Due to other funds	1,750,000	-
Due to fiduciary funds	170,472	520,548
Total liabilities	<u>3,238,393</u>	<u>1,590,269</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Unavailable revenues - property taxes	<u>13,985,157</u>	<u>13,478,676</u>
Total deferred inflows of resources	<u>13,985,157</u>	<u>13,478,676</u>
<b>FUND BALANCES</b>		
Nonspendable		
Prepaid items	265,268	242,193
Inventory	309,291	276,659
Assigned		
Health insurance	1,358,164	1,019,495
Unassigned	<u>13,009,544</u>	<u>13,232,023</u>
Total fund balances	<u>14,942,267</u>	<u>14,770,370</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<u>\$ 32,165,817</u>	<u>\$ 29,839,315</u>

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF REVENUES - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>TAXES</b>				
Property taxes	\$ 9,222,398	\$ 9,222,398	\$ 9,189,115	\$ 8,869,464
Property taxes - Police Pension Fund	1,838,450	1,838,450	1,888,322	1,819,224
Property taxes - Firefighters' Pension Fund	2,417,828	2,417,828	2,488,137	2,362,729
TIF surplus distribution	441,528	441,528	373,367	247,956
Sales tax	5,755,444	5,755,444	5,442,604	5,694,770
Home rule sales tax	3,853,520	3,853,520	3,870,721	3,823,772
Telecommunications tax	1,147,740	1,147,740	1,044,603	1,162,995
Food and beverage tax	973,040	973,040	927,464	917,671
Hotel/motel tax	1,048,380	1,048,380	1,058,544	1,043,545
Auto rental tax	2,206	2,206	1,204	2,381
Total taxes	26,700,534	26,700,534	26,284,081	25,944,507
<b>LICENSES AND PERMITS</b>				
Business licenses	90,787	90,787	91,898	88,646
Coin-operated licenses	10,200	10,200	9,029	9,475
Liquor licenses	191,370	191,370	202,655	195,370
Other licenses	139,436	139,436	178,431	154,548
Building permits	193,800	193,800	431,716	509,621
Other permits	76,716	76,716	85,664	93,264
Total licenses and permits	702,309	702,309	999,393	1,050,924
<b>INTERGOVERNMENTAL</b>				
Township taxes	76,565	76,565	70,709	71,090
Personal property replacement tax	185,000	185,000	174,035	214,789
Income tax	3,330,000	3,330,000	3,605,401	3,457,938
State use tax	958,490	958,490	1,105,928	973,823
Grants	-	-	10,080	6,767
Police training	-	-	21,915	9,339
Fire training	-	-	17,717	12,134
Video gaming tax	243,780	243,780	236,809	234,060
Crossing guard reimbursement	43,900	43,900	35,780	37,669
Emergency dispatch services	1,011,675	1,011,675	359,946	1,559,068
Pull tabs and jar games tax	1,400	1,400	323	1,900
Total intergovernmental	5,850,810	5,850,810	5,638,643	6,578,577
<b>CHARGES FOR SERVICES</b>				
Electrical inspections	65,000	65,000	85,350	55,529
Plumbing inspections	32,000	32,000	47,098	30,875
Engineering inspection fees	200,000	200,000	300,164	373,233
Solid waste service charge	565,000	565,000	594,545	585,335
SWANCC fees	257,000	257,000	253,916	253,609
Host community fees	100,000	100,000	100,000	100,000
Ambulance fees	650,000	650,000	841,474	611,139
Impounding fees	850	850	960	750

(This schedule is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF REVENUES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>CHARGES FOR SERVICES (Continued)</b>				
Plan review	\$ 39,000	\$ 39,000	\$ 48,942	\$ 39,988
Subdivision prefilng fees	1,219	1,219	1,339	659
Planning and zoning fees	7,140	7,140	13,498	7,867
Industrial revenue bond and 6(b) fees	3,800	3,800	7,600	6,650
Duplicating services	5,300	5,300	1,753	1,190
False alarm fees	10,000	10,000	12,265	11,184
Pavilion senior center	24,000	24,000	2,561	20,292
Monthly permit fee	27,000	27,000	16,669	26,381
Daily parking fee	55,000	55,000	49,536	54,564
Rental income	67,399	67,399	70,571	69,725
Rental income - T-Mobile	31,011	31,011	31,373	30,459
Police liaison reimbursement	95,420	95,420	96,171	140,643
Finger printing fee	2,080	2,080	-	1,505
CPR training fees	750	750	-	210
Total charges for services	2,238,969	2,238,969	2,575,785	2,421,787
<b>FINES AND FORFEITS</b>				
Court fines	129,540	129,540	154,301	136,243
Local ordinance fines	759,416	759,416	1,023,596	847,322
Total fines and forfeits	888,956	888,956	1,177,897	983,565
<b>INVESTMENT INCOME</b>				
Investment income	148,603	148,603	149,844	84,892
<b>MISCELLANEOUS</b>				
Cable TV franchise fees	425,340	425,340	385,788	405,155
Waste management franchise fees	91,691	91,691	91,511	89,893
AT&T franchise fees	147,390	147,390	133,485	144,850
Other franchise fees	45,279	45,279	44,867	44,442
IPBC terminal reserve revenue	-	-	135,869	343,882
Donations	40,100	40,100	39,000	46,229
Other	92,160	92,160	144,476	264,552
Total miscellaneous	841,960	841,960	974,996	1,339,003
<b>TOTAL REVENUES</b>	<b>\$ 37,372,141</b>	<b>\$ 37,372,141</b>	<b>\$ 37,800,639</b>	<b>\$ 38,403,255</b>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL FUND

SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT</b>				
Village Manager's office and Board of Trustees	\$ 1,780,044	\$ 1,787,318	\$ 1,615,173	\$ 1,828,427
Finance	1,106,003	1,106,003	1,129,242	1,137,852
Human resources	277,834	277,834	256,774	291,862
Legal	431,750	431,750	425,059	463,775
Special events	161,384	161,384	191,322	173,046
Solid waste system	466,937	466,937	416,327	450,608
Commuter parking system	50,590	50,590	56,792	48,374
Municipal building maintenance	1,030,761	1,030,761	1,030,270	1,032,089
Municipal vehicle maintenance	714,903	714,903	718,618	701,910
Community development	1,500,628	1,500,628	1,395,693	1,685,427
Senior citizens services	339,856	339,856	327,869	367,042
Social services	215,988	215,988	204,960	280,197
CIP engineering	419,359	419,359	422,208	471,777
Street division	840,146	840,146	760,937	804,888
Public works administration	533,277	533,277	568,217	592,998
Forestry	1,031,507	1,031,507	812,881	959,008
Information systems	901,499	901,499	885,023	872,507
Subtotal	11,802,466	11,809,740	11,217,365	12,161,787
Less Waterworks and Sewerage Fund reimbursements	1,270,700	1,270,700	1,270,700	1,290,306
Total general government	10,531,766	10,539,040	9,946,665	10,871,481
<b>PUBLIC SAFETY</b>				
Police department	13,575,536	13,652,008	12,287,696	13,727,790
Fire department	10,851,415	10,942,669	11,258,981	11,303,554
Total public safety	24,426,951	24,594,677	23,546,677	25,031,344
<b>TOTAL EXPENDITURES</b>	<b>\$ 34,958,717</b>	<b>\$ 35,133,717</b>	<b>\$ 33,493,342</b>	<b>\$ 35,902,825</b>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT</b>				
Village Manager's Office and Board of Trustees				
Personnel services				
Overtime	\$ -	\$ -	\$ 251	\$ 743
Salaries	645,218	645,218	674,522	649,432
Longevity	1,600	1,600	1,600	1,000
Training	14,630	14,630	7,577	9,706
Employer contribution	111,721	118,995	120,093	168,825
Sick leave buy back	2,760	2,760	2,803	2,741
Total personnel services	775,929	783,203	806,846	832,447
Contractual services				
Advertising and publishing	3,500	3,500	2,627	2,148
Codification	8,000	8,000	8,096	5,481
Conferences and meetings	6,460	6,460	5,782	9,106
Consulting services	5,000	5,000	-	-
Data processing services	92,500	92,500	79,129	86,450
Energy	17,000	17,000	17,454	9,779
Employee group insurance	86,563	86,563	86,742	82,589
General liability insurance	11,350	11,350	11,350	15,956
Maintenance - office equipment	2,000	2,000	2,635	2,022
Membership dues	111,080	111,080	111,242	112,095
Miscellaneous	138,000	138,000	37,559	136,000
Postage	41,900	41,900	42,290	38,895
Printing and binding	1,000	1,000	89	1,558
Legal services	-	-	-	(2,842)
Rental agreements	-	-	239	2,625
Cellular service	105,980	105,980	87,913	93,818
Telecommunications	230,000	230,000	186,697	227,638
Retiree health insurance	11,682	11,682	11,630	11,319
Duplication services	6,000	6,000	-	3,800
Miscellaneous contractual services	-	-	2,165	5,966
Total contractual services	878,015	878,015	693,639	844,403
Commodities				
Auto petroleum products	-	-	(7)	248
Books and subscriptions	8,800	8,800	8,559	8,681
Information systems miscellaneous equipment and supplies	3,750	3,750	3,182	23,034
Small tools and equipment	500	500	519	1,059
Miscellaneous	5,000	5,000	4,661	4,922
Miscellaneous software	16,050	16,050	17,255	19,100
Office supplies	10,000	10,000	5,369	6,468
Awards/decorations	2,000	2,000	1,627	447
Business recruitment	80,000	80,000	73,523	87,618
Total commodities	126,100	126,100	114,688	151,577
Total Village Manager's Office and Board of Trustees	1,780,044	1,787,318	1,615,173	1,828,427

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Finance				
Personnel services				
Overtime	\$ 500	\$ 500	\$ 299	\$ 278
Salaries	696,274	696,274	708,136	703,789
Longevity	2,500	2,500	2,500	4,572
Training	2,200	2,200	1,083	1,307
Employer contribution	132,783	132,783	129,014	141,447
SLDPA retiree contributions	-	-	-	24,309
Sick leave buy back	2,930	2,930	2,722	2,911
Total personnel services	837,187	837,187	843,754	878,613
Contractual services				
Advertising and publishing	900	900	1,174	1,067
Audit	42,019	42,019	50,676	40,943
Conferences and meetings	6,360	6,360	4,343	5,589
Employee group insurance	144,597	144,597	147,436	136,723
General liability insurance	11,350	11,350	11,350	15,956
Bank charges	13,920	13,920	12,789	12,429
Maintenance - office equipment	1,500	1,500	1,334	1,193
Membership dues	1,050	1,050	874	1,049
Actuarial services	11,500	11,500	11,950	8,075
Printing and binding	4,000	4,000	1,862	2,774
Credit card fees	15,000	15,000	26,371	17,885
Retiree health insurance	-	-	-	3,551
Miscellaneous contracts	5,920	5,920	5,063	5,933
Total contractual services	258,116	258,116	275,222	253,167
Commodities				
Books and subscriptions	500	500	885	480
Information systems miscellaneous equipment and supplies	5,250	5,250	5,678	1,394
Small tools and equipment	200	200	333	82
Miscellaneous	1,300	1,300	811	1,120
Office supplies	2,500	2,500	1,629	2,491
Awards/decorations	950	950	930	505
Total commodities	10,700	10,700	10,266	6,072
Capital outlay				
Transfer to CERF	58,600	58,600	58,600	100,000
Less transfer to CERF	(58,600)	(58,600)	(58,600)	(100,000)
Net capital outlay	-	-	-	-
Total finance	1,106,003	1,106,003	1,129,242	1,137,852
Human resources				
Personnel services				
Salaries	163,120	163,120	165,849	167,892
Training	750	750	629	371
Employer contribution	30,444	30,444	30,631	31,883
Sick leave buy back	611	611	621	607
Total personnel services	194,925	194,925	197,730	200,753

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Human resources (Continued)				
Contractual services				
Advertising and publishing	\$ 2,500	\$ 2,500	\$ 1,690	\$ 4,651
Conferences and meetings	4,700	4,700	4,329	2,978
Consulting services	7,390	7,390	7,504	6,986
Employee group insurance	21,516	21,516	21,752	20,899
General liability insurance	3,973	3,973	3,973	5,585
Membership dues	1,180	1,180	1,155	873
Personnel services	19,250	19,250	8,160	33,016
Miscellaneous contractual services	4,500	4,500	-	-
Medical exams	10,000	10,000	6,791	12,907
Total contractual services	75,009	75,009	55,354	87,895
Commodities				
Books and subscriptions	-	-	-	249
Miscellaneous equipment and supplies	400	400	420	-
Miscellaneous software	5,000	5,000	2,396	-
Awards/decorations	2,500	2,500	874	2,965
Total commodities	7,900	7,900	3,690	3,214
Total human resources	277,834	277,834	256,774	291,862
Legal				
Contractual services				
Recording fees	1,000	1,000	100	815
Legal services	430,000	430,000	424,339	461,404
Miscellaneous contractual services	750	750	620	1,556
Total contractual services	431,750	431,750	425,059	463,775
Total legal	431,750	431,750	425,059	463,775
Special events				
Personnel services				
Employer contributions	2,101	2,101	-	-
Overtime	11,000	11,000	16,434	8,391
Total personnel services	13,101	13,101	16,434	8,391
Contractual services				
Rental equipment	-	-	-	-
Programs and activities	87,900	87,900	90,296	85,853
Miscellaneous contractual services	38,743	38,743	49,370	53,009
Total contractual services	126,643	126,643	139,666	138,862
Commodities				
Auto petroleum products	-	-	37	128
Miscellaneous operating supplies	21,640	21,640	35,185	25,665
Total commodities	21,640	21,640	35,222	25,793
Total special events	161,384	161,384	191,322	173,046

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Solid waste system				
Contractual services				
Postage	\$ 610	\$ 610	\$ 555	\$ 547
Printing and binding	386	386	449	388
Regional and special agencies assessments	465,941	465,941	415,323	449,673
Total contractual services	466,937	466,937	416,327	450,608
Total solid waste system	466,937	466,937	416,327	450,608
Commuter parking system				
Contractual services				
Energy	15,500	15,500	13,159	12,160
Office equipment maintenance	7,740	7,740	11,015	6,733
Printing and binding	-	-	-	2,921
Rental agreement	17,500	17,500	24,991	16,985
Credit card fees	4,000	4,000	5,919	4,825
Total contractual services	44,740	44,740	55,084	43,624
Commodities				
Maintenance - building and grounds	5,000	5,000	1,196	3,940
Water and sewer services charges	850	850	512	810
Total commodities	5,850	5,850	1,708	4,750
Total commuter parking system	50,590	50,590	56,792	48,374
Municipal building maintenance				
Personnel services				
Overtime	16,000	16,000	14,725	7,942
Seasonal help	10,000	10,000	10,134	7,566
Salaries	484,755	484,755	435,213	476,636
Longevity	4,500	4,500	4,699	4,100
Training	2,500	2,500	1,790	2,170
Uniform allowance	3,000	3,000	2,790	3,086
Unemployment compensation	-	-	-	4,650
Employer contribution	98,181	98,181	86,897	95,559
SLDPA retiree contribution	-	-	29,195	-
Sick leave annual buy back	1,234	1,234	-	-
Total personnel services	620,170	620,170	585,443	601,709
Contractual services				
Information systems service and maintenance agreement	5,589	5,589	-	2,634
Debris dump charges	200	200	-	140
Employee group insurance	79,242	79,242	69,769	76,382
General liability insurance	29,510	29,510	29,510	41,486
Janitorial services	95,000	95,000	82,320	87,879
Maintenance - equipment	11,600	11,600	11,869	12,739
Multiple day training	-	-	24	37
Printing and binding	-	-	100	-
Rental equipment	1,000	1,000	2,811	2,351

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Solid waste system (Continued)				
Contractual services (Continued)				
Membership dues	\$ 140	\$ 140	\$ 99	\$ 139
Miscellaneous contractual services	57,750	57,750	113,841	66,776
Total contractual services	280,031	280,031	310,343	290,563
Commodities				
Auto petroleum products	6,500	6,500	4,844	5,132
Chemicals	6,000	6,000	2,334	4,799
Janitorial supplies	26,000	26,000	31,468	37,639
Vehicle maintenance	12,500	12,500	10,235	12,218
Maintenance - buildings and grounds	40,000	40,000	48,193	40,641
Information systems miscellaneous equipment and supplies	1,750	1,750	1,816	104
Minor tools and equipment	7,000	7,000	6,218	7,062
Miscellaneous operating supplies	2,810	2,810	2,842	2,897
Protective clothing	2,000	2,000	3,416	919
Water and sewer services charges	26,000	26,000	23,118	28,406
Total commodities	130,560	130,560	134,484	139,817
Capital outlay				
Transfer to CERF	33,300	33,300	33,300	65,861
Less transfer to CERF	(33,300)	(33,300)	(33,300)	(65,861)
Net capital outlay	-	-	-	-
Total municipal building maintenance	1,030,761	1,030,761	1,030,270	1,032,089
Municipal vehicle maintenance				
Personnel services				
Overtime	5,500	5,500	3,306	3,677
Salaries	469,238	469,238	474,087	460,046
Longevity	3,600	3,600	3,600	3,600
Training	2,200	2,200	2,033	2,242
Uniform allowance	7,800	7,800	5,931	7,066
Employer contribution	90,286	90,286	92,293	90,394
Sick leave buy back	1,234	1,234	1,256	-
Total personnel services	579,858	579,858	582,506	567,025
Contractual services				
Conferences and meetings	3,350	3,350	2,331	2,744
Consulting services	1,400	1,400	3,281	1,290
Debris dump charges	150	150	168	168
Employee group insurance	75,126	75,126	74,771	72,449
General liability insurance	18,160	18,160	18,160	25,530
Maintenance - office equipment and special equipment	3,695	3,695	5,973	3,676
Membership dues	770	770	1,064	640
Printing and binding	300	300	52	65
Retiree health insurance	6,394	6,394	6,349	6,146
Total contractual services	109,345	109,345	112,149	112,708

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Municipal vehicle maintenance (Continued)				
Commodities				
Auto petroleum products	\$ 2,400	\$ 2,400	\$ 2,521	\$ 1,709
Books and subscriptions	500	500	346	1,168
Chemicals	1,500	1,500	1,926	1,736
Vehicle maintenance	3,500	3,500	2,550	3,012
Minor tools and equipment	5,500	5,500	4,865	5,863
Miscellaneous equipment and supplies	3,500	3,500	3,453	2,914
Miscellaneous operating supplies	7,450	7,450	6,780	4,952
Protective clothing	450	450	647	498
Information systems miscellaneous software	900	900	875	325
Total commodities	25,700	25,700	23,963	22,177
Capital outlay				
Transfer to CERF	5,057	5,057	5,057	8,118
Less transfer to CERF	(5,057)	(5,057)	(5,057)	(8,118)
Net capital outlay	-	-	-	-
Total municipal vehicle maintenance	714,903	714,903	718,618	701,910
Community development				
Personnel services				
Overtime	2,500	2,500	155	2,066
Seasonal help	6,600	6,600	4,340	7,010
Salaries	930,482	930,482	852,083	1,022,073
Longevity	2,800	2,800	2,800	3,406
Training	1,350	1,350	911	1,535
Uniform allowance	600	600	-	646
Employer contribution	173,810	173,810	159,811	206,248
Sick leave buy back	2,565	2,565	1,559	-
Total personnel services	1,120,707	1,120,707	1,021,659	1,242,984
Contractual services				
Advertising and publishing	1,000	1,000	1,171	609
Conferences and meetings	2,140	2,140	1,006	2,005
Consulting services	20,000	20,000	17,152	4,872
Data processing services	13,590	13,590	13,010	12,876
Exterminating services	6,800	6,800	5,544	6,115
Employee group insurance	148,498	148,498	129,285	137,366
General liability insurance	111,230	111,230	111,230	156,370
Maintenance - office equipment	4,900	4,900	2,350	3,007
Membership dues	2,700	2,700	1,794	1,711
Printing and binding	6,500	6,500	6,381	5,042
Credit card fees	4,500	4,500	12,033	6,368
Retiree health insurance	23,963	23,963	23,800	28,105
Duplication services	6,000	6,000	2,167	27,816
Miscellaneous contractual services	-	-	26,471	31,173
Finger printing fees	500	500	621	1,836
Total contractual services	352,321	352,321	354,015	425,271

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Community development (Continued)				
Commodities				
Auto petroleum products	\$ 6,500	\$ 6,500	\$ 4,784	\$ 4,582
Books and subscriptions	2,100	2,100	-	535
Health test supplies	250	250	206	176
Vehicle maintenance	5,000	5,000	4,708	2,430
Information systems miscellaneous equipment and supplies	4,000	4,000	3,518	1,571
Minor tools and equipment	1,500	1,500	720	149
Miscellaneous operating supplies	4,000	4,000	3,138	2,963
Office supplies	3,500	3,500	2,945	4,553
Protective clothing	750	750	-	213
Total commodities	27,600	27,600	20,019	17,172
Capital outlay				
Office equipment	-	-	-	-
Capital software	-	-	-	-
Total capital outlay	-	-	-	-
Total community development	1,500,628	1,500,628	1,395,693	1,685,427
Senior citizens services				
Personnel services				
Overtime	200	200	57	270
Salaries	213,993	213,993	203,890	234,591
Employer contribution	41,317	41,317	36,433	44,703
Unemployment compensation	-	-	17,678	-
Sick leave buy back	428	428	218	-
Total personnel services	255,938	255,938	258,276	279,564
Contractual services				
Conferences and meetings	400	400	-	369
Energy	-	-	722	3,804
Employee group insurance	43,640	43,640	32,262	42,418
General liability insurance	3,973	3,973	3,973	5,585
Landscape maintenance	-	-	-	1,479
Maintenance - equipment	1,200	1,200	1,550	4,118
Membership dues	495	495	273	570
Postage	3,000	3,000	3,019	3,000
Printing and binding	1,000	1,000	361	560
Programs and activities	16,100	16,100	8,681	18,068
Regional and special agency assessments	300	300	258	584
Rental agreements	5,000	5,000	12,000	-
Credit card fees	960	960	407	1,183
Total contractual services	76,068	76,068	63,506	81,738
Commodities				
Books and subscriptions	-	-	-	183
Maintenance - buildings and grounds	-	-	-	1,699
Miscellaneous equipment and supplies	5,250	5,250	3,523	-
Minor tools and equipment	400	400	400	191

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Senior citizens services (Continued)				
Commodities (Continued)				
Miscellaneous operating supplies	\$ 1,500	\$ 1,500	\$ 1,440	\$ 1,836
Office supplies	700	700	724	1,831
Total commodities	7,850	7,850	6,087	5,740
Total senior citizen services	339,856	339,856	327,869	367,042
Social services				
Personnel services				
Longevity	1,000	1,000	1,000	1,911
Overtime	1,500	1,500	69	1,047
Salaries	144,963	144,963	140,940	198,368
Employer contributions	28,441	28,441	26,714	38,460
Tuition reimbursement	2,000	2,000	-	-
Sick leave annual buy back	685	685	349	-
Training and meetings	800	800	875	1,203
Total personnel services	179,389	179,389	169,947	240,989
Contractual services				
Conferences and meetings	4,750	4,750	4,478	2,652
Employee health insurance	22,529	22,529	22,758	29,287
Membership dues	470	470	508	668
Printing and binding	500	500	-	89
Contractual services	2,500	2,500	3,500	-
Total contractual services	30,749	30,749	31,244	32,696
Commodities				
Miscellaneous equipment and supplies	2,150	2,150	2,066	1,372
Miscellaneous operating supplies	1,700	1,700	561	4,982
Office supplies	2,000	2,000	1,142	158
Total commodities	5,850	5,850	3,769	6,512
Total social services	215,988	215,988	204,960	280,197
CIP engineering				
Personnel services				
Overtime	12,000	12,000	29,536	33,603
Seasonal help	30,000	30,000	20,188	23,440
Salaries	178,812	178,812	184,658	176,364
Longevity	715	715	715	715
Training	750	750	360	507
Employer contribution	37,981	37,981	38,866	39,106
Total personnel services	260,258	260,258	274,323	273,735
Contractual services				
Multiple day training	3,600	3,600	3,127	2,946
Consulting services	10,000	10,000	5,099	3,150
Data processing	5,150	5,150	5,219	3,133
Employee group insurance	33,598	33,598	33,481	32,587

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
CIP engineering (Continued)				
Contractual services (Continued)				
General liability insurance	\$ 78,315	\$ 78,315	\$ 78,315	\$ 110,097
Maintenance - office equipment	500	500	310	310
Membership dues	1,488	1,488	1,402	1,318
Printing and binding	1,100	1,100	952	1,198
Duplication services	8,000	8,000	3,267	5,014
Rental agreements	500	500	500	500
Total contractual services	142,251	142,251	131,672	160,253
Commodities				
Auto petroleum products	2,900	2,900	3,063	2,836
Books and subscriptions	450	450	495	171
Vehicle maintenance	1,800	1,800	1,350	2,777
Information systems software	6,800	6,800	6,466	7,091
Miscellaneous equipment and supplies	-	-	-	1,411
Minor tools and equipment	1,000	1,000	1,018	896
Miscellaneous operating supplies	2,000	2,000	1,981	2,235
Office supplies	900	900	883	842
Protective clothing	1,000	1,000	957	955
Total commodities	16,850	16,850	16,213	19,214
Capital outlay				
Special equipment	-	-	-	18,575
Total capital outlay	-	-	-	18,575
Total CIP engineering	419,359	419,359	422,208	471,777
Streets division				
Personnel services				
Overtime	75,000	75,000	77,946	27,347
Seasonal help	10,000	10,000	2,146	3,857
Salaries	337,648	337,648	306,330	325,545
Longevity	2,100	2,100	2,100	1,969
Training	1,215	1,215	982	1,220
Uniform allowance	2,075	2,075	2,167	2,350
Employer contributions	80,613	80,613	59,544	65,302
Total personnel services	508,651	508,651	451,215	427,590
Contractual services				
Multiple day training	1,100	1,100	1,233	27
Service and maintenance agreement	1,350	1,350	450	1,350
Debris dumping charges	2,500	2,500	2,500	1,638
Energy	1,800	1,800	304	282
Employee health insurance	72,428	72,428	72,075	70,060
General liability insurance	51,643	51,643	51,643	72,600
Miscellaneous contractual service	5,100	5,100	5,246	9,250
Membership dues	160	160	161	154
Rental equipment	500	500	-	-
Retiree health insurance	12,789	12,789	11,787	11,957

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Streets division (Continued)				
Contractual services (Continued)				
Pavement markings	\$ 10,000	\$ 10,000	\$ 3,900	\$ -
Street light maintenance	25,000	25,000	42,801	59,401
Total contractual services	184,370	184,370	192,100	226,719
Commodities				
Auto petroleum products	25,000	25,000	26,461	21,293
Books and subscriptions	1,725	1,725	1,625	2,850
Chemicals	8,000	8,000	1,250	-
Vehicle maintenance	41,000	41,000	40,530	43,743
Maintenance - building and grounds	17,500	17,500	(712)	24,593
Minor tools and equipment	35,000	35,000	30,611	34,406
Small tools and equipment	7,000	7,000	6,980	6,558
Miscellaneous operating supplies	500	500	334	307
Miscellaneous equipment and supplies	-	-	-	104
Protective clothing	2,500	2,500	2,133	2,358
Special equipment	-	-	-	12,258
Streets signs	7,500	7,500	7,570	814
Water and sewer service charges	1,400	1,400	840	1,295
Total commodities	147,125	147,125	117,622	150,579
Capital outlay				
Transfer to CERF	300,184	300,184	300,184	274,919
Less transfer to CERF	(300,184)	(300,184)	(300,184)	(274,919)
Net capital outlay	-	-	-	-
Total streets division	840,146	840,146	760,937	804,888
Public works administration				
Personnel services				
Salaries	346,513	346,513	370,788	393,352
Training	800	800	607	690
Employer contributions	65,180	65,180	65,953	73,622
Unemployment compensation	-	-	11,908	-
Sick leave buy back	576	576	592	-
Total personnel services	413,069	413,069	449,848	467,664
Contractual services				
Conferences and meetings	5,000	5,000	3,025	3,218
Energy	8,300	8,300	8,350	6,009
Employee group insurance	62,474	62,474	62,813	60,691
General liability insurance	19,295	19,295	19,295	27,125
Maintenance - office equipment	1,220	1,220	1,001	1,302
Maintenance - radio equipment	-	-	26	-
Membership dues	320	320	471	308
Medical examinations	3,200	3,200	1,984	2,927

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Public works administration (Continued)				
Contractual services (Continued)				
Printing and binding	\$ 130	\$ 130	\$ 590	\$ 170
Retiree health insurance	11,937	11,937	11,987	11,483
Miscellaneous contractual services	307	307	307	307
Total contractual services	112,183	112,183	109,849	113,540
Commodities				
Auto petroleum products	600	600	1,601	1,264
Vehicle maintenance	400	400	360	829
Information systems miscellaneous equipment and supplies	-	-	-	1,307
Miscellaneous operating supplies	3,000	3,000	4,080	3,488
Office supplies	4,000	4,000	2,462	4,804
Awards and decorations	25	25	17	102
Total commodities	8,025	8,025	8,520	11,794
Total public works administration	533,277	533,277	568,217	592,998
Forestry				
Personnel services				
Longevity	2,100	2,100	2,099	1,970
Overtime	3,000	3,000	1,064	2,588
Seasonal help	10,000	10,000	2,146	4,098
Salaries	337,648	337,648	251,213	325,543
Training	1,510	1,510	1,278	1,405
Uniform allowance	2,075	2,075	2,167	2,350
Employer contributions	66,863	66,863	50,423	63,873
Total personnel services	423,196	423,196	310,390	401,827
Contractual services				
Debris dump charges	5,000	5,000	970	2,427
Energy	20,600	20,600	13,610	13,230
Employee health insurance	72,427	72,427	62,403	70,059
General liability insurance	22,133	22,133	22,133	31,114
Multiple day training	-	-	24	12
Landscape maintenance	235,780	235,780	226,254	232,832
Membership dues	790	790	1,135	770
Energy	90,000	90,000	93,556	80,496
Miscellaneous contractual services	50,831	50,831	36,789	39,600
Total contractual services	497,561	497,561	456,874	470,540
Commodities				
Auto petroleum products	7,500	7,500	4,884	5,181
Chemicals	2,000	2,000	-	-
Books and subscriptions	200	200	178	20
Vehicle maintenance	11,000	11,000	6,709	11,478
Maintenance - building and grounds	65,000	65,000	9,605	39,624
Miscellaneous equipment and supplies	1,750	1,750	1,726	104
Small tools and equipment	5,000	5,000	4,843	8,619

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Forestry (Continued)				
Commodities (Continued)				
Miscellaneous operating supplies	\$ 800	\$ 800	\$ 85	\$ 414
Protective clothing	2,500	2,500	1,894	1,775
Special equipment	-	-	-	4,068
Water charge	15,000	15,000	15,693	15,358
Total commodities	110,750	110,750	45,617	86,641
Capital outlay				
Transfer to CERF	50,365	50,365	50,365	47,865
Less transfer to CERF	(50,365)	(50,365)	(50,365)	(47,865)
Total capital outlay	-	-	-	-
Total forestry	1,031,507	1,031,507	812,881	959,008
Information systems				
Personnel services				
Salaries	430,522	430,522	435,978	418,315
Training	4,000	4,000	3,175	4,000
Longevity	2,000	2,000	2,000	2,000
Employer contribution	82,627	82,627	81,567	81,351
Sick leave buy back	2,571	2,571	2,615	2,555
Total personnel services	521,720	521,720	525,335	508,221
Contractual services				
Information system service and maintenance agreement	200,500	200,500	190,895	218,080
Employee health insurance	69,729	69,729	69,721	67,849
Maintenance - office equipment	2,000	2,000	854	1,759
Multiple day training	2,000	2,000	-	669
Membership dues	350	350	300	470
Total contractual services	274,579	274,579	261,770	288,827
Commodities				
Auto petroleum products	200	200	173	33
Information systems miscellaneous equipment and supplies	37,000	37,000	31,954	28,167
Miscellaneous operating supplies	2,500	2,500	2,999	2,176
Vehicle maintenance	300	300	289	-
Office supplies	200	200	66	245
Miscellaneous software	65,000	65,000	62,437	44,838
Total commodities	105,200	105,200	97,918	75,459

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>GENERAL GOVERNMENT (Continued)</b>				
Information systems (Continued)				
Capital outlay				
Transfer to CERF	\$ 424,972	\$ 424,972	\$ 424,972	\$ 452,119
Less transfer to CERF	(424,972)	(424,972)	(424,972)	(452,119)
Net capital outlay	-	-	-	-
Total information systems	901,499	901,499	885,023	872,507
Total general government	11,802,466	11,809,740	11,217,365	12,161,787
Less Waterworks and Sewerage Fund reimbursements	1,270,700	1,270,700	1,270,700	1,290,306
Total general government	10,531,766	10,539,040	9,946,665	10,871,481
<b>PUBLIC SAFETY</b>				
Police department				
Personnel services				
Longevity	36,500	36,500	40,904	44,774
Overtime	406,500	406,500	285,192	335,214
Salaries	6,859,107	6,859,107	6,778,867	6,795,472
Training	52,620	52,620	50,183	49,330
Uniform allowance	70,225	70,225	64,899	70,261
Employer contribution - IMRF	266,673	266,673	258,848	265,482
Employer contribution - Police Pension	1,838,450	1,914,922	1,964,794	1,999,952
College incentive	600	600	600	1,235
VEMA/PEHP contribution	38,500	38,500	120,949	92,529
Sick leave buy back	35,654	35,654	36,889	37,235
Total personnel services	9,604,829	9,681,301	9,602,125	9,691,484
Contractual services				
Animal impounding	4,000	4,000	2,450	2,215
Conferences and meetings	16,300	16,300	14,841	19,980
Energy	14,000	14,000	12,069	11,531
Employee group insurance	1,098,203	1,098,203	987,289	1,046,900
General liability insurance	230,405	230,405	230,405	323,910
Information systems software	2,000	2,000	10,951	9,996
Maintenance - office and special equipment	79,850	79,850	48,197	37,900
Membership dues	8,734	8,734	9,753	11,062
Printing and binding	11,200	11,200	10,965	13,829
Prisoner welfare	2,000	2,000	1,002	2,066
Regional and special agency assessments	92,248	92,248	87,257	84,751
Credit card services	720	720	1,227	854
Mobile equipment	-	-	9,055	7,000
Medical examinations	5,000	5,000	3,715	6,799
Miscellaneous contractual services	85,000	85,000	71,866	75,645
Retiree health insurance	139,075	139,075	130,209	134,247
Total contractual services	1,788,735	1,788,735	1,631,251	1,788,685
Commodities				
Auto petroleum products	100,000	100,000	96,461	81,082
Books and subscriptions	600	600	594	346
Vehicle maintenance	80,000	80,000	32,086	72,967

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>PUBLIC SAFETY (Continued)</b>				
Police department (Continued)				
Commodities (Continued)				
Computer supplies	\$ 25,500	\$ 25,500	\$ 23,666	\$ 28,122
Small tools and equipment	27,500	27,500	15,422	58,800
Range supplies	28,266	28,266	9,711	30,895
Miscellaneous operating supplies	45,650	45,650	48,003	38,619
Office supplies	9,000	9,000	8,266	10,355
Awards/decorations	1,800	1,800	1,338	1,999
Police DUI fund	-	-	8,329	8,811
Investigative funds	2,000	2,000	3,223	890
Total commodities	320,316	320,316	247,099	332,886
Capital outlay				
Capital equipment/supplies	-	-	-	157,919
Transfer to CERF	359,531	359,531	359,531	316,260
Less transfer to CERF	(359,531)	(359,531)	(359,531)	(316,260)
Net capital outlay	-	-	-	157,919
Dispatch				
Personnel services				
Longevity	2,700	2,700	804	3,300
Overtime	310,000	310,000	131,397	271,775
Salaries	922,635	922,635	280,112	1,086,757
Uniform allowance	4,560	4,560	3,534	6,837
Local training and meetings	4,700	4,700	4,866	-
Employer contribution - IMRF	237,693	237,693	56,216	233,072
Sick leave buy back	1,655	1,655	2,997	2,046
Total personnel services	1,483,943	1,483,943	479,926	1,603,787
Contractual services				
Multiple day training	6,800	6,800	4,312	-
Service and maintenance agreements	127,129	127,129	86,192	-
Employee health insurance	130,831	130,831	40,680	147,758
Office and special equipment maintenance	23,950	23,950	19,914	-
Radio equipment maintenance	67,521	67,521	63,678	-
Membership dues	1,455	1,455	1,448	-
Regular and special agency assessments	-	-	6,118	-
Retiree health insurance	5,505	5,505	5,516	5,271
Total contractual services	363,191	363,191	227,858	153,029
Commodities				
Books and subscriptions	1,000	1,000	-	-
Miscellaneous equipment and supplies	9,022	9,022	6,461	-
Small tools and equipment	500	500	836	-
Miscellaneous operating supplies	1,000	1,000	191	-
Office supplies	500	500	427	-
Awards and donations	500	500	478	-
Miscellaneous software	2,000	2,000	2,100	-
Total commodities	14,522	14,522	10,493	-

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>PUBLIC SAFETY (Continued)</b>				
Police department (Continued)				
Dispatch (Continued)				
Capital outlay				
Capital equipment/supplies	\$ -	\$ -	\$ 88,944	\$ -
Transfer to CERF	137,833	137,833	137,833	-
Less transfer to CERF	(137,833)	(137,833)	(137,833)	-
Net capital outlay	-	-	88,944	-
Total dispatch	1,861,656	1,861,656	807,221	1,756,816
Total police department	13,575,536	13,652,008	12,287,696	13,727,790
Fire department				
Personnel services				
Longevity	22,800	22,800	22,800	28,302
Overtime	397,696	397,696	665,922	627,977
Salaries	5,339,943	5,339,943	5,434,723	5,294,388
Training	36,329	36,329	31,912	19,277
Uniform allowance	34,175	34,175	32,707	25,367
Retiree contribution	-	-	-	97,482
Employer contribution - IMRF	121,039	121,039	132,970	141,439
Employer contribution - Firefighters' Pension	2,417,828	2,509,082	2,579,391	2,600,022
Tuition reimbursement	1,000	1,000	-	-
Sick leave buy back	7,442	7,442	7,330	7,156
Total personnel services	8,378,252	8,469,506	8,907,755	8,841,410
Contractual services				
Conferences and meetings	13,931	13,931	7,069	4,095
Fire extinguisher maintenance	3,090	3,090	810	1,600
Energy	5,000	5,000	4,674	3,444
Employee group insurance	1,054,295	1,054,295	1,038,986	1,004,246
General liability insurance	413,140	413,140	413,140	580,803
Maintenance - office equipment	105,308	105,308	82,241	71,840
Maintenance - radio equipment	8,604	8,604	9,191	-
Membership dues	1,575	1,575	1,195	1,062
Printing and binding	4,850	4,850	2,569	845
Regional and special agency assessments	16,800	16,800	16,157	15,298
Medical examinations	17,295	17,295	17,928	16,624
Finger printing fees	210	210	-	297
Miscellaneous contractual services	-	-	307	307
Retiree health insurance	449,063	449,063	435,364	419,911
Total contractual services	2,093,161	2,093,161	2,029,631	2,120,372
Commodities				
Auto petroleum products	47,000	47,000	42,430	37,691
Books and subscriptions	5,166	5,166	3,584	4,259
Firefighting supplies	108,773	108,773	106,885	124,910
Vehicle maintenance	50,000	50,000	49,029	46,649
Maintenance - building and grounds	62,175	62,175	29,611	13,795
Medical supplies	29,290	29,290	19,278	19,273
Computer supplies	26,510	26,510	22,436	42,908

(This schedule is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

GENERAL FUND

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>PUBLIC SAFETY (Continued)</b>				
Fire department (Continued)				
Commodities (Continued)				
Miscellaneous operating supplies	\$ 8,510	\$ 8,510	\$ 5,702	\$ 7,698
Office supplies	5,525	5,525	5,517	5,365
Protective clothing	37,053	37,053	37,123	39,224
Total commodities	380,002	380,002	321,595	341,772
Capital outlay				
Transfer to CERF	576,968	576,968	576,968	524,381
Less transfer to CERF	(576,968)	(576,968)	(576,968)	(524,381)
Net capital outlay	-	-	-	-
Total fire department	10,851,415	10,942,669	11,258,981	11,303,554
Total public safety	24,426,951	24,594,677	23,546,677	25,031,344
<b>TOTAL EXPENDITURES</b>	<b>\$ 34,958,717</b>	<b>\$ 35,133,717</b>	<b>\$ 33,493,342</b>	<b>\$ 35,902,825</b>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

CAPITAL EQUIPMENT REPLACEMENT FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ 187,275	\$ 187,275	\$ -
Investment income	68,286	68,286	57,973	35,741
Miscellaneous	-	-	6,206	6,206
Total revenues	68,286	255,561	251,454	41,947
<b>EXPENDITURES</b>				
Capital outlay				
Mobile equipment	748,000	748,000	585,740	947,207
Miscellaneous equipment and supplies	206,000	206,000	162,333	465,214
Capital software	55,000	55,000	6,881	13,450
Small tools and equipment	234,000	234,000	143,637	110,103
Capital equipment and supplies	-	-	-	649,490
Total expenditures	1,243,000	1,243,000	898,591	2,185,464
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,174,714)	(987,439)	(647,137)	(2,143,517)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
General Fund	1,946,809	1,946,809	1,946,810	1,789,523
Waterworks and Sewerage Fund	254,440	254,440	-	-
Emergency Telephone System Fund	-	-	-	112,458
Liability Insurance Fund	-	-	30,121	-
Transfers (out)				
Waterworks and Sewerage Fund	-	-	(11,043)	(151,125)
Total other financing sources (uses)	2,201,249	2,201,249	1,965,888	1,750,856
NET CHANGE IN FUND BALANCE	\$ 1,026,535	\$ 1,213,810	1,318,751	(392,661)
FUND BALANCE, JANUARY 1			4,488,033	4,880,694
FUND BALANCE, DECEMBER 31			\$ 5,806,784	\$ 4,488,033

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

CAPITAL PROJECTS FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Utility taxes	\$ 2,899,000	\$ 2,899,000	\$ 3,137,557	\$ 2,895,388
Intergovernmental	-	-	109,403	247,397
Investment income	43,549	43,549	35,587	42,290
Miscellaneous	-	-	-	18,046
<b>Total revenues</b>	<b>2,942,549</b>	<b>2,942,549</b>	<b>3,282,547</b>	<b>3,203,121</b>
<b>EXPENDITURES</b>				
Current				
Highways and streets				
Personnel services	189,207	189,207	195,069	190,624
Contractual services	472,456	472,456	477,607	284,102
Capital improvements				
Streetscape improvements	1,004,375	1,004,375	463,208	486,850
Pavement improvements	799,500	799,500	727,547	2,114,378
Building improvements	955,000	955,000	182,023	181,572
Debt service				
Principal	340,000	340,000	340,000	328,107
Interest	57,367	57,367	57,367	64,792
Fiscal agent fees	400	400	157	157
<b>Total expenditures</b>	<b>3,818,305</b>	<b>3,818,305</b>	<b>2,442,978</b>	<b>3,650,582</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(875,756)</b>	<b>(875,756)</b>	<b>839,569</b>	<b>(447,461)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
General Fund	-	-	1,750,000	-
Transfers (out)				
Debt Service Fund	(327,383)	(327,383)	(327,383)	(320,101)
Proceeds on sale of capital assets	-	-	267,496	-
<b>Total other financing sources (uses)</b>	<b>(327,383)</b>	<b>(327,383)</b>	<b>1,690,113</b>	<b>(320,101)</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ (1,203,139)</b>	<b>\$ (1,203,139)</b>	<b>2,529,682</b>	<b>(767,562)</b>
<b>FUND BALANCE, JANUARY 1</b>			<b>3,422,862</b>	<b>4,190,424</b>
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 5,952,544</b>	<b>\$ 3,422,862</b>

(See independent auditor's report.)

## **NONMAJOR GOVERNMENTAL FUNDS**

### **SPECIAL REVENUE FUNDS**

#### **Motor Fuel Tax Fund**

Financing is provided by tax revenues received from the state for the sale of motor fuel. Funds are restricted for street maintenance and replacement.

#### **Foreign Fire Insurance Tax Fund**

Financing is provided by tax revenues received from the state restricted for use by the fire department in accordance with compiled statutes.

#### **Emergency Telephone System Fund**

Financing is provided by an E911 telephone surcharge. Funds are restricted for products and services necessary for the implementation, upgrade, maintenance, and operation of the emergency telephone system.

#### **Grant Fund**

This fund accounts for the proceeds from various state and federal grants awarded to the Village. The grant proceeds are restricted to fund programs authorized by the issuing agency. Since most grants are on a different fiscal year than the Village, each grant is assigned a unique project number which allows the Village to account for all revenue and expenditures for a particular grant on a multi-year basis.

## **CAPITAL PROJECTS FUNDS**

#### **Crossroads Redevelopment Area Fund**

This fund is used to account for the funds restricted for the redevelopment activities of the tax increment financing district located near Milwaukee Avenue and Dundee Road.

#### **South Milwaukee Redevelopment Area Fund**

This fund is used to account for the funds restricted for the redevelopment activities of the tax increment financing district located near South Milwaukee Road.

## **NONMAJOR GOVERNMENTAL FUNDS (Continued)**

### **CAPITAL PROJECTS FUNDS (Continued)**

#### **Town Center TIF #2 Fund**

This fund is used to account for the funds restricted for the redevelopment activities of the tax increment financing district for the area surrounding Wheeling Metra Station, including portions of Dundee Road and areas north of Dundee Road.

#### **North Milwaukee/Lake Cook Redevelopment Area Fund**

This fund is used to account for the redevelopment activities of the tax increment financing district located near Milwaukee Avenue and Lake Cook Road in the Village. Financing is provided from incremental property tax revenues restricted for development within the district.

#### **Southeast TIF #2 Fund**

This fund is used to account for the funds restricted for redevelopment activities of the tax increment financing district located near and around the Chicago Executive Airport.

#### **Stormwater Fund**

This fund accounts for the revenue and expenditures related to the Village's stormwater maintenance and improvement projects.

### **DEBT SERVICE FUND**

The Debt Service Fund is used to account for the accumulation of resources restricted for the payment of general obligation bond principal and interest.

**VILLAGE OF WHEELING, ILLINOIS**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**  
December 31, 2018

	<b>Special Revenue</b>			
	<b>Motor Fuel Tax</b>	<b>Foreign Fire Insurance Tax</b>	<b>Emergency Telephone System</b>	<b>Grant</b>
<b>ASSETS</b>				
Cash and investments	\$ 1,481,529	\$ 142,014	\$ -	\$ -
Receivables				
Property taxes	-	-	-	-
Accounts	-	-	501,638	-
Accrued interest	-	-	-	-
Prepaid items	-	775	-	-
Inventory	135,884	-	-	-
Due from other funds	-	-	-	-
Due from other governments	83,719	-	-	712,359
<b>TOTAL ASSETS</b>	<b>\$ 1,701,132</b>	<b>\$ 142,789</b>	<b>\$ 501,638</b>	<b>\$ 712,359</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 146,384	\$ 6,207	\$ -	\$ 21,621
Accrued payroll	-	-	4,187	10,431
Deposits payable	-	-	-	-
Unearned revenue	15,497	-	-	-
Due to other funds	-	-	497,451	680,307
Total liabilities	161,881	6,207	501,638	712,359
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - property taxes	-	-	-	-
Total deferred inflows of resources	-	-	-	-
Total liabilities and deferred inflows of resources	161,881	6,207	501,638	712,359
<b>FUND BALANCES</b>				
Nonspendable				
Prepaid items	-	775	-	-
Inventory	135,884	-	-	-
Restricted				
Stormwater improvements	-	-	-	-
Highways and streets	1,403,367	-	-	-
Public safety	-	135,807	-	-
Economic development	-	-	-	-
Debt service	-	-	-	-
Unrestricted (deficit)	-	-	-	-
Total fund balances	1,539,251	136,582	-	-
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 1,701,132</b>	<b>\$ 142,789</b>	<b>\$ 501,638</b>	<b>\$ 712,359</b>

Capital Projects								
Crossroads Redevelopment Area	Town Center TIF #2	North Milwaukee/ Lake Cook Redevelopment Area	South Milwaukee Redevelopment Area	Southeast TIF #2	Stormwater	Debt Service	Total	
\$ 35,354	\$ 1,711,032	\$ 4,989,569	\$ 141,560	\$ 1,583,910	\$ 1,367,875	\$ 190,192	\$ 11,643,035	
20	-	20	-	954	-	1,991,328	1,992,322	
-	96,029	-	-	-	776,444	-	1,374,111	
-	1,339	3,356	1	308	510	-	5,514	
-	-	-	-	-	-	-	775	
-	-	-	-	-	-	-	135,884	
-	-	300,000	-	-	-	-	300,000	
-	-	-	-	-	-	-	796,078	
<b>\$ 35,374</b>	<b>\$ 1,808,400</b>	<b>\$ 5,292,945</b>	<b>\$ 141,561</b>	<b>\$ 1,585,172</b>	<b>\$ 2,144,829</b>	<b>\$ 2,181,520</b>	<b>\$ 16,247,719</b>	
\$ 20,485	\$ 830,704	\$ 89,309	\$ 3,183	\$ 20,321	\$ 303,584	\$ -	\$ 1,441,798	
73	73	73	73	73	-	-	14,983	
-	-	-	-	-	339,200	-	339,200	
-	-	-	-	-	-	-	15,497	
300,000	-	-	-	-	-	-	1,477,758	
<b>320,558</b>	<b>830,777</b>	<b>89,382</b>	<b>3,256</b>	<b>20,394</b>	<b>642,784</b>	<b>-</b>	<b>3,289,236</b>	
-	-	-	-	-	-	1,990,068	1,990,068	
-	-	-	-	-	-	1,990,068	1,990,068	
<b>320,558</b>	<b>830,777</b>	<b>89,382</b>	<b>3,256</b>	<b>20,394</b>	<b>642,784</b>	<b>1,990,068</b>	<b>5,279,304</b>	
-	-	-	-	-	-	-	775	
-	-	-	-	-	-	-	135,884	
-	-	-	-	-	1,502,045	-	1,502,045	
-	-	-	-	-	-	-	1,403,367	
-	-	-	-	-	-	-	135,807	
-	977,623	5,203,563	138,305	1,564,778	-	-	7,884,269	
-	-	-	-	-	-	191,452	191,452	
(285,184)	-	-	-	-	-	-	(285,184)	
<b>(285,184)</b>	<b>977,623</b>	<b>5,203,563</b>	<b>138,305</b>	<b>1,564,778</b>	<b>1,502,045</b>	<b>191,452</b>	<b>10,968,415</b>	
<b>\$ 35,374</b>	<b>\$ 1,808,400</b>	<b>\$ 5,292,945</b>	<b>\$ 141,561</b>	<b>\$ 1,585,172</b>	<b>\$ 2,144,829</b>	<b>\$ 2,181,520</b>	<b>\$ 16,247,719</b>	

See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

For the Year Ended December 31, 2018

	Special Revenue			
	Motor Fuel Tax	Foreign Fire Insurance Tax	Emergency Telephone System	Grant
<b>REVENUES</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	996,706	-	-	2,305,001
Charges for services	-	-	2,087,428	-
Investment income	28,740	-	6,646	-
Miscellaneous	-	51,066	-	-
<b>Total revenues</b>	<b>1,025,446</b>	<b>51,066</b>	<b>2,094,074</b>	<b>2,305,001</b>
<b>EXPENDITURES</b>				
Current				
General government	-	-	-	1,863,795
Public safety	-	40,951	2,094,074	500,444
Highways and streets	923,850	-	-	-
Capital outlay	-	-	-	5,521
Capital improvements	-	-	-	-
Debt service				
Principal	-	-	-	-
Interest and fiscal charges	-	-	-	-
<b>Total expenditures</b>	<b>923,850</b>	<b>40,951</b>	<b>2,094,074</b>	<b>2,369,760</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>101,596</b>	<b>10,115</b>	<b>-</b>	<b>(64,759)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	-	64,759
Transfers (out)	-	-	-	-
Proceeds from sale of capital assets	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>64,759</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>101,596</b>	<b>10,115</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES, JANUARY 1</b>	<b>1,437,655</b>	<b>126,467</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES (DEFICIT), DECEMBER 31</b>	<b>\$ 1,539,251</b>	<b>\$ 136,582</b>	<b>\$ -</b>	<b>\$ -</b>

Capital Projects								
Crossroads Redevelopment Area	Town Center TIF #2	North Milwaukee/ Lake Cook Redevelopment Area	South Milwaukee Redevelopment Area	Southeast TIF #2	Stormwater	Debt Service	Total	
\$ 2,898,098	\$ 1,293,302	\$ 5,165,513	\$ 1,539,045	\$ 852,426	\$ -	\$ 1,987,111	\$ 13,735,495	
-	1,614	-	-	-	-	-	3,303,321	
-	-	-	-	-	780,531	-	2,867,959	
31,784	26,406	96,838	24,234	20,756	23,053	23,697	282,154	
-	-	-	-	-	-	-	51,066	
2,929,882	1,321,322	5,262,351	1,563,279	873,182	803,584	2,010,808	20,239,995	
-	-	-	-	-	-	-	1,863,795	
-	-	-	-	-	-	-	2,635,469	
-	-	-	-	-	-	-	923,850	
2,823,989	238,516	104,661	1,261,728	76,168	1,220,928	-	5,731,511	
46,000	1,428,045	145,819	-	16,850	-	-	1,636,714	
-	747,372	2,158,736	-	-	-	1,600,000	4,506,108	
-	-	574,140	-	-	-	1,405,788	1,979,928	
2,869,989	2,413,933	2,983,356	1,261,728	93,018	1,220,928	3,005,788	19,277,375	
59,893	(1,092,611)	2,278,995	301,551	780,164	(417,344)	(994,980)	962,620	
1,350,000	1,800,000	417,000	-	-	-	1,049,465	4,681,224	
(1,800,000)	-	-	(1,350,000)	-	(187,500)	-	(3,337,500)	
-	5	-	-	-	1,028,450	-	1,028,455	
(450,000)	1,800,005	417,000	(1,350,000)	-	840,950	1,049,465	2,372,179	
(390,107)	707,394	2,695,995	(1,048,449)	780,164	423,606	54,485	3,334,799	
104,923	270,229	2,507,568	1,186,754	784,614	1,078,439	136,967	7,633,616	
\$ (285,184)	\$ 977,623	\$ 5,203,563	\$ 138,305	\$ 1,564,778	\$ 1,502,045	\$ 191,452	\$ 10,968,415	

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**

**MOTOR FUEL TAX FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2018  
(With Comparative Actual)

	<b>2018</b>		<b>Actual</b>	<b>2017</b>
	<b>Original Budget</b>	<b>Final Budget</b>		
<b>REVENUES</b>				
Intergovernmental				
Allotments	\$ 992,554	\$ 992,554	\$ 994,755	\$ 975,905
Grants	-	-	1,951	18
Investment income	17,188	17,188	28,740	13,923
Total revenues	<u>1,009,742</u>	<u>1,009,742</u>	<u>1,025,446</u>	<u>989,846</u>
<b>EXPENDITURES</b>				
Highways and streets				
Contractual services	106,700	106,700	87,700	124,023
Commodities	21,000	21,000	90,918	58,631
Maintenance and capital improvements	1,000,000	1,000,000	745,232	718,397
Total expenditures	<u>1,127,700</u>	<u>1,127,700</u>	<u>923,850</u>	<u>901,051</u>
NET CHANGE IN FUND BALANCE	<u>\$ (117,958)</u>	<u>\$ (117,958)</u>	101,596	88,795
FUND BALANCE, JANUARY 1			<u>1,437,655</u>	<u>1,348,860</u>
<b>FUND BALANCE, DECEMBER 31</b>			<u><u>\$ 1,539,251</u></u>	<u><u>\$ 1,437,655</u></u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**FOREIGN FIRE INSURANCE TAX FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2018

(With Comparative Actual)

	<b>2018</b>		<b>Actual</b>	<b>2017</b>
	<b>Original Budget</b>	<b>Final Budget</b>		
<b>REVENUES</b>				
Investment income	\$ 1,587	\$ 1,587	\$ -	\$ -
Miscellaneous				
Foreign fire insurance	70,000	70,000	51,066	63,981
Total revenues	71,587	71,587	51,066	63,981
<b>EXPENDITURES</b>				
Public safety				
Contractual services	4,300	4,300	6,914	5,228
Commodities	65,000	65,000	34,037	74,292
Total expenditures	69,300	69,300	40,951	79,520
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ 2,287</b>	<b>\$ 2,287</b>	<b>10,115</b>	<b>(15,539)</b>
<b>FUND BALANCE, JANUARY 1</b>			<b>126,467</b>	<b>142,006</b>
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 136,582</b>	<b>\$ 126,467</b>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**EMERGENCY TELEPHONE SYSTEM FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Charges for services	\$ 1,169,764	\$ 1,169,764	\$ 2,087,428	\$ 499,512
Investment income	-	-	6,646	3,444
Intergovernmental	-	-	-	196,903
Miscellaneous	-	-	-	1,350
Total revenues	1,169,764	1,169,764	2,094,074	701,209
<b>EXPENDITURES</b>				
Public safety	1,203,914	1,203,914	2,094,074	1,245,664
Total expenditures	1,203,914	1,203,914	2,094,074	1,245,664
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(34,150)	(34,150)	-	(544,455)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
General Fund	-	-	-	210,000
Transfers (out)				
Capital Equipment Replacement Fund	-	-	-	(112,458)
Total other financing sources (uses)	-	-	-	97,542
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (34,150)</u>	<u>\$ (34,150)</u>	-	(446,913)
<b>FUND BALANCE, JANUARY 1</b>			-	446,913
<b>FUND BALANCE, DECEMBER 31</b>			<u>\$ -</u>	<u>\$ -</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

EMERGENCY TELEPHONE SYSTEM FUND

SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>PUBLIC SAFETY</b>				
Personnel services				
Salaries	\$ 615,090.00	\$ 615,090.00	\$ 1,286,780	\$ 402,480
Longevity	1,800	1,800	3,696	-
Employer contributions	118,995	118,995	258,242	94,175
Sick leave annual buy back	1,103	1,103	-	-
Uniform allowance	3,040	3,040	1,101	-
Training	-	-	-	4,589
Total personnel services	740,028	740,028	1,549,819	501,244
Contractual services				
Conferences and meetings	-	-	-	6,270
Employee health insurance	87,221	87,221	186,874	52,686
Data processing services	-	-	-	98,347
Maintenance - equipment	-	-	196	59,443
Membership dues	-	-	-	194
Regional and special agency assessments	376,665	376,665	357,185	350,953
Total contractual services	463,886	463,886	544,255	567,893
Commodities				
Books and subscriptions	-	-	-	(30)
Equipment and supplies	-	-	-	162,382
Small tools and equipment	-	-	-	8,216
Miscellaneous operating supplies	-	-	-	880
Office supplies	-	-	-	536
Awards and decorations	-	-	-	538
Miscellaneous software	-	-	-	4,005
Total commodities	-	-	-	176,527
Capital outlay				
Transfer to CERF	-	-	-	112,458
Less transfer to CERF	-	-	-	(112,458)
Net capital outlay	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>\$ 1,203,914</b>	<b>\$ 1,203,914</b>	<b>\$ 2,094,074</b>	<b>\$ 1,245,664</b>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

GRANT FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Intergovernmental	\$ 582,545	\$ 582,545	\$ 2,305,001	\$ 2,217,174
Total revenues	582,545.00	582,545.00	2,305,001	2,217,174
<b>EXPENDITURES</b>				
General Government				
Contractual services				
Consulting services	-	-	135,250	322,217
General liability insurance	-	-	-	12,752
Engineering and design services	75,000	75,000	-	-
Legal services	75,000	75,000	676	17,773
Relocation/temporary housing	-	-	1,364,909	909,677
Telecommunication services	-	-	-	1,077
Miscellaneous operating supplies	-	-	-	238
Miscellaneous contractual services	216,000	216,000	362,960	66,132
Commodities				
Energy	-	-	-	2,014
Water charge	-	-	-	5,886
Public safety				
Personnel services				
Overtime	72,008	72,008	68,637	51,458
Salaries	112,772	112,772	145,928	111,855
Employer contributions	22,787	22,787	27,383	21,055
Contractual services				
Miscellaneous contractual services	40,205	40,205	39,161	41,785
Employee health insurance	21,112	21,112	24,206	20,550
Commodities				
Building/grounds maintenance	-	-	190,246	-
Miscellaneous operating supplies	1,583	1,583	4,883	-
Small tools and equipment	-	-	-	3,697
Capital outlay				
Land acquisition	-	-	5,521	717,932
Total expenditures	636,467	636,467	2,369,760	2,306,098
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(53,922)	(53,922)	(64,759)	(88,924)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
General Fund	53,922	53,922	64,759	88,924
Total other financing sources (uses)	53,922	53,922	64,759	88,924
NET CHANGE IN FUND BALANCE	\$ -	\$ -	-	-
FUND BALANCE, JANUARY 1			-	-
FUND BALANCE, DECEMBER 31			\$ -	\$ -

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

CROSSROADS REDEVELOPMENT AREA FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 2,799,386	\$ 2,799,386	\$ 2,898,098	\$ 2,801,752
Investment income	-	-	31,784	17,860
Total revenues	2,799,386	2,799,386	2,929,882	2,819,612
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	18,397	18,397	15,570	15,940
Employer contributions	3,549	3,549	2,698	3,137
Consulting services	14,949	14,949	101,760	206,707
Business recruitment	10,095	10,095	12,301	11,758
Surplus distributions	2,015,558	2,015,558	2,691,660	2,020,558
Capital improvements				
Streetscape improvements	260,000	260,000	46,000	-
Total expenditures	2,322,548	2,322,548	2,869,989	2,258,100
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	476,838	476,838	59,893	561,512
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
South Milwaukee Redevelopment Area Fund	-	-	1,350,000	-
Transfers (out)				
Town Center TIF #2 Fund	-	(1,800,000)	(1,800,000)	-
Total other financing sources (uses)	-	(1,800,000)	(450,000)	-
NET CHANGE IN FUND BALANCE	\$ 476,838	\$ (1,323,162)	(390,107)	561,512
FUND BALANCE (DEFICIT), JANUARY 1			104,923	(456,589)
<b>FUND BALANCE (DEFICIT), DECEMBER 31</b>			<b>\$ (285,184)</b>	<b>\$ 104,923</b>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

TOWN CENTER TIF #2 FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 1,485,870	\$ 1,485,870	\$ 1,293,302	\$ 772,498
Intergovernmental	-	-	1,614	32,785
Investment income	13,440	13,440	26,406	20,171
Miscellaneous	-	-	-	585,220
Total revenues	1,499,310	1,499,310	1,321,322	1,410,674
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	18,396	18,396	15,570	15,940
Employer contributions	3,549	3,549	2,698	3,137
Employee health insurance	2,420	2,420	4,534	2,120
Recording fees	-	-	750	-
Multiple day training	1,308	1,308	1,087	1,087
Consulting services	51,875	51,875	114,684	105,840
Membership dues	-	-	85	85
Business recruitment	10,095	10,095	12,301	11,758
Legal services	25,000	25,000	80,520	43,322
Miscellaneous contractual services	-	-	6,287	1,312,696
Capital improvements				
TIF incentive payment	-	-	129,651	-
Storm sewer improvements	-	-	1,024,441	1,122,244
Sanitary sewer improvements	400,000	400,000	23,247	-
Sidwalk improvements	-	-	74,427	86,263
Pavement improvements	13,125	13,125	-	-
Streetscape improvements	50,000	50,000	176,279	31,941
Debt service				
Principal	1,100,000	1,230,000	747,372	355,358
Total expenditures	1,675,768	1,805,768	2,413,933	3,091,791
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(176,458)	(306,458)	(1,092,611)	(1,681,117)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
Crossroads Redevelopment Area Fund	-	-	1,800,000	-
Proceeds from sale of capital assets	-	-	5	-
Total other financing sources (uses)	-	-	1,800,005	-
NET CHANGE IN FUND BALANCE	\$ (176,458)	\$ (306,458)	707,394	(1,681,117)
FUND BALANCE, JANUARY 1			270,229	1,951,346
FUND BALANCE, DECEMBER 31			\$ 977,623	\$ 270,229

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

NORTH MILWAUKEE/LAKE COOK REDEVELOPMENT AREA FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 4,827,658	\$ 4,827,658	\$ 5,165,513	\$ 4,816,784
Investment income	32,634	32,634	96,838	27,910
Total revenues	4,860,292	4,860,292	5,262,351	4,844,694
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	18,396	18,396	15,570	15,940
Employer contributions	3,549	3,549	2,698	3,137
Consulting services	434,728	434,728	74,092	84,191
Business recruitment	10,095	10,095	12,301	11,758
Capital improvements				
Streetscape improvements	1,450,000	1,450,000	60,000	97,528
Sanitary sewer improvements	330,000	330,000	85,819	7,294
Pavement improvements	42,000	42,000	-	-
Debt service				
Principal	2,158,738	2,158,738	2,158,736	2,077,620
Interest	573,034	573,034	573,033	659,065
Fiscal agent fees	800	800	1,107	1,107
Total expenditures	5,021,340	5,021,340	2,983,356	2,957,640
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(161,048)	(161,048)	2,278,995	1,887,054
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
General Fund	417,000	417,000	417,000	415,125
Total other financing sources (uses)	417,000	417,000	417,000	415,125
NET CHANGE IN FUND BALANCE	\$ 255,952	\$ 255,952	2,695,995	2,302,179
FUND BALANCE, JANUARY 1			2,507,568	205,389
FUND BALANCE, DECEMBER 31			\$ 5,203,563	\$ 2,507,568

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

SOUTH MILWAUKEE REDEVELOPMENT AREA FUND

SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 1,578,589	\$ 1,578,589	\$ 1,539,045	\$ 1,565,860
Investment income	15,524	15,524	24,234	12,526
Total revenues	<u>1,594,113</u>	<u>1,594,113</u>	<u>1,563,279</u>	<u>1,578,386</u>
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	18,396	18,396	15,570	15,940
Employer contributions	3,549	3,549	2,698	3,137
Conferences and meetings	1,309	1,309	1,087	1,087
Consulting services	-	-	12,300	-
Business recruitment	10,095	10,095	12,301	11,758
Employee health insurance	2,420	2,420	4,534	2,120
Membership dues	-	-	85	85
Contractual services	2,060,365	2,060,365	1,213,024	710,365
Legal services	5,000	5,000	129	285
Capital improvements				
Streetscape improvements	25,000	25,000	-	-
Total expenditures	<u>2,126,134</u>	<u>2,126,134</u>	<u>1,261,728</u>	<u>744,777</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(532,021)</u>	<u>(532,021)</u>	<u>301,551</u>	<u>833,609</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers (out)				
Crossroads Redevelopment Area Fund	-	(1,350,000)	(1,350,000)	-
Total other financing sources (uses)	<u>-</u>	<u>(1,350,000)</u>	<u>(1,350,000)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	<u>\$ (532,021)</u>	<u>\$ (1,882,021)</u>	(1,048,449)	833,609
FUND BALANCE, JANUARY 1			<u>1,186,754</u>	<u>353,145</u>
<b>FUND BALANCE, DECEMBER 31</b>			<u>\$ 138,305</u>	<u>\$ 1,186,754</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**SOUTHEAST TIF #2 FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2018

	<b>2018</b>		<b>Actual</b>	<b>2017</b>
	<b>Original Budget</b>	<b>Final Budget</b>		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 696,767	\$ 696,767	\$ 852,426	\$ 684,964
Investment income	9,352	9,352	20,756	5,625
	<hr/>			
Total revenues	706,119	706,119	873,182	690,589
	<hr/>			
<b>EXPENDITURES</b>				
Capital outlay				
Salaries	18,396	18,396	15,570	15,940
Employer contributions	3,549	3,549	2,698	3,137
Employee health insurance	2,420	2,420	4,534	2,120
Membership dues	-	-	85	85
Multiple day training	1,308	1,308	1,087	1,087
Business recruitment	10,095	10,095	12,301	11,758
Legal services	25,000	25,000	4,786	1,485
Consulting services	30,000	30,000	35,107	600
Capital improvements				
Sanitary sewer improvements	180,000	180,000	-	-
Water improvements	320,000	320,000	16,850	-
Streetscape improvements	815,000	815,000	-	-
	<hr/>			
Total expenditures	1,405,768	1,405,768	93,018	36,212
	<hr/>			
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (699,649)</u>	<u>\$ (699,649)</u>	780,164	654,377
<b>FUND BALANCE, JANUARY 1</b>			<u>784,614</u>	<u>130,237</u>
<b>FUND BALANCE, DECEMBER 31</b>			<u><u>\$ 1,564,778</u></u>	<u><u>\$ 784,614</u></u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**STORMWATER FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2018  
(With Comparative Actual)

	<b>2018</b>		<b>Actual</b>	<b>2017</b>
	<b>Original Budget</b>	<b>Final Budget</b>		
<b>REVENUES</b>				
Charges for services				
Stormwater	\$ 758,250	\$ 758,250	\$ 780,531	\$ 680,452
Investment income	14,016	14,016	23,053	11,352
	<hr/>			
Total revenues	772,266	772,266	803,584	691,804
	<hr/>			
<b>EXPENDITURES</b>				
Capital outlay				
Land acquisition	480,000	480,000	-	-
Storm sewer improvements	774,500	774,500	1,089,616	-
Consulting services	-	-	70,745	78,013
Engineering and design services	200,000	200,000	60,567	47,156
	<hr/>			
Total expenditures	1,454,500	1,454,500	1,220,928	125,169
	<hr/>			
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(682,234)</b>	<b>(682,234)</b>	<b>(417,344)</b>	<b>566,635</b>
	<hr/>			
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers (out)				
Waterworks and Sewerage Fund	(187,500)	(187,500)	(187,500)	(171,500)
Proceeds from sale of capital assets	-	-	1,028,450	-
	<hr/>			
Total other financing sources (uses)	(187,500)	(187,500)	840,950	(171,500)
	<hr/>			
<b>NET CHANGE IN FUND BALANCE</b>	<b>\$ (869,734)</b>	<b>\$ (869,734)</b>	<b>423,606</b>	<b>395,135</b>
	<hr/>			
<b>FUND BALANCE, JANUARY 1</b>			<b>1,078,439</b>	<b>683,304</b>
	<hr/>			
<b>FUND BALANCE, DECEMBER 31</b>			<b>\$ 1,502,045</b>	<b>\$ 1,078,439</b>
	<hr/>			

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**DEBT SERVICE FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>REVENUES</b>				
Taxes				
Property taxes	\$ 1,956,324	\$ 1,956,324	\$ 1,987,111	\$ 1,863,210
Investment income	-	-	23,697	13,301
	<hr/>			
Total revenues	1,956,324	1,956,324	2,010,808	1,876,511
	<hr/>			
<b>EXPENDITURES</b>				
Debt service				
Principal retirement	1,600,000	1,600,000	1,600,000	1,400,000
Interest	1,405,789	1,405,789	1,405,788	1,466,347
Fiscal agent fees	400	400	-	-
	<hr/>			
Total expenditures	3,006,189	3,006,189	3,005,788	2,866,347
	<hr/>			
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,049,865)	(1,049,865)	(994,980)	(989,836)
	<hr/>			
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
Capital Projects Fund	327,383	327,383	327,383	320,101
Water and Sewerage Fund	722,082	722,082	722,082	676,784
	<hr/>			
Total other financing sources (uses)	1,049,465	1,049,465	1,049,465	996,885
	<hr/>			
NET CHANGE IN FUND BALANCE	<u>\$ (400)</u>	<u>\$ (400)</u>	54,485	7,049
FUND BALANCE, JANUARY 1			136,967	129,918
	<hr/>			
<b>FUND BALANCE, DECEMBER 31</b>			<u>\$ 191,452</u>	<u>\$ 136,967</u>

(See independent auditor's report.)

## **PROPRIETARY FUNDS**

### **ENTERPRISE FUNDS**

Enterprise Funds are established to account for the financing of self-supporting activities of the Village that render services on a user charge basis.

#### **Waterworks and Sewerage Fund**

This fund is used to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and improvements.

### **INTERNAL SERVICE FUND**

#### **Liability Insurance Fund**

This fund is used to account for accumulation of resources and costs associated with liability insurance for the Village.

**VILLAGE OF WHEELING, ILLINOIS**  
**WATERWORKS AND SEWERAGE FUND**

STATEMENT OF NET POSITION

December 31, 2018

	<b>2018</b>	<b>2017</b>
<b>CURRENT ASSETS</b>		
Cash and investments	\$ 5,564,142	\$ 4,572,801
Receivables (net, where applicable, of allowance for uncollectibles)		
Accounts	1,846,580	1,915,098
Accrued interest	9,563	4,611
IPBC	108,801	78,965
Other	1,764	1,623
Prepaid expenses	126,352	125,159
Inventory	273,548	259,654
	7,930,750	6,957,911
<b>NONCURRENT ASSETS</b>		
Capital assets		
Assets not being depreciated	648,522	567,510
Assets being depreciated		
Cost	68,205,903	67,653,912
Accumulated depreciation	(26,306,685)	(25,038,714)
	41,899,218	42,615,198
Net capital assets being depreciated		
Net capital assets	42,547,740	43,182,708
Advances to other funds	1,455,902	1,236,508
Investment in joint ventures	7,774,119	7,461,238
	51,777,761	51,880,454
Total noncurrent assets		
Total assets	59,708,511	58,838,365
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Unamortized loss on refunding	7,863	9,436
Deferred outflows of resources - OPEB	26,137	-
Pension items - IMRF	924,528	459,855
	958,528	469,291
Total deferred outflows of resources		
Total assets and deferred outflows of resources	60,667,039	59,307,656

(This statement is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

STATEMENT OF NET POSITION (Continued)

December 31, 2018

	<u>2018</u>	<u>2017</u>
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 108,026	\$ 319,726
Accrued payroll	6,649	5,915
Compensated absences payable	60,696	74,574
Deposits payable	57,641	59,491
Unearned revenue	21,542	22,982
Interest payable	7,275	7,882
Other postemployment benefit liability	160,659	-
Bonds payable	150,000	351,264
	<hr/>	<hr/>
Total current liabilities	572,488	841,834
<b>NONCURRENT LIABILITIES</b>		
General obligation bonds payable (less current portion)	2,619,745	2,776,318
Compensated absences payable (less current portion)	74,184	91,147
Net pension liability - IMRF	1,553,185	340,629
Other postemployment benefit liability	2,433,064	13,159
	<hr/>	<hr/>
Total noncurrent liabilities	6,680,178	3,221,253
	<hr/>	<hr/>
Total liabilities	7,252,666	4,063,087
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows of resources - OPEB	160,847	-
Pension items - IMRF	234,187	918,819
	<hr/>	<hr/>
Total deferred inflows of resources	395,034	918,819
	<hr/>	<hr/>
Total liabilities and deferred inflows of resources	7,647,700	4,981,906
<b>NET POSITION</b>		
Net investment in capital assets	39,785,858	40,064,562
Unrestricted	13,233,481	14,261,188
	<hr/>	<hr/>
<b>TOTAL NET POSITION</b>	<u>\$ 53,019,339</u>	<u>\$ 54,325,750</u>

See accompanying notes to financial statements.

**VILLAGE OF WHEELING, ILLINOIS**  
**WATERWORKS AND SEWERAGE FUND**  
**SCHEDULE OF REVENUES, EXPENSES, AND CHANGES**  
**IN NET POSITION - BUDGET AND ACTUAL - BUDGETARY BASIS**  
For the Year Ended December 31, 2018

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>
<b>OPERATING REVENUES</b>			
Charges for services			
Water sales	\$ 7,250,961	\$ 7,250,961	\$ 7,003,492
Sewer charges	1,785,000	1,785,000	1,641,924
Water connection fees	34,669	34,669	87,341
Sewer connection fees	37,500	37,500	90,532
Water meter sales	10,000	10,000	22,708
Other	94,340	94,340	270,627
Total operating revenues	<u>9,212,470</u>	<u>9,212,470</u>	<u>9,116,624</u>
<b>OPERATING EXPENSES EXCLUDING DEPRECIATION</b>			
Waterworks division	4,589,021	4,589,021	4,460,468
Sewerage division	1,791,269	1,791,269	1,715,600
Waterworks and sewerage capital division	668,674	668,674	552,896
Total operating expenses excluding depreciation	<u>7,048,964</u>	<u>7,048,964</u>	<u>6,728,964</u>
<b>OPERATING INCOME</b>	<u>2,163,506</u>	<u>2,163,506</u>	<u>2,387,660</u>
<b>NON-OPERATING REVENUES (EXPENSES)</b>			
Investment income	53,645	53,645	37,856
Interest expense	(97,000)	(97,000)	(91,229)
Gain on disposal of capital assets	-	-	4,450
Increase in joint venture - Northwest Water Commission	-	-	312,881
Total non-operating revenues (expenses)	<u>(43,355)</u>	<u>(43,355)</u>	<u>263,958</u>
<b>INCOME BEFORE TRANSFERS AND CONTRIBUTIONS</b>	<u>2,120,151</u>	<u>2,120,151</u>	<u>2,651,618</u>
<b>TRANSFERS</b>			
Transfers in			
Stormwater Fund	187,500	187,500	187,500
Capital Equipment Replacement Fund	-	-	11,043
Transfers (out)			
Debt Service Fund	(722,082)	(722,082)	(722,082)
Capital Equipment Replacement Fund	(254,439)	(254,439)	-
Total transfers	<u>(789,021)</u>	<u>(789,021)</u>	<u>(523,539)</u>
<b>CONTRIBUTIONS</b>			
Capital contributions	-	-	81,012
Developer contributions	-	-	518,221
Total contributions	<u>-</u>	<u>-</u>	<u>599,233</u>
<b>CHANGE IN NET POSITION (BUDGETARY BASIS)</b>	<u>\$ 1,331,130</u>	<u>\$ 1,331,130</u>	<u>2,727,312</u>
<b>ADJUSTMENTS TO GAAP BASIS</b>			
Additions to capital assets			43,544
Depreciation			(1,322,283)
Total adjustments to GAAP basis			<u>(1,278,739)</u>
<b>CHANGE IN NET POSITION (GAAP BASIS)</b>			<u>1,448,573</u>
<b>NET POSITION, JANUARY 1</b>			54,325,750
Change in accounting principle			<u>(2,754,984)</u>
<b>NET POSITION, JANUARY 1, RESTATED</b>			<u>51,570,766</u>
<b>NET POSITION, DECEMBER 31</b>			<u>\$ 53,019,339</u>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF DETAILED EXPENSES - BUDGET AND ACTUAL - BUDGETARY BASIS

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>WATERWORKS DIVISION</b>				
Personnel services				
Overtime	\$ 47,500	\$ 47,500	\$ 39,911	\$ 55,825
Seasonal help	5,000	5,000	1,480	6,561
Salaries	744,561	744,561	718,748	680,424
Longevity	5,850	5,850	5,850	6,669
Training	1,215	1,215	1,225	1,131
Uniform allowance	4,460	4,460	6,984	3,704
Employer contributions	154,193	154,193	137,195	148,328
Sick leave buy back	677	677	690	673
Unemployment compensation	-	-	-	3,137
SLDPA retiree contribution	-	-	-	12,418
IMRF	-	-	63,251	176,675
OPEB	-	-	(39,710)	2,986
Total personnel services	963,456	963,456	935,624	1,098,531
Contractual services				
Bank charges	33,120	33,120	46,219	38,024
Conference and meetings	2,000	2,000	2,419	1,892
Data processing services	67,470	67,470	59,482	64,881
Debris dump charges	17,500	17,500	21,060	26,448
Energy	118,500	118,500	83,198	86,419
Employee group insurance	144,657	144,657	137,139	130,245
General liability insurance	85,125	85,125	85,125	119,671
Hydrant maintenance	26,000	26,000	28,030	33,758
Landscape maintenance	10,000	10,000	12,992	7,825
Maintenance - office and special equipment	2,050	2,050	1,494	1,194
Membership dues	3,493	3,493	3,199	3,131
Postage	16,219	16,219	14,810	14,595
Printing and binding	11,287	11,287	12,143	10,928
Rental equipment	400	400	-	-
Telemetry equipment maintenance	7,500	7,500	7,023	8,694
Retiree health insurance	14,834	14,834	10,391	14,039
Wells maintenance	17,500	17,500	24,207	19,058
Miscellaneous contractual services	60,400	60,400	63,657	48,100
Total contractual services	638,055	638,055	612,588	628,902
Commodities				
Auto petroleum products	20,000	20,000	23,431	16,016
Books and subscriptions	-	-	-	246
Chemicals - treatment	3,000	3,000	3,744	2,867
Water samples	10,000	10,000	6,926	7,872
Vehicle maintenance	22,000	22,000	19,993	19,607
Building and grounds maintenance	12,000	12,000	1,255	5,721
Minor tools and equipment	6,000	6,000	4,041	5,754
Miscellaneous operating supplies	1,950	1,950	1,847	605
Protective clothing	3,000	3,000	2,561	3,782

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF DETAILED EXPENSES - BUDGET AND ACTUAL - BUDGETARY BASIS (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>WATERWORKS DIVISION (Continued)</b>				
Commodities (Continued)				
Meters	\$ 30,500	\$ 30,500	\$ 42,890	\$ 40,893
Water main maintenance	50,000	50,000	23,788	36,268
Water storage facilities maintenance	17,500	17,500	7,976	5,677
Total commodities	175,950	175,950	138,452	145,308
Capital outlay				
Special equipment	-	-	-	4,068
Transfer to CERF	142,913	142,913	-	-
Subtotal	142,913	142,913	-	4,068
Less				
Transfer to CERF	(142,913)	(142,913)	-	-
Net capital outlay	-	-	-	4,068
Other				
General Fund reimbursement	1,016,560	1,016,560	1,016,560	1,032,245
Northwest Water Commission - water charge	1,795,000	1,795,000	1,757,244	1,741,397
Total other	2,811,560	2,811,560	2,773,804	2,773,642
Total operating expenses excluding depreciation - waterworks division	4,589,021	4,589,021	4,460,468	4,650,451
<b>SEWERAGE DIVISION</b>				
Personnel services				
Overtime	15,000	15,000	9,960	8,611
Seasonal help	5,000	5,000	1,480	6,561
Salaries	744,561	744,561	718,746	680,422
Longevity	5,850	5,850	5,850	6,669
Training	3,915	3,915	2,510	3,161
Uniform allowance	4,460	4,460	2,494	3,704
Employer contributions	147,986	147,986	138,171	148,310
Unemployment compensation	-	-	-	3,137
SLDPA retiree contribution	-	-	-	12,418
Sick leave buy back	677	677	690	673
Total personnel services	927,449	927,449	879,901	873,666
Contractual services				
Conferences and meetings	1,100	1,100	1,001	955
Data processing services	57,250	57,250	50,329	43,225
Debris dump charges	10,000	10,000	13,325	14,411
Energy	24,900	24,900	22,445	21,569
Employee health insurance	144,657	144,657	137,137	130,244

(This schedule is continued on the following pages.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF DETAILED EXPENSES - BUDGET AND ACTUAL - BUDGETARY BASIS (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018			2017
	Original Budget	Final Budget	Actual	
<b>SEWERAGE DIVISION (Continued)</b>				
Contractual services (Continued)				
General liability insurance	\$ 45,400	\$ 45,400	\$ 45,400	\$ 63,825
Landscape maintenance	50,000	50,000	52,661	39,721
Bank charges	2,280	2,280	2,229	2,102
Maintenance office/special equipment	2,700	2,700	2,062	4,753
Membership dues	3,168	3,168	2,975	3,311
Postage	3,266	3,266	3,142	3,101
Printing and binding	2,186	2,186	2,494	2,266
Rental equipment	-	-	-	12,850
Tree maintenance	25,000	25,000	25,000	31,400
Telemetry equipment maintenance	6,088	6,088	3,804	4,183
Consulting services	3,000	3,000	4,280	6,479
Retiree health insurance	14,710	14,710	14,436	13,901
Miscellaneous contractual	59,325	59,325	51,738	74,536
Total contractual services	455,030	455,030	434,458	472,832
Commodities				
Auto petroleum products	15,000	15,000	12,896	10,370
Books and subscriptions	1,200	1,200	1,200	-
Chemicals	7,000	7,000	6,939	6,731
Vehicle maintenance	24,000	24,000	30,148	14,911
Building and grounds maintenance	750	750	-	57
Minor tools and equipment	6,000	6,000	5,488	3,320
Miscellaneous operating supplies	700	700	105	1,638
Protective clothing	3,000	3,000	3,039	3,055
Lift stations	27,000	27,000	13,061	13,093
Sewer line maintenance	70,000	70,000	74,225	85,479
Total commodities	154,650	154,650	147,101	138,654
Capital outlay				
Miscellaneous equipment	-	-	-	4,068
Transfer to CERF	111,526	111,526	-	-
Subtotal	111,526	111,526	-	4,068
Less				
Transfer to CERF	(111,526)	(111,526)	-	-
Net capital outlay	-	-	-	4,068
Other				
General Fund reimbursement	254,140	254,140	254,140	258,061
Total operating expenses excluding depreciation - sewerage division	1,791,269	1,791,269	1,715,600	1,747,281

(This schedule is continued on the following page.)

VILLAGE OF WHEELING, ILLINOIS

WATERWORKS AND SEWERAGE FUND

SCHEDULE OF DETAILED EXPENSES - BUDGET AND ACTUAL - BUDGETARY BASIS (Continued)

For the Year Ended December 31, 2018  
(With Comparative Actual)

	2018		Actual	2017
	Original Budget	Final Budget		
<b>WATERWORKS AND SEWERAGE</b>				
<b>CAPITAL DIVISION</b>				
Personnel services				
Salaries	\$ 44,503	\$ 44,503	\$ 45,187	\$ 43,968
Longevity	370	370	370	370
Overtime	-	-	77	395
Employer contributions	8,656	8,656	8,953	9,151
Total personnel services	53,529	53,529	54,587	53,884
Contractual services				
Employee group insurance	9,645	9,645	9,698	9,343
Miscellaneous contractual services	-	-	20,110	500
Consulting services	85,000	85,000	74,452	64,214
Total contractual services	94,645	94,645	104,260	74,057
Capital outlay				
Water improvements	167,250	167,250	58,664	1,360,924
Sanitary sewer improvements	353,250	353,250	335,385	623,339
Total capital outlay	520,500	520,500	394,049	1,984,263
Total operating expenses excluding depreciation - waterworks and sewerage capital division	668,674	668,674	552,896	2,112,204
<b>TOTAL OPERATING EXPENSES EXCLUDING DEPRECIATION</b>	<b>\$ 7,048,964</b>	<b>\$ 7,048,964</b>	<b>\$ 6,728,964</b>	<b>\$ 8,509,936</b>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

LIABILITY INSURANCE FUND

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES  
IN NET POSITION - BUDGET AND ACTUAL

For the Year Ended December 31, 2018  
(With Comparative Actual)

	<b>2018</b>		<b>Actual</b>	<b>2017</b>
	<b>Original Budget</b>	<b>Final Budget</b>		
<b>OPERATING REVENUES</b>				
Charges for services	\$ 1,135,002	\$ 1,135,002	\$ 1,135,002	\$ 1,595,613
Total operating revenues	1,135,002	1,135,002	1,135,002	1,595,613
<b>OPERATING EXPENSES</b>				
Contractual services				
Consulting services	56,610	56,610	55,900	35,500
Insurance claims administration	101,803	101,803	32,725	90,324
General liability insurance	426,773	426,773	410,653	442,383
Self-insurance claims	549,976	549,976	771,809	62,895
Total operating expenses	1,135,162	1,135,162	1,271,087	631,102
OPERATING INCOME (LOSS)	(160)	(160)	(136,085)	964,511
<b>NON-OPERATING REVENUES (EXPENSES)</b>				
Investment income	39,446	39,446	48,963	34,929
Total non-operating revenues (expenses)	39,446	39,446	48,963	34,929
INCOME BEFORE TRANSFERS	39,286	39,286	(87,122)	999,440
<b>TRANSFERS</b>				
Transfers (out)				
Capital Equipment Replacement Fund	-	-	(30,121)	-
Total transfers	-	-	(30,121)	-
CHANGE IN NET POSITION	\$ 39,286	\$ 39,286	(117,243)	999,440
NET POSITION, JANUARY 1			3,826,761	2,827,321
<b>NET POSITION, DECEMBER 31</b>			<b>\$ 3,709,518</b>	<b>\$ 3,826,761</b>

(See independent auditor's report.)

## **FIDUCIARY FUNDS**

Trust Funds are used to account for assets held by the Village in a trustee capacity.

### **PENSION TRUST FUNDS**

#### **Police Pension Fund**

This fund accounts for the accumulation of resources used to pay police pension benefits. Resources are provided by member contributions, employer contributions, and investment income.

#### **Firefighters' Pension Fund**

This fund accounts for the accumulation of resources used to pay firefighters' pension benefits. Resources are provided by member contributions, employer contributions, and investment income.

# VILLAGE OF WHEELING, ILLINOIS

## PENSION TRUST FUNDS

### COMBINING STATEMENT OF NET POSITION

December 31, 2018

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	<b>Police Pension</b>	<b>Firefighters' Pension</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and short-term investments	\$ 2,357,354	\$ 190,814	\$ 2,548,168
Investments at fair value			
U.S. Treasury and U.S. agency obligations	10,015,616	11,481,816	21,497,432
State and local obligations	1,805,331	2,373,393	4,178,724
Corporate bonds	9,619,620	2,020,631	11,640,251
Mutual funds	22,639,097	22,004,803	44,643,900
Asset backed securities	-	3,413	3,413
Equities	3,268,962	-	3,268,962
Total investments	47,348,626	37,884,056	85,232,682
Receivables			
Accrued interest	182,266	104,484	286,750
Due from General Fund	77,617	92,855	170,472
Total receivables	259,883	197,339	457,222
Prepaid items	2,443	795	3,238
Total assets	49,968,306	38,273,004	88,241,310
<b>LIABILITIES</b>			
Accounts payable	16,794	18,120	34,914
Total liabilities	16,794	18,120	34,914
<b>NET POSITION RESTRICTED FOR PENSIONS</b>			
	\$ 49,951,512	\$ 38,254,884	\$ 88,206,396

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See accompanying notes to financial statements.

VILLAGE OF WHEELING, ILLINOIS

PENSION TRUST FUNDS

COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION

For the Year Ended December 31, 2018

	<b>Police Pension</b>	<b>Firefighters' Pension</b>	<b>Total</b>
<b>ADDITIONS</b>			
Contributions			
Employer	\$ 1,964,794	\$ 2,579,391	\$ 4,544,185
Employee	561,545	478,252	1,039,797
Total contributions	<u>2,526,339</u>	<u>3,057,643</u>	<u>5,583,982</u>
Investment income			
Net depreciation in fair value of investments	(4,513,236)	(3,685,495)	(8,198,731)
Interest	2,408,303	1,809,081	4,217,384
Total investment income	<u>(2,104,933)</u>	<u>(1,876,414)</u>	<u>(3,981,347)</u>
Less investment expenses	<u>108,786</u>	<u>60,586</u>	<u>169,372</u>
Net investment income	<u>(2,213,719)</u>	<u>(1,937,000)</u>	<u>(4,150,719)</u>
Miscellaneous income	<u>-</u>	<u>986</u>	<u>986</u>
Total additions	<u>312,620</u>	<u>1,121,629</u>	<u>1,434,249</u>
<b>DEDUCTIONS</b>			
Benefits and refunds	3,395,725	3,270,589	6,666,314
Administrative expenses	56,714	48,874	105,588
Total deductions	<u>3,452,439</u>	<u>3,319,463</u>	<u>6,771,902</u>
NET DECREASE	(3,139,819)	(2,197,834)	(5,337,653)
<b>NET POSITION RESTRICTED FOR PENSIONS</b>			
January 1	<u>53,091,331</u>	<u>40,452,718</u>	<u>93,544,049</u>
December 31	<u>\$ 49,951,512</u>	<u>\$ 38,254,884</u>	<u>\$ 88,206,396</u>

(See independent auditor's report.)

**SUPPLEMENTAL FINANCIAL INFORMATION**

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION BOND SERIES 2007

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2018

Date of Issue	November 30, 2007
Date of Maturity	December 1, 2030
Authorized Issue	\$10,000,000
Interest Rates	3.92%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Bank of America

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Tax Levy Year	Tax Levy			Interest Due On			
	Principal	Interest	Total	June 1	Amount	December 1	Amount
2018	\$ -	\$ 392,000	\$ 392,000	2019	\$ 196,000	2019	\$ 196,000
2019	-	392,000	392,000	2020	196,000	2020	196,000
2020	-	392,000	392,000	2021	196,000	2021	196,000
2021	-	392,000	392,000	2022	196,000	2022	196,000
2022	-	392,000	392,000	2023	196,000	2023	196,000
2023	-	392,000	392,000	2024	196,000	2024	196,000
2024	-	392,000	392,000	2025	196,000	2025	196,000
2025	-	392,000	392,000	2026	196,000	2026	196,000
2026	1,445,000	392,000	1,837,000	2027	196,000	2027	196,000
2027	3,700,000	335,356	4,035,356	2028	167,678	2028	167,678
2028	3,850,000	190,316	4,040,316	2029	95,158	2029	95,158
2029	1,005,000	39,396	1,044,396	2030	19,698	2030	19,698
	<u>\$ 10,000,000</u>	<u>\$ 4,093,068</u>	<u>\$ 14,093,068</u>		<u>\$ 2,046,534</u>		<u>\$ 2,046,534</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION BOND SERIES 2008

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2018

Date of Issue	January 15, 2008
Date of Maturity	December 1, 2024
Authorized Issue	\$20,000,000
Interest Rates	4.33%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Bank of America

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Tax Levy Year	Tax Levy			Interest Due On			
	Principal	Interest	Total	June 1	Amount	December 1	Amount
2018	\$ 1,815,000	\$ 552,508	\$ 2,367,508	2019	\$ 276,254	2019	\$ 276,254
2019	2,030,000	473,919	2,503,919	2020	236,960	2020	236,959
2020	2,250,000	386,020	2,636,020	2021	193,010	2021	193,010
2021	2,475,000	288,595	2,763,595	2022	144,298	2022	144,297
2022	2,700,000	181,427	2,881,427	2023	90,714	2023	90,713
2023	1,490,000	64,517	1,554,517	2024	32,259	2024	32,258
	<u>\$ 12,760,000</u>	<u>\$ 1,946,986</u>	<u>\$ 14,706,986</u>		<u>\$ 973,495</u>		<u>\$ 973,491</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**GENERAL OBLIGATION BOND SERIES 2009**

**SCHEDULE OF LONG-TERM DEBT REQUIREMENTS**

December 31, 2018

Date of Issue	January 15, 2009
Date of Maturity	December 1, 2027
Authorized Issue	\$10,000,000
Interest Rates	3.92%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Bank of America

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Tax Levy Year	Tax Levy			June 1	Interest Due On		
	Principal	Interest	Total		Amount	December 1	Amount
2018	\$ -	\$ 392,000	\$ 392,000	2019	\$ 196,000	2019	\$ 196,000
2019	-	392,000	392,000	2020	196,000	2020	196,000
2020	-	392,000	392,000	2021	196,000	2021	196,000
2021	-	392,000	392,000	2022	196,000	2022	196,000
2022	-	392,000	392,000	2023	196,000	2023	196,000
2023	1,435,000	392,000	1,827,000	2024	196,000	2024	196,000
2024	3,140,000	335,748	3,475,748	2025	167,874	2025	167,874
2025	3,340,000	212,660	3,552,660	2026	106,330	2026	106,330
2026	2,085,000	81,732	2,166,732	2027	40,866	2027	40,866
	<u>\$ 10,000,000</u>	<u>\$ 2,982,140</u>	<u>\$ 12,982,140</u>		<u>\$ 1,491,070</u>		<u>\$ 1,491,070</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION REFUNDING BOND SERIES 2011

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2018

Date of Issue	October 3, 2011
Date of Maturity	December 15, 2023
Authorized Issue	\$8,445,000
Interest Rates	2% to 3%
Interest Dates	June 15 and December 15
Principal Maturity Date	December 15
Payable at	Amalgamated Bank of Chicago

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Tax Levy Year	Tax Levy			Interest Due On			
	Principal	Interest	Total	June 15	Amount	December 15	Amount
2018	\$ 665,000	\$ 101,550	\$ 766,550	2019	\$ 50,775	2019	\$ 50,775
2019	685,000	81,600	766,600	2020	40,800	2020	40,800
2020	705,000	61,050	766,050	2021	30,525	2021	30,525
2021	720,000	39,900	759,900	2022	19,950	2022	19,950
2022	610,000	18,300	628,300	2023	9,150	2023	9,150
	<u>\$ 3,385,000</u>	<u>\$ 302,400</u>	<u>\$ 3,687,400</u>		<u>\$ 151,200</u>		<u>\$ 151,200</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION SALES TAX REFUNDING BOND SERIES 2012A

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2018

Date of Issue	April 24, 2012
Date of Maturity	December 1, 2024
Authorized Issue	\$3,925,000
Interest Rates	2.00% to 3.50%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Amalgamated Bank of Chicago

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Tax Levy Year	Tax Levy			Interest Due On			
	Principal	Interest	Total	June 1	Amount	December 1	Amount
2018	\$ 340,000	\$ 71,950	\$ 411,950	2019	\$ 35,975	2019	\$ 35,975
2019	355,000	61,750	416,750	2020	30,875	2020	30,875
2020	370,000	51,100	421,100	2021	25,550	2021	25,550
2021	380,000	40,000	420,000	2022	20,000	2022	20,000
2022	390,000	27,650	417,650	2023	13,825	2023	13,825
2023	400,000	14,000	414,000	2024	7,000	2024	7,000
	<u>\$ 2,235,000</u>	<u>\$ 266,450</u>	<u>\$ 2,501,450</u>		<u>\$ 133,225</u>		<u>\$ 133,225</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION WATER SYSTEM BONDS SERIES 2012B

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2018

Date of Issue	April 24, 2012
Date of Maturity	December 1, 2032
Authorized Issue	\$3,500,000
Interest Rates	3.00% to 3.50%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Amalgamated Bank of Chicago

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Tax Levy			Interest Due On		
	Principal	Interest	Total	June 1	December 1	Amount
2019	\$ 150,000	\$ 87,300	\$ 237,300	2019	\$ 43,650	2019 \$ 43,650
2020	155,000	82,800	237,800	2020	41,400	2020 41,400
2021	160,000	78,150	238,150	2021	39,075	2021 39,075
2022	165,000	73,350	238,350	2022	36,675	2022 36,675
2023	175,000	68,400	243,400	2023	34,200	2023 34,200
2024	180,000	63,150	243,150	2024	31,575	2024 31,575
2025	185,000	57,750	242,750	2025	28,875	2025 28,875
2026	195,000	51,969	246,969	2026	25,985	2026 25,984
2027	200,000	45,875	245,875	2027	22,938	2027 22,937
2028	210,000	39,375	249,375	2028	19,688	2028 19,687
2029	220,000	32,550	252,550	2029	16,275	2029 16,275
2030	230,000	24,850	254,850	2030	12,425	2030 12,425
2031	235,000	16,800	251,800	2031	8,400	2031 8,400
2032	245,000	8,575	253,575	2032	4,288	2032 4,287
	<u>\$ 2,705,000</u>	<u>\$ 730,894</u>	<u>\$ 3,435,894</u>		<u>\$ 365,449</u>	<u>\$ 365,445</u>

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

GENERAL OBLIGATION REFUNDING BONDS SERIES 2016

SCHEDULE OF LONG-TERM DEBT REQUIREMENTS

December 31, 2018

Date of Issue	August 22, 2016
Date of Maturity	December 1, 2022
Authorized Issue	\$11,355,000
Interest Rates	5%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Amalgamated Bank of Chicago

**CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Tax Levy			June 1	Interest Due On		
	Principal	Interest	Total		Amount	December 1	Amount
2019	\$ 1,625,000	\$ 349,500	\$ 1,974,500	2019	\$ 174,750	2019	\$ 174,750
2020	1,705,000	268,250	1,973,250	2020	134,125	2020	134,125
2021	1,785,000	183,000	1,968,000	2021	91,500	2021	91,500
2022	1,875,000	93,750	1,968,750	2022	46,875	2022	46,875
	<u>\$ 6,990,000</u>	<u>\$ 894,500</u>	<u>\$ 7,884,500</u>		<u>\$ 447,250</u>		<u>\$ 447,250</u>

(See independent auditor's report.)

VILLAGE OF WHEELING, ILLINOIS

SCHEDULE OF INSURANCE IN FORCE

December 31, 2018

Insured	Description of Coverage	Amount of Coverage	Expiration Date of Policy
Village	Safety National: Comprehensive General Liability Law Enforcement Liability Auto Physical Damage Errors and Omissions Employee Benefits Liability	\$2,000,000 per occurrence (\$4,000,000 aggregate), \$100,000 SIR \$2,000,000 per occurrence (\$2,000,000 aggregate), \$100,000 SIR \$2,000,000 per occurrence, \$100,000 deductible \$2,000,000 per occurrence (\$2,000,000 aggregate), \$100,000 SIR \$2,000,000 per occurrence (\$4,000,000 aggregate), \$100,000 SIR	12/30/2019
Village	Property/Auto Physical Damage Limits (CHUBB)	\$84,123,407	12/30/2019
Village	Excess Liability (Allied World)	\$6,000,000	12/30/2019
Village	Excess Liability (Safety National)	\$8,000,000	12/30/2019
Village	Workers' Compensation (Safety National)	\$550,000 SIR per occurrence (\$650,000 for Public Safety) \$2,000,000 loss limit	12/30/2019
Village	Boiler and Machinery (Travelers Insurance)	\$5,000 deductible \$50,000,000 loss limit	12/30/2019
Village	Crime - Employee Dishonesty and Faithful Performance (Hartford Fire Insurance Co.)	\$25,000 deductible \$5,000,000 loss limit	12/30/2019
Village	Storage Tank System (Colony Insurance)	\$5,000 deductible \$1,000,000 loss limit	12/30/2019
Village	Cyber Liability (BCS Insurance)	\$10,000 deductible, \$25,000 SIR \$2,000,000 loss limit	12/30/2019
Village	NFIP Flood Insurance (American Bankers)	\$5,000 deductible \$500,000 per occurrence	12/30/2019

(See independent auditor's report.)

**VILLAGE OF WHEELING, ILLINOIS**

**ILLINOIS GRANT ACCOUNTABILITY AND TRANSPARENCY ACT  
CONSOLIDATED YEAR END FINANCIAL REPORT**

For the Year Ended December 31, 2018

<b>CSFA Number</b>	<b>Program Name</b>	<b>State</b>	<b>Federal</b>	<b>Other</b>	<b>Total</b>
402-01-0028	B-Special Programs for the Aging Title III, Part C Nutrition Services (93.045)	\$ -	\$ 53,487	\$ -	\$ 53,487
494-00-0967	High-Growth Cities Program	31,129	-	-	31,129
494-00-1488	Motor Fuel Tax Program	963,626	-	-	963,626
494-10-0343	State and Community Highway Safety/National Priority Safety Program	-	67,786	-	67,786
494-42-0495	Local Surface Transportation Program	-	111,017	-	111,017
546-00-1474	Victims of Crime Act (VOCA) FFY16	-	109,802	-	109,802
	Other Grant Programs and Activities	-	1,879,396	-	1,879,396
	All other costs not allocated	-	-	62,266,062	62,266,062
<b>TOTALS</b>		<u>\$ 994,755</u>	<u>\$ 2,221,488</u>	<u>\$ 62,266,062</u>	<u>\$ 65,482,305</u>

(See independent auditor's report.)

## STATISTICAL SECTION

This part of the Village of Wheeling, Illinois' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Village's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.	149-158
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the Village's most significant local revenue source, the sales tax.	159-164
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and the Village's ability to issue additional debt in the future.	165-168
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.	169-171
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.	172-173

*Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.*

**VILLAGE OF WHEELING, ILLINOIS**

**NET POSITION BY COMPONENT**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>
<b>GOVERNMENTAL ACTIVITIES</b>				
Net investment in capital assets	\$ 44,689,081	\$ 42,799,847	\$ 54,123,693	\$ 97,083,613
Restricted	36,584,679	28,589,477	10,362,766	14,015,084
Unrestricted (deficit)	(23,198,346)	(10,132,657)	(7,488,366)	(8,426,292)
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 58,075,414</b>	<b>\$ 61,256,667</b>	<b>\$ 56,998,093</b>	<b>\$ 102,672,405</b>
<b>BUSINESS-TYPE ACTIVITIES</b>				
Net investment in capital assets	\$ 37,148,779	\$ 36,274,317	\$ 36,688,761	\$ 36,367,198
Unrestricted	60,938,306	63,241,696	62,992,898	17,371,083
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 98,087,085</b>	<b>\$ 99,516,013</b>	<b>\$ 99,681,659</b>	<b>\$ 53,738,281</b>
<b>PRIMARY GOVERNMENT</b>				
Net investment in capital assets	\$ 81,837,860	\$ 79,074,164	\$ 90,812,454	\$ 133,450,811
Restricted	36,584,679	28,589,477	10,362,766	14,015,084
Unrestricted (deficit)	37,739,960	53,109,039	55,504,532	8,944,791
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 156,162,499</b>	<b>\$ 160,772,680</b>	<b>\$ 156,679,752</b>	<b>\$ 156,410,686</b>

\*The Village implemented GASB Statement No. 68 during the fiscal year ended December 31, 2015 and GASB Statement No. 75 during the fiscal year ended December 31, 2018, which resulted in a substantial increase in the Village's long-term liabilities as a result of having to recognize the net pension liabilities on the statement of net position. This led to a substantial decrease to the Village's net position.

\*\*In fiscal year 2017, the Village's equity in the airport joint venture was reclassified from governmental activities capital assets and classified separately on the statement of net position. This schedule reflects the changes to net investment in capital assets and unrestricted net position starting with fiscal year 2017.

Data Source

Audited Financial Statements

	<b>2013</b>	<b>2014</b>	<b>2015*</b>	<b>2016</b>	<b>2017**</b>	<b>2018*</b>
\$	98,280,773	\$ 98,500,856	\$ 99,844,379	\$ 93,184,516	\$ 47,624,982	\$ 48,020,025
	15,069,029	8,763,227	10,113,487	7,352,884	7,415,677	11,252,824
	(7,851,728)	(5,426,895)	(48,882,632)	(43,224,665)	5,450,134	(8,310,287)
\$	105,498,074	\$ 101,837,188	\$ 61,075,234	\$ 57,312,735	\$ 60,490,793	\$ 50,962,562
\$	37,260,014	\$ 38,135,341	\$ 38,977,362	\$ 39,094,900	\$ 40,064,562	\$ 39,785,858
	16,248,947	14,460,012	13,647,217	13,976,490	14,261,188	13,233,481
\$	53,508,961	\$ 52,595,353	\$ 52,624,579	\$ 53,071,390	\$ 54,325,750	\$ 53,019,339
\$	135,540,787	\$ 136,636,197	\$ 138,821,741	\$ 132,279,416	\$ 87,689,544	\$ 87,805,883
	15,069,029	8,763,227	10,113,487	7,352,884	7,415,677	11,252,824
	8,397,219	9,033,117	(35,235,415)	(29,248,175)	19,711,322	4,923,194
\$	159,007,035	\$ 154,432,541	\$ 113,699,813	\$ 110,384,125	\$ 114,816,543	\$ 103,981,901

VILLAGE OF WHEELING, ILLINOIS

CHANGE IN NET POSITION

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>
<b>EXPENSES</b>				
Governmental Activities				
General government	\$ 14,122,513	\$ 14,219,565	\$ 16,233,324	\$ 18,700,252
Public safety	19,885,699	20,396,013	20,733,943	21,317,828
Highways and streets	5,476,091	2,783,647	4,577,770	2,511,525
Airport - joint venture	-	-	-	-
Interest and fees	3,462,955	3,415,044	3,227,766	3,356,724
Total governmental activities expenses	42,947,258	40,814,269	44,772,803	45,886,329
Business-Type Activities				
Water and sewer	7,067,551	6,912,264	6,817,876	7,875,234
Airport	799,270	-	266,654	-
Total business-type activities expenses	7,866,821	6,912,264	7,084,530	7,875,234
<b>TOTAL PRIMARY GOVERNMENT EXPENSES</b>	<b>\$ 50,814,079</b>	<b>\$ 47,726,533</b>	<b>\$ 51,857,333</b>	<b>\$ 53,761,563</b>
<b>PROGRAM REVENUES</b>				
Governmental Activities				
Charges for services				
General government	\$ 1,758,207	\$ 1,852,231	\$ 2,192,808	\$ 2,300,930
Public safety	2,166,029	1,947,388	1,862,414	1,811,500
Highways and streets	103,395	102,417	129,919	129,680
Operating grants and contributions	1,065,374	1,605,286	1,433,953	1,253,583
Capital grants and contributions	1,451,630	479,199	529,573	280,666
Total governmental activities program revenues	6,544,635	5,986,521	6,148,667	5,776,359
Business-Type Activities				
Charges for services				
Water and sewer	6,975,799	7,588,069	7,383,748	8,498,891
Airport	-	902,589	-	-
Capital grants and contributions	-	-	-	220,890
Total business-type activities program revenues	6,975,799	8,490,658	7,383,748	8,719,781
<b>TOTAL PRIMARY GOVERNMENT PROGRAM REVENUES</b>	<b>\$ 13,520,434</b>	<b>\$ 14,477,179</b>	<b>\$ 13,532,415</b>	<b>\$ 14,496,140</b>
<b>NET REVENUES (EXPENSES)</b>				
Governmental activities	\$ (36,402,623)	\$ (34,827,748)	\$ (38,624,136)	\$ (40,109,970)
Business-type activities	(891,022)	1,578,394	299,218	844,547
<b>TOTAL PRIMARY GOVERNMENT NET REVENUES (EXPENSES)</b>	<b>\$ (37,293,645)</b>	<b>\$ (33,249,354)</b>	<b>\$ (38,324,918)</b>	<b>\$ (39,265,423)</b>

	2013	2014	2015*	2016	2017	2018***
\$	14,476,498	\$ 17,399,295	\$ 16,160,019	\$ 26,036,703	\$ 20,004,172	\$ 17,660,250
	22,913,151	24,351,195	27,098,130	28,509,338	28,081,294	30,985,897
	3,137,265	8,265,832	4,739,565	4,792,939	6,218,017	6,120,546
	-	365,947	360,206	661,580	65,299	549,037
	3,227,999	3,115,103	2,975,404	2,683,084	2,487,101	2,323,635
	43,754,913	53,497,372	51,333,324	62,683,644	56,855,883	57,639,365
	7,871,938	8,409,712	8,149,116	8,366,057	8,164,288	8,094,482
	-	-	-	-	-	-
	7,871,938	8,409,712	8,149,116	8,366,057	8,164,288	8,094,482
\$	51,626,851	\$ 61,907,084	\$ 59,482,440	\$ 71,049,701	\$ 65,020,171	\$ 65,733,847
\$	2,041,198	\$ 2,113,226	\$ 2,660,037	\$ 1,836,481	\$ 2,164,784	\$ 2,064,396
	1,807,153	2,518,598	3,816,401	3,981,577	4,066,883	4,825,503
	121,004	216,834	113,508	750,573	832,300	934,562
	1,265,120	1,468,290	1,136,341	1,195,740	1,165,621	1,480,153
	348,823	386,441	1,005,525	108,373	2,335,899	1,982,284
	5,583,298	6,703,389	8,731,812	7,872,744	10,565,487	11,286,898
	8,077,300	7,958,560	8,657,219	9,030,321	9,728,265	9,429,505
	-	-	-	-	-	-
	-	-	-	360,932	-	599,233
	8,077,300	7,958,560	8,657,219	9,391,253	9,728,265	10,028,738
\$	13,660,598	\$ 14,661,949	\$ 17,389,031	\$ 17,263,997	\$ 20,293,752	\$ 21,315,636
\$	(38,171,615)	\$ (46,793,983)	\$ (42,601,512)	\$ (54,810,900)	\$ (46,290,396)	\$ (46,352,467)
	205,362	(451,152)	508,103	1,025,196	1,563,977	1,934,256
\$	(37,966,253)	\$ (47,245,135)	\$ (42,093,409)	\$ (53,785,704)	\$ (44,726,419)	\$ (44,418,211)

VILLAGE OF WHEELING, ILLINOIS

CHANGE IN NET POSITION (Continued)

Last Ten Fiscal Years

Fiscal Year	2009	2010	2011	2012
<b>GENERAL REVENUES AND OTHER</b>				
<b>CHANGES IN NET POSITION</b>				
Governmental Activities				
Taxes				
Property	\$ 20,053,651	\$ 19,626,799	\$ 19,520,238	\$ 19,022,348
Sales	7,941,951	7,983,543	8,076,606	8,510,612
Other	5,079,052	5,127,712	5,201,932	5,220,358
Intergovernmental**	3,869,328	3,831,811	3,799,369	4,149,329
Investment earnings	714,969	557,803	307,641	382,600
Miscellaneous	295,113	617,396	1,144,281	1,452,437
Gain on disposal of capital assets	-	-	-	19,703
Transfers	(4,186)	263,937	220,639	433,336
	37,949,878	38,009,001	38,270,706	39,190,723
Total governmental activities				
Business-Type Activities				
Investment earnings	114,527	114,471	29,945	83,886
Gain on sale of capital assets	-	-	57,122	-
Miscellaneous	17,512	-	-	-
Transfers	4,186	(263,937)	(220,639)	(433,336)
	136,225	(149,466)	(133,572)	(349,450)
Total business-type activities				
<b>TOTAL PRIMARY GOVERNMENT</b>	\$ 38,086,103	\$ 37,859,535	\$ 38,137,134	\$ 38,841,273
<b>CHANGE IN NET POSITION</b>				
Governmental activities	\$ 1,547,255	\$ 3,181,253	\$ (353,430)	\$ (919,247)
Business-type activities	(754,797)	1,428,928	165,646	495,097
<b>TOTAL PRIMARY GOVERNMENT</b>	\$ 792,458	\$ 4,610,181	\$ (187,784)	\$ (424,150)
<b>CHANGE IN NET POSITION</b>				

\*The Village implemented GASB Statement No. 68 during the fiscal year ended December 31, 2015.

\*\*Income tax and certain other intergovernmental revenues were reclassified beginning with the year ended December 31, 2009.

\*\*\*The Village implemented GASB Statement No. 75 during the fiscal year ended December 31, 2018.

Data Source

Audited Financial Statements

	2013	2014	2015*	2016	2017	2018***
\$	18,781,294	\$ 20,077,443	\$ 21,897,622	\$ 23,535,987	\$ 25,804,441	\$ 27,674,437
	9,430,241	9,915,534	10,786,813	10,178,754	9,518,542	9,313,325
	6,287,177	6,678,823	6,575,634	6,487,096	6,387,890	6,548,944
	4,541,061	4,714,309	5,281,649	5,080,815	4,953,602	5,193,205
	108,698	30,692	223,774	348,236	289,035	525,558
	1,360,893	1,172,294	1,435,358	1,663,409	2,013,806	1,032,268
	1,152	12,867	979,001	676,330	146,979	763,102
	486,768	531,135	572,257	617,349	354,159	523,539
	40,997,284	43,133,097	47,752,108	48,587,976	49,468,454	51,574,378
	40,086	21,347	37,327	38,964	44,542	37,856
	12,000	47,332	18,815	-	-	-
	-	-	-	-	-	-
	(486,768)	(531,135)	(572,257)	(617,349)	(354,159)	(523,539)
	(434,682)	(462,456)	(516,115)	(578,385)	(309,617)	(485,683)
\$	40,562,602	\$ 42,670,641	\$ 47,235,993	\$ 48,009,591	\$ 49,158,837	\$ 51,088,695
\$	2,825,669	\$ (3,660,886)	\$ 5,150,596	\$ (6,222,924)	\$ 3,178,058	\$ 5,221,911
	(229,320)	(913,608)	(8,012)	446,811	1,254,360	1,448,573
\$	2,596,349	\$ (4,574,494)	\$ 5,142,584	\$ (5,776,113)	\$ 4,432,418	\$ 6,670,484

VILLAGE OF WHEELING, ILLINOIS

FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

Fiscal Year	2009	2010*	2011	2012
<b>GENERAL FUND</b>				
Nonspendable				
Long-term receivable	\$ -	\$ -	\$ -	\$ 576,000
Prepaid items	-	340,730	369,478	372,806
Inventory	-	264,114	304,889	262,536
Assigned				
Health insurance	-	1,252,725	1,463,995	1,703,945
Subsequent year's budget	-	-	-	400,000
Unassigned	-	12,332,962	13,615,841	10,608,389
Reserved	545,940	-	-	-
Unreserved	14,913,216	-	-	-
<b>TOTAL GENERAL FUND</b>	<b>\$ 15,459,156</b>	<b>\$ 14,190,531</b>	<b>\$ 15,754,203</b>	<b>\$ 13,923,676</b>
<b>ALL OTHER GOVERNMENTAL FUNDS</b>				
Nonspendable				
Prepaid items	\$ -	\$ 10,428	\$ 18,932	\$ 27,794
Inventory	-	131,588	152,690	206,004
Land held for resale	-	18,336,679	-	-
Restricted				
Capital projects	-	1,549,710	1,624,317	2,400,320
Highways and streets	-	1,751,968	1,364,232	1,390,892
Public safety	-	224,502	119,151	345,382
Economic development	-	6,673,568	7,187,998	9,238,485
Debt service	-	53,050	67,068	30,108
Assigned				
Capital improvements	-	3,473,088	3,874,974	4,695,811
Capital projects	-	-	-	-
Unassigned, reported in				
Special Revenue Funds	-	(1,664)	(1,742)	(1,788)
Capital Project Funds	-	(475,217)	(1,286,092)	(1,105,948)
Reserved	36,735,159	-	-	-
Unreserved, reported in				
Special Revenue Funds	(1,532)	-	-	-
Capital Project Funds	(2,078,086)	-	-	-
<b>TOTAL ALL OTHER GOVERNMENTAL FUNDS</b>	<b>\$ 34,655,541</b>	<b>\$ 31,727,700</b>	<b>\$ 13,121,528</b>	<b>\$ 17,227,060</b>

\*The Village implemented GASB Statement No. 54 as of December 31, 2010.

Data Source

Audited Financial Statements

2013	2014	2015	2016	2017	2018
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
281,547	318,023	471,750	211,316	242,193	265,268
265,189	264,960	287,856	278,304	276,659	309,291
703,552	943,530	1,286,311	671,661	1,019,495	1,358,164
1,055,804	753,849	-	-	-	-
12,188,455	11,395,024	12,416,569	13,453,786	13,232,023	13,009,544
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 14,494,547</u>	<u>\$ 13,675,386</u>	<u>\$ 14,462,486</u>	<u>\$ 14,615,067</u>	<u>\$ 14,770,370</u>	<u>\$ 14,942,267</u>
\$ 8,654	\$ 5,626	\$ 62,033	\$ 1,130,228	\$ 1,200	\$ 12,963
35,668	119,575	148,918	225,828	216,739	135,884
-	-	-	-	-	-
1,774,679	1,314,424	1,979,004	4,000,936	1,078,439	1,502,045
1,403,952	1,357,515	1,133,043	1,123,032	1,220,916	1,403,367
374,390	493,396	476,106	576,700	125,692	135,807
10,866,598	4,843,012	6,403,505	1,522,298	4,853,663	7,884,269
39,513	87,571	121,829	129,918	136,967	191,452
4,509,086	4,907,754	4,389,323	4,880,694	4,488,033	5,806,784
-	-	872,792	872,792	3,422,862	5,940,356
(1,676)	(1,849)	(2,030)	(190)	-	(285,184)
(1,939,250)	(273,889)	(643,260)	(456,589)	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 17,071,614</u>	<u>\$ 12,853,135</u>	<u>\$ 14,941,263</u>	<u>\$ 14,005,647</u>	<u>\$ 15,544,511</u>	<u>\$ 22,727,743</u>

VILLAGE OF WHEELING, ILLINOIS

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>
<b>REVENUES</b>				
Taxes	\$ 32,855,735	\$ 32,502,099	\$ 32,526,698	\$ 32,474,707
Licenses and permits	438,417	445,774	627,026	536,729
Intergovernmental	6,386,331	5,916,297	5,762,896	5,683,578
Fines and forfeitures	2,013,155	2,092,093	3,017,946	3,280,116
Charges for services	1,068,433	843,584	732,417	690,272
Investment income	714,969	557,803	307,641	382,600
Miscellaneous	1,021,659	1,373,935	1,224,110	1,212,054
Total revenues	44,498,699	43,731,585	44,198,734	44,260,056
<b>EXPENDITURES</b>				
General government	10,379,637	9,129,789	8,706,123	10,200,168
Public safety	19,336,413	20,710,039	20,103,256	20,713,189
Highways and streets	2,610,475	1,383,873	1,997,699	1,519,075
Capital outlay	19,722,483	12,180,419	7,409,366	8,322,334
Debt service				
Principal	1,570,000	1,500,000	1,735,000	2,063,150
Interest	3,346,722	3,319,203	3,267,345	3,140,841
Total expenditures	56,965,730	48,223,323	43,218,789	45,958,757
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(12,467,031)	(4,491,738)	979,945	(1,698,701)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	3,315,179	14,524,176	2,987,807	4,460,454
Transfers (out)	(3,319,365)	(14,260,239)	(2,600,365)	(4,227,118)
Bonds issued	10,000,000	-	6,988,943	3,925,000
Premium on bonds issued	-	-	193,198	222,801
TIF development note issued	-	-	-	3,500,000
Payment to escrow agent	-	-	(7,263,149)	(4,037,582)
Sale of capital assets	29,070	31,335	7,800	19,703
Total other financing sources (uses)	10,024,884	295,272	314,234	3,863,258
<b>NET CHANGE IN FUND BALANCES</b>	<b>\$ (2,442,147)</b>	<b>\$ (4,196,466)</b>	<b>\$ 1,294,179</b>	<b>\$ 2,164,557</b>
<b>DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES</b>	<b>11.66%</b>	<b>12.07%</b>	<b>11.94%</b>	<b>11.63%</b>

\*Debt service principal increased due to the refunding of the Tax Increment Revenue Bond Series 2005.

Data Source

Audited Financial Statements

2013	2014	2015	2016*	2017	2018
\$ 34,217,612	\$ 36,373,747	\$ 38,961,036	\$ 39,838,918	\$ 41,344,963	\$ 43,157,133
544,271	550,247	956,338	712,117	1,050,924	999,393
5,866,502	6,958,153	8,216,312	8,188,194	10,248,759	9,238,642
3,006,290	3,235,445	3,167,197	3,421,509	3,601,751	5,443,744
714,405	844,161	959,311	994,658	983,565	1,177,897
108,698	30,692	223,774	348,236	289,035	525,558
1,346,382	1,300,039	1,574,034	1,663,409	2,013,806	1,032,268
45,804,160	49,292,484	54,058,002	55,167,041	59,532,803	61,574,635
9,642,297	10,553,805	10,997,647	10,748,569	12,209,247	11,810,460
21,681,228	23,270,049	25,254,427	25,520,585	26,606,928	26,182,146
1,852,783	1,928,121	1,730,257	1,344,791	1,375,777	1,596,526
7,084,028	13,218,099	8,482,208	14,290,045	11,806,735	9,639,594
2,638,982	3,022,485	3,491,572	21,765,340	4,161,085	4,846,108
2,977,337	2,881,567	2,777,921	2,923,362	2,191,468	2,037,452
45,876,655	54,874,126	52,734,032	76,592,692	58,351,240	56,112,286
(72,495)	(5,581,642)	1,323,970	(21,425,651)	1,181,563	5,462,349
3,154,615	9,646,088	6,490,141	5,460,897	3,612,915	8,408,155
(2,667,847)	(9,114,953)	(5,917,884)	(4,843,548)	(3,258,756)	(7,854,495)
-	-	-	11,355,000	-	-
-	-	-	1,493,937	-	-
-	-	-	6,500,000	-	-
-	-	-	-	-	-
1,152	12,867	979,001	676,330	158,445	1,339,120
487,920	544,002	1,551,258	20,642,616	512,604	1,892,780
\$ 415,425	\$ (5,037,640)	\$ 2,875,228	\$ (783,035)	\$ 1,694,167	\$ 7,355,129
13.08%	11.20%	12.34%	32.97%	11.87%	12.87%

VILLAGE OF WHEELING, ILLINOIS

ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Levy Years

Levy Year	Cook County					Lake County Total Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Estimated Actual Taxable Value
	Residential Property	Commercial Property	Industrial Property	Farm Property	Railroad Property					
2008	\$ 644,263,611	\$ 162,850,032	\$ 558,529,065	\$ 79,266	\$ 939,333	\$ 6,200,247	\$ 1,372,861,554	\$ 0.707	\$ 4,118,584,662	33.333%
2009	708,601,147	134,630,472	502,031,477	48,235	1,052,243	6,028,165	1,352,391,739	0.770	4,057,175,217	33.333%
2010	642,546,595	122,080,427	455,233,039	43,707	954,101	5,752,338	1,226,610,207	0.892	3,679,830,621	33.333%
2011	562,378,196	112,456,049	407,022,376	37,187	1,162,024	5,673,483	1,088,729,315	1.004	3,266,187,945	33.333%
2012	506,940,389	107,718,357	376,869,218	37,187	758,102	5,330,444	997,653,697	1.138	2,992,961,091	33.333%
2013	398,703,329	107,440,045	326,039,359	35,715	783,286	5,145,717	838,147,451	1.424	2,514,442,353	33.333%
2014	425,609,608	135,422,155	290,188,352	126,078	917,222	5,135,426	857,398,841	1.517	2,572,196,523	33.333%
2015	415,287,122	132,668,239	282,104,354	48,507	1,106,149	5,068,152	836,282,523	1.729	2,508,847,569	33.333%
2016	494,966,376	138,718,618	300,581,268	143,114	1,221,970	5,419,375	941,050,721	1.613	2,823,152,163	33.333%
2017	494,398,641	140,558,437	315,263,570	143,504	1,009,308	5,534,484	956,907,944	1.666	2,870,723,832	33.333%

Note: Property in Lake County is reassessed every year at 33% of actual value.

Property in Cook County is reassessed every three years at rates that vary depending on type (e.g., residential, commercial, industrial, farm, and railroad).

Data Source

Office of the County Clerk

VILLAGE OF WHEELING, ILLINOIS

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Levy Years

Levy Year	Village Direct Rates							Overlapping Rates									
	General	Bonds and Interest	Police Pension	Fire Pension	Police Protection	Fire Protection	Total Direct Tax Rate	Cook County	Forest Preserve District	Wheeling Township	Water Reclamation District	Northwest Mosquito Abatement	High School District 214	Harper College District 512	Wheeling Park District	Indian Trails Public Library	Wheeling C C School District 21
2008	\$ 0.4099	\$ 0.1766	\$ 0.0640	\$ 0.0561	0.0000	0.0000	\$ 0.7066	\$ 0.4150	\$ 0.0510	\$ 0.0380	\$ 0.2520	\$ 0.0080	\$ 1.5870	\$ 0.2560	\$ 0.4960	\$ 0.3080	\$ 3.1610
2009	0.4776	0.1123	0.0957	0.0838	0.0000	0.0000	0.7694	0.3940	0.0490	0.0390	0.2610	0.0080	1.6360	0.2580	0.4900	0.3070	3.2090
2010	0.6533	0.0386	0.1038	0.0956	0.0000	0.0000	0.8913	0.4230	0.0510	0.0430	0.2740	0.0090	1.8390	0.2950	0.5710	0.3470	3.6580
2011	0.7154	0.0398	0.1271	0.1217	0.0000	0.0000	1.0040	0.4620	0.0580	0.0480	0.3200	0.0100	2.0670	0.3340	0.6540	0.3930	4.1640
2012	0.7444	0.0996	0.1430	0.1507	0.0000	0.0000	1.1377	0.5310	0.0630	0.0520	0.3700	0.0110	2.3240	0.3730	0.7380	0.4630	4.5560
2013	0.8388	0.1993	0.1835	0.2018	0.0000	0.0000	1.4234	0.5600	0.0690	0.0560	0.4170	0.0130	2.7680	0.4440	0.8990	0.5040	4.8410
2014	0.9066	0.2082	0.1926	0.2091	0.0000	0.0000	1.5165	0.5680	0.0690	0.0520	0.4300	0.0130	2.7760	0.4510	0.8900	0.5290	5.4300
2015	1.0585	0.2136	0.2178	0.2385	0.0000	0.0000	1.7284	0.5520	0.0690	0.0550	0.4260	0.0110	2.8810	0.4660	0.9240	0.5340	5.6420
2016	0.9654	0.2028	0.1935	0.2510	0.0000	0.0000	1.6127	0.5330	0.0630	0.0410	0.4060	0.0100	2.5270	0.4160	0.8290	0.4760	4.9660
2017	0.0000	0.2147	0.1979	0.2603	0.4963	0.4963	1.6655	0.4960	0.0620	0.0430	0.4020	0.0100	2.5630	0.4250	0.8420	0.4810	5.0220

Note: Rates for debt service are set based on each year's requirements.

Data Source

Office of the County Clerk

VILLAGE OF WHEELING, ILLINOIS

PRINCIPAL PROPERTY TAXPAYERS

Current Year and Ten Years Ago

Taxpayer	Type of Business	2018			2009		
		Taxable Assessed Value	Rank	Percentage of Total Village Taxable Assessed Valuation	Taxable Assessed Value	Rank	Percentage of Total Village Taxable Assessed Valuation
Wheeling Hotel Owner	Hotel, Retail Stores	\$ 19,294,806	1	2.02%	\$ 20,691,467	2	1.53%
Wal-Mart Stores Inc.	Retail & Wholesale Discount Stores	16,265,229	2	1.70%	17,367,143	4	1.28%
Linda A Nagle Atty	Woodland Creek Apartments	15,088,652	3	1.58%			
Allstate Insurance Co.	Real Estate Holdings	9,450,228	4	0.99%	21,037,607	1	1.56%
Capstone Realty	Arlington Club/Village Green Apartments	9,358,683	5	0.98%	15,133,633	5	1.12%
Mallard Lake Apartments	Mallard Lake Apartments	8,517,013	6	0.89%			
Durable Inc.	Industrial	7,728,944	7	0.81%	10,636,865	7	0.79%
Pactiv Corp.	Aluminum Foil Products	7,113,241	8	0.74%			
Northgate Owner LLC	Northgate Apartments	6,674,080	9	0.70%			
Wheeling SC LLC	Retail Landlord	6,504,134	10	0.68%			
C Cusick USGI INCC	Woodland Creek Apartments				19,966,481	3	1.48%
Shorewood Management	Mallard Lake Apartments				12,554,175	6	0.93%
Foxboro Apartments	Real Estate Holdings				9,182,316	8	0.68%
Whippletree Village	Real Estate Holdings				8,375,194	9	0.62%
DCT Industrial	Industrial				7,846,786	10	0.58%
		<u>\$ 105,995,010</u>		<u>11.09%</u>	<u>\$ 142,791,667</u>		<u>10.57%</u>

Note: Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers contain multiple parcels, and it is possible that some parcels and their valuations have been overlooked.

Data Source

Office of the County Clerk

**VILLAGE OF WHEELING, ILLINOIS**

**PROPERTY TAX LEVIES AND COLLECTIONS**

Last Ten Levy Years

Levy Year	Tax Levied	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2008	\$ 9,699,708	\$ 9,049,717	93.30%	\$ 330,937	\$ 9,380,654	96.71%
2009	10,406,485	8,924,122	85.76%	1,193,793	10,117,915	97.23%
2010	10,931,390	10,633,539	97.28%	131,373	10,764,912	98.48%
2011	10,930,632	10,565,589	96.66%	24,816	10,590,405	96.89%
2012	11,350,882	10,905,320	96.07%	85,071	10,990,391	96.82%
2013	11,930,382	11,636,039	97.53%	78,154	11,714,193	98.19%
2014	12,928,836	12,593,028	97.40%	135,841	12,728,869	98.45%
2015	14,454,024	14,150,917	97.90%	89,854	14,240,771	98.52%
2016	15,177,351	14,791,888	97.46%	27,940	14,819,828	97.64%
2017	15,937,176	15,542,850	97.53%	9,793	15,552,643	97.59%

Note: Property in Lake County is reassessed every year at 33% of actual value. Property in Cook County is reassessed every three years at rates that vary depending on type (e.g., residential, commercial, industrial, farm, and railroad).

Data Source

Office of the County Clerk

**VILLAGE OF WHEELING, ILLINOIS**

**MUNICIPAL SALES TAX RECEIPTS BY CATEGORY\***

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
General merchandise	\$ 1,402,253	\$ 1,396,088	\$ 1,173,241	\$ 1,429,594	\$ 1,619,274	\$ 1,650,738	\$ 1,703,500	\$ 1,190,237	\$ 1,108,401	\$ 1,110,694
Food	492,670	479,804	508,014	645,631	688,982	625,942	609,771	1,171,703	1,184,329	680,715
Drinking and eating places	1,342,981	1,470,517	1,411,629	1,487,579	1,589,800	1,687,115	1,799,139	1,798,929	1,786,666	1,822,061
Apparel	21,972	29,283	215,248	22,137	20,350	16,559	13,092	10,850	9,952	9,423
Furniture & H.H. & Radio	234,314	246,815	241,591	263,671	317,622	330,088	403,702	374,919	320,176	242,329
Lumber, building hardware	582,744	547,706	527,913	519,347	649,847	785,897	780,639	778,738	778,701	742,874
Automotive and filling stations	738,858	766,793	860,719	867,975	863,263	1,169,724	1,896,657	1,338,274	615,967	794,716
Drugs and miscellaneous retail	550,441	557,381	561,997	563,940	718,748	713,909	762,072	778,316	890,601	748,606
Agriculture and all others	1,443,058	1,316,131	1,396,313	1,401,967	1,517,316	1,486,962	1,445,890	1,406,318	1,318,782	1,548,920
Manufacturers	292,937	254,128	211,273	251,078	346,973	362,195	380,252	376,390	453,222	462,487
Lake County	836,918	912,563	966,034	1,056,553	1,097,062	1,085,168	990,653	952,351	1,102,288	1,205,390
<b>TOTAL**</b>	<b>\$ 7,939,146</b>	<b>\$ 7,977,209</b>	<b>\$ 8,073,972</b>	<b>\$ 8,509,472</b>	<b>\$ 9,429,237</b>	<b>\$ 9,914,297</b>	<b>\$ 10,785,367</b>	<b>\$ 10,177,025</b>	<b>\$ 9,569,085</b>	<b>\$ 9,368,215</b>
<b>VILLAGE DIRECT SALES TAX RATE</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>						
<b>VILLAGE HOME RULE SALES TAX RATE***</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.00%</b>						

\*Totals do not tie to financial statements due to interest paid to the Municipality and the 2% administration fee deducted not being included

\*\*Due to Confidentiality Agreements with Certain Taxpayers the Lake County sales tax receipts are not categorized, but shown in total

\*\*\*The Municipal Home Rule Sales Tax Rate Does Not Apply to Qualifying Food, Drugs, and Medical Appliances

Data Sources

Illinois Department of Revenue  
Village records

**VILLAGE OF WHEELING, ILLINOIS**

**DIRECT AND OVERLAPPING SALES TAX RATES**

Last Ten Fiscal Years

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<b>Fiscal Year</b>	<b>Village Home Rule Rate</b>	<b>State, County, and Local Rate</b>	<b>Total Rate</b>
2009	1.00%	9.00%	10.00%
2010	1.00%	8.50%	9.50%
2011	1.00%	8.25%	9.25%
2012	1.00%	8.25%	9.25%
2013	1.00%	8.00%	9.00%
2014	1.00%	8.00%	9.00%
2015	1.00%	8.00%	9.00%
2016	1.00%	9.00%	10.00%
2017	1.00%	9.00%	10.00%
2018	1.00%	9.00%	10.00%

Note: These tax rates are for Cook County. The Village receives the majority of its sales tax from businesses located in Cook County.

Data Sources

Illinois Department of Revenue  
Village Records

VILLAGE OF WHEELING, ILLINOIS

RATIOS OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

Fiscal Year Ended	Governmental Activities					Business-Type Activities			Total Primary Government	Percentage of Actual Taxable Value (1) of Property	Per Capita (2)	Debt Outstanding as a Percentage of Personal Income
	General Obligation Bonds	TIF Revenue Bonds	TIF Revenue Notes	Unamortized Discount	Unamortized Premium	General Obligation Bonds	Unamortized Discount	Unamortized Premium				
2009	\$ 53,982,768	\$ 19,000,000	\$ -	\$ -	\$ -	\$ 1,625,000	\$ -	\$ -	\$ 74,607,768	1.81%	\$ 1,935.10	7.17%
2010	52,790,735	18,745,000	-	-	-	1,500,000	-	-	73,035,735	1.80%	1,939.96	7.21%
2011	51,653,943	18,300,000	-	28,000	193,198	1,456,057	13,631	36,362	71,681,191	1.95%	1,903.98	7.92%
2012	50,496,768	17,700,000	3,601,944	-	399,900	4,793,232	-	104,182	77,096,026	2.36%	2,047.81	8.28%
2013	48,990,391	16,990,000	3,421,821	-	365,233	4,449,609	-	97,609	74,314,663	2.48%	1,973.93	7.39%
2014	47,292,211	16,210,000	3,105,170	-	330,566	4,107,789	-	91,036	71,136,772	2.83%	1,889.52	6.71%
2015	45,402,274	15,345,000	2,559,796	-	295,901	3,762,726	-	84,463	67,450,160	2.62%	1,791.60	6.35%
2016	53,274,462	-	6,516,139	-	1,755,170	3,410,538	-	77,891	65,034,200	2.59%	1,727.43	6.17%
2017	49,468,736	-	6,644,497	-	1,471,514	3,056,264	-	71,318	60,712,329	2.15%	1,612.63	5.54%
2018	45,370,000	-	6,372,903	-	1,187,858	2,705,000	-	64,745	55,700,506	1.94%	1,479.51	4.79%

Note: Details of the Village's outstanding debt can be found in the notes to financial statements.

(1) Assessed value and actual value of taxable property.

(2) See the schedule of Demographic and Economic Information on page 168 for personal income and population data.

Data Source

Village records

**VILLAGE OF WHEELING, ILLINOIS**

**RATIOS OF GENERAL BONDED DEBT OUTSTANDING**

Last Ten Fiscal Years

Fiscal Year	Governmental Activities		Business-Type Activities		Less Amounts Available in Debt Service Fund	Total	Percentage of Estimated Actual Taxable Value of Property	Per Capita
	General Obligation Bonds*	General Obligation Bonds*	General Obligation Bonds*	General Obligation Bonds*				
2009	\$ 53,982,768	\$ 1,625,000	\$ 24,550	\$ 55,583,218	1.35%	\$ 1,441.66		
2010	52,790,735	1,500,000	53,049	54,237,686	1.34%	1,440.65		
2011	51,653,943	1,456,057	67,068	53,042,932	1.44%	1,408.92		
2012	50,496,768	4,793,232	28,654	55,261,346	1.69%	1,467.84		
2013	48,990,390	4,449,609	35,470	53,404,529	1.78%	1,418.52		
2014	47,622,777	4,198,825	87,571	51,734,031	2.06%	1,374.15		
2015	45,698,175	3,847,189	121,829	49,423,535	1.92%	1,312.78		
2016	55,029,632	3,488,429	129,918	58,388,143	2.33%	1,550.90		
2017	50,940,250	3,127,582	136,967	53,930,865	1.91%	1,432.50		
2018	46,557,858	2,769,745	191,452	49,136,151	1.71%	1,305.15		

Note: Details of the Village's outstanding debt can be found in the notes to financial statements.

\*See the schedule of Assessed Value and Actual Value of Taxable Property on page 158 for property value data.

Data Source

Village records

**VILLAGE OF WHEELING, ILLINOIS**

**SCHEDULE OF LEGAL DEBT MARGIN**

December 31, 2018

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The Village is a home rule municipality.

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes governs computation of the legal

"The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 50,000 an aggregate of one per cent:...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts."

To date the General Assembly has set no limits for home rule municipalities.

**VILLAGE OF WHEELING, ILLINOIS**

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

December 31, 2018

<b>Governmental Unit</b>	<b>Gross Debt</b>	<b>Percentage Debt Applicable to the Village (1)</b>	<b>The Village's Share of Debt</b>
Village	\$ 52,930,761	100.00%	\$ 52,930,761
Cook County, including Forest Preserve	3,092,481,750	0.63%	19,482,635
Lake County, including Forest Preserve	414,685,000	0.02%	82,937
Metropolitan Water Reclamation District	2,348,253,000	0.61%	14,324,343
Prospect Heights Park District	7,291,600	16.19%	1,180,510
River Trails Park District	6,828,400	0.02%	1,366
Wheeling Park District	12,995,000	87.45%	11,364,128
School District No. 21	26,440,000	47.28%	12,500,832
School District No. 23	6,655,000	16.99%	1,130,685
School District No. 102	17,445,000	0.61%	106,415
High School District No. 125	48,415,000	0.16%	77,464
High School District No. 214	35,285,000	10.99%	3,877,822
Community College District No. 512	113,215,000	4.96%	5,615,464
Community College District No. 532	58,465,000	0.02%	11,693
	<u>6,188,454,750</u>		<u>69,756,294</u>
	<u>\$ 6,241,385,511</u>		<u>\$ 122,687,055</u>

(1) Determined by ratio of assessed valuation of property subject to taxation in the Village to valuation of property subject to taxation in overlapping unit.

Data Source

Office of the County Clerk (Cook and Lake County)

# VILLAGE OF WHEELING, ILLINOIS

## DEMOGRAPHIC AND ECONOMIC INFORMATION

Last Ten Fiscal Years

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<b>Fiscal Year</b>	<b>Population</b>	<b>Personal Income</b>	<b>Per Capita Personal Income</b>	<b>Median Age</b>	<b>School Enrollment</b>	<b>Unemployment Rate</b>
2009	38,555	\$ 1,039,866,905	\$ 26,971	36.2	6,295	8.5%
2010	37,648	1,013,446,512	26,919	35.6	7,075	8.5%
2011	37,648	904,907,328	24,036	36.1	6,987	8.1%
2012	37,648	931,072,688	24,731	36.1	6,620	7.7%
2013	37,648	1,005,126,304	26,698	36.1	6,681	7.8%
2014	37,648	1,060,280,624	28,163	36.1	6,031	5.9%
2015	37,648	1,062,991,280	28,235	36.3	6,086	4.7%
2016	37,648	1,054,595,776	28,012	36.5	6,350	4.8%
2017	37,648	1,096,498,000	29,125	36.4	6,590	3.9%
2018	37,648	1,161,741,984	30,858	37.4	6,484	3.2%

Note: Personal income is the largest sole source income type, usually either property or sales tax.

### Data Source

Village records

**VILLAGE OF WHEELING, ILLINOIS**

**PRINCIPAL EMPLOYERS**

Current Year and Ten Years Ago

<b>Employer</b>	<b>2018</b>			<b>2009</b>		
	<b>Number of Employees</b>	<b>Rank</b>	<b>% of Total Village Population</b>	<b>Number of Employees</b>	<b>Rank</b>	<b>% of Total Village Population</b>
SG360	879	1	2.33%			
Durable Packaging International	750	2	1.99%	500	4	1.30%
Handi-Foil	550	3	1.46%	500	2	1.30%
Viant	346	4	0.92%			
Argon Medical Devices	320	5	0.85%			
Reynolds Consumer Products	270	6	0.72%			
Crothall Laundry Services	260	7	0.69%			
Bob Chinn's Crabhouse	250	8	0.66%			
Village of Wheeling	222	9	0.59%			
Walmart Supercenter	190	10	0.50%			
National Louis University				800	1	2.07%
Shure, Inc.				500	3	1.30%
Hospital Laundry Services				400	5	1.04%
Chef Solutions				400	6	1.04%
Allstate Printing/Dist. Ctr				360	7	0.93%
Pactiv Corp				350	8	0.91%
Block & Company				350	9	0.91%
Bowe Bell & Howell				300	10	0.78%
<b>TOTAL</b>	<b>4,037</b>		<b>10.71%</b>	<b>4,460</b>		<b>11.58%</b>

Data Source

Village Records

**VILLAGE OF WHEELING, ILLINOIS**  
**FULL-TIME EQUIVALENT EMPLOYEES**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
<b>GENERAL GOVERNMENT</b>										
Management services	7	7	5	5	5	3	3	3	3	3
Human resources	2	2	2	2	2	2	2	2	2	2
Finance	9	9	8	8	8	8	8	8	8	8
Information systems	4	4	4	4	4	4	4	4	4	4
Economic development	-	-	-	-	-	2	2	2	2	2
Human services	4	5	7	7	6	6	6	6	6	5
Community development	18	13	13	13	14	14	14	12	12	11
Engineering	4	4	2	2	2	2	2	4	4	4
<b>PUBLIC SAFETY</b>										
Police										
Officers	68	66	62	62	62	62	62	62	61	60
Civilians	28	25	21	21	22	23	34	34	34	32
Fire										
Firefighters and officers	57	50	50	50	50	50	50	50	50	50
Civilians	4	4	4	4	3	3	3	3	3	2
<b>PUBLIC WORKS</b>										
Administration	4	5	4	4	4	4	4	4	4	3
Capital projects and design	9	4	4	4	3	2	2	-	-	-
Building services	6	6	6	6	6	6	6	6	6	5
Fleet services	5	5	5	5	5	5	5	5	5	5
Forestry	4	5	5	4	4	4	4	4	4	4
Utilities	21	21	18	18	18	18	18	18	18	18
Street maintenance	9	7	5	5	4	5	5	5	5	5
<b>TOTAL</b>	<b>263</b>	<b>242</b>	<b>225</b>	<b>224</b>	<b>222</b>	<b>223</b>	<b>234</b>	<b>232</b>	<b>231</b>	<b>223</b>

Data Source

Village budget office

**VILLAGE OF WHEELING, ILLINOIS**

**OPERATING INDICATORS BY FUNCTION**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018*</b>
<b>POLICE</b>										
DUI arrests	246	168	155	110	130	93	96	94	73	103
Accidents	1,297	1,109	1,198	1,047	1,126	1,218	1,322	1,262	1,259	1,236
Total tickets	17,018	14,133	14,674	14,166	12,051	13,448	16,303	19,618	20,663	26,048
Total calls	32,770	32,389	33,857	34,797	34,186	36,507	41,453	35,550	39,854	17,421
<b>FIRE</b>										
Number of calls answered	4,302	4,271	4,422	4,354	4,534	4,694	4,463	4,629	4,685	4,375
Inspections	2,162	2,047	1,652	1,547	1,342	1,401	1,367	1,281	1,699	1,573
<b>HIGHWAYS AND STREETS</b>										
Work orders completed	1,740	1,821	2,276	2,260	1,750	1,889	1,150	1,157	1,710	1,201
Sidewalks plowed	668	668	400	116	386	793	587	247	249	133
<b>WATER AND SEWER</b>										
Meter replacements	N/A	N/A	N/A	90	545	413	112	69	32	35
Customer service calls	1,600	1,700	1,939	2,215	2,310	2,270	1,760	945	1,849	2,090
Sanitary sewer complaints	78	84	68	127	111	46	50	42	31	20
Sanitary sewer cleaned (l.f.)	16,092	13,257	14,204	58,000	33,483	34,000	64,000	102,321	88,606	150,498
Catch basins/inlets cleaned	45	63	89	107	59	95	191	393	340	622

Note: Indicators are not available for the general government function.

\*Beginning in 2018, the Wheeling Police Department no longer includes traffic stops, general service calls, or 911 CAD center events in the total calls figure.

Data Source

Village records

**VILLAGE OF WHEELING, ILLINOIS**

**CAPITAL ASSET STATISTICS BY FUNCTION**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
<b>PUBLIC SAFETY</b>										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Number of squad cars	40	41	41	41	42	40	40	38	34	34
Fire										
Stations	2	2	3	3	3	3	3	3	3	3
<b>HIGHWAYS AND STREETS</b>										
Streets (miles)	75	75	75	75	75	75	75	75	75	75
<b>WATER</b>										
Water mains (miles)	148	155	155	155	155	162	162	164	165	165
Fire hydrants	1,635	1,651	1,709	1,709	1,766	1,766	1,732	1,738	1,744	1,702
Average daily pumpage (mgd)	5	4	4	4	4	4	4	4	4	4
<b>SEWER</b>										
Sanitary sewers (miles)	83	87	87	87	89	90	94	95	92	92
Storm sewers (miles)	92	92	92	92	92	92	92	92	92	92
<b>BUILDING INSPECTIONS</b>										
Number of permits issued	1,348	1,364	1,650	1,501	1,488	1,599	1,305	1,659	1,775	1,679
<b>CULTURE AND RECREATION</b>										
Number of parks and playgrounds	16	16	16	16	16	16	16	16	16	16
Park area (acres)	270	270	270	270	270	270	270	270	270	270

Data Source

Village records

## **COMPLIANCE SECTION**

1415 West Diehl Road, Suite 400  
Naperville, IL 60563  
630.566.8400

**SIKICH.COM**

## **REPORT OF INDEPENDENT ACCOUNTANT'S ON COMPLIANCE**

The Honorable Mayor  
Members of the Board of Trustees  
Village of Wheeling, Illinois

We have examined management's assertion that the Village of Wheeling, Illinois (the Village), complied with the provisions of subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended December 31, 2018. As discussed in that representation letter, management is responsible for the Village's compliance with those requirements. Our responsibility is to express an opinion on management's assertion about the Village's compliance based on our examination.

Our examination was made in accordance with the standards established by the American Institute of Public Accountants and, accordingly, included examining, on a test basis, evidence about the Village's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Village's compliance with statutory requirements.

In our opinion, management's assertion that the Village of Wheeling, Illinois complied with the aforementioned requirements for the year ended December 31, 2018, is fairly stated in all material respects.

This report is intended for the information and use of the Mayor, Board of Trustees, Management, the Joint Review Board, the Illinois State Comptroller, and the Illinois Department of Revenue.

*SiKich LLP*

Naperville, Illinois  
June 6, 2019

**2019 DISCLOSURE**

**Relating to**

**VILLAGE OF WHEELING  
Cook and Lake Counties, Illinois**

**CUSIP NUMBER 963099**

**\$10,000,000 General Obligation Corporate Purpose Bonds, Series 2007**

**\$20,000,000 General Obligation Corporate Purpose Bonds, Series 2008**

**\$10,000,000 General Obligation Corporate Purpose Bonds, Series 2009**

**\$8,445,000 General Obligation Refunding Bonds, Series 2011**

**\$3,925,000 General Obligation Sales Tax Refunding Bonds, Series 2012A**

**\$3,500,000 General Obligation Water System Bonds, Series 2012B**

**and**

**\$11,355,000 General Obligation Refunding Bonds, Series 2016**

**For further information please contact:**

**Mr. Michael Mondschain, Director of Finance  
Mr. Brian Smith, Assistant Director of Finance  
Village of Wheeling  
2 Community Boulevard  
Wheeling, Illinois 60090**

**Phone: (847) 459-2600**

**Fax: (847) 459-9692**

**6/6/19**

**I. ANNUAL FINANCIAL INFORMATION REPORT UPDATE**

**Retailers' Occupation, Service Occupation and Use Tax**

**DEBT INFORMATION**

*Village General Obligation Bonded Debt*

*Overlapping Bonded Debt*

*Statement of Bonded Indebtedness*

**PROPERTY ASSESSMENT AND TAX INFORMATION**

*Village Equalized Assessed Valuation*

*Larger Taxpayers*

*Tax Levies and Collections*

*Village Tax Rates*

*Typical Tax Bill*

**FINANCIAL INFORMATION**

*Statement of Net Position – Governmental Assets*

*Statement of Activities – Net (Expense) Revenue and Changes in Net Position –  
Governmental Activities*

*General Fund – Balance Sheet*

*General Fund – Revenues, Expenditures and Changes in Fund Balance*

*General Fund – Budget and Interim Financial Information*

## Retailers' Occupation, Service Occupation and Use Tax(1)

Calendar Year Ending December 31	Municipal Sales Tax Distributions(2)	Home Rule Sales Tax Distributions	Total	Annual Percent Change + (-)
2009 .....	\$4,625,774	\$3,316,177	\$ 7,941,951	(16.72%)(3)
2010 .....	4,622,924	3,360,619	7,983,543	0.52%
2011 .....	4,737,611	3,336,362	8,073,973	1.13%
2012 .....	5,030,987	3,478,485	8,509,472	5.39%
2013 .....	5,588,948	3,840,287	9,429,235	10.81%
2014 .....	5,982,939	3,931,357	9,914,296	5.14%
2015 .....	6,739,449	4,045,919	10,785,367	8.79%
2016 .....	6,252,421	3,924,604	10,177,025	(5.64%)
2017 .....	5,694,714	3,874,370	9,569,085	(5.97%)
2018 .....	5,442,390	3,925,825	9,368,215	(2.10%)
Growth from 2009 to 2018 .....				17.96%

- Notes: (1) Source: Illinois Department of Revenue. Based on Standard Industrial Classification. Includes tax collections in both Cook and Lake County.
- (2) Tax distributions are based on records of the Illinois Department of Revenue relating to the 1% municipal portion of the Retailers' Occupation, Service Occupation and Use Tax, collected on behalf of the Village, less a State administration fee. The municipal 1% includes tax receipts from the sale of food and drugs which are not taxed by the State.
- (3) The 2009 percentage is based on a 2008 sales tax of \$9,536,479.

## Sales Tax Receipts by Kind of Business(1) (For the 12 months ended December 31, 2018)

	Amount Returned to the Village(2)	Percent
General Merchandise .....	\$1,110,694	13.6%
Food.....	680,715	8.3%
Drinking and Eating Places .....	1,822,061	22.3%
Apparel .....	9,423	0.1%
Furniture, Household & Radio .....	242,329	3.0%
Lumber Building and Hardware .....	742,874	9.1%
Automotive and Filling Stations .....	794,716	9.7%
Drugs and Misc. Retail .....	748,606	9.2%
Agriculture and All Other .....	1,548,920	19.0%
Manufactures .....	462,487	5.7%
Total .....	\$8,162,825	100.0%

- Notes: (1) Source: State of Illinois, Department of Revenue.
- (2) Includes Municipal Sales Tax returned by the State plus Home Rule Sales Taxes. Does not include Lake County sales taxes to protect the privacy of individual companies. The Lake County portion was \$1,205,390.13.

## DIRECT GENERAL OBLIGATION DEBT (see schedules following)

Total General Obligation Bonds .....	<u>\$48,075,000</u>
Total General Obligation Debt .....	<u>\$48,075,000</u>

**VILLAGE OF WHEELING, ILLINOIS**  
**Village General Obligation Bonded Debt(1)**

Calendar Year	Series 2007	Series 2008	Series 2009	Series 2011	Series 2012A	Series 2012B	Series 2016	Total Debt	Cumulative Principal Retired	
									Amount	Percent
2019 .....	\$ 0	\$ 1,815,000	\$ 0	\$ 665,000	\$ 340,000	\$ 150,000	\$ 1,625,000	\$ 4,595,000	\$ 4,595,000	9.56%
2020 .....	0	2,030,000	0	685,000	355,000	155,000	1,705,000	4,930,000	9,525,000	19.81%
2021 .....	0	2,250,000	0	705,000	370,000	160,000	1,785,000	5,270,000	14,795,000	30.77%
2022 .....	0	2,475,000	0	720,000	380,000	165,000	1,875,000	5,615,000	20,410,000	42.45%
2023 .....	0	2,700,000	0	610,000	390,000	175,000	0	3,875,000	24,285,000	50.51%
2024 .....	0	1,490,000	1,435,000	0	400,000	180,000	0	3,505,000	27,790,000	57.81%
2025 .....	0	0	3,140,000	0	0	185,000	0	3,325,000	31,115,000	64.72%
2026 .....	0	0	3,340,000	0	0	195,000	0	3,535,000	34,650,000	72.07%
2027 .....	1,445,000	0	2,085,000	0	0	200,000	0	3,730,000	38,380,000	79.83%
2028 .....	3,700,000	0	0	0	0	210,000	0	3,910,000	42,290,000	87.97%
2029 .....	3,850,000	0	0	0	0	220,000	0	4,070,000	46,360,000	96.43%
2030 .....	1,005,000	0	0	0	0	230,000	0	1,235,000	47,595,000	99.00%
2031 .....	0	0	0	0	0	235,000	0	235,000	47,830,000	99.49%
2032 .....	0	0	0	0	0	245,000	0	245,000	48,075,000	100.00%
Total .....	\$10,000,000	\$12,760,000	\$10,000,000	\$3,385,000	\$2,235,000	\$2,705,000	\$6,990,000	\$48,075,000		

Note: (1) Source: the Village.

## OVERLAPPING DEBT(1)(2)

	Outstanding Debt	Applicable to Village	
		Percent(3)	Amount
<b>Schools:</b>			
School District Number 21 .....	\$ 26,440,000	47.28%	\$12,500,832
School District Number 23 .....	6,655,000	16.99%	1,130,685
School District Number 102 .....	17,445,000	0.61%	106,415
High School District Number 125 .....	48,415,000	0.16%	77,464
High School District Number 214 .....	35,285,000	10.99%	3,877,822
Community College District Number 512 .....	113,215,000	4.96%	5,615,464
Community College District Number 532 .....	58,465,000	0.02%	11,693
<b>Total Schools .....</b>			<b>\$23,320,374</b>
<b>Other:</b>			
Cook County .....	\$2,950,121,750	0.63%	\$18,585,767
Cook County Forest Preserve District .....	142,360,000	0.63%	896,868
Lake County .....	174,530,000	0.02%	34,906
Lake County Forest Preserve District .....	240,155,000	0.02%	48,031
Metropolitan Water Reclamation District .....	2,348,253,000	0.61%	14,324,343
Wheeling Park District .....	12,995,000	87.45%	11,364,128
Prospect Heights Park District .....	7,291,600	16.19%	1,180,510
River Trails Park District .....	6,828,400	0.02%	1,366
<b>Total Other .....</b>			<b>\$46,435,919</b>
<b>Total Schools and Other Overlapping Bonded Debt .....</b>			<b>\$69,756,292</b>

- Notes: (1) Source: Cook and Lake County Clerks.  
(2) As of December 31, 2018.  
(3) Overlapping debt percentages based on 2017 EAV.

## DEBT RATIOS

### Statement of Bonded Indebtedness(1)

	Amount Applicable	Ratio To		Per Capita (2010 Census 37,648)
		Equalized Assessed	Estimated Actual	
Village EAV of Taxable Property, 2017 .....	\$ 956,907,944	100.00%	33.33%	\$25,417.23
Estimated Actual Value, 2017 .....	\$2,870,723,832	300.00%	100.00%	\$76,251.70
<b>Total Direct Bonded Debt .....</b>	<b>\$ 48,075,000</b>	<b>5.02%</b>	<b>1.67%</b>	<b>\$ 1,276.96</b>
<b>Overlapping Bonded Debt(2):</b>				
Schools .....	\$ 23,320,374	2.44%	0.81%	\$ 619.43
Other .....	46,435,919	4.85%	1.62%	1,233.42
<b>Total Overlapping Bonded Debt .....</b>	<b>\$ 69,756,293</b>	<b>7.29%</b>	<b>2.43%</b>	<b>\$ 1,852.86</b>
<b>Total Direct and Overlapping Bonded Debt(2) .....</b>	<b>\$ 117,831,293</b>	<b>12.31%</b>	<b>4.10%</b>	<b>\$ 3,129.82</b>

- Notes: (1) Source: Cook and Lake Counties Clerks.  
(2) As of December 31, 2018.

## VILLAGE EQUALIZED ASSESSED VALUATION(I)

Property Class	Levy Years				
	2013(2)	2014	2015	2016(2)	2017
Residential .....	\$398,703,329	\$425,609,608	\$415,287,122	\$494,966,376	\$494,398,641
Farm.....	35,715	126,078	48,507	143,114	143,504
Commercial.....	107,440,045	135,422,155	132,668,239	138,718,618	140,558,437
Industrial .....	326,039,359	290,188,352	282,104,354	300,581,268	315,263,570
Railroad.....	<u>783,286</u>	<u>917,222</u>	<u>1,106,149</u>	<u>1,221,970</u>	<u>1,009,308</u>
Total .....	\$833,001,734	\$852,263,415	\$831,214,371	\$935,631,346	\$951,373,460
Lake County.....	<u>5,145,717</u>	<u>5,135,426</u>	<u>5,068,152</u>	<u>5,419,375</u>	<u>5,534,484</u>
Total .....	\$838,147,451	\$857,398,841	\$836,282,523	\$941,050,721	\$956,907,944
Percentage Change+(-) ....	(15.99%)(3)	2.30%	(2.46%)	12.53%	1.69%

- Notes: (1) Source: Cook County Clerk.  
(2) Triennial reassessment year.  
(3) Percentage change based on 2012 EAV of \$997,653,697.

## LARGER TAXPAYERS(I)

Taxpayer Name	Business/Service	2017 EAV(2)
Westin Hotel.....	Hotel .....	\$ 19,294,806
Wal-Mart Stores .....	Retail Discount Store.....	16,265,229
Woodland Creek Assoc.....	Apartments .....	15,088,652
Allstate Insurance Co. ....	Insurance .....	9,450,228
Capstone Realty Advisors.....	Apartments .....	9,358,683
Mallard Lake Apartments .....	Apartments .....	8,517,013
Durable Packaging International.....	Industrial .....	7,728,944
Pactiv .....	Food Packaging.....	7,113,241
Northgate Crossing .....	Apartments .....	6,674,080
Wheeling SC LLC.....	Real Estate .....	<u>6,504,134</u>
Total .....		\$105,995,009
Ten Largest Taxpayers as Percent of Village's 2017 EAV (\$956,907,944) .....		11.08%

- Notes: (1) Source: the Village and the Cook County Clerk.  
(2) Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers listed contain multiple parcels and it is possible that some parcels and their valuations have been overlooked. The 2017 EAV is the most current available.

## TAX LEVIES AND COLLECTIONS(I)

Levy Year	Coll. Year	Taxes Extended	Total Collections(2)	
			Amount	Percent
2013.....	2014 .....	\$11,930,382	\$11,714,193	98.19%
2014.....	2015 .....	12,928,836	12,728,870	98.45%
2015.....	2016 .....	14,454,024	14,240,771	98.52%
2016.....	2017 .....	15,177,351	14,914,627	98.27%
2017.....	2018 .....	15,937,176	15,552,643	97.59%

- Notes: (1) Source: Cook County Treasurer, Lake County Treasurer and the Village.  
(2) Total Collections reflect all monies attributable to the specific tax but distributed to the taxing body over a period of time. This is updated annually by the County Treasurer and therefore is subject to revision as the treasurer makes allocations in the future. Excludes refunds and includes taxes held in reserve and interest earnings.

**VILLAGE TAX RATES(1)**

Property tax rates are expressed in dollars per \$100 of Equalized Assessed Value.

	Levy Years				
	2013	2014	2015	2016	2017
The Village:					
Corporate .....	\$ 0.8388	\$ 0.9066	\$ 1.0585	\$ 0.9654	\$ 0.0000
Bonds and Interest .....	0.1993	0.2082	0.2136	0.2028	0.2147
Police Pension .....	0.1835	0.1926	0.2178	0.1935	0.1979
Fire Pension .....	.2018	0.2091	0.2385	0.2510	0.2603
Fire Protection .....	0.0000	0.0000	0.0000	0.0000	0.4963
Police Protection .....	<u>0.0000</u>	<u>0.0000</u>	<u>0.0000</u>	<u>0.0000</u>	<u>0.4963</u>
Total Village Rates(2).....	\$ 1.4240	\$ 1.5170	\$ 1.7290	\$ 1.6130	\$ 1.6660

- Notes: (1) Source: Cook County Clerk. Rates shown are for Cook County only.  
 (2) The Village is a home rule-unit under the 1970 Illinois Constitution and, as such, has no statutory tax rate limit. The Cook County Clerk rounds the total Village rates.

**TYPICAL TAX BILL(1)(2)**

Following is a typical tax bill for a taxpayer living in the Village of Wheeling. Property tax rates are expressed in dollars per \$100 of Equalized Assessed Value.

	Levy Years				
	2013	2014	2015	2016	2017
Cook County .....	\$ 0.5600	\$ 0.5680	\$ 0.5520	\$ 0.5330	\$ 0.4960
Cook County Forest Preserve District.....	0.0690	0.0690	0.0690	0.0630	0.0620
Metropolitan Water Reclamation District.....	0.4170	0.4300	0.4260	0.4060	0.4020
Northwest Mosquito Abatement District.....	0.0130	0.0130	0.0110	0.0100	0.0100
Consolidated Elections.....	0.0310	0.0000	0.0340	0.0000	0.0310
Wheeling Township.....	0.0560	0.0520	0.0550	0.0410	0.0430
General Assistance .....	0.0100	0.0100	0.0100	0.0080	0.0090
Road and Bridge .....	0.0190	0.0190	0.0200	0.0140	0.0150
School District Number 21 .....	4.8410	5.4300	5.6420	4.9660	5.0220
High School District Number 214 .....	2.7680	2.7760	2.8810	2.5270	2.5630
Community College District Number 512 .....	0.4440	0.4510	0.4660	0.4160	0.4250
Indian Trails Public Library District.....	0.5040	0.5290	0.5340	0.4760	0.4810
Wheeling Park District.....	<u>0.8990</u>	<u>0.8900</u>	<u>0.9240</u>	<u>0.8290</u>	<u>0.8420</u>
Total Tax Rates(3) .....	\$12.0550	\$12.7540	\$13.3530	\$11.9020	\$12.0670

- Notes: (1) Source: Cook County Clerk. Rates shown are for Cook County only.  
 (2) The Village is a home rule-unit under the 1970 Illinois Constitution and, as such, has no statutory tax rate limit.  
 (3) Representative tax rates for other government units are from Wheeling Township tax code 38055, which represents 52% of the Village's 2017 EAV, the most recent for which such ratios can be computed.

## FINANCIAL INFORMATION

### Statement of Net Position - Governmental Activities

	Audited as of December 31				
	2014	2015	2016	2017	2018
<b>ASSETS:</b>					
Cash and Investments .....	\$ 27,105,062	\$ 28,061,638	\$ 29,846,511	\$ 31,879,622	\$ 38,887,538
Receivables, Net:					
Property Taxes .....	12,806,608	14,155,427	14,837,953	15,564,682	15,986,089
Sales Taxes .....	2,555,025	2,936,849	2,759,846	2,545,112	2,527,623
Local Use Taxes .....	0	0	0	297,951	350,260
Income Taxes.....	644,481	773,045	696,331	0	0
Telecommunications Tax .....	354,214	349,096	317,745	273,307	249,647
Accounts .....	200,799	522,602	645,023	867,001	1,478,986
Accrued Interest .....	44,598	45,599	40,488	44,677	58,145
IPBC.....	943,530	1,286,311	671,661	1,019,495	1,358,164
Other .....	1,120,770	1,161,817	1,274,205	1,239,248	1,096,958
Prepaid Expenses .....	323,845	533,866	1,341,627	243,476	279,660
Inventory .....	384,535	436,774	504,132	493,398	445,175
Due from Other Governments.....	137,302	151,887	142,922	911,950	796,078
Advances to Other Funds .....	(976,867)	(863,629)	(1,038,826)	(1,236,508)	(1,455,902)
Deferred Charges - Unamortized Loss on Refunding.....	638,224	570,278	741,915	634,039	526,164
Deferred Outflows-Swap Agreement .....	4,353,866	4,066,825	3,364,990	2,691,062	2,040,040
Deferred Outflows-OPEB .....	0	0	0	0	148,107
Net Pension Asset.....	1,018,534	11,435,662	9,969,634	9,160,537	20,081,035
Investment in Joint Venture.....	0	0	0	45,497,352	44,948,315
Capital Assets Not Being Depreciated .....	85,046,184	85,551,145	86,170,928	37,571,138	36,117,059
Capital Assets Being Depreciated.....	<u>57,467,789</u>	<u>56,209,319</u>	<u>52,360,837</u>	<u>54,175,130</u>	<u>53,636,878</u>
Total Assets .....	\$194,168,499	\$207,384,511	\$204,647,922	\$203,872,669	\$219,556,019
<b>LIABILITIES:</b>					
Accounts Payable .....	\$ 1,786,608	\$ 1,633,640	\$ 3,892,318	\$ 2,992,560	\$ 2,913,588
Accrued Payroll .....	764,925	51,921	48,652	59,477	162,185
Deposits Payable .....	144,654	144,309	124,167	451,865	488,973
Deferred Revenue.....	13,661,726	14,813,225	15,347,554	15,564,819	17,048,157
Due to Fiduciary Funds .....	100,721	970,788	306,376	520,548	170,472
Interest Payable .....	631,748	604,690	176,846	164,542	150,728
Pension Items .....	0	0	2,093,365	10,095,665	2,847,612
Interest Rate Swap Agreement .....	4,353,866	4,066,825	3,364,990	2,691,062	2,040,040
Long-Term Liabilities:					
Due Within One Year .....	4,601,468	4,492,374	5,246,126	5,345,220	6,833,528
Due in More Than One Year .....	<u>66,285,595</u>	<u>119,531,505</u>	<u>116,734,793</u>	<u>105,496,118</u>	<u>135,938,174</u>
Total Liabilities .....	\$ 92,331,311	\$146,309,277	\$147,335,187	\$143,381,876	\$168,593,457
<b>NET POSITION:</b>					
Net Investment in Capital Assets .....	\$ 98,500,856	\$ 99,844,379	\$ 93,184,516	\$ 47,624,982	\$ 48,020,025
Restricted for:					
Highways and Streets .....	1,357,515	1,133,043	1,123,032	1,220,916	1,539,251
Public Safety .....	1,160,705	476,106	576,700	125,692	135,807
Economic Development .....	4,843,012	6,403,505	1,522,298	4,853,663	7,884,269
Capital Projects .....	1,314,424	1,979,004	4,000,936	1,078,439	1,502,045
Debt Service.....	87,571	121,829	129,918	136,967	191,452
Unrestricted.....	<u>(5,426,895)</u>	<u>(48,882,632)</u>	<u>(43,224,665)</u>	<u>5,450,134</u>	<u>(8,310,287)</u>
TOTAL NET POSITION .....	<u>\$101,837,188</u>	<u>\$ 61,075,234</u>	<u>\$ 57,312,735</u>	<u>\$ 60,490,793</u>	<u>\$ 50,962,562</u>

**Statement of Activities**  
**Net (Expense) Revenue and Changes in Net Position**  
**Governmental Activities**

	Audited Year Ending December 31				
	2014	2015	2016	2017	2018
<b>Primary Government(1):</b>					
General Government.....	\$ (15,040,151)	\$ (13,499,982)	\$ (24,200,222)	\$ (17,839,388)	\$ (15,595,854)
Public Safety .....	(21,681,963)	(23,097,414)	(24,322,248)	(23,824,695)	(25,637,498)
Highways and Streets .....	(6,590,819)	(2,668,506)	(2,943,766)	(2,073,913)	(2,246,443)
Airport-Joint Venture .....	(365,947)	(360,206)	(661,580)	(65,299)	(549,037)
Interest and Fees .....	<u>(3,115,103)</u>	<u>(2,975,404)</u>	<u>(2,683,084)</u>	<u>(2,487,101)</u>	<u>(2,323,635)</u>
Total Governmental Activities .....	\$ (46,793,983)	\$ (42,601,512)	\$ (54,810,900)	\$ (46,290,396)	\$ (46,352,467)
<b>General Revenues:</b>					
Taxes:					
Property and Replacement .....	\$ 20,077,443	\$ 21,897,622	\$ 23,535,987	\$ 25,804,441	\$ 27,674,437
Sales .....	9,915,534	10,786,813	10,178,754	9,518,542	9,313,325
Utility .....	3,143,435	2,973,641	2,952,545	2,895,388	3,137,557
Telecommunications .....	1,445,508	1,342,101	1,252,938	1,162,995	1,044,603
Food and Beverage.....	847,714	911,165	910,343	917,671	927,464
Hotel/Motel .....	942,103	1,048,308	1,008,332	1,043,545	1,058,544
Income .....	3,604,564	4,005,867	3,664,807	3,457,938	3,605,401
Other .....	300,063	300,419	362,938	368,291	380,776
Investment Income.....	30,692	223,774	348,236	289,035	525,558
Gain on Disposal of Capital Assets.....	12,867	979,001	676,330	146,979	763,102
Miscellaneous .....	1,172,294	1,435,358	1,663,409	2,013,806	1,032,268
Other Revenues .....	1,109,745	1,275,782	1,416,008	1,495,664	1,587,804
Transfers .....	<u>531,135</u>	<u>572,257</u>	<u>617,349</u>	<u>354,159</u>	<u>523,539</u>
Total .....	\$ 43,133,097	\$ 47,752,108	\$ 48,587,976	\$ 49,468,454	\$ 51,574,378
CHANGE IN NET POSITION .....	\$ (3,660,886)	\$ 5,150,596	\$ (6,222,924)	\$ 3,178,058	\$ 5,221,911
Change in Accounting Principle .....	\$ 0	\$(46,709,870)	\$ 0	\$ 0	\$ (14,750,142)
Prior Period Adjustment .....	<u>0</u>	<u>797,320</u>	<u>2,460,425</u>	<u>0</u>	<u>0</u>
NET POSITION, JANUARY 1 .....	\$105,498,074	\$ 55,924,638	\$ 63,535,659	\$ 57,312,735	\$ 60,490,793
NET POSITION, DECEMBER 31 .....	<u>\$101,837,188</u>	<u>\$ 61,075,234</u>	<u>\$ 57,312,735</u>	<u>\$ 60,490,793</u>	<u>\$ 50,962,562</u>

Note: (1) Expenses less program revenues of charges for services, operating grants and capital grants.

## General Fund - Balance Sheet

Audited as of Audited as of December 31

	2014	2015	2016	2017	2018
<b>ASSETS:</b>					
Cash and Investments .....	\$ 9,895,556	\$ 9,617,721	\$10,229,745	\$10,558,706	\$11,793,123
Receivables (Net Where Applicable of Allowances for Uncollectibles):					
Property Taxes .....	11,037,194	12,427,824	12,972,229	13,598,020	13,993,767
Sales Taxes .....	2,555,025	2,936,849	2,759,846	2,545,112	2,527,623
Income Taxes .....	644,481	773,045	696,331	0	0
Local Use Taxes .....	0	0	0	297,951	350,260
Telecommunications Tax .....	354,214	349,096	317,745	273,307	249,647
Accrued Interest .....	19,866	20,508	17,941	20,223	24,946
IPBC .....	943,530	1,286,311	671,661	1,019,495	1,358,164
Other .....	793,199	875,116	907,623	922,320	672,361
Due from Other Funds .....	29,213	87,550	42,783	85,329	621,367
Inventory .....	264,960	287,856	278,304	276,659	309,291
Prepaid Items .....	318,023	471,750	211,316	242,193	265,268
Total Assets and Other Debits .....	<u>\$26,855,261</u>	<u>\$29,133,626</u>	<u>\$29,105,524</u>	<u>\$29,839,315</u>	<u>\$32,165,817</u>
<b>LIABILITIES:</b>					
Accounts Payable .....	\$ 1,155,209	\$ 1,090,796	\$ 1,023,042	\$ 776,947	\$ 875,711
Accrued Payroll .....	752,327	46,491	40,236	50,290	146,465
Deposits Payable .....	144,654	144,309	124,167	112,665	149,773
Due to Fiduciary Funds .....	100,721	970,788	306,376	520,548	170,472
Due to Other Funds .....	0	0	0	0	1,750,000
Deferred Revenue .....	11,026,964	12,418,756	12,996,636	13,608,495	14,131,129
Total Liabilities .....	<u>\$13,179,875</u>	<u>\$14,671,140</u>	<u>\$14,490,457</u>	<u>\$15,068,945</u>	<u>\$17,223,550</u>
<b>FUND BALANCES:</b>					
Nonspendable for Prepaid Items .....	\$ 318,023	\$ 471,750	\$ 211,316	\$ 242,193	\$ 265,268
Nonspendable for Inventory .....	264,960	287,856	278,304	276,659	309,291
Unrestricted - Assigned for Subsequent Year's Budget .....	943,530	0	0	0	0
Unrestricted - Assigned for Health Insurance .....	753,849	1,286,311	671,661	1,019,495	1,358,164
Unrestricted - Unassigned .....	11,395,024	12,416,569	13,453,786	13,232,023	13,009,544
Total Fund Balances .....	<u>\$13,675,386</u>	<u>\$14,462,486</u>	<u>\$14,615,067</u>	<u>\$14,770,370</u>	<u>\$14,942,267</u>
Total Liabilities and Fund Balances .....	<u>\$26,855,261</u>	<u>\$29,133,626</u>	<u>\$29,105,524</u>	<u>\$29,839,315</u>	<u>\$32,165,817</u>

## General Fund Revenues, Expenditures and Changes In Fund Balance

	Audited as of Audited as of December 31				
	2014	2015	2016	2017	2018
<b>REVENUES:</b>					
Taxes .....	\$23,841,420	\$25,317,613	\$26,094,987	\$25,944,507	\$26,284,081
Licenses and Permits .....	550,247	956,338	712,117	1,050,924	999,393
Intergovernmental .....	4,927,125	6,761,148	6,715,665	6,578,577	5,638,643
Charges for Services .....	2,104,787	2,244,662	2,417,037	2,421,787	2,575,785
Fines and Forfeits .....	844,161	959,311	994,658	983,565	1,177,897
Investment Income .....	(76,871)	97,630	187,160	84,892	149,844
Miscellaneous .....	<u>1,098,290</u>	<u>1,305,352</u>	<u>1,142,006</u>	<u>1,339,003</u>	<u>974,996</u>
Total Revenues .....	\$33,289,159	\$37,642,054	\$38,263,630	\$38,403,255	\$37,800,639
<b>EXPENDITURES:</b>					
General Government .....	\$10,553,805	\$10,997,647	\$10,748,569	\$10,871,481	\$ 9,946,665
Public Safety .....	22,268,718	24,391,698	24,749,064	25,031,344	23,546,677
Debt Service .....	<u>202,900</u>	<u>193,283</u>	<u>199,335</u>	<u>0</u>	<u>0</u>
Total Expenditures .....	\$33,025,423	\$35,582,628	\$35,696,968	\$35,902,825	\$33,493,342
Excess (Deficiency) of Revenues Over (Under) Expenditures .....	\$ 263,736	\$ 2,059,426	\$ 2,566,662	\$ 2,500,430	\$ 4,307,297
Other Financing Sources:					
Proceeds on Sale of Capital Assets .....	\$ 12,867	\$ 57,674	\$ 16,795	\$ 158,445	\$ 43,169
Operating Transfers In .....	36,500	0	0	0	0
Operating Transfers Out .....	<u>(1,132,264)</u>	<u>(1,330,000)</u>	<u>(2,430,876)</u>	<u>(2,503,572)</u>	<u>(4,178,569)</u>
Total Other Financing Sources .....	\$(1,082,897)	\$(1,272,326)	\$(2,414,081)	\$(2,345,127)	\$(4,135,400)
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses .....	\$ (819,161)	\$ 787,100	\$ 152,581	\$ 155,303	\$ 171,897
Beginning Fund Balance .....	<u>\$14,494,547</u>	<u>\$13,675,386</u>	<u>\$14,462,486</u>	<u>\$14,615,067</u>	<u>\$14,770,370</u>
Ending Fund Balance .....	<u>\$13,675,386</u>	<u>\$14,462,486</u>	<u>\$14,615,067</u>	<u>\$14,770,370</u>	<u>\$14,942,267</u>

## General Fund Budgeted Financial Information

	Budget Twelve Months Ending <u>12/31/2019</u>
<b>REVENUES:</b>	
Taxes .....	\$25,769,216
Licenses and Permits .....	899,225
Intergovernmental .....	1,627,753
Charges for Services .....	3,942,610
Fines and Forfeits .....	1,173,008
Interest .....	374,689
Miscellaneous .....	<u>5,831,129</u>
Total Revenues .....	\$39,617,630
<b>EXPENDITURES:</b>	
Personnel Services .....	\$26,408,880
Contractual Services .....	8,302,064
Commodities .....	1,525,743
Capital Improvements .....	0
Other .....	25,000
Transfers Out .....	<u>2,347,133</u>
Total Expenditures .....	\$38,608,820
Excess (Deficiency) of Revenues Over (Under) Expenditures .....	\$ 1,008,810